

**FORMAL RECOMMENDATION BY THE  
NATIONAL ORGANIC STANDARDS BOARD (NOSB)  
TO THE NATIONAL ORGANIC PROGRAM (NOP)**

**Date:** 11-09-06

**Subject: NOSB Recommendation for Guidance: Use of Compost, Vermicompost, Processed Manure and Compost Tea.**

**Chair: Kevin O'Rell**

**Recommendation**

The NOSB hereby recommends to the NOP the following:

Rulemaking Action: \_\_\_\_\_  
Guidance Statement: XX  
Other: \_\_\_\_\_

**Statement of the Recommendation** (including Recount of Vote): Producers of any agricultural commodity or product certified as organic under the National Organic Program (NOP) must meet the fundamental requirements for processing and applying plant and animal materials for soil fertility and crop nutrient management practices as described in Section 205.203 (c) of the final regulation. Examples of plant and animal materials are described in Section 205.203 (c) 1-3. This recommendation denotes other materials and practices that would be acceptable under 205.203 (c) (2) which applies to plant and/or animal material mixes. See attachment for details of 4 recommendations.

**NOSB VOTE**

*Motion: Gerald Davis      Second : Jennifer Hall*  
*14 Yes 0 No 0 Abstentions 0 Absent*

**Rationale Supporting Recommendation** (including consistency with OFPA and NOP): To provide guidance for certain types of compost and manure inputs commonly used in organic farming that were not directly addressed in the rule. To provide guidance and clarification on 2 previous NOSB recommendations: April 2002 Compost Task Force Recommendation and October 2004 Compost Tea Task Force Report and Recommendation.

**Response by the NOP:**

**National Organic Standards Board**  
**Crops Committee Recommendation for Guidance**  
**Use of Compost, Vermicompost, Processed Manure, and Compost teas**  
**October 19, 2006**

**Introduction**

Section 205.203(c) of the soil fertility and crop nutrient management practice standard in the USDA NOP Rule sets forth the fundamental requirement for processing and applying plant and animal materials. The section states, “The producer must manage plant and animal materials to maintain or improve soil organic matter content in a manner that does not contribute to contamination of crops, soil, or water by plant nutrients, pathogenic organisms, heavy metals, or residues of prohibited substances”. Subsequently, Section 205.203(c) states that plant and animal materials include: raw animal manure (205.203(c)(1)), composted plant and animal materials (205.203(c)(2)), and uncomposted plant materials (205.203(c)(3)). The Rule in this section also contains management restrictions for crops on which raw manure has been applied and also specifies the composting conditions that must be maintained to produce compost. Certain types of compost and manure based inputs commonly used in organic farming were not directly addressed in the rule, such that additional information and rule clarification was needed. Two different task forces were commissioned to make recommendations on compost, vermicompost, processed manures, and compost tea.

In April, 2002 the Compost Task Force Recommendation was presented to the NOSB and subsequently accepted as a recommendation to the NOP. In October 2004, a separate report and recommendation was presented to the NOSB by the Compost Tea Task Force. That document was also accepted by the NOSB and the Crops Committee was directed by the Board to determine the necessary work that needed to be done to clarify these documents to the public.

The intent of this current document is to point out and summarize the recommendations contained within both reports that are relevant to clear, concise guidance on the production and use of the compost and manure materials listed above. The complete reports of the task forces are included with this NOSB recommendation as supporting information only in Addendum A (Compost Task Force Report) and Addendum B (Compost Tea Task Force Report).

**Definitions-** Excerpted from Task Force Reports with modification

**Composting-** A process in which organic matter of plant and/or animal origin is managed to achieve aerobic decomposition and an increase in temperature in order to enhance its physical and nutritive properties as a soil amendment while minimizing pathogenic organisms.

**Compost-** The product of the composting process defined here.

**Compost tea-** A water extract of compost produced to transfer microbial biomass, fine particulate organic matter, and soluble chemical components into an aqueous phase, intending to maintain or increase the living, beneficial microorganisms extracted from the compost.

**Processed manure-** Manures that have been treated by heating and drying to reduce pathogenic organisms.

**Vermicomposting**- A managed process of worms digesting organic matter to transform the material into a beneficial soil amendment.

**Additional definitions of words used in this document**- See **Glossary and definitions** section of Appendix B

## **Recommendations**

Producers of any agricultural commodity or product certified as organic under the National Organic Program (NOP) must meet the fundamental requirements for processing and applying plant and animal materials for soil fertility and crop nutrient management practices as described in Section 205.203 (c) of the final regulation. Examples of plant and animal materials are described in Section 205.203 (c) 1-3. This recommendation denotes other materials and practices that would be acceptable under 205.203 (c) (2) which applies to plant and/or animal material mixes.

1. Compost, in addition to that described in section 205.203 (c) (2), is acceptable if: (i) made from only allowed feedstock materials; (ii) the compost pile is mixed or managed to ensure that all of the feedstock heats to the minimum of 131 ° F (55 °C) for the minimum time (3 days).

The monitoring of the above parameters must be documented in the Organic System Plan submitted by the producer and verified during the site visit. An explanation of compliance with section 205. 203 (c) should also be presented in the plan.

2. Vermicompost is acceptable if (i) made from only allowed feedstock materials, (ii) aerobicity is maintained by regular additions of thin layers of organic matter at 1-3 day intervals, (iii) moisture is maintained at 70-90% and (iv) duration of vermicomposting is at least 12 months for outdoor windrows, 4 months for indoor container systems, 4 months for angled wedge systems, or 60 days for continuous flow reactors.
3. Processed manure materials must be made from manure that has been heated to a temperature in excess of 150 ° F (65 ° C) for one hour or more and dried to a moisture level of 12% or less, or an equivalent heating and drying process that produces a product that tests negative for pathogenic contamination by *Salmonella* and fecal coliform organisms. Since processed manures have been treated to reduce pathogenic organisms, applications are not subject to the restrictions placed on raw animal manure applications in §205.203(c)(1)(i, ii, iii). To prevent re-growth of pathogens in processed manures, post planting use on crops whose edible portion contacts the soil must be limited to below soil surface applications only.
4. Compost teas must be made with potable water. Equipment used to prepare compost tea must be sanitized before use with a sanitizing agent as defined by 21 CFR 178.1010, using allowed materials found on the National List. Compost tea must be made with compliant compost or vermicompost, using the NOSB recommendation for compost and vermicompost mentioned above, and as defined in section 205.203 (c) (2) of the NOP rule. For compost tea, this applies to 100% plant feedstock materials, in addition to manure feedstocks because non-manure compost feedstocks may harbor high levels of fecal bacteria.

