

Micronutrients

Crops

Identification of Petitioned Substance	
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3 **Chemical Name:** See below.

9 **Other Products:** See below.

5 **Other Names:** See below.

11 **CAS Number:** See below.

7 **Trade Names:** See below.

13 **Other Codes:** See below.

15 **Micronutrients:**

17 Macro- and micro-nutrients are essential components for plant growth¹. The most important
18 macronutrients are nitrogen (N), phosphorus (P), and potassium (K) if carbon (C), oxygen (O),
19 and hydrogen (H) are set aside. Calcium (Ca), magnesium (Mg) and sulfur (S) are other
20 macronutrients, also called secondary nutrients.

22 The list of micronutrients varies. A short list generally includes six components: boron (B),
23 copper (Cu), iron (Fe), manganese (Mn), molybdenum (Mo), and zinc (Zn). A different version
24 includes two more components, sodium (Na) and chlorine (Cl). Yet a long list, after items such as
25 “ultra-micronutrients” or “nano-nutrients” are included, could potentially include those eight
26 components and other components: cobalt (Co), nickel (Ni), selenium (Se), and chromium (Cr),
27 i.e. a list of B, Cu, Fe, Mn, Mo, Zn, Na, Cl, Co, Ni, Se, and Cr. This variability results from the
28 crop variability (i.e. different demand), soil type (i.e. different natural supply), weather condition,
29 and different agricultural practices. For example, manganese deficiency was the most common
30 micronutrient problem in Michigan. Zinc and iron deficiencies were observed on some soils in
31 Nebraska. Zinc deficiency for corn, manganese deficiency for soybean, and boron deficiency for
32 alfalfa were common problems observed in Indiana. Zinc, boron and iron deficiencies for pecans
33 were common problems encountered in Georgia.

35 Sodium and chlorine are considered as essential nutrients. However, with respect to the minor
36 demand of plants for these two components, the supply of these two components from natural
37 soil is rarely deficient, except from some very sandy soils. Phytotoxicity² associated with the
38 excessive supply of these two components is more common.

40 Selenium is a dual-role component to animals and human, a nutrient at trace levels but a toxic
41 element at higher concentrations. The difference between beneficial and toxic is very narrow.
42 The minimal nutritional level for animals is about 0.05 to 0.10 mg Se kg⁻¹ (dry weight, DW) in
43 forage feed. The feed becomes toxic if it contains 2 to 5 mg kg⁻¹ of selenium or higher. Plants
44 growing in most soils are low in selenium content, except plants growing in seleniferous, alkaline
45 soils derived from the weathering of seleniferous rocks and shales, such as those areas in
46 Kesterson Reservoir, California. It is true that selenium salts are used as supplemental nutrients
47 in animal feed, and selenium might be purposely applied as fertilizer to plants to raise the plant’s

¹ *Essential* means that plants may develop deficiency symptoms and yields may be reduced when the available nutrient components are insufficient. *Macro-* and *micro-* are relevant to the demand but not to the supply. Plants require these *macronutrients* in large amounts and *micronutrients* relatively in minor or trace amounts. There are also terms of *ultram micronutrient* and *nanonutrient*.

² *Phytotoxicity* is a term used to describe the degree of toxic effect by a compound on plant growth. Such damage may be caused by a wide variety of compounds, including trace metals, pesticides, salinity, phytotoxin or allelopathy.

48 selenium content³. However, the nutritional value of selenium to plants is debatable. There is no
49 strong evidence to suggest that plants are actively taking up selenium from soil as nutrients
50 (Terry et al., 2000; Ellis and Salt, 2003; Germ and Stibilj, 2007; Zhu et al., 2009). One of the
51 probable mechanisms is the uptake of selenium by plants as sulfur due to the similarity between
52 selenium ions and sulfur ions (such as SeO_4^{2-} and SO_4^{2-}).

53
54 Nickel is one of ultra-micronutrients or nano-nutrients. Plants contain $0.1 \mu\text{g g}^{-1}$ (DW) or less of
55 nickel but show toxicity at $10\text{-}50 \mu\text{g Ni g}^{-1}$ (Dalton et al., 1988; Kramer et al., 1997). Cobalt and
56 chromium are proposed to be micronutrients but their application is far less than the application
57 of other micronutrients.

58
59 Micronutrients in general may include but not necessarily be limited to the following substances.

60
61 Boron (B): Borax ($\text{Na}_2\text{B}_4\text{O}_7 \cdot 10\text{H}_2\text{O}$), sodium tetraborate pentahydrate ($\text{Na}_2\text{B}_4\text{O}_7 \cdot 5\text{H}_2\text{O}$,
62 CAS # 12179-04-3, Granubor 2)⁴, disodium octaborate tetrahydrate ($\text{Na}_2\text{B}_8\text{O}_{13} \cdot$
63 $4\text{H}_2\text{O}$, CAS # 12280-03-4, Solubor), boric acid (H_3BO_3)

64
65 Copper (Cu): Copper oxide (CuO , CAS # 1317-38-0, Tiger Copper 7%), cuprous oxide
66 (Cu_2O), copper sulfate pentahydrate ($\text{CuSO}_4 \cdot 5\text{H}_2\text{O}$, CAS #, Super Sulphates),
67 copper sulfate monohydrate ($\text{CuSO}_4 \cdot \text{H}_2\text{O}$), cupric ammonium phosphate
68 ($\text{Cu}(\text{NH}_4)\text{PO}_4 \cdot \text{H}_2\text{O}$), copper hydroxide, copper chelates (Na_2CuEDTA ,
69 NaCuHEDTA)

70
71 Iron (Fe): Ferric sulfate ($\text{Fe}_2(\text{SO}_4)_3 \cdot 9 \text{H}_2\text{O}$), ferrous sulfate ($\text{FeSO}_4 \cdot x\text{H}_2\text{O}$), ferrous
72 ammonium phosphate ($\text{Fe}(\text{NH}_4)\text{PO}_4 \cdot \text{H}_2\text{O}$), ferrous ammonium sulfate ($\text{FeSO}_4 \cdot$
73 $(\text{NH}_4)_2\text{SO}_4 \cdot 6 \text{H}_2\text{O}$), hydroxyl(oxo)iron ($\text{Fe}_3\text{H}_2\text{O}_4$, CAS # 73905-81-4, Tiger Iron
74 22%), iron chelates (FeEDTA , NaFeEDTA , NaFeHPDTA , NaFeEDDHA ,
75 NaFeDTPA , FeHEDTA , FeEDDHA)

76
77 Manganese (Mn): Manganese sulfate ($\text{MnSO}_4 \cdot 4\text{H}_2\text{O}$), manganous oxide (MnO),
78 manganese oxide (MnO_2 , CAS # 1344-43-0, Tiger Manganese 15%), potassium
79 permanganate (KMnO_4)

80
81 Molybdenum (Mo): Sodium molybdate (Na_2MoO_4), molybdic acid, molybdenum oxide,
82 ammonium molybdate ($(\text{NH}_4)_6\text{Mo}_7\text{O}_{26}$), molybdenum trioxide (MoO_3),
83 molybdenum dioxide (MoO_2)

84
85 Zinc (Zn): Zinc oxide (ZnO , CAS # 1314-13-2, Tiger Zinc 18%), zinc sulfate (ZnSO_4 , ZnSO_4
86 $\cdot 2\text{H}_2\text{O}$, $\text{ZnSO}_4 \cdot \text{NH}_3$ -complex), zinc sulfide, zinc carbonate, zinc chelate (Zn-EDTA ,
87 Zn-NTA , Na_2ZnEDTA , NaZnTA , NaZnHEDTA), Zn-lignosulfonate (Fert-All Zinc),
88 zinc polyflavonoids

89
90 Nickel (Ni): Nickel sulfate ($\text{NiSO}_4 \cdot 6\text{H}_2\text{O}$, CAS #10101-98-1 heptahydrate), nickel
91 carbonate (NiCO_3 , CAS # 3333-67-3), nickel hydroxide

92

³ Based on the analyses of mineral and trace element contents in cereals, fruits and vegetables in Finland, and by comparing the results with the similar results obtained 30 years ago, Ekholm et al. (2007) found that the selenium content of foods increased by about 1,600% while the contents of other elements such as Zn, Cu, Fe, Co, and Ni decreased by 25-45% from the 1970s to the 2000s. Ekholm et al. (2007) ascribed the increase in selenium content to the use of selenium-supplemented fertilizers.

