

Parasiticides: Fenbendazole, Ivermectin, Moxidectin

Livestock

Identification of Petitioned Substance*

1		
2		
3	Chemical Names:	48
4	Moxidectin: (1'R,2R,4Z,4'S,5S,6S,8'R,10'E,13'R,14'E	49
5	,16'E,20'R,21'R,24'S)-21',24'-Dihydroxy-4	50
6	(methoxyimino)-5,11',13',22'-tetramethyl-6-[(2E)-	51
7	4-methyl-2-penten-2-yl]-3,4,5,6-tetrahydro-2'H-	52
8	spiro[pyran-2,6'-[3,7,1 9]trioxatetracyclo	53
9	[15.6.1.1 ^{4,8} .0 ^{20,24}] pentacosa[10,14,16,22] tetraen]-	54
10	2'-one; (2aE, 4E,5'R,6R,6'S,8E,11R,13S,-	55
11	15S,17aR,20R,20aR,20bS)-6'-[(E)-1,2-Dimethyl-1-	56
12	butenyl]-5',6,6',7,10,11,14,15,17a,20,20a,20b-	57
13	dodecahydro-20,20b-dihydroxy-5'6,8,19-tetra-	58
14	methylspiro[11,15-methano-2H,13H,17H-	
15	furo[4,3,2-pq][2,6]benzodioxacylooctadecin-13,2'-	
16	[2H]pyrano]-4',17(3'H)-dione,4'-(E)-(O-	
17	methyloxime)	
18	Fenbendazole: methyl N-(6-phenylsulfanyl-1H-	59
19	benzimidazol-2-yl) carbamate	60
20	Ivermectin: 22,23-dihydroavermectin B1a +22,23-	61
21	dihydroavermectin B1b	62
22	Thiabendazole: 4-(1H-1,3-benzodiazol-2-yl)-1,3-	63
23	thiazole	64
24	Albendazole: Methyl [5-(propylthio)-1H-	65
25	benzoimidazol-2-yl]carbamate	66
26	Levamisole: (S)-6-Phenyl-2,3,5,6-	
27	tetrahydroimidazo[2,1-b][1,3]thiazole	
28	Morantel tartrate: 2,3-dihydroxybutanedioic	
29	acid;1-methyl-2-[(E)-2-(3-methylthiophen-2-	
30	yl)ethenyl]-5,6-dihydro-4H-pyrimidine	
31	Pyrantel: 4-[(3-carboxy-2-hydroxynaphthalen-1-	
32	methyl]-3-hydroxynaphthalene-2-carboxylic	
33	acid;1-methyl-2-[(E)-2-thiophen-2-ylethenyl]-5,6-	
34	dihydro-4H-pyrimidine	
35	Doramectin: 1.25-cyclohexyl-5-O-demethyl-25-	
36	de(1-methylpropyl)avermectin A1a	
37	Eprinomectin: (4''R)-4''-(Acetylamino)-4''-deoxy-	67
38	avermectin B1	68
39	Piperazine: Hexahydropyrazine; Piperazidine;	69
40	Diethylenediamine	70
41	Other Name:	71
42	Moxidectin: Milbemycin B	72
43	Fenbendazole	73
44	Ivermectin: Dihydroavermectin	74
45	Trade Names:	
46	Moxidectin: Equest, Cydectin, ProHeart 6	
47	Fenbendazole: Panacur, Safe Guard	
	Ivermectin: Heart Guard, Sklice, Stomectol,	
	Ivomec, Mectizan, Ivexterm, Scabo 6	
	Thiabendazole: Mintezol, Tresaderm, Arbotect	
	Albendazole: Albenza	
	Levamisole: Ergamisol	
	Morantel tartrate: Rumatel	
	Pyrantel: Banminth, Antiminth, Cobantril	
	Doramectin: Dectomax	
	Eprinomectin: Ivomec, Longrange	
	Piperazine: Wazine, Pig Wormer	
	CAS Numbers:	
	Moxidectin: 113507-06-5;	
	Fenbendazole: 43210-67-9;	
	Ivermectin: 70288-86-7	
	Thiabendazole: 148-79-8	
	Albendazole: 54965-21-8	
	Levamisole: 14769-72-4	
	Morantel tartrate: 26155-31-7	
	Pyrantel: 22204-24-6	
	Doramectin: 117704-25-3	
	Eprinomectin: 123997-26-2	
	Piperazine: 110-85-0	
	Other Codes:	
	Moxidectin: Pubchem: CID 16760141; InChI Key:	
	YZBLFMPOMVTDJY-CBYMMZEQSA-N;	
	ChemSpider 167363424	
	Fenbendazole: PubChem: CID 3334; InChI Key	
	HDDSHPAODJUKPD-UHFFFAOYSA-N;	
	ChemSpider: 3217	
	Ivermectin: PubChem CID 4330618; InChI Key:	
	AZSNMRSAGSSBNP-UHFFFAOYSA-N;	
	ChemSpider 7988461	
	Thiabendazole: PubChem: CID 5430	
	Albendazole: PubChem: CID 2082	
	Levamisole: PubChem: CID 26879	
	Morantel tartrate: PubChem: CID 6419965	
	Pyrantel: PubChem: CID 5281033	
	Doramectin: PubChem: CID 9832750	
	Eprinomectin: PubChem: CID 6426924	
	Piperazine: PubChem: CID 4837	
	*substances within the scope of this review are in	
	bold	

75

Summary of Petitioned Use

76 The Organic Foods Production Act (OFPA), 7 U.S.C. 6501 et seq., authorizes the establishment of the National
77 List of allowed and prohibited substances. Exemptions and prohibitions granted under the OFPA are required to
78 be reviewed every 5 years by the National Organic Standards Board (NOSB). The NOSB requested a Technical
79 Advisory Panel (TAP) review of parasiticides in 1995 (NOP, 1995). At the time, ivermectin, fenbendazole and
80 levamisole were under consideration by the NOSB for addition to the National List, § 205.603 Synthetic
81 substances allowed for use in organic livestock production.