Compost tea made without compost tea additives can be applied without restriction. Compost tea made with compost tea additives can be applied without restriction if the compost tea production system (same compost batch, additives, and equipment) has been pre-tested to produce compost

tea that meets the EPA recommended recreational water quality guidelines for a bacterial indicator of fecal contamination (US EPA, 2000). These indicators and the passing criteria are Escherichia coli (126 CFU/100ml) or enterococci (33 CFU/100ml). At least two compost tea batches must be tested using accepted methodology (APHA-AWWA-WEF, 1999; US EPA, 2000), with the average population of indicator bacteria across compost tea batches used as the measurement of passing. Each new batch of compost would require that the system quality assurance pre-test be conducted again as indicated. After it passes again, compost tea from the system can be used without restriction, provided that an annual re-test is completed.

If compost tea made with compost tea additives has not been pre-tested for indicator bacteria, its use on food crops is restricted to the 90/120 day pre-harvest interval. Crops not intended for human consumption, ornamental plants, and grain crops intended for human consumption are exempt from bacterial testing and 90/120 day pre-harvest interval restrictions. Raw manure extracts or teas may be applied to the soil with a 90/120 day pre-harvest restriction. Foliar applications of raw manure extracts or teas are prohibited. Compost leachate may be applied to the soil with a 90/120 day pre-harvest restriction. Foliar applications of compost leachate are prohibited.

Compost extracts - resulting from any mixture of compost, water, additives, and adjuvants that are not held for more than one hour before use - may be applied without restriction.  
Compost tea or compost extracts are not allowed for the production of edible seed sprouts.

**Committee vote**

*5 yes 0 no*

**NOSB VOTE**

Motion: Gerald Davis

Second : Jennifer Hall

*14 Yes 0 No*

*0 Abstentions*

*0 Absent*

## **Addendum A**

### **National Organic Standards Board Compost Task Force Recommendation April 18, 2002**

## **INTRODUCTION**

Section 205.203(c) of the soil fertility and crop nutrient management practice standard in the USDA standard sets forth the fundamental requirement for processing and applying plant and animal materials. The section states, “The producer must manage plant and animal materials to maintain or improve soil organic matter content in a manner that does not contribute to contamination of crops, soil, or water by plant nutrients, pathogenic organisms, heavy metals, or residues of prohibited substances”.

Subsequently, Section 205.203(c) states that plant and animal materials include raw animal manure (205.203(c)(1)), compost (205.203(c)(2)), and uncomposted plant materials (205.203(c)(3)). The USDA standard establishes that raw animal manure and uncomposted plant materials are distinct materials that, when combined and processed, yield compost. The standard also contains management restrictions for crops on which raw manure has been applied and specifies the conditions that must be maintained to process compost. Other than the common requirement that all production practices used in organic production must maintain or improve the natural resources of the operation, including soil and water quality, there are no processing or application restrictions or conditions for using composted or uncomposted plant materials that are not mixed with animal materials.

At its Washington, DC meeting in October 2001, the National Organic Standards Board (NOSB) reviewed the provisions in the USDA standard for processing and applying plant and animal materials. While supportive of the fundamental requirement established in Section 205.203(c), the NOSB expressed concern that the provisions in Section 205.203(c)(1)-(3) could excessively restrict the processing and application of beneficial plant and animal materials. The NOSB identified specific weaknesses in this part of the practice standard, including:

- \*The C:N ratio range for compost is too narrow. Quality compost can be made with C:N ratios from as low as 15:1 and up to 60:1.
- \*The requirement for turning compost in a windrow system five times is too prescriptive.
- \*The terms in-vessel, static aerated, windrow, and raw manure are not defined.
- \*Compost tea is not addressed
- \*Vermicompost products are not addressed
- \*Manures that have been heat treated to eliminate pathogenic organisms without composting are not addressed.

The NOSB concluded that the USDA standard should be clarified to accommodate a broader range of plant and animal materials and related processing practices than specified in Section 205.203(c)(1)-(3). The intent of the crop nutrient and soil fertility management practice standard should be to identify fundamental management parameters and to establish threshold requirements for complying with those

parameters. Site-specific variation in feedstock materials, management practices, and production requirements dictate that organic producers exercise flexibility in managing plant and animal materials on their operations. The NOSB established the Compost Task Force to clarify the parameters and requirements in the USDA standard for processing and applying plant and animal materials in organic crop production.

The Task Force concurs with the NOSB that many certified organic farmers use plant and animal materials that are not adequately defined or described in Section 205.203(c)(1) – (3). Examples of materials that are incompletely addressed in the USDA standard are compost and its liquid extract compost tea, vermiculture products, and processed manure products. The Task Force is especially concerned that many producers process compost by selecting and managing plant and animal materials differently than the specifications established in Section 205.203(c)(2)(i)-(iii). This recommendation provides producers and certifying agents with a more comprehensive description of the plant and animal materials allowed in organic crop production and the conditions under which they must be processed. Since it is impractical to describe every combination of plant and animal material and establish how it must be processed, this recommendation should serve as guidance for producers and certifying agents. Full compliance with the provisions of Section 205.203(c) must be documented in the producer's organic system plan.

The Task Force endorses the fundamental requirement in Section 205.203(c) that all plant and animal materials used in organic crop production must be managed to “maintain or improve soil organic matter content in a manner that does not contribute to contamination of crops, soil, or water by plant nutrients, pathogenic organisms, heavy metals, or residues of prohibited substances”. The Task Force interprets the subsequent provision that “Animal and plant materials include” not to be restrictive but rather as allowing examples of such materials other than those specifically provided for in Section 205.203(c)(i)-(iii). This recommendation includes descriptions and conditions for four such allowed plant and animal materials: compost, compost tea, vermicompost products, and processed manures. The Task Force recommends that producers and certifying agents use the parameters established in Section 205.203(c) and the management practices outlined in this recommendation for specific plant and animal materials to evaluate compliance on a site-specific basis. The Task Force is not recommending changes to the practice standard provisions for processing or applying raw manure or uncomposted plant materials.