⁴ Trade names used here are solely for the purpose of providing some examples. It is not implied in any way that these products are recommended.

93 Cobalt (Co): Cobalt compounds (Information is limited).

94

95 Chromium (Cr): Chromium compounds (Information is limited).

96

97 Some micronutrients are chelated compounds such as chelates of citric acid, lignosulfonic acid,
98 various amino acids, HEDTA (hydroxyethylenediaminetriacetic acid), EDTA
99 (ethylenediaminetetraacetic acid), and DTPA (diethylenetriaminepentaacetic acid).

100

101 Applying micronutrients is a very common agricultural practice. Extensive information is
102 available ([McKenzie](#), 2001). The application of micronutrients is discussed by the extension
103 services of universities such as [Clemson University](#), [Michigan State University](#), [Ohio State](#)
104 [University](#), [Purdue University](#), [University of Florida IFAS](#), University of Guelph ([van Straaten](#),
105 2002), [University of Georgia](#), [University of Hawaii-Manoa](#), [University of Maryland](#), and
106 [University of Nebraska-Lincoln](#). This list is not exhaustive but just a quick example of widely
107 available information.

108

109 Previous Technical Reports:

110

111 1995. TAP (Technical Advisory Panel) Review of Micronutrient Sprays.

112

113

Characterization of Petitioned Substance

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115 Composition of the Substance:

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117 Micronutrients for plants are mainly compounds of B, Cu, Fe, Mn, Mo, and Zn, as well as some
118 compounds of Ni, Co and Cr. These are simple inorganic compounds such as oxides and
119 sulfates, as well as some carbonates. Some compounds are chelates such as Fe-EDTA. Example
120 compositions of these compounds are listed above.

121

122 Soil contains iron-aluminum-silicate minerals and other minerals. Iron, manganese, copper, zinc,
123 nickel, and other components in minerals are held tightly in crystal structure and are mostly not
124 available to plants. These components within minerals are not considered as plant nutrients.
125 Weathering and microbiological activities very slowly release these components from minerals
126 and make these components available for plants.

127

128 Micronutrients are mostly applied in compound forms rather than in elemental forms. For
129 example, copper compounds such as copper sulfate or copper oxide are used instead of copper
130 metal. Elemental names, such as boron or copper, are used to refer these compounds for
131 simplicity. Plants actually assimilate dissolved ions as nutrients, such as BO_3^{3-} , Cl^- , Cu^{2+} , Fe^{3+} ,
132 Fe^{2+} , Mn^{2+} , MoO_4^{2-} , Ni^{2+} , and Zn^{2+} . Even if elemental copper is applied, it has to be converted to
133 copper ions before being assimilated by plants. On the other hand, no matter in what form these
134 micronutrients are applied, these components will convert to the respective ionic form since these
135 ions are the most stable forms thermodynamically at the normal conditions of soil and surface
136 water.

137

138 Traditionally iron, manganese, copper, zinc and boron are applied as sulfates. Recently they
139 have been applied as oxides. Carbonates of these elements are not very soluble. Both of nickel
140 sulfate (solubility: 293 g L^{-1}) and nickel carbonate (solubility: 0.093 g L^{-1}) might be used as
141 micronutrients. However, the nickel in nickel carbonate is much less available to plants than the
142 nickel in nickel sulfate due to its extremely lower solubility than the solubility of nickel sulfate.
143 Silicates of these elements are not commonly synthesized and might not be widely available.
144 Nitrates and chlorides, although very soluble and commonly synthesized, are not listed above
145 since 7 CFR 205.601(j)(6) specifically prohibits use of the nitrates and chlorides of micronutrients
146 in organic production.

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Properties of the Substance:

Most of the compounds are white granules or powders at room temperature. Copper compounds may be green (CuSO₄) or red (CuO).

Some compounds are chelates such as Fe-EDTA. The solubility of these compounds is usually in the order of chelates ≈ nitrates ≈ chlorides > sulfates >> carbonates ≈ oxides.

Nickel is a transition metal in group VIII of the periodic table, close to Mn, Co, Fe, Cu and Zn. Its oxidation state is Ni(II) under normal environmental conditions such as being in soil or surface water. Chemical identity, physical property, and chemical property of nickel and ten nickel compounds are listed in Table 4-1 and Table 4-2 of [ATSDR-Ni](#) (2005). Properties of nickel compounds are also described in [11th Report on Carcinogens - Nickel Compounds and Metallic Nickel](#).

Nickel	Solubility (water)	Color
Oxide	insoluble (0.001 g L ⁻¹)	green to black
Carbonate	insoluble (0.093 g L ⁻¹)	light green
Sulfides	insoluble (0.52 g L ⁻¹)	green to black
Hydroxide	insoluble	green to black
Acetate	soluble	dull-green
Sulfate	soluble (293 g L ⁻¹)	yellow, green or blue
Chloride	soluble (642 g L ⁻¹)	yellow
Nitrate	soluble (2,385 g L ⁻¹)	

“Nickel oxide also comes in a black crystalline form that has a slightly higher oxygen content than its formula, NiO (Antonsen 1981). The nickel content of black nickel oxide is 76-77% compared with 78.5% for the more stable green nickel oxide. Nickel ammonium sulfate, nickel sulfate, nickel chloride, and nickel nitrate usually exist as hexahydrates, while nickel acetate, nickel cyanide, and nickel sulfamate are in the form of a tetrahydrate,” ([ATSDR-Ni](#), 2005).

Specific Uses of the Substance:

Compounds are used as micronutrients for plants.

Approved Legal Uses of the Substance:

Relevant sections of 7 CFR 205.601 – “Synthetic substances allowed for use in organic crop production” are quoted below.

- “(j) As plant or soil amendments.
 - (6) Micronutrients not to be used as a defoliant, herbicide, or desiccant. Those made from nitrates or chlorides are not allowed. Soil deficiency must be documented by testing.
 - (i) Soluble boron products.
 - (ii) Sulfates, carbonates, oxides, or silicates of zinc, copper, iron, manganese, molybdenum, selenium, and cobalt.”

Nickel is not included in 7 CFR 205.601(j)(6)(ii) currently.

Action of the Substance:

200
201 Boron (B): Boron plays an important role in the movement and metabolism of sugars in
202 the plant and synthesis of plant hormones and nucleic acids. It also functions in
203 lignin formation of cell walls, germination of pollen grains, and growth of pollen
204 tubes.
205
206 Copper (Cu): Copper is a component of enzymes, some of which are important to lignin
207 formation in cell walls. It is also involved in photosynthesis. Without copper all
208 crops fail to grow.
209
210 Iron (Fe): Iron is a constituent of many organic compounds in plants. Iron is involved in
211 photosynthesis, respiration, chlorophyll formation, and many enzymatic reactions.
212
213 Manganese (Mn): Manganese is a component of enzymes and is also involved in
214 photosynthesis and root growth. Additionally, it is involved in nitrogen fixation.
215
216 Molybdenum (Mo): Molybdenum is involved in nitrogen fixation (conversion of N₂ to
217 NH₄⁺) and nitrification (conversion of NH₄⁺ to NO₃⁻).
218
219 Zinc (Zn): Zinc is a component of many organic complexes and DNA protein. It is also an
220 important enzyme for protein synthesis. Also, zinc is involved in growth hormone
221 production and seed development, and is involved in chlorophyll synthesis.
222
223 Cobalt (Co): Cobalt is required by nitrogen-fixing microorganisms and is essential for N-
224 fixing legumes.
225
226 Chromium (Cr): Information is limited.
227
228 Nickel (Ni): Urease is an enzyme that catalyzes the hydrolysis of urea into carbon dioxide
229 and ammonia. Nickel is required by the urease enzyme in plants, which seems to
230 be the only function of nickel in plants (Bai et al., 2006; Tejada-Jimenez et al., 2009;
231 Hansch and Mendel, 2009; [University of Georgia](#)).
232

Status

234
235 **Historic Use by Organic Growers:**
236

237 Deficiency of micronutrients was recognized before the NOP started in the 1990s (e.g. Berger,
238 1962). Compounds of boron, copper, iron, manganese, and zinc are listed in OMRI as
239 micronutrients. Recently, deficiency of nickel was investigated (Bai et al., 2006). Ni compounds
240 are not listed in OMRI currently.
241

242 **U.S. Department of Agriculture:**
243

244 Soluble boron products, sulfates, carbonates, oxides, or silicates of zinc, copper, iron, manganese,
245 molybdenum, selenium, and cobalt are allowed in organic crop production (7 CFR 205.601(j)(6)).
246 Nickel is not included.
247

248 **U.S. Department of Health and Human Services:** See below.
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250 **U.S. Environmental Protection Agency:** See below.
251

252 **U.S. Food and Drug Administration:** See below.
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254 **International:** See below.

