

Organic Integrity in the Supply Chain: Training for Certified Handlers

U.S. Department of Agriculture (USDA)
Agricultural Marketing Service (AMS)
National Organic Program (NOP)





Background



The USDA National Organic Program (NOP)



Mission:

Ensure the integrity of USDA organic products throughout the world

Vision:

Organic Integrity from Farm to Table, Consumers Trust the Organic Label

Core Role:

Implement the Organic Foods Production Act and the USDA organic regulations

Background



- Organic trade expanding
- U.S. and EU organic market over \$80 billion
- Many governments have established organic standards and control systems
- Fraudulent certificates continue to be identified
- Alleged violations in foreign countries can be complex and challenging to investigate and enforce.

Mission: Organic Integrity



Ensuring the integrity of USDA organic products throughout the world is our central mission. Why?

Fraud hurts farmers

Fraud damages the brand

Fraud hurts markets

Importance of organic integrity



- Organic integrity from farm to market is key to
 - protecting farmers and handlers,
 - ensuring consumer confidence in the organic label
- USDA organic regulations require handlers of organic products to comply with requirements
 - Audit trail, verification of organic supply
- Penalties of not complying include loss of certification, ability to sell organic products, and civil penalties

Eastern European organic supply concerns

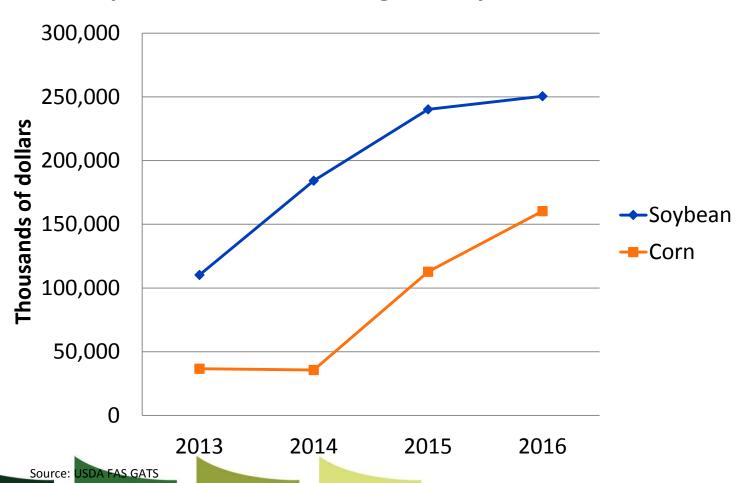


- 2016 Foreign Agricultural Service (FAS) Report
 - Turkish organic corn imports exceed Turkish organic production
 - Concerns about fraudulent organic certificates
- Anti-fraud initiative
- USDA Office of Inspector General (OIG)

Trade



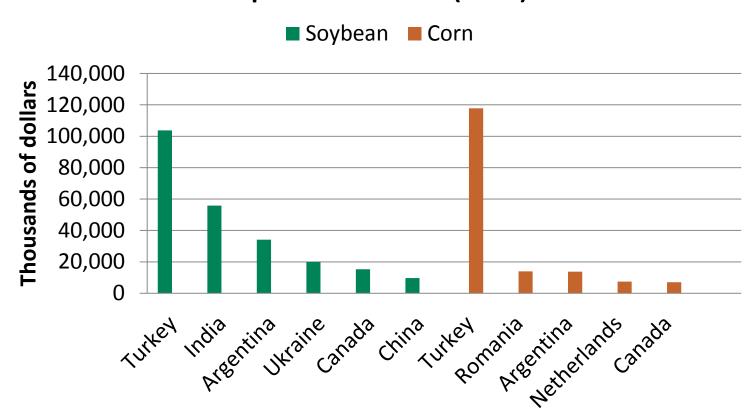
Import Volume Trend: Organic Soybean and Corn



Trade



Exports to the U.S. (2016)



Source: USDA FAS GATS

What we know



- Many countries supply organic corn and soy through Turkey (Ukraine, Russia, Kazakhstan, Romania)
- Number of producers and handlers involved
- Multiple certifiers— Control Union (Holland), Ecocert (France), Kiwa-BCS (Germany), Bio.inspecta (Switzerland)







Module 1: Organic Control System



Global Organic Control System



- 1. Organic standards
- Certifiers verify that organic farmers and handlers comply with organic standards
- Accreditation body ensures that certifiers are conducting thorough and complete inspections, have qualified personnel, and are meeting all aspects of their responsibilities as certifiers
- 4. Enforcement
 - Certifiers enforce the standards under their authority (Notice of Noncompliance, Notices of Suspension/Revocation)
 - Competent authorities (governments) provide oversight and enforcement.