82 The National Organic Standards Board (NOSB) considered the use of parasiticides during its February, 1999
83 meeting (NOP, 1999a). A TAP review was accepted by the NOSB for parasiticides, November 25, 1999 (NOP,
84 1999b). Levamisole was reviewed by the NOSB in 1999, but failed to obtain the NOSB's recommendation and was
85 subsequently prohibited. Ivermectin was the first parasiticide included in the National List of Allowed and
86 Prohibited Substances by the same final rule establishing the National Organic Program (NOP, 2000). It was
87 listed as follows:

88 § 205.603 Synthetic substances allowed for use in organic livestock production as

89 (a) medical treatment

90 (12) parasiticides – ivermectin – prohibited in slaughter stock, allowed in emergency
91 treatment for dairy and breeder stock when organic system plan-approved preventive
92 management does not prevent infestation. Milk or milk products from a treated animal
93 cannot be labeled as provided for in subpart D of this part for 90 days following
94 treatment. In breeder stock, treatment cannot occur during the last third of gestation if
95 the progeny will be sold as organic and must not be used during the lactation period of
96 breeding stock.

97 In a subsequent proposed rule, a petition for a second parasiticide, moxidectin, as a medical treatment for use in
98 organic livestock production to control internal and external parasites was considered by the NOSB. The NOSB
99 recommendation for adding moxidectin to the National List and a ruling by the US Agricultural Secretary
100 preventing adoption of this recommendation were also published (NOP, 2006; NOP, 2003). Although the NOSB
101 approved addition of moxidectin to the National List, the US Agriculture Secretary could not accept NOSB's
102 recommendation because moxidectin was labeled as a macrolide antibiotic (§205.238(c)(1), §205.238(c)(7), 7 USC
103 Sec. 6517).

104 In a final rule, the exemption for ivermectin was renewed on October 21, 2007 (NOP, 2007a).

105 The exclusion of moxidectin was addressed in a final rule amending the National List (NOP, 2007b). Moxidectin
106 and its precursor nemadectin are members of a group of compounds called macrolides. Macrolides contain a
107 signature molecular structure called a macrolide lactone ring. Based on their molecular characteristics,
108 macrolides are divided into two chemical groups, the erythromycins and the polyenes. Moxidectin and
109 nemadectin are members of the polyene group of chemical products. The polyenes unlike their erythromycin
110 counterparts do not possess antibiotic properties. They are inactive against bacteria and not considered
111 antibiotics *sensu stricto* an antibiotic is a type of antimicrobial substance used specifically against bacteria
112 (Hamilton-Miller, 1973). As a result of comments received by the NOP, proposed rulemaking was initiated to
113 authorize moxidectin as a livestock medication to control internal parasites (NOP, 2007b).

114 A petition for inclusion of fenbendazole on the National List was received by the NOP, March 23, 2007 (NOP,
115 2007c). Subsequently, a proposed rule addressed NOSB recommendations to establish exemptions (uses) for two
116 substances, fenbendazole and moxidectin, on the National List as parasiticides in organic livestock production
117 (NOP, 2011). A final rule established practice for the use of parasiticides and exemptions (uses) for fenbendazole
118 and moxidectin (NOP, 2012):

119 Under the authority of 7 U.S.C. 6501–6522.

120 § 205.238 Livestock health care practice standard.

121 (b) Parasiticides allowed under § 205.603 may be used on:

- 122 (1) Breeder stock, when used prior to the last third of gestation but not during lactation for
123 progeny that are to be sold, labeled, or represented as organically produced; and
- 124 (2) Dairy stock, when used a minimum of 90 days prior to the production of milk or milk
125 products that are to be sold, labeled, or represented as organic.
- 126 (c) The producer of an organic livestock operation must not:
- 127 (4) Administer synthetic parasiticides on a routine basis;
- 128 (5) Administer synthetic parasiticides to slaughter stock;
- 129 (7) Withhold medical treatment from a sick animal in an effort to preserve its organic status. All
130 appropriate medications must be used to restore an animal to health when methods acceptable to
131 organic production fail. Livestock treated with a prohibited substance must be clearly identified
132 and shall not be sold, labeled, or represented as organically produced.
- 133 § 205.603 Synthetic substances allowed for use in organic livestock production.
- 134 (a) As medical treatments as applicable.
- 135 (18) Parasiticides – Prohibited in slaughter stock, allowed in emergency treatment for dairy and
136 breeder stock when organic system plan-approved preventive management does not prevent
137 infestation. Milk or milk products from a treated animal cannot be labeled as provided for in
138 subpart D of this part for 90 days following treatment. In breeder stock, treatment cannot occur
139 during the last third of gestation if the progeny will be sold as organic and must not be used
140 during the lactation period for breeding stock.
- 141 (i) Fenbendazole (CAS # 43210-67-9) – only for use by or on the lawful written order of a
142 licensed veterinarian.
- 143 (ii) Ivermectin (CAS # 70288-86-7).
- 144 (iii) Moxidectin (CAS # 113507-06-5) – for control of internal parasites only.
- 145

Characterization of Petitioned Substance

Composition of the Substance:

147 In veterinary medicine the term parasiticide refers to anthelmintic drugs, although ivermectin and moxidectin are
148 also effective against arthropod parasites. Anthelmintics are medications capable of causing the evacuation of
149 parasitic intestinal worms. Fenbendazole, ivermectin and moxidectin are the only anthelmintics approved for use
150 in organic livestock production. They represent two of five anthelmintic drug classes differentiated by their
151 chemical structures. The five known classes of livestock anthelmintics are benzimidazoles, imidazothiazoles,
152 tetrahydropyrimidines, macrocyclic lactones and piperazines (Table 1). Each drug targets a vital system of the
153 parasitic worm to cause incapacitation, death and excretion.