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256 The Agency for Toxic Substances and Disease Registry (ATSDR), based in Atlanta, Georgia, is a
257 federal public health agency of the U.S. Department of Health and Human Services (DHHS). The
258 ATSDR prepared the toxicological profiles ([ATSDR](#)) of nickel and other components in
259 accordance with guidelines developed by the ATSDR and the U.S. Department of Environmental
260 Protection (EPA). The following is quoted from the section of “8. Regulations and advisories” in
261 the nickel profile ([ATSDR-Ni](#), 2005).

262

263 “The Department of Health and Human Services (NTP 2002) has determined that
264 metallic nickel may reasonably be anticipated to be a carcinogen and that nickel
265 compounds are known to be human carcinogens. Similarly, IARC classified
266 metallic nickel in group 2B (possibly carcinogenic to humans) and nickel
267 compounds in group 1 (carcinogenic to humans). EPA has classified nickel
268 refinery dust and nickel subsulfide in Group A (human carcinogen) (IRIS 2005).
269 Other nickel compounds have not been classified by the EPA.”

270

271 International, national, and state guidelines and regulations regarding exposure to nickel and its
272 compounds are detailed in 3-page “Table 8-1 Regulations and Guidelines Applicable to Nickel
273 and Nickel Compounds”, of the profile of nickel ([ATSDR-Ni](#), 2005), and are listed in the [11th
274 Report on Carcinogens - Nickel Compounds and Metallic Nickel](#). Most of the regulations are not
275 directly related to the potential usage of nickel compounds (nickel sulfate) as micronutrients to
276 plants. Some regulations are listed below.

277

278 Drinking water guideline of nickel is 0.02 mg L⁻¹ by WHO, but 0.1 mg L⁻¹ by U.S. EPA and 0.1 mg
279 L⁻¹ in bottled water by U.S. FDA. Nickel is GRAS (generally recognized as safe) as a direct
280 human food ingredient with no limitation other than current good manufacturing practices, as
281 given by U.S. FDA.

282

283 EPA – Clean Water Act

284 Biosolids Rule: Ceiling concentration of nickel (type not specified) for land application = 420
285 mg/kg.

286 Effluent Guidelines: Nickel and nickel compounds listed as “Toxic Pollutants”.

287 Water Quality Criteria: Based on fish/shellfish and water consumption = 610 µg/L (nickel,
288 type not specified); based on fish/shellfish consumption only = 4,600 µg/L (nickel, type
289 not specified).

290

291 EPA – Comprehensive Environmental Response, Compensation, and Liability Act

292 Reportable Quantity (RQ) = 100 lb (nickel, nickel ammonium sulfate, nickel chloride, nickel
293 nitrate, nickel sulfate); 10 lb (nickel carbonyl, nickel cyanide, nickel hydroxide).

294

295 EPA – Emergency Planning and Community Right-To-Know Act

296 Toxics Release Inventory: Listed substances subject to reporting requirements (nickel, nickel
297 compounds, nickel ammonium sulfate, nickel carbonyl, nickel chloride, nickel cyanide,
298 nickel hydroxide, nickel nitrate, nickel sulfate).

299 Threshold Planning Quantity (TPQ) = 1 lb (nickel carbonyl).

300 Reportable Quantity (RQ) = 10 lb (nickel carbonyl).

301

302 EPA – Resource Conservation and Recovery Act

303 Listed Hazardous Waste: Waste codes in which listing is based wholly or partly on substance
304 - P073, P074, F006

305 Listed as a Hazardous Constituent of Waste (nickel, nickel compounds, nickel carbonyl,
306 nickel cyanide)

307

308 FDA

309 The color additives ferric ammonium ferrocyanide and ferric ferrocyanide may contain nickel
310 at levels no greater than 200 ppm.

311 Menhaden oil may contain nickel at concentrations not to exceed 0.5 ppm.

312

313 OSHA

314 Permissible Exposure Limit (PEL) = 1 mg/m³ (metallic nickel and compounds other than
315 nickel carbonyl); 0.001 ppm (0.007 mg/m³) (nickel carbonyl).

316

Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

318

319 **Evaluation Question #1: Is the petitioned substance formulated or manufactured by a
320 chemical process? (From 7 U.S.C. § 6502 (21).)**

321

322 Micronutrients occur naturally in soil, as given below in Question #3. On the other hand,
323 commercial micronutrients are generally manufactured as by-products or intermediate products
324 of metal mining and processing industries. Sulfates are manufactured by reacting relevant
325 metals or oxides with sulfuric acid. For example, copper “shot” is dissolved in dilute sulfuric
326 acid to make copper sulfate ([Copper.ORG](#)). This dissolution is a chemical process since elemental
327 copper Cu(0) is oxidized to cupric ions Cu(II). An oxidation is a chemical reaction during which
328 electron transfer has occurred.

329

330 Elemental nickel is primarily extracted and refined from two different ores, lateritic and sulfidic.
331 “Lateritic ores are normally found in tropical climates where weathering, with time, extracts and
332 deposits the ore in layers at varying depths below the surface. Lateritic ores are excavated using
333 large earth-moving equipment and are screened to remove boulders. Sulfidic ores, often found in
334 conjunction with copper-bearing ores, are mined from underground,” ([World Bank.Nickel](#)).
335 Laterites are mainly nickeliferous limonite: (Fe, Ni)O(OH) and garnierite (a hydrous nickel
336 silicate): (Ni, Mg)₃Si₂O₅(OH). Sulfidic ores are magmatic sulfide deposits where the principal ore
337 mineral is pentlandite: (Ni, Fe)₉S₈.

338

339 By using different processing ([World Bank.Nickel](#)), nickel matt is produced. “Fluid bed
340 roasting”, “chlorine-hydrogen reduction”, “carbonyl processing” and other processes are used to
341 produce high-purity nickel pellets. Nickel sulfate can be manufactured by dissolving nickel
342 metal in sulfuric acid. Elemental nickel Ni(0) is converted to nickel ions Ni(II) in the chemical
343 reaction.

344

345 Lignosulfonates (lignin sulfonate, or sulfonated lignin) are water-soluble anionic polyelectrolyte
346 polymers, byproducts from the production of wood pulp using sulfite pulping. By 7 CFR 205.601
347 (j)(4), lignin sulfonate is a chelating agent. The nickel in nickel lignin sulfonate is nickel ion
348 Ni(II).

349

350 The production, import/export, use and disposal of nickel metal are substantially (8 pages)
351 described in Section 5 of [ATSDR-Ni](#) (2005).

352

353 **Evaluation Question #2: Is the petitioned substance formulated or manufactured by a process
354 that chemically changes the substance extracted from naturally occurring plant, animal, or
355 mineral sources? (From 7 U.S.C. § 6502 (21).)**

356

357 Plant micronutrients are a collection of various kinds of substances. Some micronutrients such as
358 copper sulfate (chalcantite, CuSO₄ · 5H₂O) and zinc carbonate (smithsonite, ZnCO₃) exist as
359 natural minerals. After physical processing such as breaking and grinding, these natural
360 minerals might be used as micronutrients. Some micronutrients such as copper chelates and
361 nickel sulfate are not found in naturally occurring plant, animal, or mineral sources.

362
363 Most nutrient-bearing minerals, such as sphalerite (Zn,Fe)S, nickeliferous limonite(Fe, Ni)O(OH),
364 (Ni, Mg)₃Si₂O₅(OH), and minerals listed in Question #3, are not soluble or very slightly soluble in
365 water. As mentioned above in Question #1, natural minerals are processed by physical and
366 chemical processes for making water soluble micronutrients. The manufactured products such as
367 nickel sulfate are different from the naturally-occurring minerals such as nickeliferous limonite
368 (Fe, Ni)O(OH).