## 1. Compost

### Definition:

Compost: Organic matter of plant and/or animal origin managed to promote aerobic decomposition and an increase in temperature to enhance its physical and nutritive properties as a soil amendment while minimizing pathogenic organisms. Compost must achieve a minimum temperature of at least 131°F (55 °C) and remain there for a minimum of 3 days.

Producing compost that improves soil organic matter while not contributing to contamination of crops, soil, or water by plant nutrients, pathogenic and parasitic organisms, heavy metals or residues of prohibited substances requires careful management. The fundamental conditions for composting are:

- 1) Compost shall incorporate only allowed feedstock materials, except for incidental residues that will not lead to contamination;
- 2) Compost shall undergo an increase in temperature for a period of time to a level that minimizes pathogenic organisms;
- 3) Compost shall release H<sub>2</sub>O and CO<sub>2</sub> with a resultant loss of volume and weight;

- 4) Compost shall undergo a decrease in carbon to nitrogen ratio and an increase in nutrient stability.

The primary feedstock materials for making compost are organic matter of plant and animal origin. The USDA standard defines organic matter as “the remains, residues, or waste products of any organism.” Organic matter of plant and animal origin includes crop residues, non-crop plant material such as leaves and food waste, and manure and other residues from animal bodies including soil invertebrates. Compost may be produced from a single material of plant or animal origin or from the combination of multiple materials. The producer may add a natural nonagricultural material or a synthetic material allowed in organic crop production to compost for a specific management purpose such as improved porosity. When sourcing feedstock materials, the producer must consider their origin and comply with the requirement to prevent contact between organically managed crops and prohibited substances.

Composting requires that the producer combine and manage feedstock materials to achieve a documented increase in temperature. Composting begins in the mesophilic range (50°F - 105°F) and moves into the thermophilic range (in excess of 105°F) as decomposing organic matter of plant and animal origin releases energy as heat. Compost must achieve a recognized minimum temperature of at least 131°F (55 C) and remain there for a minimum interval of 3 days to minimize pathogens and parasites. Compost piles must be turned or be managed in some other acceptable way to ensure that all of the feedstock heats to the minimum temperature. Composting materials must be passively or actively aerated by the design of the pile or through turning. Physical maturation of compost transforms the feedstock materials and little or no trace of their original nature is distinguishable upon completion. Particles in finished compost have been reduced in size and become consistent and soil like in their texture. After achieving a minimum temperature of 131°F for a minimum of 3 days, compost should cure in the mesophilic range for at least 45 days or until the producer can document that it is suitable for soil application. Compost maturity involves physical and chemical components and must include an appraisal of potential antagonisms between the compost and plant or soil health such as excessive nutrients or salts.

A producer must document in their organic system plan all management provisions or practices related to the fundamental conditions for making compost: use of allowed feedstock materials, temperature elevation and maintenance, decreases in weight, volume, and carbon to nitrogen ratio, and increase in nutrient stability. The certifying agent must concur that the provisions in the organic system plan for making compost will fulfill the parameters for these conditions. Procedures for documenting compliance include measuring temperature, time, moisture content, chemical composition, biological activity, and particle size. These measurements may include testing feedstock materials and compost for one or more characteristics including initial and final carbon to nitrogen ratios, stability (using ammonia/nitrate ratio, O<sub>2</sub> demand, CO<sub>2</sub> rate or other standard tests), or pathogenic organisms.

## 2. Compost and Vermicompost teas

The use of a liquid compost extract, or “compost tea”, raises special issues. The preparation and use of compost tea and compost extract has been increasing in the U.S. during recent years. Organic producers especially are interested in compost teas and extracts because the preparations reportedly provide some degree of control of foliar and root pathogenic organisms. Various methods and practices have developed for production of the teas or extracts since the practice originated some years ago in Europe. However, recent research at the USDA Agricultural Research Service’s labs in Beltsville, MD and Corvallis, OR shows that certain approaches to compost tea or extract preparation are conducive to growth of enteric bacterial pathogenic organisms, such as enterotoxigenic E. coli and Salmonella. The

practices and procedures that lead to pathogen growth in the prepared teas and extracts involve the addition of supplemental nutrients such as sugars, molasses or other readily available (soluble) carbon sources during batch production.

The researchers did not observe growth of enteric pathogenic organisms when compost tea or extract was prepared only with water and high quality compost. By high quality compost, they mean compost that has met criteria for destroying pathogenic organisms, i.e., 131°F for 3 days, or compost that has less than 3 MPN salmonella per 4 grams compost (dry weight) and less than 1000 MPN fecal coliforms. The critical determinant regarding pathogen growth in compost teas and extracts is the addition of the carbon sources like sugars, molasses, or yeast or malt extracts during the “brewing” phase.

Recommendation: Compost teas if used in contact with crops less than 120 days before harvest must be made from high quality compost described above and not prepared with addition of supplemental nutrients such as sugars, molasses or other readily available (soluble) carbon sources.

### 3. Vermicompost materials

Definition:

Vermicomposts are organic matter of plant and/or animal origin, consisting mainly of finely-divided earthworm castings, produced non-thermophilically with biooxidation and stabilization of the organic material, due to interactions between aerobic microorganisms and earthworms, as the material passes through the earthworm gut.

Vermicomposting, while not contributing to contamination of the environment by heavy metals, needs careful preparation and management of the organic wastes. Feed stocks for vermicompost materials include organic matter of plant or animal origin; either a single material or mixture, preferably thoroughly macerated and mixed before processing. Pathogenic organisms are eliminated in 7-60 days, depending on the technology used. All vermicomposting systems depend upon regular additions of thin layers of organic matter at 1-3 day intervals to maintain aerobicity and avoid temperature increases above 35 degrees C (95 degrees F) which will kill the earthworms. Permitted methods and required duration of vermicomposting include outdoor windrows (6-12 months), angled wedge systems (2-4 months), indoor container systems (2-4 months) and continuous flow reactors (30-60 days).

Earthworms fragment the organic wastes into finely-divided materials with a low C:N ratio, high microbial activity, nitrogen mostly in the nitrate form, and potassium and phosphorus in soluble forms. For most organic wastes, no traces of the raw materials are seen. Odors disappear within 48-72 hours of vermicomposting and the finished product should have an odor similar to soil. Processing must be maintained at 70-90% moisture content with temperatures maintained in the range of 18-30 degrees C (65-86 degrees F) for good productivity. This should be achieved by monitoring temperatures regularly to regulate timing of additions of wastes and adding moisture through fine sprays as required.