USDA, Certifiers & Operations All Support the Organic Control System



Inspecting an Organic Grain and Rice Operation





Who Must be Certified Organic?



- USDA organic regulations: 205.100(a)
- Except for operations exempt or excluded in 205.101, each production or handling operation that produces or handles crops, livestock, livestock products, or other agricultural products that are intended to be sold, labeled, or represented as "100 percent organic," "organic," ormust be certified

Some Handlers May Be Excluded...



- Exempt operations § 205.101 (a)
 - < \$5,000 in organic sales</p>
 - Retail food establishments that do not process
 - Products that are < 70% organic, or only list organic ingredients
- Excluded operations § 205.101 (b)
 - If product is packaged or otherwise enclosed in a container prior to being received or acquired, and
 - If product remains in same package or container, and is not processed further

Certifiers Are Central to Organic Control



What certifiers do:



Ensure compliance of existing regulations

Core Certifier Activities



Review Organic System Plans

- Inputs, Materials
- Recordkeeping Systems
- Practices: No fumigation, irradiation, commingling, prohibited substances

Conduct Inspections

- Verify effective implementation of OSP
- Review and audit records to ensure traceability
- Conduct residue testing

Issue Certificates

- Annual Certificates
- Transaction/Import Certificates
- Attestation Statements

Certifiers are Overseen by the USDA



- Organic certifying agents follow rigorous and public accreditation requirements.
- The National Organic Program audits its accredited certifying agents around the world twice every 5 years, and reviews management practices annually.
 - Assess effectiveness of the organic control system
 - The audit process effectively targets risk areas
 - Includes observations of certifier's inspections
 - Compliance audits are conducted as needed

Inspections and Audits







Module 2: Organic System Plans



Organic System Plan Requirements



7 CFR § 205.201(a): An organic system plan (OSP) must include ...

- A description of practices and procedures to be performed and maintained
- A list of each substance to be used as a handling input, indicating its composition and source
- A description of the recordkeeping system implemented to comply with the requirements established in §205.103
- Additional information deemed necessary by the certifying agent to evaluate compliance with the regulations

Organic System Plan Requirements



Your OSP Explains How You:

- Prevent the commingling of organic and nonorganic products
 - Example: Store organic above non-organic; use separate, dedicated storage or transport bins
- Protect organic products from contact with prohibited substances
- Ensure that any container used for organic products is clean of non-organic products or prohibited substances
- Implement proper clean-out and transportation procedures to prevent organic product from coming into contact with prohibited substances.

Certified operation requirements



Organic System Plan

- §205.201(a)(2) a list of each input used to be used as a handling input, indicating its composition, source,
- Organic product and organic ingredients are handling inputs
- §205.201(a)(4) recordkeeping system describe how they fully disclose all activities and transactions of the certified operation in sufficient detail as to be readily understood and audited

Certified Operation Requirements



- Certified operations MAY NOT accept organic products without verifying source and certification of the product
 - Especially critical when receiving products from uncertified handlers
- Certified operations MUST clearly identify organic products in their records
 - Examples: Receiving documents, inventory records, manifest, bill of lading, purchase orders

When Importing/Exporting....