369
370 Most micronutrients are common chemical compounds and widely available commercially such
371 as from Fisher Scientific, Mallinckrodt, etc.

372
373 **Evaluation Question #3: Is the petitioned substance created by naturally occurring biological**
374 **processes? (From 7 U.S.C. § 6502 (21).)**

375
376 Minerals in rock, after weathering, erosion, microbiological activities, and anthropogenic
377 processes, undergo changes that cause the formation of secondary minerals and the
378 redistribution of materials in different areas. Soil is naturally derived from parent rock and is a
379 complex mixture of primary minerals, altered minerals, redistributed materials, and other
380 materials after various physical, microbiological, and anthropogenic processes in a very long time
381 during which components in minerals are released as plant micronutrients. As given above in
382 the section of "Composition of the Substance", weathering and microbiological activities very
383 slowly release these components from minerals and make these available as plant micronutrients.

384
385 The following is quoted from "Rocks for Crops" ([van Straaten](#), 2002).

386
387 "Natural abundances of micronutrients are closely linked to rock types. For
388 example, igneous ultramafic and mafic rocks (pyroxenites, basalts) contain
389 generally higher amounts of Cu, Co, Fe, and Mn than silica-rich granites. Several
390 sediments are enriched in micronutrients; for example black shales contain
391 elevated concentrations of boron and other trace elements. In general, basalts and
392 shales are rock types with abundant micronutrient elements.

393
394 The highest concentrations of micronutrient elements found in rock-forming
395 minerals.

- 396 • Boron occurs in tourmaline, in clay minerals and evaporate salts (borax,
397 colemanite, kernite, ulexite) in desert playas,
- 398 • Chlorine is the primary component of common salt, halite (NaCl), and
399 sylvite (KCl),
- 400 • Cobalt is common, in small amounts, in ferromagnesian silicates substituting
401 for Fe, or associated with Mn oxides, or in sulfides, carbonates, and in marine
402 Mn-nodules,
- 403 • Copper is a component in the sulfides chalcopyrite (CuFeS₂), bornite
404 (Cu₅FeS₄), chalcocite (Cu₂S), or occurs as carbonates (malachite Cu₂(OH)₂CO₃
405 or azurite Cu₃(OH)₂(CO₃)₂),
- 406 • Iron occurs as constituent of certain silicates, and is the main metal
407 compound in the Fe-oxides hematite, magnetite, goethite/limonite, as well
408 as in the sulfides (mainly pyrite FeS₂),
- 409 • Manganese occurs mainly as oxides (pyrolusite MnO₂, hausmannite Mn₃O₄,
410 manganite MnOOH), and less abundantly, as Mn-carbonates and in Mn-
411 silicates,
- 412 • Molybdenum occurs as sulfide (MoS₂), and more rarely as molybdite (MoO₃)
413 or as powellite (CaMoO₄) in hydrothermal veins,
- 414 • Zinc occurs as sulfide ZnS, carbonate (smithsonite ZnCO₃) or, in small
415 amounts, in magnetite and silicate."

416
417 These components in the parent rocks may not be available to plants if they are not soluble in
418 water. After weathering and other alteration processes including microbiological activities, these
419 components in parent rock are transferred to “micronutrients” which are available for plants to
420 assimilate.

421

422 **Evaluation Question #4: Is there environmental contamination during the petitioned**
423 **substance’s manufacture, use, misuse, or disposal? (From 7 U.S.C. § 6518 (m) (3).)**

424

425 The following is quoted from [World Bank.Nickel](#) about the environmental contamination during
426 the manufacture of nickel metal.

427

428 “Waste Characteristics

429

430 *Air Emissions* Sulfur dioxide (SO₂) is a major air pollutant emitted in the roasting,
431 smelting, and converting of sulfide ores. (Nickel sulfide concentrates contain 6–
432 20% nickel and up to 30% sulfur.) SO₂ releases can be as high as 4 metric tons (t)
433 of sulfur dioxide per metric ton of nickel produced, before controls.
434 Particulate emission loads for various process steps include 2.0–5.0 kilograms per
435 metric ton (kg/t) for the multiple hearth roaster; 0.5–2.0 kg/t for the fluid bed
436 roaster; 0.2–1.0 kg/t for the electric furnace; 1.0–2.0 kg/t for the Pierce-Smith
437 converter; and 0.4 kg/t for the dryer upstream of the flash furnace. Ammonia
438 and hydrogen sulfide are pollutants associated with the ammonia leach process;
439 hydrogen sulfide emissions are associated with acid leaching processes. Highly
440 toxic nickel carbonyl is a contaminant of concern in the carbonyl refining process.

441

442 *Liquid Effluents* Pyrometallurgical processes for processing sulfidic ores are
443 generally dry, and effluents are of minor importance, although wet electrostatic
444 precipitators (ESPs) are often used for gas treatment, and the resulting
445 wastewater could have high metal concentrations. Process bleed streams may
446 contain antimony, arsenic, or mercury. Large quantities of water are used for slag
447 granulation, but most of this water should be recycled.

448

449 *Solid Wastes and Sludges* The smelter contributes a slag that is a dense silicate.
450 Sludges that require disposal will result when neutralized process effluents
451 produce a precipitate.”

452

453 Apparently not all extracted and refined nickel metal from nickel ore is made into nickel
454 compounds for agricultural usage. Nickel is primarily used in many industrial and consumer
455 products, including stainless steel, other nickel alloys, magnets, coinage, rechargeable batteries,
456 etc. The following is quoted from [ATSDR-Ni](#) (2005) and is useful in estimating the relative
457 magnitude of environmental consequence when nickel compounds are used as micronutrients.

458

459 “The distribution of nickel consumption by use in 2002 was as follows: stainless
460 and heat-resistant steel, 61%; nickel-copper and copper-nickel alloys, 4%; other
461 nickel alloys, 13%; electroplating, 6%; superalloys, 9%; and other, 7%. Other uses
462 include cast iron; chemicals and chemical use; electric, magnet, expansion alloys;
463 steel alloys, other than stainless steel; batteries; and ceramics. Forty-six percent
464 of primary nickel consumption in 2002 was for the production of stainless steel
465 and low-nickel steels, and 33% was used for the production of superalloys and
466 related nickel-based alloys (Kuck 2002).”

467

468 The use of nickel compounds as micronutrients should be in the category of “chemicals and
469 chemical use” under “other, 7%”.

470

471 **Evaluation Question #5: Is the petitioned substance harmful to the environment? (From 7**
472 **U.S.C. § 6517 (c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i).)**

473
474 All of these components including nickel, i.e. simple inorganic compounds of B, Cu, Fe, Mn, Mo,
475 Zn, Ni, and Co, are found existing naturally in soil. Compounds of sulfates and oxides are
476 applied as the micronutrients, but they either stay as solid if the respective solubility is low, or
477 dissolve to the respective ions. These ions, BO_3^{3-} , Cu^{2+} , Fe^{3+} , Fe^{2+} , Mn^{2+} , MoO_4^{2-} , Zn^{2+} , Ni^{2+} , etc,
478 are thermodynamically stable, with respect to the physicochemical conditions of soil and surface
479 water. The chemical reactivity of these compounds (i.e. ions) towards other chemicals/materials
480 is low. The applied micronutrients are not expected to be significantly different from those
481 natural components in terms of concentration and physiological activity, when the applied
482 amounts are under otherwise properly set limits.

483
484 When micronutrients are applied as chelates, some chelating agents such as ETDA are synthetic
485 but do not naturally exist in soil. Potentially, these chelating agents may cause the loss of other
486 components in soil by complexing those components and making those components soluble in
487 water.

488
489 On the other hand, these components, such as Cu, Zn, Ni, Co, Mo, Fe, and Mn, are also termed as
490 "heavy metals". The contamination of these heavy metals to the environment is well
491 documented. It is a situation of case by case analysis, but the contamination problem such as the
492 contamination of nickel in old orchard where fertilizers have been used extensively might be
493 more general than the deficiency problem (e.g. U.S. EPA's [Background report on fertilizer use,](#)
494 [contaminants and regulations](#); U.S. EPA's [Nutrient Management and Fertilizer](#); and USDA's
495 [Heavy Metal Soil Contamination](#)).