### 4. Processed manure materials

Manures that have been treated to reduce pathogenic organisms are considered to be “processed manure” materials. Processed manure materials must be made from manure that has been heated to a temperature in excess of 150°F for one hour or more, dried to a moisture level of 12% or less, or frozen. Since processed manure materials will not contribute to contamination of the soil by pathogenic organisms, they may be managed with many of the same requirements as compost. Like compost,



processed manure materials do not have to be incorporated into the soil and therefore can be applied as a top-dress or side-dress. Similarly, there is no waiting period between application of processed manure materials and harvest of the crop. Unlike compost, however, these materials are highly soluble and have reduced biological activity. Therefore, they should not be used as a primary source of nutrients.

## **CONCLUSION**

The Compost Task Force concurs with the NOSB that Sections 205.203(c)(1) – (3) of the USDA standard do not sufficiently define or describe a variety of beneficial soil amendments and fertilizers that have long been used in organic crop production. The Task Force endorses the fundamental requirement in Section 205.203(c) that all plant and animal materials used in organic crop production must be managed to “maintain or improve soil organic matter content in a manner that does not contribute to contamination of crops, soil, or water by plant nutrients, pathogenic organisms, heavy metals, or residues of prohibited substances”. The Task Force supports amending the soil fertility and crop nutrient management practice standard by incorporating a comprehensive understanding of allowed materials and practices. Site-specific variation in feedstock materials, management practices, and production requirements dictate that organic producers exercise flexibility in managing plant and animal materials on their operations. Pending amendment of the USDA standard, the Task Force recommends that producers and certifying agents adhere to the management practices contained in this report when using compost, compost tea, vermicompost materials, and processed manure materials in organic crop production.

## **Addendum B:**

### **National Organic Standards Board Compost Tea Task Force Report April 6, 2004**

#### **Introduction**

In 2003, the National Organic Standards Board convened a Compost Tea Task Force to review the relevant scientific data and report their recommendations on ‘*What constitutes a reasonable use of compost tea?*’ The Task Force was composed of 13 individuals (Appendix B) with knowledge and expertise in organic farming practices, organic certification, EPA pathogen regulations, compost, compost tea production and analysis, plant pathology, food safety and environmental microbiology. Throughout their discussions, members consistently acknowledged the growing interest among certified organic and conventional growers to use compost teas, and the need to develop effective biologically-based tools to manage plant fertility, pests, and diseases. A major focus of the Task Force was concern about the potential for compost tea to contaminate edible plants with human pathogens as regulated in Section 205.203 of the USDA National Organic Program Final Rule. Addressing potential contamination by human pathogens required an examination of compost tea production and use practices, along with the underlying science relative to human pathogen contamination of crop plants.

Use of the terms compost and vermicompost in this report refer to the definitions set forth in the NOSB Compost Task Force report of April, 2002 (NOSB, 2002). These definitions are printed in the glossary below, along with additional terminology and definitions used in this report. Hereafter in this report, ‘compost’ shall refer to both compost and vermicompost. Likewise, ‘compost tea’ shall refer to both compost tea and vermicompost tea.

#### **Background**

Compost tea practitioners are largely responsible for developing the wide array of compost tea production practices and uses of compost tea in plant pest, disease, and fertility management programs (reviewed in Brinton, 1995; Brinton et al, 1996; Diver, 1998 and 2001; Ingham, 2003; Quarles, 2001; Scheuerell and Mahaffee, 2002; Touart, 2000). In comparison to the extensive experiences reported by practitioners, relatively few peer-reviewed reports describe scientific studies on the production and use of compost teas; most research reports relate to the efficacy of compost teas for plant disease control (reviewed in Weltzien, 1991; Scheuerell and Mahaffee, 2002). Because much of the available information on compost tea practices and effects has not been rigorously or scientifically documented, this report attempts to distinguish between existing practitioner-based knowledge [practice] and scientific knowledge that is supported by controlled, replicated experiments [science].

A primary reason for producing compost tea is to transfer microbial biomass, fine particulate organic matter, and soluble chemical components of compost into an aqueous phase that can be applied to plant surfaces and soils in ways not possible or economically feasible with solid compost. While compost tea is made in a variety of ways, all methods are similar in having water as the first, and compost as the second, most abundant starting materials. Compost tea

production methods diverge based on several properties, particularly the intent to maintain a minimum level of dissolved oxygen. Other distinguishing factors are the ratio of compost to water, addition of supplemental nutrients designed to increase microbial biomass (in this report termed 'compost tea additives'), and the duration of the production process. At the time this committee gathered information to review (2003-2004), the predominant compost tea production method practiced in the United States is commonly termed actively aerated compost tea, which is the product of the following general process. Usually compost is filled into a porous container, which is then suspended in a water-containing vessel, typically 1 part compost to 10-50 parts water. Constant mechanical energy input is used to provide aeration either by air injection directly into the water or by re-circulation of the water, typically for 12-24 hours. Compost tea additives, such as molasses, yeast extract, algal powders, when included, substantially increase microbial biomass in the aqueous phase from microorganisms extracted from the compost. Often actively aerated compost teas are made using one of many commercially produced "brewers", however, many home-made brewers are also in use.

A second form of compost tea is termed either non-aerated compost tea or passively aerated compost tea, and is the product of the following general process. Typically 1 part compost is mixed with 3-10 parts water in an open container, where it remains with or without daily stirring, for at least several days, often for 1 to 3 weeks. Compost tea additives are infrequently added to non-aerated compost tea.

For the purposes of distinguishing compost tea production practices that have the potential to support growth of bacterial pathogens, this report considers any mixture of compost and water that is held for longer than one [1] hour before initiating application to be a form of compost tea. Any mixture of compost and water that is held for less than one hour before initiating application is considered a compost extract (see Glossary herein for a definition of compost extract; see Scheuerell and Mahaffee, 2002, for a discussion).

Before use, compost teas are typically filtered to a degree necessary to avoid plugging the sprayer or irrigation system used for application. Spray adjuvants are sometimes added immediately prior to application.