154 Including fenbendazole, ivermectin and moxidectin, there are eleven parasiticides currently approved by the US
155 Food and Drug Administration Center for Veterinary Medicine for use in livestock production. All available
156 parasiticides including fenbendazole, moxidectin and ivermectin are subject to parasiticide resistance.
157 Populations of naturally drug resistant worms and their eggs present in dairies, stockyards, barns, forages, fields
158 and in infested livestock can cause the failure of anthelmintics to effectively remove parasites from infested
159 animals. If one drug is shown to be ineffective because of resistance, producers and veterinarians can chose a
160 different drug that is likely to be effective (Martin, 1997). Organic livestock production does not require the use of
161 parasiticides; however, information on eight additional parasiticides is included to provide context for the
162 “emergency toolkit” of parasiticides available to livestock producers for chemically controlling parasitic
163 nematodes (Table 1).

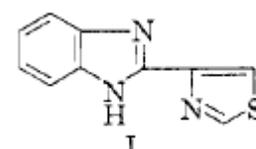
164 Fenbendazole is the only benzimidazole approved for use in organic livestock production. Two other
165 benzimidazoles approved by the US Food and Drug Administration are thiabendazole and albendazole.
166 Thiabendazole was the first to be described in 1961. It was selected from several hundred analogous compounds
167 with broad spectrum anthelmintic and larvacidal activity (Fig 1). Its potency coupled with the absence of activity
168 toward other microorganisms and negligible mammalian toxicity provided a basis for using this compound
169

170 commercially. The mode of action of thiabendazole was not understood at the time of its discovery (Brown et al.,
171 1961).

Table 1 Anthelmintics approved in the United States for Livestock*

Group	Active Ingredient	Manufacturer(s)-Trade Name***
Benzimidazoles	Thiabendazole	Merial Ltd.-Thiabendazole Sheep & Goat Wormer, Thiabenzole, Omnizole, TBZ Cattle Wormer Thibenzole; ADM Alliance Nutrition, Inc.-E-Z-X-Wormer
	Albendazole,	Zoetis-Valbazen
	Fenbendazole	Intervet (Merck)-Panacur®, Safe-Guard®, Lincomix; Virbac-Purina Worm-A-Rest Litter Pack; Zoetis-BMD®/Safe-Guard®
Imidazothiazoles	Levamisole	Zoetis-Riperacol, Tramisol; Intervet (Merck)-Levasole, Tramisol; Agri Laboratories-Prohibit, levamisole phosphate; Cross Vetpharm Group, Ltd.-Levamisole hydrochloride
Tetrahydropyrimidines	Morantel tartrate	Phibro Animal Health Corp.-Rumatel; Zoetis, Inc.-Rumatel, Paratect Flex
	Pyrantel	Phibro, Inc.-Banminth; Virbac AH, Inc.- Purina Ban Worm for Pigs; ADM Alliance Nutrition, Inc.-Ban-A-Worm Pyrantel Tartrate; Virbac AH, Inc. Check-E-Ton BM
Macrocyclic lactones	Ivermectin	Merial Ltd.-Ivomec .27% Injection Grower And Feeder Pigs; Bayer HealthCare LLC, Animal Health Division-Phoentectin™; Norbrook Laboratories Ltd-Noromectin Pour-On for Cattle; Cross Vetpharm Group Ltd.-Bimectin Pour-On; First Priority, Inc.-Primectin™ Drench for Sheep, Privermectin; SmartVet USA, Inc., Ecomectin; Norbrook Laboratories Ltd.-Noromectin; Sparhawk Laboratories, Inc.-SparMectin Plus Clorsulon
	Doramectin	Zoetis-Dectomax
	Eprinomectin	Merial Ltd.-Eprinex, Longrange
	Moxidectin	Boehringer Ingelheim Vetmedica, Inc.-Cydectin,
Piperazines	Piperazine	Fleming Laboratories-Pig Wormer, Wazine

172
173 Broader spectrum carbamate sulphides and sulphoxide benzimidazoles, respectively fenbendazole and
174 albendazole with high efficacy against lungworms and larvacidal inhibition of *Ostertagia ostertagi* were
175 introduced in the mid-1970s (Table 1; Fig 2.). More effective and marketable benzimidazoles have not been found
176 (McKellar and Scott, 1990).



178
179 Fig 1 Thiabendazole
180 (Brown et al., 1961)

181
182 Levamisole is not currently approved for use in organic livestock production. It is also known as tetramisole, a
183 derivative of 6-arylimidazo[2,1-b]thiazole, and the only member of the imidazothiazole class of anthelmintics

184 approved by the FDA and marketed in the United States. The result of screening a large series of compounds,
 185 levamisole is active against parasites of sheep and chickens (Raeymakers et al., 1966; Merck, 1983; Table 1; Fig. 3).
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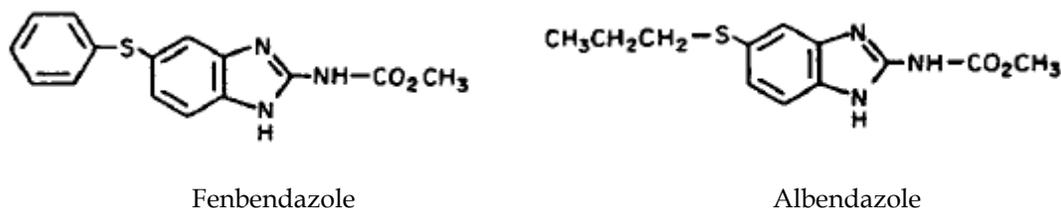
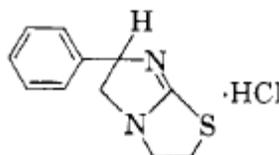


Fig 2. Carbamate sulphide and sulphoxide benzimidazoles
 (McKellar and Scott, 1990)

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188

189

Figure 3. Levamisole
 (Raeymaker et al., 1966)

190

191

192 Neither pyrantel tartrate nor morantel are approved for use in organic livestock production. Both are members of
 193 the tetrahydropyrimidine class of parasiticides. Morantel is the methyl derivative of pyrantel (Bogan and
 194 Armour, 1980). The efficacy of pyrantel as a veterinary anthelmintic was first described in 1966, shortly after the
 195 introduction of levamisole. Pyrantel is an imidazothiazole-derived tetrahydropyrimidine with a broad spectrum
 196 of activity against immature and adult nematodes (Fig 4; Kopp et al., 2008). Morantel is more potent than
 197 pyrantel and requires a lower dose rate for its anthelmintic effect. It is generally formulated as a tartrate salt
 198 (Table 1; Fig 4; Lanusse and Pritchard, 1993).