496
497 According to 7 CFR 205.601(j)(6), soil deficiency must be documented before these micronutrients
498 are applied. Currently, nickel is not counted as one of those micronutrients.

499
500 **Evaluation Question #6: Is there potential for the petitioned substance to cause detrimental**
501 **chemical interaction with other substances used in organic crop or livestock production?**
502 **(From 7 U.S.C. § 6518 (m) (1).)**

503
504 As given above in Question #5, the reactivity of these micronutrients including nickel in soil is
505 low towards other chemicals/substances, these components exist naturally in soil, the applied
506 micronutrients are not expected to be significantly different from those natural components in
507 terms of concentration and physiological activity, and a previously existing soil status would not
508 be substantially modified, when the applied amounts are under properly set limits. Currently,
509 soluble boron products, sulfates, carbonates, oxides, or silicates of zinc, copper, iron, manganese,
510 molybdenum, selenium, and cobalt are allowed in organic crop production (7 CFR 205.601).
511 Nickel is not included in 7 CFR 205.601.

512
513 On the other hand, the uptake of one component by plants might be interfered or suppressed by
514 the excess presence of another component among these micronutrients. Table 2 of [Ohio State](#)
515 [University](#), "Availability of micronutrients as affected by other micronutrients (antagonism) and
516 macronutrients in soilless mixes," listed the factors affecting the availability of boron, manganese,
517 copper, iron, molybdenum, and zinc. The availability of nickel to pecan trees was reduced by the
518 excess presence of zinc ([University of Georgia](#)). The excess presence of nickel suppressed the
519 assimilation of Zn, Cu, Fe, Mn, Ca, Mg, and S nutrients (Yang et al., 1996).

520
521 The toxicity effect of one component could be enhanced by another component. For example,
522 scots pine (*Pinus sylvestris* L.) saplings did not survive when individually treated with 150 mg L⁻¹
523 of copper or 150 mg L⁻¹ of nickel. The lethal concentration substantially reduced to 15 mg L⁻¹ each
524 when these two components were applied simultaneously (Nieminen, 1998).

525

526 **Evaluation Question #7: Are there adverse biological or chemical interactions in the agro-**
527 **ecosystem by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**
528

529 As it has been discussed above in Questions #5 and #6, the reactivity of these micronutrients in
530 soil and surface water is low towards other chemicals/substances and the added micronutrients
531 are not much different from those natural micronutrients when these are applied under proper
532 limit.

533
534 Micronutrients are essential for normal plant growth, but levels above that required for good
535 growth can be toxic and suppress plant growth, and may cause adverse biological or chemical
536 interactions in the agro-ecosystem. The range between benign and toxic might be narrow,
537 depending on crops, soil condition, agricultural practices, micronutrients, and agro-ecosystem.
538

539 Currently, soluble boron products, sulfates, carbonates, oxides, or silicates of zinc, copper, iron,
540 manganese, molybdenum, selenium, and cobalt are allowed in organic crop production (7 CFR
541 205.601). The toxicity of nickel was about 100 times lower than that of copper for water plants
542 (Kupper et al., 1996) and fishes (Dave and Xiu, 1991). Nickel was less toxic than copper and zinc
543 towards the copepod⁵ *Acartia tonsa* (Bielsmyer et al., 2006) and shrimp (Lussier et al., 1985).
544

545 “Toxicity can occur when micronutrients are applied in excess (usually more than one
546 application). Common sources of micronutrients are: the charger in the mix, the irrigation water,
547 and fertilizers applied during the crop cycle. Growers MUST have an idea of how much
548 micronutrient they are adding through each of these sources in order to avoid toxicities. Toxicity
549 symptoms are difficult to recognize visually (only someone with much experience can do it) and
550 are usually mistaken by deficiency symptoms by growers. How do we resolve these problems?
551 First of all, only a correct diagnosis of the problem will lead to the proper solution. Do you have a
552 micronutrient deficiency or is it an excess? Identify the micronutrient causing the problem.
553 Identify the cause of the problem: is the nutrient not present or is it present but unavailable?
554 Answering these questions will help you (and your Extension agent or consultant) tackle the
555 problem,” ([Ohio State University](#)).

556
557 **Evaluation Question #8: Are there detrimental physiological effects on soil, organisms, crops,**
558 **or livestock by using the petitioned substance? (From 7 U.S.C. § 6518 (m) (5).)**
559

560 As it has been discussed in the above questions (#5, #6, and #7), micronutrients are needed in
561 relatively small quantities. Analyses such as soil analysis and plant analysis are critical to
562 confirm nutrient deficiency problem. Most of the micronutrients naturally exist in soil. The
563 applied micronutrients are not substantially different from those naturally existing
564 micronutrients, after soil and plant analyses are conducted, deficiency problems are confirmed,
565 and proper fertilizing program is established.
566

567 A micronutrient disorder may be a deficiency or toxicity. Over-applied micronutrients may
568 cause phytotoxicity effects. Toxicity is relevant to crops, soil conditions, applied micronutrients,
569 and applied amounts. A case by case analysis is necessary. “Secondary and Micronutrients for
570 Vegetables and Field Crops” by [Michigan State University](#) described the application and the
571 potential toxicity of calcium, magnesium, sulfur, manganese, zinc, copper, iron, boron and
572 molybdenum. Toxicity effects could all occur if these micronutrients are over-applied, except
573 that “plants appear quite tolerant of high soil molybdenum concentrations. There is no record of
574 molybdenum toxicity under field conditions.” Nickel was not discussed in “Secondary and
575 Micronutrients for Vegetables and Field Crops”.
576

⁵ Copepods are a group of small crustaceans found in the sea and nearly every freshwater habitat. Many species are planktonic (drifting in sea waters), but more are benthic (living on the ocean floor).

Nickel - deficiency

577
578

579 Evidences suggest that nickel is involved in limited activities of higher plants and is essential to
580 higher plants, but the requirement is minimal (Eskew et al., 1984; Brown et al., 1987; Brown et al.,
581 1990). Nickel in higher plants was mainly found in urease which converts urea to carbon
582 dioxide and ammonium (Bai et al., 2007; Tejada-Jimenez et al., 2009; Hansch and Mendel, 2009).

583

584 “Although Ni is a recognized essential mineral nutrient element for higher plants, its agricultural
585 and biological significance is poorly understood. This is largely because of the low levels thought
586 to be needed by plants (about 1–100 ng g⁻¹ dry weight) in relation to the relative abundance of Ni
587 in essentially all soils (> 5 kg ha⁻¹),” (Bai et al., 2006 and additional references cited therein).

588 Essential micronutrients were found as constituents in over 1500 proteins. While zinc was found
589 in > 1200 proteins, and iron, copper and manganese were found in 50–150 proteins respectively,
590 nickel, as well as molybdenum, was found in less than five proteins (Hansch and Mendel, 2009).
591 That might be why nickel is considered as “ultra-micronutrient,” and is not always in the list of
592 “micronutrients” for plants.

593

594 The nickel deficiency was especially evident in ureide-transporting woody perennials such as
595 pecan tree (Wood et al., 2006; Bai et al., 2006). One cause of nickel deficiency is the suppressed
596 nickel uptake by the excessive presence of zinc ([University of Georgia](#)). The metabolic
597 consequence of nickel deficiency was the accumulation of urea, disrupted metabolism of amino
598 acids, and reduced urease activity. The morphological symptoms of nickel deficiency in a woody
599 perennial were dwarfing of leaves and leaflets with respect to healthy leaves, i.e. so called mouse
600 ear in pecan (Wood et al., 2004; Bai et al., 2006; [University of Georgia](#)).

601

Nickel - phytotoxicity

602

603

604 At high concentrations, nickel might be toxic to plants. The level of toxicity might depend on
605 plant species, stage of growing, cultivation conditions, nickel concentration, and exposure time
606 (Yang et al., 1996).

607

608 Natural nickel content in plants is 0.05–10 µg g⁻¹ (DW) (Dalton et al., 1988; Kramer et al., 1997).
609 Ni-hyperaccumulator plants are defined as containing at least 1,000 µg g⁻¹ (DW) with preferential
610 accumulation in the shoots (Pollard et al., 2002). Nickel toxicity levels are 10 µg g⁻¹ (DW) in
611 sensitive species, 50 µg g⁻¹ (DW) in moderately tolerant species, and 1,000 µg g⁻¹ (DW) in Ni-
612 hyperaccumulator plants, such as *Alyssum* and *Thlaspi* species (Chen et al., 2009).