### **Background issues associated with human pathogen contamination**

The National Organic Program (NOP) specified composting standards for manure and mandated a 90/120 day pre-harvest interval for land application of non-composted manure. These requirements were established to reduce the potential for transfer of human pathogens to food crops from raw manure. Time-temperature criteria for thermophilic composting provides a basis for this disinfection process that further reduces pathogens (PFRP), however, meeting the criteria does not guarantee the complete destruction of all pathogens in every particle of compost. The number of human pathogens surviving may be so low that they are undetectable by standard laboratory procedures used in quality assurance testing. This does not mean that the process was deficient, but simply indicates that the test cannot guarantee a pathogen-free result for the entire mass, and that the test has limits of sensitivity. It does show that the pathogen content of the organic mass is substantially less than it was prior to composting. With both the time-temperature exposure data and before/after composting test results, compost producers can document that their process meets the standards for pathogen limits established for use and general distribution of composted fecal-matter as a soil amendment (US EPA, 1993; FDA, 1998).

For compost tea, the use of compost tea additives to encourage growth of beneficial, nonpathogenic microbial populations from compost can have non-target effects, e.g., the additives can likewise support growth of bacterial human pathogens from undetectable to easily detectable numbers, in liquid microbial cultures, as preliminary investigations have demonstrated (discussed further below). This is the basis for concern about compost tea production practices that use compost tea additives to increase microbial populations; thereby potentially posing a risk of contaminating crop plants with human pathogens due to introduction of pathogenic bacteria (Patricia Millner, personal communication). The concern is similar to that of EPA's Solid Waste bureau and other State regulating bodies which restrict re-introduction of fresh decomposable substrates into composts that have previously met heat standards, owing to risk of pathogen regrowth. These concerns led the NOP to state that compost tea does not satisfy *§205.203 Soil fertility and crop nutrient management practice standard (c)* The producer must manage plant and animal materials to maintain or improve soil organic matter content in a manner that does not contribute to contamination of crops, soil, or water by plant nutrients, pathogenic organisms, heavy metals, or residues of prohibited substances (NOSB Compost Task Force Recommendation, 2002; as amended by the NOP). However, there is not unanimous agreement on these and other data, which the Task Force was aware of, suggesting that the evidence of dangers from pathogens is inconsistent.

Although concern exists, there have been no reported cases of food borne illness from the use of compost tea, but there have been no epidemiological health/microbial studies done to evaluate this effect. Because gastrointestinal disease cases in the US are notoriously underreported and of unknown cause (Mead et al., 1999), lack of evidence cannot be used to support evidence of no problem. The committee acknowledges that proactive protective measures should be considered when the contamination of fresh produce with human pathogens is an issue. For compost tea, averting the theoretical possibility of contaminating crops with human pathogens can be approached by implementing measures that reduce the potential for pathogens to enter compost tea production systems, and perform quality assurance testing to demonstrate that a specific compost tea production system produces compost tea that meets microbiological quality guidelines.

## Glossary and definitions

A brief list of relevant terms used in this report is provided below.

- **Composting.** A managed process in which organic materials, including animal manure and other residuals, are decomposed aerobically by microbial action. "Thermophilic" composting refers to the time-limited, self-heating process in which heat generated by microbial respiration is retained in the mass of a pile or windrow such that vulnerable pathogenic microorganisms are destroyed. Compost is defined by the NOSB Compost Task Force (NOSB, 2002) as "Compost, in addition to that described in section 205.203 (c) (2), is acceptable if (i) made only from allowed feedstock materials, except for incidental residues that will not lead to contamination, (ii) the compost undergoes an increase in temperature to at least 131 degrees F (55 degrees C) and remains there for a minimum of 3 days, and (iii) the compost pile is managed to ensure that all of the feedstock heats to the minimum temperature." See also Vermicompost below.

- **CFU.** Colony-forming unit; a term used in microbiology to express the number of microbes in a sample that produced colonies on nutrient agar in petri plates.

- **Compost extract.** Any mixture of compost and water, additives, and adjuvants that is not held for more than one hour before use. Compost extracts lack sufficient holding time for microorganisms to multiply and grow significantly.
- **Compost leachate.** Liquid that has leached through a compost pile and collects on the ground, compost pad, or collection ditches, puddles, and ponds.
- **Compost tea additives.** Materials separate from compost and water that are added in the process of making compost tea that are presumed to sustain and enrich microbial growth. These are distinct from spray adjuvants that are tank mixed immediately prior to application of compost tea. Examples include but are not limited to the following: molasses, yeast extract, fish-based products, kelp, and green plant tissue.
- **Disease vector.** Animals including rodents, flies, and birds that are capable of transferring human pathogens to other materials.
- **Manure extract.** Water suspension containing raw, non-disinfected manure; when the suspension is maintained for several hours or more it is sometimes referred to as manure tea.
- **Microorganism.** Bacteria, fungi (molds, yeasts), protozoans, helminths, and viruses. The terms *microbe* and *microbial* are also used to refer to microorganisms.
- **Pathogen.** A microorganism capable of causing disease or injury; used to refer to “plant” or to “human” pathogens. Parasite and parasitic refer to infectious protozoans and helminths. Helminth and helminth ova refer to parasitic worms, e.g., roundworms, tapeworms, *Ascaris*, *Necator*, *Taenia*, and *Trichuris*, and ova (eggs) of these worms. (See Appendix A for a list of pathogens of concern).
- **Indicator organism.** A microorganism that is used for monitoring whether a certain set of pathogens might be present.
- **Potable water.** Water suitable for human consumption.
- **Sanitize.** To treat equipment and surfaces by a process that is effective in destroying or substantially reducing the numbers of microorganisms of public health concern, as well as other undesirable microorganisms. Sanitizing agents are described and defined in 21 CFR 178.1010.
- **Spray adjuvants.** Any material added to compost tea immediately prior to application of compost tea. These may include materials that are designed for wetting & sticking agents, plant nutrients, and those materials that sustain and enrich microbial growth, but because of the short time frame between addition and application, there is a very low probability of multiplying undesirable microorganisms in the spray tank.
- **Vermicomposting.** Process of worms digesting organic matter to transform the material into a beneficial soil amendment. Vermicompost is defined by the NOSB Compost Task Force (NOSB, 2002) as: “Vermicompost is acceptable if (i) made from only allowed feedstock materials, except for incidental residues that will not lead to contamination, (ii) aerobicity is maintained by regular additions of thin layers of organic matter at 1-3 day intervals, (iii) moisture is maintained at 70-90%, and (iv) duration vermicomposting is at least 12 months for outdoor windrows, 4 months for indoor container systems, 4 months for angled wedge systems, or 60 days for continuous flow reactors. “ See also Compost above.