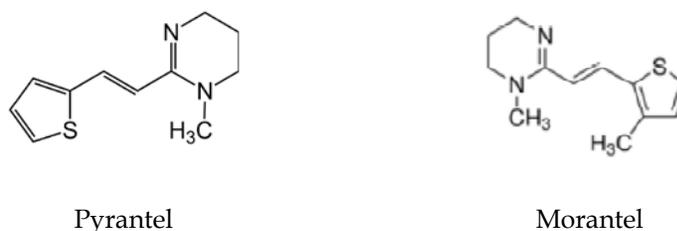


Fig 4. Tetrahydropyrimidines: Pyrantel and Morantel

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200 The avermectins and milbemyctins are anthelmintic macrocyclic lactones derived from the *Streptomycetaceae*
 201 family of Actinobacteria (Prichard et al., 2012; Hamilton-Miller, 1973). They are members of the polyene family of
 202 antimicrobial substances (Hamilton-Miller, 1973). Four veterinary drugs in this class are approved for use by the
 203 FDA: ivermectin, doramectin, eprinomectin and moxidectin (Table 1; Fig 5).

204 Ivermectin is approved for use in organic livestock production. Ivermectin was the first of the macrocyclic
 205 lactone anthelmintics to be discovered. It is a semi-synthetic chemically reduced 22,23-dihydro derivative of
 206 abamectin (Campbell et al., 1983). Abamectin is produced by fermentation of the actinomycete, *Streptomyces*
 207 *avermilitis* which was first isolated from soil in Japan. Abamectin is a mixture of avermectin B_{1a} and avermectin
 208 B_{1b} (Stapley, E.O. and Woodruff, H.B., 1982, Prichard et al., 2012). Doramectin was initially isolated through a
 209 process called "mutational biosynthesis." Briefly, mutant strains of *Streptomyces avermilitis* lacking branched
 210 chain 2-oxo-acid dehydrogenase activity were isolated, cultured and provided with an alternative carboxylic acid
 211 as a nutrient source. Fractions of broth from cultures of these strains were then tested for anthelmintic activity.

212 One fraction contained Doramectin—25-cyclohexyl-5-O-demethyl-25-de(1-methylpropyl) avermectin A_{1a} (Goudie
 213 et al., 1993; Dutton et al., 1990). An increased frequency in homologous DNA recombination and relaxation of
 214 double stranded DNA repair in stationary phase bacteria under nutritional stress is thought to be the mechanism
 215 for mutational biosynthesis (Aravind and Koonin, 2000, Lopez-Olmos et al., 2012). Doramectin is not approved
 216 for use in organic livestock production.

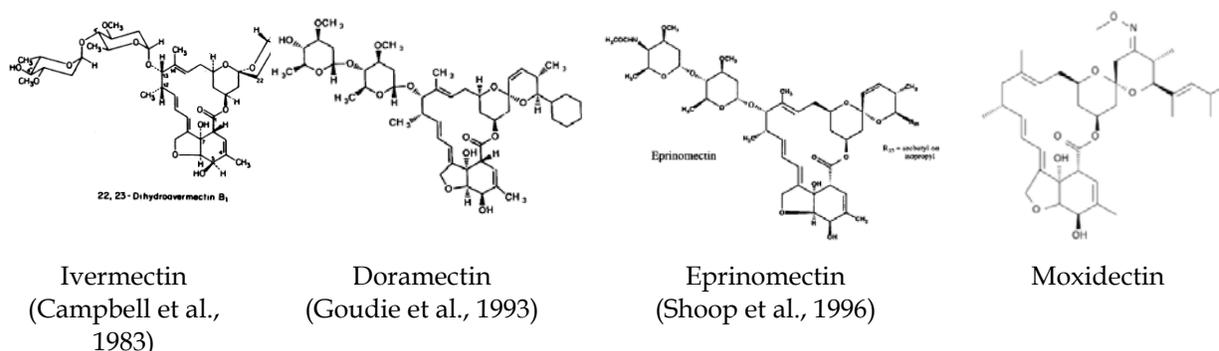


Fig 5. Avermectins and Miblemycin

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Table 2 Physical and Chemical Properties of the Veterinary Parasiticides

Drug	Formula	Mol. Wt. (grams/mole)	Melting/Boiling Point, °C	Appearance	Solubility
Thiabendazole ¹	C ₁₀ H ₇ N ₃ S	201.25	304-305	White to tan crystals	50 mg/L @25°C in water
Albendazole ²	C ₁₂ H ₁₅ N ₃ O ₂ S	265.33	208-210	Colorless crystals	41 mg/L @25°C in water
Fenbendazole³	C ₁₅ H ₁₃ N ₃ O ₂ S	299.35	233	White to tan powder	Insoluble in water
Levamisole ⁴	C ₁₁ H ₁₂ N ₂ S	204.29	227-227.5	White to tan powder	210 mg/mL in water
Morantel tartrate ⁵	C ₁₆ H ₂₂ N ₂ O ₆ S	370.42	167-172	White or pale yellow crystalline powder	Very soluble in water
Pyrantel ⁶	C ₁₁ H ₁₄ N ₂ S	206.31	178-179	Yellow crystals	Insoluble in water
Ivermectin⁷	C ₄₈ H ₇₄ O ₁₄	875.10	155	Off white powder	Insoluble in water, soluble in methanol or ethanol
Doramectin ⁸	C ₄₈ H ₇₄ O ₁₄	899.14	160.5-162.2	White to tan powder	0.003 g/L @25°C in water, very low solubility in water
Eprinomectin ⁹	C ₄₈ H ₇₄ O ₁₄	914.14	173	White crystalline solid	0.0035 g/L @25°C in water, very low solubility in water
Moxidectin¹⁰	C ₃₇ H ₅₃ NO ₈	639.84	145-154	White to pale yellow crystalline powder	0.51 mg/L in water
Piperazine ¹¹	C ₄ H ₁₀ N ₂	86.14	106/146	Leaflets from alcohol	Soluble in water

¹(FAO, 1993), ²(FAO, 1990), ³(FAO, 1991), ⁴(FAO, 1993, 1994), ⁵(Merck, 1983), ⁶(Merck, 1983), ⁷(FAO, 2000a, 1991, 1993, 2000b), ⁸(FAO, 2004), ⁹(FAO, 1999), ¹⁰(FAO, 1999), ¹¹(Merck, 1983),

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219 Eprinomectin is not approved for use in organic livestock production, but was developed in an effort to find a
 220 safe and efficacious anthelmintic macrolide for use in dairy production. A large number of synthetic ivermectin

221 analogs were screened to identify eprinomectin, 4''-epi-acetylamino-4''-deoxy-ivermectin B₁. It was chosen for its
222 wide therapeutic index and lowest residue level in milk (Shoop et al., 1996).