613

614 Chlorosis and necrosis of leaves appeared in sensitive species (barley, wheat, etc) after these
615 plants were treated with nickel at very low concentrations (less than 200 µmol L⁻¹) (Chen et al.,
616 2009). Other effects of toxicity could be retardation of germination, inhibition of growth,
617 reduction of yield, induction of leaf chlorosis and wilting, disruption of photosynthesis, and
618 inhibition of CO₂ assimilation. Respective examples of these toxicity effects are given in the
619 review paper by Chen et al. (2009).

620

621 Seeds of wheat (*Triticum aestivum* L., cv. Zyta) were germinated in Petri dishes for two days. The
622 seedlings were then hydroponically cultivated in solutions containing three levels of nickel
623 (NiSO₄: control (or zero), 50, and 100 µmol L⁻¹, respectively). After the two-day-old seedlings
624 were cultivated in the nickel solutions for seven days, the seedlings' fresh weight, and other
625 items were measured (Gajewska and Sklodowska, 2009). The concentrations of nickel in the
626 seedlings were 0.6, 73 and 143 µg g⁻¹ DW, respectively for the three exposure levels. The results
627 of several other items were fresh weight (FW) (mg, 159, 136 and 84), nitrate (µmol g⁻¹ FW, 29, 26
628 and 23), ammonium (µmol g⁻¹ FW, 8.8, 9.8 and 11.8), and nitrate reductase (U mg⁻¹ protein, 3.8, 3.2
629 and 2.3), respectively for the three exposure levels. Changes of 20–40% were also observed from
630 the results of nitrite reductase and nine other items, respectively for the three exposure levels.

631 The growth of wheat, in this experiment, was more inhibited at higher nickel exposures. This
632 example shows the significant effect of nickel on the “growth of plants”, probably when the
633 “plants” were still at the seedling stage.

634
635 The accumulation of nickel in non-Ni-hyperaccumulator, chamomile (*Matricaria chamomilla* L.),
636 was investigated by Kováčik et al. (2009), using hydroponically cultivated chamomile plants.
637 Twenty-one-day-old seedlings of chamomile were cultivated for four weeks, then these were
638 further cultivated in Ni-enriched solutions containing control (or zero), 3, 60, and 120 $\mu\text{mol L}^{-1}$ of
639 nickel (NiCl_2), respectively. After cultivated for ten days, the concentrations of nickel in the leaf
640 rosettes of chamomile were 3, ~5, ~71, and ~139 $\mu\text{g g}^{-1}$ (DW), respectively for the four exposure
641 levels. Some other results of minerals in the rosettes were potassium (mg g^{-1} , 109, 98, 95, and 78),
642 sodium (mg g^{-1} , 4.1, 4.1, 4.2, and 3.9), magnesium (mg g^{-1} , 3.2, 3.2, 3.2 and 3.1), iron ($\mu\text{g g}^{-1}$, 136,
643 134, 315, and 211), and copper ($\mu\text{g g}^{-1}$, 16, 16, 18 and 18), respectively for the four exposure levels.
644 There was no substantial change in the concentrations of 17 free amino acids in the leaf rosettes,
645 respectively for the four exposure levels. With respect to the substantial change in nickel
646 concentrations at these four exposure levels, there were some changes in all of the other items as
647 given above, but the changes could be judged as insignificant. In other words, the growth of
648 chamomile, in that experiment, was not affected by its exposure to elevated concentrations of
649 nickel. This example shows a “no-effect” of nickel on the “growth of plants”, probably when the
650 “plants” were resistant to high nickel concentrations. The applied nickel concentrations in the
651 two examples were close to each other.

652
653 **Evaluation Question #9: Is there a toxic or other adverse action of the petitioned substance or**
654 **its breakdown products? (From 7 U.S.C. § 6518 (m) (2).)**

655
656 Micronutrients may be applied as different compounds (e.g. copper sulfate and copper oxide),
657 but the effect components are the respective ions (e.g. Cu^{2+} for different copper compounds and
658 Ni^{2+} for different nickel compounds). In other words, most of the applied micronutrients are
659 simple ionic forms and will not breakdown any further.

660
661 The phytotoxicity of nickel compounds is discussed in Question # 8.

662
663 **Evaluation Question #10: Is there undesirable persistence or concentration of the petitioned**
664 **substance or its breakdown products in the environment? (From 7 U.S.C. § 6518 (m) (2).)**

665
666 As given above in Questions #4-#9, these micronutrients occur naturally in soil. The added
667 micronutrients are not much different from those respective natural components.

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Micronutrient nickel and other nickel

671 Like other micronutrients (such as Cu, Mn, Zn, and Fe), the use of nickel as a micronutrient
672 accounts for a very small percentage of all industrial use (see Question #4). Nickel is released to
673 the environment (air, water, and soil) mainly from industrial sources and other consumer
674 products. “Nickel and its compounds are naturally present in the Earth's crust, and releases to
675 the atmosphere occur from natural discharges such as windblown dust and volcanic eruptions, as
676 well as from anthropogenic activities. It is estimated that 8.5 million kg of nickel are emitted into
677 the atmosphere from natural sources such as windblown dust, volcanoes, and vegetation each
678 year (Bennett 1984; Schmidt and Andren 1980). Five times that quantity is estimated to come from
679 anthropogenic sources (Nriagu and Pacyna 1988). The burning of residual and fuel oil is
680 responsible for 62% of anthropogenic emissions, followed by nickel metal refining, municipal
681 incineration, steel production, other nickel alloy production, and coal combustion (Bennett 1984;
682 Schmidt and Andren 1980),” ([ATSDR-Ni](#), 2005).

684 The release of nickel from general industry sources to the environment, the environmental fate of
685 the released nickel, and the levels of nickel monitored or estimated in the environment, in terms
686 of air, water and soil, are substantially (30 pages) discussed in [ATSDR-Ni](#) (2005).

687 688 Nickel in the environment

689 The following is quoted from [ATSDR-Ni](#) (2005).

691 “Nickel is a natural constituent of soil; levels vary widely depending on local
692 geology and anthropogenic input. The typical concentrations of nickel reported
693 in soil range from 4 to 80 ppm. Median nickel concentrations in rivers and
694 lakes range from ≈ 0.5 to 6 $\mu\text{g/L}$. Levels in groundwater appear to be similar to
695 those in surface water. Levels in seawater are typically 0.1–0.5 $\mu\text{g/L}$.”

697
698 “The speciation and physicochemical state of nickel is important in considering
699 its behavior in the environment and availability to biota. For example, the nickel
700 incorporated in some mineral lattices may be inert and have no ecological
701 significance. Most analytical methods for nickel do not distinguish the form of
702 nickel; the total amount of nickel is reported, but the nature of the nickel
703 compounds and whether they are adsorbed to other material is not known. This
704 information, which is critical in determining nickel's liability and availability, is
705 site specific. Therefore, it is impossible to predict nickel's environmental behavior
706 on a general basis.”

707
708 “Little is known concerning the chemistry of nickel in the atmosphere. The
709 probable species present in the atmosphere include soil minerals, nickel oxide,
710 and nickel sulfate (Schmidt and Andren 1980). In aerobic waters at
711 environmental pHs, the predominant form of nickel is the hexahydrate $\text{Ni}(\text{H}_2\text{O})_6$
712 $^{2+}$ ion (Richter and Theis 1980). Complexes with naturally occurring anions, such
713 as OH^- , SO_4^{2-} , and Cl^- , are formed to a small degree. Complexes with hydroxyl
714 radicals are more stable than those with sulfate, which in turn are more stable
715 than those with chloride. $\text{Ni}(\text{OH})_2^0$ becomes the dominant species above pH 9.5.
716 In anaerobic systems, nickel sulfide forms if sulfur is present, and this limits the
717 solubility of nickel. In soil, the most important sinks for nickel, other than soil
718 minerals, are amorphous oxides of iron and manganese. The mobility of nickel in
719 soil is site specific depending mainly on soil type and pH. The mobility of nickel
720 in soil is increased at low pH. At one well-studied site, the sulfate concentration
721 and the surface area of soil iron oxides were also key factors affecting nickel
722 adsorption (Richter and Theis 1980).”