## Compost tea applications

Compost tea practitioners have developed a range of compost tea uses and applications methods. A brief description of the most common uses and application methods for compost tea follows. This information was used to develop an understanding of compost tea applications that could pose an increased potential of contaminating food crops with human pathogens.

### **Applications to above ground plant parts.**

- **Foliar spray.** Applied through irrigation system or sprayer to aboveground plant parts.
- **Stubble digester/green manure inoculant.** Applied to crop residues or cover crops, usually after mowing and before incorporation into the soil

### **Applications to soil and soil-less potting media.**

- **Soil.** Application to unplanted or planted fields. For unplanted fields, applied through irrigation system (drip, micro sprinklers, sprinkler line, gun, wheel line, center pivot) or tractor mounted/pulled sprayer. For planted fields, applied as a directed spray to areas of bare soil or through drip irrigation systems.
- **Soil-less media.** Use to moisten media before planting or as a postplant drench.
- **Seed treatment.** Soak seeds or propagation material (e.g., potato) before planting.
- **Odor suppressant.** Applied to manure collection/handling areas or to ground surrounding compost piles to reduce production of odors.

### **Plant responses to compost tea**

Grower testimonials constitute the majority of evidence that supports the use of compost tea as a beneficial agricultural production tool. Most testimonials have described impacts on plant growth or disease suppression. Relatively few rigorous scientific studies have examined the use of compost tea for plant disease suppression. The following information summarizes plant responses to compost tea and was used by the Task Force to identify areas of study that should receive greater scientific attention.

#### **Positively impact plant vigor and growth.**

A growing number of organic and conventional growers are using compost tea because they have observed yield and/or production efficiency gains (Schmitz, 2002; Diver, Ingham, Scheuerell, personal communication).

- Postulated direct mechanisms include plant response to nutrients or phytohormone/growth promoting chemicals in the compost tea.
- Postulated indirect mechanisms include altering composition and/or populations of plant associated microorganisms that cause a direct effect, or over time, moderation of the chemical, physical or biological properties of the rhizosphere/phyllosphere. Examples would be soil structure, pH, or reducing the effect of deleterious (nonpathogenic) microorganisms.

#### **Plant disease management**

##### **• Practitioner-based knowledge [Practice]**

There have been a large number of grower testimonials in recent years suggesting that compost tea has improved their ability to manage plant diseases (Diver, Ingham, Scheuerell, personal communication). Grower experiences have indicated that both non-aerated and aerated compost tea can suppress the incidence and/or severity of foliar and root rot diseases.

- **Science-based knowledge [Science]**

- Some replicated scientific studies have indicated that both non-aerated and aerated compost tea can suppress the incidence and/or severity of foliar and root rot diseases, while others have observed no significant effect (reviewed in Scheuerell and Mahaffee, 2002; Weltzien, 1991).
- Lack of consistency of disease suppression by compost tea is postulated to be caused by variability in raw materials, the production process, nutrients and other materials tank mixed before application, application method and timing, pathogen pressure, and environmental conditions. The committee had limited data available to review (see Scheuerell, 2002; Scheuerell and Mahaffee, 2002; Weltzien, 1991).

### **Potential Microbial Hazards Associated with Compost Tea**

There are many variables in the production and application of compost tea that could affect the probability of contaminating crops with human pathogens. In addition, plant properties and environmental conditions greatly affect survival of human pathogens. This section of the report discusses factors associated with compost tea production, plant properties, and environmental conditions that could affect the contamination of crops with human pathogens. This information was used by the Task Force to identify data gaps and guide the development of recommendations.

#### **Transfer or multiplication of pathogenic organisms**

- **Compost tea production factors.** In general, pathogens that go into the process might come out at the same, lower, or higher levels. Processes or materials that have a high probability of increasing human pathogens during compost tea production are of greatest concern.

- **Compost feedstocks and composting process used [Science]**

Feedstocks such as manure have a high probability of containing pathogenic organisms. These types of materials can be processed to reduce populations of indicator microbes and pathogens to acceptable levels by using approved PFRP's. For example, Lung et al. (2001) recently reported that after composting cow manure *E. coli* and *Salmonella* were not detected after 72 hours at 45 degrees C. All data brought to the Task Force support the notion that compost tea made from compost and vermicompost, as defined by the NOSB Compost Task Force (NOSB, 2002), does not represent a risk if compost tea additives are not used.

- **Compost stability. [Science]**

Compost stability is the reactivity of composting materials, most commonly measured as the rate of oxygen consumption and/or rate of carbon dioxide respiration. Stability is known to affect the potential for *Salmonella* re-growth in composting biosolids (Soares et al , 1995; Soares, 1996; Skanavis and Yanko, 1994; Yanko, 1987; Yanko et al., 1995 ). Stability affects the relative quantity of nutrients originating from the compost that support the growth of a wide range of microorganisms, including some human pathogenic bacteria. Data is lacking on the relationship between human pathogen growth potential in compost tea and compost stability.

- **Water quality** [Science]

Potable water quality is necessary to prevent the introduction of pathogens.

- **Sanitation** [Practice]

Cleaning procedures for production and application equipment. No standards exist, but sanitizing agents should be used to maintain equipment free of microbial biofilms between uses, and accidental contamination from wind-borne dust should be avoided.

- **Disease vector access** [ Science]

Rodents, flies, and birds need to be excluded from the materials used to produce compost tea.

- **Brew time and temperature.** [Practice]

Affects the theoretical maximum number of bacterial divisions that can occur during compost tea production.

- **Compost tea additives.** [Practice and Science]

Materials other than water and compost added at the start of the compost tea making process to increase microbial biomass/populations. It should be noted that as of March 30, 2004, only one of the studies (Duffy et al, 2004) discussed below has been published in a peer-reviewed scientific journal.

- Duffy (et al 2004) related the growth of *E. coli* O157:H7 and *Salmonella* Thompson to concentration of molasses added to 2 types of compost with water in sealed flasks that were rotary shaken for 72 hours (Duffy et al, 2002). Re-growth of either pathogen was not detected when 0, 0.05, or 0.2% vol/vol molasses was added. Re-growth of *E. coli* and *Salmonella* was observed when 0.5 or 1.0% molasses was added, with 0.5% molasses supporting greater re-growth of *Salmonella* than *E. coli*. For *Salmonella*, composted chicken manure supported 100 times more re-growth than composted dairy manure when 0.5 or 1.0% molasses was added; potentially due to the greater concentrations of inorganic nutrients in the composted chicken manure. This indicates that pathogen re-growth can be dependent on the concentration of compost tea additive used. In addition, the significant interaction between compost source and additives on the re-growth potential of human pathogens in this study indicates the need to test individual batches of compost with defined concentrations of compost tea additives for compost tea quality assurance testing. The nature of the production method used in the Duffy et al paper has been challenged as not relating to any compost tea production practice (Elaine Ingham, personal communication).