223 Moxidectin is the only milbhemycin approved for use in organic livestock production (Takiguchi et al., 1980).
224 Moxidectin, a derivative of nemadectin is a chemically modified *Streptomyces cyanogriseus* fermentation product
225 (Asato and France, 1990). Moxidectin is related to ivermectin, but lacks a disaccharide moiety and has an O-
226 methyl substituent at the 23-position (Deng et al., 1991).

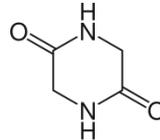


Fig. 6 Piperazine

227 Piperazine is not currently approved for use in organic livestock production. It is prepared by the action of
228 alcoholic ammonia on ethylene chloride, the reduction of parazine with sodium alcohol and the catalytic
229 deamination of diethylenetriamine and ethylene diamine (Fig 6; Merck, 1983). Piperazine dihydrochloride,
230 piperazine sulfate and piperazine phosphate are effective anthelmintics when used as feed additives in hogs
231 (Guthrie and Briggs, 1956; Praslicka et al., 1997; Steffan et al., 1988).

232 **Source or Origin of the Substance:**

233 As veterinary drugs, parasiticides are articles intended for use in treatment or prevention of disease in
234 animals ([Section 201\(g\)\(1\)\(B\) & \(C\) of the Federal Food, Drug, and Cosmetic Act \[21 U.S.C. 321\(g\)\(1\)\(B\) &](#)
235 [\(C\)\]](#)). The Federal Food, Drug and Cosmetic Act gives the US Food and Drug Administration (FDA) legal
236 authority to approve and regulate veterinary drugs for animals. FDA's Center for Veterinary Medicine
237 (CVM) approves and regulates all new animal drugs. An approved animal drug is one that has gone
238 through the FDA's new animal drug application (NADA) process and has been stamped approved by the
239 CVM. CVM's approval means that the drug is safe and effective. Safety includes safety to the animal and of
240 food products made from the treated animal. CVM also ensures that the drug's strength, quality and purity
241 are consistent from batch to batch and labeling is complete and truthful. The NADA process also considers
242 impact to the environment and the safety of those who administer the drug to animals (FDA, 2015a).

243 The use of fenbendazole for food animals is approved under six FDA new animal drug applications (Table
244 3). It is dispensed over the counter. The use of ivermectin for food animals is approved under nineteen
245 FDA new animal drug applications. It is dispensed both by veterinary prescription and over the counter
246 (Table 3). The use of moxidectin is approved under three new drug approval applications. It is available
247 over the counter (Table 3). The approved FDA NADA numbers for the eight additional anthelmintics
248 approved by the FDA are provided in Table 3.

249 Once a NADA is approved, the FDA, under the Animal Medicinal Drug Use Clarification Act of 1994
250 (AMDUCA), can permit the use of the approved drug under specific conditions outside the designated or
251 intended label use, e.g. use in species not listed in the labeling, use for indications (disease or other
252 conditions) not listed in the labeling, use at dosage levels, frequencies, or routes of administration other
253 than those stated in the labeling, and deviation from the labeled withdrawal time based on these different
254 uses (FDA, 1994). This "off-label use" is only permitted in the context of a valid veterinarian-client-patient
255 relationship and is limited to treatments when the health of an animal is threatened or suffering or death
256 may result from failure to treat. A valid veterinarian-client-patient relationship is one in which: (1) A
257 veterinarian has assumed the responsibility for making medical judgments regarding the health of (an)
258 animal(s) and the need for medical treatment, and the client (the owner of the animal or animals or other
259 caretaker) has agreed to follow the instructions of the veterinarian; (2) There is sufficient knowledge of the
260 animal(s) by the veterinarian to initiate at least a general or preliminary diagnosis of the medical condition
261 of the animal(s); and (3) The practicing veterinarian is readily available for follow up in case of adverse
262 reactions or failure of the regimen of therapy. Such a relationship can exist only when the veterinarian has
263 recently seen and is personally acquainted with the keeping and care of the animal(s) by virtue of
264 examination of the animal(s), and/or by medically appropriate and timely visits to the premises where the
265 animal(s) are kept (FDA, 2015b).

266 For example, there is not a FDA approved use for fenbendazole in domestic sheep; however, it is used
267 under veterinary supervision for this purpose (de la Concha-Bermejillo et al., 1998). Furthermore, the
268 National List permits the use of fenbendazole only under veterinary supervision (§ 205.603(18)(a)(i)).

269 There are some limitations for the AMDUCA including extralabel use of an approved new animal or
270 human drug by a lay person (except when supervised by a veterinarian), extralabel use of an approved
271 new animal or human drug in animal feed, extralabel use resulting in any residue that may present a risk
272 to public health and extralabel use resulting in any residue above an established safe level, safe
273 concentration or safe tolerance. Extralabel use of an approved new animal or human drug in food
274 producing animals is further restricted to times when no approved animal drug with the same active
275 ingredient is available for use or a veterinarian has found the approved animal drug ineffective, only after
276 a diagnosis and evaluation of the conditions of the animal, after establishment of an extended withdrawal
277 time, after assuring the maintenance of the animal's identity and after taking appropriate measures to
278 assure assigned time frames for withdrawal are met and no illegal drug residues occur in any food
279 producing extralabel treated animal (FDA, 2015b).