723 724 Fate of nickel in soil

725
726 Atmospheric nickel and nickel in aquatic system are eventually scavenged, via adsorption,
727 absorption, rain fall, falling, etc to soil and sediment. The follow is quoted from [ATSDR-Ni](#)
728 (2005).

729
730 “Nickel is strongly adsorbed by soil, although to a lesser degree than lead,
731 copper, and zinc (Rai and Zachara 1984). There are many adsorbing species in
732 soil, and many factors affect the extent to which nickel is adsorbed, so the
733 adsorption of nickel by soil is site specific. Soil properties such as texture, bulk
734 density, pH, organic matter, the type and amount of clay minerals, and certain
735 hydroxides, as well as the extent of groundwater flow, influence the retention
736 and release of metals by soil (Richter and Theis 1980).”

737

738 “Amorphous oxides of iron and manganese, and to a lesser extent clay minerals,
 739 are the most important adsorbents in soil. In alkaline soils, adsorption may be
 740 irreversible (Rai and Zachara 1984), which limits nickel's availability and
 741 mobility in these soils. For example, in recent studies of nickel speciation in
 742 ferromanganese nodules from loess soils of the Mississippi Basin, nickel is found
 743 to have a higher partition in the soil nodules than in soil clay matrices (Manceau
 744 et al. 2003). This is due to the selective sequestration of nickel by finely
 745 divided iron and manganese oxides in goethite and lithiophorite minerals
 746 present in the soils. Cations such as Ca^{2+} and Mg^{2+} have been reported to reduce
 747 adsorption due to competition for binding sites, whereas anions like sulfate
 748 reduce adsorption as a result of complexation. Nickel adsorption depends
 749 strongly on metal concentration and pH (Giusti et al. 1993). For each mole of
 750 nickel adsorbed by iron and manganese oxide, ≈ 1 -1.5 moles of hydrogen ions are
 751 released (Rai and Zachara 1984). For aluminum oxide, as many as 2.3 moles H^+
 752 are released. Mustafa and Haq (1988) found that the adsorption of nickel onto
 753 iron oxide at pH 7.0 was rapid and increased with increasing temperature. They
 754 also found that two hydrogen ions are released into a solution when nickel is
 755 adsorbed. These studies indicate that while Ni^{2+} is the predominant species in
 756 solution, NiOH^+ is preferentially adsorbed, and that both mono- and bidentate
 757 complexes may be formed with the iron/manganese/aluminum oxides.”
 758

759 **Evaluation Question #11: Is there any harmful effect on human health by using the petitioned**
 760 **substance? (From 7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and), 7 U.S.C. § 6518**
 761 **(m) (4).)**
 762

763 [ATSDR](#) developed the toxicological profiles for numerous components. The profiles of those
 764 components used as for micronutrients are listed below.
 765

<u>Component</u>	<u>ASTDR Toxicological Profile</u>
Boron	ASTDR-B , 2007 (249 pages)
Copper	ASTDR-Cu , 2004 (314 pages)
Manganese	ASTDR-Mn , 2008 (539 pages)
Zinc	ASTDR-Zn , 2005 (352 pages)
Nickel	ASTDR-Ni , 2005 (397 pages)

Nickel

777 “Nickel and its compounds have been designated as toxic pollutants by EPA pursuant to Section
 778 307(a)(1) of the Federal Water Pollution Control Act (40 CFR 401.15). As such, permits are issued
 779 by the states under the National Pollutant Discharge Elimination System (NPDES) for discharges
 780 of nickel that meet the applicable requirements (40 CFR 401.12), “([ATSDR-Ni](#), 2005).
 781

782 Nickel compounds are known to be human carcinogens ([ATSDR-Ni](#), 2005; [11th Report on](#)
 783 [Carcinogens - Nickel Compounds and Metallic Nickel](#)).
 784

785 The effect of nickel on human health is extensively discussed in [ATSDR-Ni](#) (2005). Nickel
 786 compounds “can be grouped according to their solubility in water: soluble compounds include
 787 nickel chloride, nickel sulfate, and nickel nitrate, and less-soluble compounds include nickel
 788 oxide and nickel subsulfide. Both the soluble and less-soluble nickel compounds are important
 789 with regard to all relevant routes of exposure. Generally, the soluble compounds are considered
 790 more toxic than the less-soluble compounds, although the less-soluble compounds are more
 791 likely to be carcinogenic at the site of deposition.”

792
793 The health effect was discussed in terms of “inhalation exposure”, “oral exposure”, and “dermal
794 exposure”. Genotoxicity, toxicokinetics, and other aspects were discussed. Overall health effects
795 were summarized and given in the section of “2.2 Summary of Health Effects”, [ATSDR-Ni](#) (2005).
796

797 “The general population can be exposed to nickel via inhalation, oral, and
798 dermal routes of exposure. Based on occupational exposure studies, reports of
799 allergic contact dermatitis, and animal exposure studies, the primary targets of
800 toxicity appear to be the respiratory tract following inhalation exposure, the
801 immune system following inhalation, oral, or dermal exposure, and possibly the
802 reproductive system and the developing organism following oral exposure. The
803 most commonly reported adverse health effect associated with nickel exposure is
804 contact dermatitis. Contact dermatitis is the result of an allergic reaction to nickel
805 that has been reported in the general population and workers exposed via
806 dermal contact with airborne nickel, liquid nickel solution, or prolonged contact
807 with metal items such as jewelry and prosthetic devices that contain nickel. After
808 an individual becomes sensitized to nickel, dermal contact with a small amount
809 of nickel or oral exposure to fairly low doses of nickel can result in dermatitis.
810 Approximately 10-20% of the general population is sensitized to nickel.”
811

812 The general exposure to nickel was quantitatively described in the [11th Report on Carcinogens –](#)
813 [Nickel Compounds and Metallic Nickel](#).
814

815 “Environmental exposure to nickel occurs through inhalation, ingestion, and
816 dermal contact. The general population is exposed to low levels of nickel because
817 it is widely present in air, water, food, and consumer products. The general
818 population takes in most nickel through food, with the average daily intake from
819 food in the United States estimated to be 150-168 µg. Typical intakes from
820 drinking water and air are 2 µg and 0.1-1 µg, respectively. The general
821 population also is exposed to nickel in nickel alloys and nickel-plated materials
822 such as coins, steel, and jewelry, and residual nickel may be found in soaps, fats,
823 and oils (ATSDR 1997).”
824

825 “EPA’s Toxic Chemical Release Inventory (TRI) estimated that in the United
826 States in 2001, 2,258 facilities released 4,481,059 lb (2,033 metric tons) of nickel,
827 while 1,324 facilities released 9,799,196 lb (4,445 metric tons) of nickel
828 compounds to the environment. From 1988 to 2001, the amount of nickel
829 reported released by facilities was reduced by approximately half, while the
830 release of nickel compounds did not change significantly (TRI01 2003).”
831

832 “Occupational exposure to nickel occurs mainly by inhalation of dust particles
833 and fumes or by dermal contact. Nickel workers also can ingest nickel-containing
834 dusts. Occupational exposure is common for workers involved in mining,
835 smelting, welding, casting, spray painting and grinding, electroplating,
836 production and use of nickel catalysts, polishing of nickel-containing alloys, and
837 other jobs where nickel and nickel compounds are produced or used (HSDB
838 2003).”
839

840 Relative toxicity of nickel and other micronutrients

841

842 Currently, boron, copper, iron, manganese, molybdenum, zinc and cobalt are included in
843 7 CFR 205.601 as micronutrients. The oral LD₅₀ (rat) values of these components, as well
844 as the LD₅₀ value of nickel, are listed below as a general reference (borax, copper sulfate,
845 iron(II) sulfate, manganese sulfate, molybdate, zinc sulfate, cobalt sulfate, and nickel

846 sulfate). A strict comparison should be avoided since different components may have
 847 different physiological functions and different toxicities. As given in Question #7, nickel
 848 is generally less toxic than copper towards water plants, and fish.