- Data presented by Bess (et al, 2002) at the 2002 International Symposium Composting and Compost Utilization, May 6-8, Columbus, Ohio, addressed the issue of increasing populations of bacterial pathogens through the addition of compost tea additives. The report indicated that *E. coli* increased to various degrees with different microbial culture nutrients when incompletely composted material that contained detectable populations of *E. coli* was used in an aerated compost tea brewer (Bess et al, 2002).



- Initial experiments presented to the Task Force by Pat Millner and Will Brinton and duplicated in two microbiological labs simultaneously, indicated pathogen growth could occur in compost teas when very low concentrations of molasses were used in combination with a compost substrate seeded with very low numbers of human pathogens ('trace' concentration, also referred to as 'undetectable' by common laboratory analysis). This resulted in growth of the pathogens in the compost tea to a quantity detectable by common laboratory procedures (Millner and Brinton, Manuscript Report to Task Force).
- Other experiments were discussed that showed vermicompost with relatively high populations of *E. coli* resulted in variable amounts of *E. coli* growth depending on the concentration of molasses used as a compost tea additive (Elaine Ingham, personal communication). Related experiments using a mined humus material (no detectable *E. coli*) in place of compost resulted in no growth of *E. coli* over a range of molasses concentrations used as a compost tea additive (Elaine Ingham, personal communication). Other tests that utilized compost sold as part of an aerated compost tea production system or compost that had had below detectable levels of *E. coli* did not show an increase in *E. coli* even when compost tea additives were used (Scheuerell and Millner, personal communication; Brinton, personal communication).
- **Crop/environmental factors** [Practices available, no Science available that directly addresses compost tea use under agronomic conditions]
  - Pre-harvest interval
  - Climate – temperature, humidity, precipitation
  - Crop architecture – UV protected sites, moisture availability, plant exudates
  - Crop cleaning, processing, cooking. Crops that are dried and then cooked before consumption, such as grain crops, are not considered to be a significant source of human pathogens.

## Factors Associated with Human Pathogens

The following are factors associated with human pathogens that the Task Force considered while developing recommendations.

- **Actual pathogens present.** The presence or growth potential of many pathogens has not been thoroughly evaluated for different compost teas.
- **Contamination level of compost teas.** Available research has used non-stable compost with readily detectable populations of human pathogens or compost artificially inoculated with human pathogens. For artificially inoculated compost, research has demonstrated a high degree of variability in final pathogen populations across replications of the same compost tea production treatment (Scheuerell and Millner, personal communication). Data currently relate to pathogens suspended in the tea, rather than the number that survive on the surface of edible fresh produce after tea is directly applied to plant surfaces.
- **Pathogen survival.** In the environment pathogen populations typically decline over time, unless deposited in a site with all conditions conducive for survival or growth. For example, Liao (2003) demonstrated that human pathogens present in dairy manure were not

detectable 70 days after application to potato production fields. In a review of published data on the survival of human pathogens on plant surfaces, Epstein (1997) indicated that most studies found bacterial pathogens to survive for <1 day to a maximum of 35 days on plants, and the longest cited survival time of any pathogen was 68 days.

- **Crop architecture and exudate profile.** Potential for the crop to enable pathogen survival or growth. Lettuce and apples are the best known examples for harboring bacterial pathogens in sites protected from environmental stress and likely releasing sufficient nutrients to support pathogen metabolic activity.
- **Environment.** Particularly important for above ground portions of plants. Ultraviolet radiation and desiccation are the two most important environmental factors causing pathogen destruction. <sup>12</sup> Little is known about interactions with other microorganisms on plant surfaces under field conditions.
- **Pre-harvest interval.** If the decimal reduction time is known for a crop and general environment, then the interval between the last compost tea application and harvest can be used to compute the amount of pathogen reduction expected during that pre-harvest interval.
- **Post-harvest treatments.** Removing part of the plant, sanitizing, and processing activities can leave unaffected, spread or kill individual pathogen cells. This depends on a number of factors including plant type, washing system, sanitizing system, cutting of plant tissue, and most importantly thermal processing.

#### **Data Gaps** [Science needed]

- **Cost-benefit analysis.** Developing a cost-benefit analysis of compost tea use will require confirming compost tea production and application methodologies that consistently provide a positive, measurable crop response. If benefits were quite certain, then the cost of incorporating the compost tea program compared to other production choices could be quantified.
- **Ecology of human pathogens**
  - We lack an understanding of the population dynamics of human pathogens when occurring in diverse microbial mixtures with active predation by higher trophic levels. The microbial diversity and competition found during compost tea production could inhibit or destroy human pathogenic bacteria.
  - Influence of water temperature and production duration on pathogen growth. For compost tea production, combining relatively low water temperatures with short production durations may provide conditions not suitable to significantly increase human pathogenic bacteria that have evolved optimal growth rates associated with warm-bodied animals.
  - Survival of human pathogens on crop plants, under field conditions, when inoculated at realistic levels. In addition, diverse microbial competition for resources and/or antagonism and predation by other organisms on crop plants could affect duration of survival in crop environments.
  - Internalization of pathogens into plants. Laboratory and greenhouse studies have shown incorporation of *E. coli* into plant tissue is possible when inoculated with very high populations of pathogenic bacteria. Whether this occurs on crop plants, under field conditions, or in relation

to compost teas containing a realistic level of contamination has not been researched. If internalization of pathogens is an issue, on what plants and under what conditions needs to be determined.