Your Organic System Plan Must:

- Disclose whether you export/import products.
- Describe records you maintain for products imported/exported
- Identify ingredients imported, including the source of those ingredients
- Include your procedures for verifying source, certification, and compliance of imported ingredients
- Include labeling information for product exported under a trade arrangement



Module 3: Verifying Organic Ingredients and Incoming Products



Plans and Records: Key for Input Management



- Organic product and organic ingredients are handling inputs
- §205.201(a)(2): **Organic System Plan** must include a list of each input to be used as a production or handling input, indicating its composition and source
- §205.201(a)(4): Recordkeeping system must describe all activities and explain how operation fully discloses all activities and transactions in sufficient detail as to be readily understood and audited

Recordkeeping: §205.103



- (a) A certified operation must maintain records concerning the production, harvesting, and handling of agricultural products that are sold, labeled, or represented as organic
- (b) Such records must:
 - (1) Be adapted to the particular business
 - (2) fully disclose all activities and transactions of the certified operation in sufficient detail as to be readily understood and audited

Examples of Records (NOP 2602)



Records Verifying Organic Status of Incoming Product (With Amounts) Organic Certificate for all Incoming Organic Products, Ingredients

Invoices,
Purchase Orders,
Bills of Lading,
Contracts

Handler Organic Certificates Certificates of Analyses; Product Specification Sheets

Raw Product
Inventory Reports
and Records

Weigh Tickets, Scale Tickets, Receipts, Tags Clean Truck/ Storage Affidavits Phytosanitary Certificate; Verification of Non-Fumigation

Certified Operation Requirements



 Certified handlers must have procedures in place and records demonstrating that all organic products/ingredients received are compliant with USDA organic regulations.

Examples:

- Organic certificate from suppliers, co-packers, service providers, etc..
- Phytosanitary certificates
- Manifests, Bills of Lading, Shipping documents
- Invoices, transaction certificates

Certified Operation Requirements



- Certified operations MAY NOT accept organic products without verifying source and certification of the product
 - Especially critical when receiving products from uncertified handlers

 Certified operations MUST clearly identify organic ingredients or products in their records

Supply Chains with Uncertified Handlers



What if the handler or supplier is uncertified? Who keeps records for organic products?

Certified parties must
keep the records:
Records must
demonstrate compliance
and maintain traceability
through an audit trail

Records for non-certified operations



Who keeps records for organic products, if the supplier is not certified?

 If the supplier is uncertified, the records must be kept by certified parties.

The certified operation responsible for the product (buyer or seller)

- Records must have enough detail
- Must maintain traceability, demonstrated through an audit trail,
- Document prevention of contamination and commingling,
- Records must be available for inspection.

Indicators of Weak Control Points



- Bulk product with an organic certificate, but not identified as organic
- Missing certificate from originating farm or intermediate handler
- Evidence of modification (changed operation name on certificate to "protect" proprietary information)
- When product has crossed multiple borders, lack of clarity about whether product was fumigated

A Look at Your Certifier's Role



Inspectors are expected to conduct thorough trace-back audits and mass balance audits to verify traceability and record-keeping requirements.

Other Questions Certifiers Ask About Imports/Exports



For imported/exported product, has the appropriate supporting documentation been provided that verifies authenticity?



Is the supporting documentation valid and from an authorized source?



Does the operation maintain appropriate records for imported/exported product?



Current Activities and Next Steps



Current Activities



- Turkish organic trader certification revoked
- Proposed adverse actions Notices of Proposed Revocations have been issued by AMS against traders involved
- Corn and soy from three separate ships has been identified as not compliant with USDA organic regulations
- Parties receiving the corn/soy have been notified that selling/labeling/representing the product as organic may lead to civil penalties.

Handler responsibilities



- Confirm you are following the requirements
 - Make sure you have solid documentation that organic imports are certified organic
 - Request import certificates/transaction
 certificates issued by certifier for each shipment
- If you have evidence that a product being sold as organic does not meet the requirements, provide specific information to MOPCompliance@usda.gov

Certifier's Role



- Ensure all OSPs include strong processes to verify organic products originate from certified organic source.
- Ensure inspectors are conducting complete and thorough –
 - Trace-back audits
 - Mass balance audits
 - Cross-checking audit trail records
 - Authentication of records from independent sources (e.g. other certifiers, government agencies)



Resources

- Organic Integrity Database:
 Check status of certified operation
- Regulations and NOP Handbook:
 Complete set of USDA organic standards
- Country-specific pages on AMS Website www.ams.usda.gov/nop

Thank you for listening













www.ams.usda.gov/nop