280 **Properties of the Substance:**

281 Descriptions of the physical and chemical properties of all US Food and Drug Administration Center for
282 Veterinary Medicine approved veterinary parasiticides are provided in Table 2.

283 **Specific Uses of the Substance:**

284 The US Food and Drug Administration Center for Veterinary Medicine and the US Department of
285 Agriculture National Organic Program permit oral administration of fenbendazole in dairy cattle for the
286 removal and control of lungworm (*Dictyocaulus viviparus*); brown stomach worm (*Ostertagia ostertagi*),
287 barberpole worm (*Haemonchus contortus* and *H. placei*), small stomach worm (*Trichostrongylus axei*),
288 hookworm (*Bunostomum phlebotomum*), threadnecked intestinal worm (*Nematodirus helvetianus*), small
289 intestinal worm (*Cooperia punctata* and *C. oncophora*), bankrupt worm (*Trichostrongylus colubriformis*) and
290 nodular worm (*Oesophagostomum radiatum*); in beef cattle (beef) for the removal and control of stomach
291 worm (*Ostertagia ostertagi*) and tapeworm (*Moniezia benedeni*); in goats for the removal and control of
292 stomach worms (*Haemonchus contortus* and *Teladorsagia circumcincta*); in swine for the removal and control
293 of lungworms (*Metastrongylus apri* and *M. pudendotectus*), roundworms (*Ascaris suum*), nodular worms
294 (*Oesophagostomum dentatum*, *O. quadrispinulatum*), small stomach worms (*Hyostrongylus rubidus*),
295 whipworms (*Trichuris suis*) and kidney worms (*Stephanurus dentatus*) and in turkeys for the removal and
296 control of round worms (*Ascaridia dissimilis*) and cecal worms (*Heterakis gallinarum*). Fenbendazole is sold
297 by Merck Animal Health as Panacur® and Safe-Guard®. It is available in liquid suspension, as granules, as
298 a paste and in blocks. Products are dispensed both by veterinarian's prescription and over the counter, but
299 must be used in organic production only under veterinary supervision. For swine, turkeys, and wild sheep
300 the NADA ([141-144](#), [140-954](#), [136-116](#), [131-675](#)) for fenbendazole is for use in medicated feed only. Other
301 uses for these animals are extralabel. Furthermore, the use of fenbendazole in medicated feed for domestic
302 sheep in food production is not permitted by the [FDA](#) (2015b).

303 The US Food and Drug Administration Center for Veterinary Medicine and the US Department of
304 Agriculture National Organic Program permit topical, subcutaneous and oral administration of ivermectin
305 in cattle for the treatment and control of gastrointestinal nematodes: *Haemonchus placei*, *Ostertagia ostertagi*,
306 *O. lyrata*, *Trichostrongylus axei*, *T. colubriformis*, *Cooperia oncophora*, *C. punctata*, *C. pectinata*, *Oesophagostomum*
307 *radiatum*, *Nematodirus helvetianus*, *N. spathiger*, *Bunostomum phlebotomum*, lungworms: *Dictyocaulus*
308 *viviparus*, grubs *Hypoderma bovis*, *H. lineatum*, sucking lice: *Linognathus vituli*, *Haematopinus eurysternus*,
309 *Solenopotes capillatus*, mites: *Psoroptes ovis* (syn. *P. communis* var. *bovis*), *Sarcoptes scabiei* var. *bovis*, in reindeer
310 for treatment and control of warbles (*Oedemagena tarandi*), in swine for treatment and control of
311 gastrointestinal roundworms: *Ascaris suum*; red stomach worm, *Hyostrongylus rubidus*; nodular worm,
312 *Oesophagostomum* species; threadworm, *Strongyloides ransomi*, somatic roundworm larvae-threadworm,
313 *Strongyloides ransomi*, lungworms: *Metastrongylus* species, lice: *Haematopinus suis*, mites: *Sarcoptes scabiei*
314 var. *suis* and ear mites: *Otodectes cynotis*, in american bison for the treatment and control of grubs:
315 *Hypoderma bovis* and in sheep for treatment and control gastrointestinal roundworms: *Haemonchus*
316 *contortus*, *H. placei*, *Ostertagia circumcincta*, *Trichostrongylus axei*, *T. colubriformis*, *Cooperia oncophora*, *C.*
317 *curticei*, *Oesophagostomum columbianum*, *O. venulosum*, *Nematodirus battus*, *N. spathiger*, *S. papillosus*,

318 *Chabertia*, *Trichuris ovis*, lungworms: *Dictyocaulus filaria* and all larval stages of the nasal bot *Oestrus ovis*.
319 Ivermectin is marketed by Merial, Inc. and other companies under a number of pharmaceutical labels. It is
320 available as a drench, in liquid solution, for medicated feed, as a sustained release bolus and as a paste.
321 Products are dispensed both by veterinarian's prescription and over the counter.

322 The US Food and Drug Administration Center for Veterinary Medicine and the US Department of
323 Agriculture National Organic Program permit topical, subcutaneous and oral administration of moxidectin
324 in cattle for treatment and control of internal and external parasites, gastrointestinal roundworms:
325 *Ostertagia ostertagi*, *Haemonchus placei*, *Trichostrongylus axei*, *T. colubriformis*, *Cooperia oncophora*, *C. pectinata*,
326 *C. punctata*, *C. spatulata*, *C. surnabada*, *Bunostomum phlebotomum*, *Oesophagostomum radiatum*, *Nematodirus*
327 *helvetianus*, lungworms: *Dictyocaulus viviparus*, cattle grubs: *Hypoderma bovis*, *H. lineatum*, mites: *Chorioptes*
328 *bovis*, *Psoroptes ovis*, *P. communis* var. *bovis*, lice: *Linognathus vituli*, *Haematopinus eurysternus*, *Solenopotes*
329 *capillatus*, *Bovicola*(*Damalinea*) *bovis* and horn flies: *Haematobia irritans* and in sheep for the treatment and
330 control of *Haemonchus contortus*, *Teladorsagia circumcincta*, *T. trifurcata*, *Trichostrongylus axei*, *T. colubriformis*,
331 *T. vitrinus*, *Cooperia curticei*, *C. oncophora*, *Oesophagostomum columbianum*, *O. venulosum*, *Nematodirus battus*,
332 *N. filicollis*, and *N. spathiger*. Moxidectin is sold by Boehringer Ingelheim Vetmedica, Inc. as Cydectin. It is
333 available in liquid solution. Products are dispensed over the counter.