- **Pre-harvest application interval.** The aforementioned data gaps preclude a meaningful assessment of appropriate pre-harvest interval recommendations.
- **Compost Stability.** Role of compost stability in the potential for compost to support the growth of pathogenic bacteria during compost tea production.
- **Feedstocks.** Role of different feedstocks used to make compost in the potential for compost to support the growth of pathogenic bacteria during compost tea production.
- **Phytotoxic reaction [Practice].** Potential for compost tea to cause phytotoxic reactions, particularly in relation to the compost tea production practice used. There are few reports of adverse effects (Diver and Ingham, personal communication). Theoretical concerns of phytotoxicity are based on soluble salt levels or potential accumulation of phytotoxic microbial metabolites during compost tea production. Potential for phytotoxic reactions could be affected by tea concentration, dose, crop, and environmental conditions. If a concern exists, like any agricultural material, the tea should be tested on a small portion of the crop and observed.
- **Dissolved oxygen content.** The relevancy of measuring oxygen content of compost teas as a stand-alone indicator of potential pathogen growth is uncertain given that *E. coli* and other potential pathogens are facultative organisms (capable of growth in presence of oxygen).

## Recommendations

1. Potable water must be used to make compost tea and for any dilution before application.
2. Equipment used to prepare compost tea must be sanitized before use with a sanitizing agent as defined by 21 CFR 178.1010.
3. Compost tea should be made with compliant compost or vermicompost, using the NOSB Compost Task Force Guidelines set forth on April 18, 2002, for thermal compost and vermicompost, or compost as defined in section 205.203 (c) (2) of the NOP rule. For compost tea, this applies to 100% plant feedstock materials in addition to manure feedstocks because non-manure compost feedstocks may harbor high levels of fecal bacteria (Epstein, 1997).
4. Compost tea made **without compost tea additives** can be applied without restriction.
5. Compost tea made **with compost tea additives** can be applied without restriction if the compost tea production system (same compost batch, additives, and equipment) has been pre-tested to produce compost tea that meets the EPA recommended recreational water quality guidelines for a bacterial indicator of fecal contamination (US EPA, 2000). These indicators and the passing criteria are *Escherichia coli* (126 CFU/100ml) or enterococci (33 CFU/100ml). At least two compost tea batches must be tested using accepted methodology (APHA-AWWA-WEF, 1999; US EPA, 2000), with the average population of indicator bacteria across compost tea batches used as the measurement of passing. Each new batch of compost would require that the system quality assurance pre-test be conducted again

as indicated. After it passes again, compost tea from the system can be used without restriction. If compost tea made **with compost tea additives** has not been pre-tested for indicator bacteria, its use on food crops is restricted to the 90/120 day preharvest interval. Crops not intended for human consumption, ornamental plants, and grain crops intended for human consumption are exempt from bacterial testing and 90/120 day pre-harvest interval restrictions. In the view of the Task Force, educating producers about the potential for contamination and its impacts on public health and marketing, as well as how this recommended quality assurance testing system would avoid potential contamination will provide compelling incentives for producers to follow the rules.

6. Compost extracts - any mixture of compost, water, additives, and adjuvants that is not held for more than one hour before use - may be applied without restriction.
7. Raw manure extracts or teas may be applied to the soil with a 90/120 day pre-harvest restriction, foliar applications are prohibited.
8. Compost leachate may be applied to the soil with a 90/120 day pre-harvest restriction, foliar applications are prohibited.
9. Compost tea is not allowed for the production of edible seed sprouts.
10. The emerging national acceptance of compost tea as a biologically-based crop production tool by organic as well as conventional growers clearly indicates the need for further scientific investigation to validate the benefits and concerns of compost tea use. The Task Force unanimously urges USDA and its agencies to strongly support additional research on the potential for crop contamination and plant disease/pest control by compost tea. There is an urgent national need to address critical data gaps, uncertainties, and variability in existing data that limited the evaluation of potential crop contamination by the current task force. Data are urgently needed to provide science-based recommendations on how compost tea production and application practices impact potential crop contamination, while at the same time preserve the means for improving plant health and vigor. Critical issues requiring further data include compost quality, compost tea additives, temperature and duration of compost tea production, and the population dynamics of human pathogens in microbially diverse agro-ecosystems relative to pre-harvest intervals for application of compost tea.

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## Appendix A

### **Public Health (Food and Waterborne) Pathogens of Concern in Animal Manure**

<b>Major Concern</b>	<b>Minor Concern</b>	<b>Intermediate</b>
<i>E. coli</i> 0157:H7	<i>Bacillus cereus</i>	<i>Helicobacter</i>
<i>Listeria monocytogenes</i>	<i>Brucella</i>	<i>Aeromonas</i>
<i>Salmonella</i> enterpathogenic	<i>Citrobacter spp.</i>	<i>Burkholderia</i>
<i>E. coli</i>	<i>Clostridium perfringens</i>	<i>Legionella pneumophila</i>
<i>Yersinia enterocolitica</i>	<i>Coxiella burnetii</i>	<i>Toxoplasma gondii</i>
<i>Campylobacter jejuni</i>	<i>Enterobacter spp.</i>	Endotoxins
<i>Leptospira</i>	<i>Erysipelotrix rhusiopathiae</i>	Enterotoxins
<i>Cryptosporidium parvum</i>	<i>Francisella tularensis</i>	Antibiotic resistance
<i>Giardia lamblia</i>	<i>Klebsiella spp.</i>	Paramyxovirus (Newcastle)
	<i>Mycobacterium tuberculosis</i>	Parapox (Orf)
	<i>Mycobacterium avium spp.</i>	
<i>Ascaris lumbricoides</i>	<i>Proteus spp.</i>	
<i>Ascaris suum</i>	<i>Pseudomonas aeruginosa</i>	
<i>Hymenolepis nana</i>	<i>Serratia spp.</i>	
<i>Necator americanus</i>	<i>Staphylococcus</i>	
<i>Taenia saginata</i>	<i>Streptococcus spp.</i>	
<i>Toxocara canis</i>		
<i>Trichuris trichiura</i>		
Enteroviruses		
Rotaviruses		
Orthomyxovirus (Influenza A)		

Not all pathogens are necessarily present in all manures, all the time. In terms of emerging diseases, Taylor et al. (2001) reported that there are 1415 infectious agents that affects human, including 217 viruses and prions, 538 bacteria and rickettsia, 307 fungi, 66 protozoa, 287 helminths. Of these 868 (61%), are zoonotic, i.e. transmissible between humans and animals, 175 pathogenic spp. are associated with diseases considered to be 'emerging'

Taylor et al. (2001) show that zootic pathogens are more likely to be emerging than existing and that protozoa and viruses are most likely to emerge and helminths are least likely. They found no association between the disease transmission route and emergence.

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## **Appendix B**

### **Compost Tea Task Force Members**

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