	B	Cu	Fe	Mn	Mo	Zn	Co	Ni
850								
851	LD ₅₀ (mg kg ⁻¹)	3220	300	319	2150	4000	1710	424
852								

853 The health effect resulted from the interaction of nickel with other chemicals is discussed in
 854 Section 3.9 “Interactions with other chemicals” of [ATSDR-Ni](#) (2005). Nickel and other
 855 micronutrient components (Mn, Fe, Co, Cu and Zn) occupy similar positions in the periodic table
 856 and possess similar chemical properties. The assimilation of one component could be suppressed
 857 by another excessively presented component, which could be expected when multiple
 858 components compete for limited spaces. The toxicity of nickel was reduced by the presence of
 859 magnesium, iron and zinc ([ATSDR-Ni](#), 2005). However, nickel enhanced the absorption of iron
 860 in iron-deficient rats. Further, the enhanced uptake of iron by nickel was only observed when
 861 ferric sulfate was given. “No interaction was observed when iron was given as a 60% ferric/40%
 862 ferrous sulfate mixture,” ([ATSDR-Ni](#), 2005).

863
 864 **Evaluation Question #12: Is there a wholly natural product that could be substituted**
 865 **for the petitioned substance? (From 7 U.S.C. § 6517 (c) (1) (A) (ii).)**

866
 867 Some micronutrients are naturally available, as given above in Questions #2 and #3. Most
 868 naturally available minerals of those micronutrient components such as nickel minerals are not
 869 soluble or very slowly soluble in water.

870
 871 Soil naturally provides most micronutrients for plant growth, but the stock is depleted by the
 872 harvest of crops (e.g. Table 1 of [McKenzie](#), 2001). Soybean grains remove about 24 g of copper
 873 per acre per harvest. Soil is the weathering product of parent rock and will not resupply
 874 micronutrients within a short period of time.

875
 876 Metal-accumulator plants may be grown on some metal-rich soil and the harvest may be used as
 877 nutrient source for different locations. This might provide a slow-releasing source of nutrients in
 878 a long term, but may not be a quick remediation for nutrient deficiency problems. Most
 879 micronutrients are assimilated by plants as simple ionic forms (borate anion BO₃³⁻, Cl⁻, Cu²⁺, Fe³⁺,
 880 Fe²⁺, Mn²⁺, MoO₄²⁻, Ni⁺, Zn²⁺, etc) ([Clemson University](#), Hansch and Mendel, 2009). The releasing
 881 of micronutrients from former crops and the conversion for these components to simple ionic
 882 forms take time.

883
 884 **Evaluation Question #13: Are there other already allowed substances that could be**
 885 **substituted for the petitioned substance? (From 7 U.S.C. § 6517 (m) (6).)**

886
 887 Micronutrients are essential for plants, since these components are playing important and specific
 888 physiological roles in plant growth. Some examples are listed in the “[Action of the Substance](#)”
 889 above. Other materials might not play the roles as played by these micronutrients. The
 890 following is quoted from Hansch and Mendel (2009).

891
 892 “Micronutrients are involved in virtually all metabolic and cellular functions,
 893 like energy metabolism, primary and secondary metabolism, cell protection,
 894 gene regulation, hormone perception, signal transduction, and reproduction
 895 among others.”

896
 897 “Essential micronutrients were found as constituents in over 1500 proteins where
 898 they fulfill catalytic, (co-)activating, and/or structural functions. The largest
 899 group (>1200) is formed by zinc-proteins (with transcription factors as major
 900 subgroup). Proteins containing iron, copper, or manganese make up groups in

901 the range of 50–150 members each, while molybdenum and nickel proteins can
902 be counted on one hand each. Boron and chlorine are very important, but
903 proteins or compounds that were unambiguously shown to contain these
904 micronutrients are very rare and mostly elusive.”

905
906 Furthermore, “essential” actually means more than “for the normal growth of plants”. A plant
907 will only grow and develop to the extent that its most limiting growth factor will allow, as it is
908 specified by the “Law of the Minimum” (The availability of the most abundant nutrient in the soil
909 is as availability of the least abundant nutrient in the soil). When the supply of nutrients to
910 plants is not balanced, plants, limited by some deficiently supplied components, will not
911 assimilate the extra-supplied nutrients. These extra-supplied nutrients are simply wasted and
912 the crop yield is less than planned ([McKenzie](#), 2001).

913
914 **Evaluation Question #14: Are there alternative practices that would make the use of the**
915 **petitioned substance unnecessary? (From 7 U.S.C. § 6517 (m) (6).)**

916
917 The demand of plants for micronutrients is low, as the name of *micronutrients* implies. Nickel is
918 even considered as a *nano*-micronutrient. There might be sufficient micronutrients in soil
919 already. For example, there may be between 20 to 200 pounds of boron per acre in the surface
920 layer of South Carolina soils, but only a small portion is available to plants ([Clemson University](#)).
921 As it was discussed in Question #5 and #7, “contamination by heavy metals” could be difficult to
922 recognize and might be more general than the problem of “deficiency of micronutrients”. On the
923 other hand, “diagnosing a micronutrient deficiency can be a difficult and time consuming
924 process” ([McKenzie](#), 2001). Six steps, proposed in the section of “Determining the need for
925 micronutrients” by [McKenzie](#) (2001) to identify a micronutrient deficiency, are quoted below.

- 926
927 “1. Ensure that poor crop growth is not the result of a macronutrient deficiency,
928 drought, salinity, disease or insect problem, herbicide injury or some
929 physiological problem.
930 2. Find out if a micronutrient deficiency has been identified before in a particular
931 crop or soil type in the area.
932 3. Examine the affected crop for specific micronutrient deficiency symptoms.
933 4. Take separate soil samples from both the affected and unaffected areas for
934 complete analysis, including micronutrients.
935 5. Send plant tissue samples from both the affected and unaffected areas for
936 complete analysis that includes tests for micronutrient levels.
937 6. If all indications point to a micronutrient deficiency, apply the micronutrient to
938 a specific, clearly marked out affected area of land to observe results in
939 subsequent seasons.”

940
941 Several factors might limit the availability of micronutrients to plants. The soil pH greatly
942 determines this availability. In general, the availability decreases with increasing soil pH, except
943 molybdenum. “The level of soil zinc is ‘insufficient’ or ‘low’ when extractable zinc is less than 2.0
944 pounds per acre and the soil pH is less than 6.1, and when extractable zinc is less than 2.5 pounds
945 per acre and the soil pH greater than 6.0,” ([Clemson University](#)). Lime application causes soil pH
946 to increase while sulfur application reduces soil pH.

947
948 pH adjustment might be more important than applying “required” micronutrients for correcting
949 “deficiency” problems. “If the deficiency is due to pH imbalance, the approach is to modify the
950 pH of the mix. In this case, adding micronutrients can make matters worse because the level of
951 individual micronutrients may affect the level in the plant of other micronutrients through a
952 process called antagonism. For example, too much iron may produce manganese and zinc
953 deficiencies, while high levels of manganese may result in iron and zinc deficiencies. Copper and
954 zinc are also antagonistic: too much of one may produce deficiency of the other,” ([Ohio State](#)
955 [University](#)). Heavy metals such as Cu, Zn and Ni are strongly retained in soil. Excessively

956 applied micronutrients remain in soil for a long time and may cause toxic effects to subsequent
957 plants.

958
959 The uptake of one micronutrient by plants could be interfered by the abundant presence of other
960 micronutrients or other components. "Calcium, potassium, and nitrogen concentrations in both
961 the soil and plant can affect boron availability and plant function, the calcium:boron (Ca:B) ratio
962 relationship being the most important. Therefore, soils high in calcium will require more boron
963 than soils low in calcium. The chance for boron toxicity is greater on low calcium-content soils,"
964 ([Clemson University](#)). The uptake of nickel by pecan trees, for example, was suppressed by zinc
965 which was applied for zinc deficiency problem ([University of Georgia](#)). Solving the zinc
966 deficiency in an alternative method may alleviate the nickel deficiency problem.

967
968 Animal manures usually contain various micronutrients. Various bio-solids such as sewage
969 sludge usually contains elevated concentrations of these micronutrients such Cu, Ni, and Zn
970 (Fuentes et al., 2007). However, these materials might contain other components in addition to
971 these micronutrients and may be limited or prohibited in agricultural applications.

972
973 Crop rotation may be an option when one specific area is not fit for a specific crop due to
974 micronutrient deficiency problem.

975

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