334 **Approved Legal Uses of the Substance:**

335 The US Food and Drug administration (FDA) regulates veterinary drugs. A new animal drug is defined, in
336 part, as any drug intended for use in animals other than man, including any drug intended for use in
337 animal feed but not including the animal feed, the composition of which is such that the drug is not
338 generally recognized as safe and effective for the use under the conditions prescribed, recommended, or
339 suggested in the labeling of the drug (21 U.S.C. § 321(v)). As mandated by the Federal Food, Drug, and
340 Cosmetic Act, a new animal drug may not be sold into interstate commerce unless it is the subject of an
341 approved new animal drug application (NADA), abbreviated NADA (ANADA), or there is a conditional
342 approval (CNADA) in effect pursuant to 21 U.S.C. § 360ccc or there is an index listing in effect pursuant to
343 21 USC § 360ccc-1 (21 U.S.C. §§ 331(a) and 360b(a)). FDA approved new drug application numbers
344 (NADA) for parasiticides and an overview of information available at [Animal Drugs@FDA](#) for livestock
345 parasiticides is provided in Table 3.

346 **Action of the Substance:**

347 Effective veterinary parasiticides have selective toxic effects against nematode worms, i.e., kill the worm,
348 allow the host to evacuate the worms and leave the host safe and healthy. This is true for fenbendazole,
349 ivermectin and moxidectin which act selectively by binding to nematode β -tubulin in the case of
350 fenbendazole and potentiating the glutamate-gated chloride (GLUCL) channel in the cases of ivermectin
351 and moxidectin (Table 3). Binding β -tubulin disrupts the nematode digestive system and prevents egg
352 formation, while potentiating the GLUCL channel causes spastic paralysis.

353 Fenbendazole, ivermectin and moxidectin work very well for susceptible parasites. However, some worms
354 have a natural mechanism that causes subtle mutations in the genes for the β -tubulin and ion channel
355 proteins targeted by these anthelmintics. This allows the worms in subsequent generations to avoid drug
356 binding and enables drug resistance. Parasiticide resistance management has become an important issue in
357 animal health. Increased use of anthelmintics in livestock production may lead to subsequent selection and
358 increased parasiticide resistance (Xu et al., 1998; James et al., 2009). As a result, if resistance to one drug
359 occurs, then other drugs with the same mode of action or binding site will also be ineffective. It is
360 important to consider parasiticide mode of action in anthelmintic selection, to choose the most effective
361 therapeutic drug (Martin, 1997).

362 The eleven drugs approved by the FDA for anthelmintic use in food producing animals and their modes of
363 action, (1) nicotinic agonists, (2) γ -amino-butyric acid (GABA) agonists, (3) glutamate-gated chloride
364 receptor potentiators and (4) microtubule blockers, are listed in Table 3.

365 **Combinations of the Substance:**

366 Moxidectin is sold as Cydectin. Cydectin 1% for subcutaneous injection contains the excipients benzyl
367 alcohol, polysorbate 80, propylene glycol, butylated hydroxytoluene, disodium edentate dehydrate,
368 anhydrous sodium phosphate sodium acid phosphate monohydrate and water for injections. Cydectin

Table 3. FDA approval for Anthelmintics in use in the United States for Livestock*

Active Ingredient: Species	Manufacturer(s)-Trade Name***	NADA-Numbers**	Mode of Action***
Thiabendazole: Goats, Sheep, Swine, Cattle, Pheasants	Merial Ltd.-Thiabendazole Sheep & Goat Wormer, Thiabendazole, Omnizole, TBZ Cattle Wormer Thiabendazole; ADM Alliance Nutrition, Inc.-E-Z-X-Wormer	013-022, 013-954, 014-350, 015-123, 015-875, 030-103, 030-578, 034-631, 035-631, 042-910, 043-141, 048-487, 049-461	β-tubulin binding: Selective binding to nematode β-tubulin and consequent inhibition of microtubule formation disrupting nematode intestine cells (causing starvation) and inhibiting egg production.
Albendazole: Cattle, Sheep, Goats	Zoetis-Valbazen	110-048, 128-070, 140-934	
Fenbendazole: Cattle, Swine, Wild Sheep (Ovis), Turkeys, Goats, Deer	Intervet (Merck)-Panacur®, Safe-Guard®, Lincomix; Virbac-Purina Worm-A-Rest Litter Pack; Zoetis-BMD®/Safe-Guard®	128-620 , 131-675 , 132-872 , 136-116 , 137-600 , 139-189 , 140-954 , 141-144	
Levamisole: Cattle, Sheep, Swine	Zoetis-Riperacol, Tramisol; Intervet (Merck)-Levasole, Tramisol; Agri Laboratories-Prohibit, levamisole phosphate; Cross Vetpharm Group, Ltd.-Levamisole hydrochloride	039-356, 039-357, 042-740, 042-837, 044-015, 045-455, 045-513, 049-553, 091-826, 092-237, 093-688, 101-079, 102-437, 107-085, 112-049, 112-051, 112-052, 126-237, 126-742, 139-858, 139-877, 140-844, 200-225, 200-271, 200-313, 200-386	Nicotinic Agonists: Selectively bind to the synaptic and extra-synaptic nicotinic acetylcholine receptors on nematode muscle cells producing contraction and spastic paralysis.
Morantel tartrate: Cattle, Goats,	Phibro Animal Health Corp.-Rumatel; Zoetis, Inc.-Rumatel, Paratect Flex	092-444, 093-903, 134-779	
Pyrantel: Swine	Phibro, Inc.-Banminth; Virbac AH, Inc.- Purina Ban Worm for Pigs; ADM Alliance Nutrition, Inc.- Ban-A-Worm Pyrantel Tartrate; Virbac AH, Inc. Check-E-Ton BM	043-290, 092-955, 097-258, 100-237, 110-047, 116-044, 1190-877, 135-941, 141-257, 141-261, 200-302	
Ivermectin: Swine, Sheep, Cattle, Goats, Bison, Deer, Reindeer	Merial Ltd.-Ivomec .27% Injection Grower And Feeder Pigs; Bayer HealthCare LLC, Animal Health Division-Phoexectin™; Norbrook Laboratories Ltd-Noromectin Pour-On for Cattle; Cross Vetpharm Group Ltd.-Bimectin Pour-On; First Priority, Inc.-Primectin™ Drench for Sheep, Privermectin; SmartVet USA, Inc., Ecomectin; Norbrook Laboratories Ltd.-Noromectin; Sparhawk Laboratories, Inc.-SparMectin Plus Clorsulon	128-409 , 131-392 , 137-006 , 140-833 , 140-841 , 140-974 , 140-988 , 141-054 , 141-097 , 200-219 , 200-228 , 200-272 , 200-327 , 200-340 , 200-348 , 200-436 , 200-437 , 200-447 , 200-466	
Doramectin: Cattle, Swine	Zoetis-Dectomax	141-061, 141-061	Glutamate-gated Chloride (GLUCL) Channel Receptor Potentiator: Selectively binds to the Glutamate chloride channel receptor increasing pharyngeal muscle chloride permeability and paralyzing the parasite. The avermectins also open somatic muscle non- γ-amino butyric acid activated channels and inhibits γ-amino butyric acid activated channels.
Eprinomectin: Cattle	Merial Ltd.-Eprinex, Longrange	141-079, 141-327	
Moxidectin: Cattle, Sheep	Boehringer Ingelheim Vetmedica, Inc.-Cydectin,	141-099 , 141-220 , 141-247 ,	
Piperazine: Chickens, Swine, Turkeys	Fleming Laboratories-Pig Wormer, Wazine	010-005	γ-Amino Butyric Acid Agonist: Selectively binds to the nematode γ-amino butyric acid receptors increasing the opening of muscle membrane chloride channels. Hyperpolarizes the membrane potential and produces spastic paralysis.

*anthelmintic drugs approved by the FDA for use in livestock, links are provided for fenbendazole, ivermectin and moxidectin products. Others can be found at [Animal Drugs@FDA](#).

**[Animal Drugs@FDA](#) (2015)

***Martin, 1997.

369 -Pour On is formulated with Aromatic 100 solvent. Aromatic 100 solvent is composed of solvent naphtha
370 (petroleum), CAS #64742-95-2. This product potentially contains the toxic compounds, cumene (<1.1%),
371 pseudocumene (<32%) and xylenes (< 2.2%).

372 Ivermectin is sold as Ivomec for injection. This product contains the excipients glycerol formal and
373 propylene glycol. The pour on ivermectin product contains the excipients trolamine, crodamol CAP and
374 isopropyl alcohol.

375 Fenbendazole is sold a Panacur and Safe Guard. The orally administered product contains polysorbate 80,
376 simethicone emulsion 30%, benzyl alcohol and purified water. Febendazole paste contains the excipients
377 carbome homopolymer type B (Allyl pentaerythritol crosslinked), propylene glycol, glycerin, sorbitol,
378 sodium hydroxide, water, methylparaben and propylparaben.

379 All of the FDA livestock approved parasiticides are synthetically produced substances shown by
380 experimental and clinical studies to be safe for application to food animals. The excipients are usually
381 United States Pharmacopoeia (USP) grade chemicals and also subject to FDA approval.

382 The use of parasiticides in organic production is strictly confined to emergencies and the practice of
383 returning livestock production to a healthy steady state that does not include the routine use of
384 parasiticides. The current allowance of three parasiticides covering only two modes of action does not
385 address issues of uncontrolled infection when a parasiticide fails to be effective. Combinations of
386 parasiticides and the availability of anthelmintics with all four modes of action are considered in
387 conventional livestock production when addressing infection and the development of anthelmintic
388 resistance (Sargison, 2014; Bath, 2014; Taylor, 2013; Dolinska et al., 2013; McArthur and Reinemeyer, 2014;
389 Leathwick, 2013; Busin et al., 2013; Leathwick, 2014; Le Jambre et al., 2010; Epe and Kaminsky, 2013;
390 Leathwick and Besier, 2014; Bartram et al., 2012; Bartram, 2013).

391

392

Status

393 **Historic Use:**

394 Parasitism may be the weakest link in organic livestock production (Karreman, 2004). Outbreaks of disease
395 due to nematode parasites can happen even in well managed flocks. When changes in a production system
396 occur as a result of land use, weather, or transient exposure of susceptible animals to parasites the natural
397 imbalance favors parasite infestation. When unnoticed, undetected and without treatment parasite
398 infestation can lead to disease and potentially death (Stockdale, 2008). The objective of a pest control
399 program in organic farming is to use deworming treatments only in emergencies regardless of whether the
400 treatment is administered with natural products or not (Duval, 1997). This has not been the case with
401 conventional farming where continuous use of parasiticides has resulted in manifold anthelmintic
402 resistance. Anthelmintics were originally described as medicines that “kill or expel parasites from their
403 various locations in the body.” They were divided into the vermifuges (did not kill the worms) and the
404 vermicides (killed the worms). The areca-nut from the palm and male fern root, both natural treatments
405 were among the first effective anthelmintics (Hoare, 1896).

406 During the 1920s, interest in veterinary pharmaceutical drugs, particularly anthelmintics increased
407 prompting the discovery and development for marketing of Antimosan, Ascaridole and Avomin by Bayer.

408 Antimosan was to be used for lungworms in cattle, Ascaridole for ascarids of pigs and Avomin for
409 chickens. Bayer introduced levamisole in 1966, pyrantel in 1983 and ivermectin in 1997 (Harder, 2002).

410 Food security is the sustainable production of sufficient amounts of high quality, affordable and safe food
411 required to underpin health and well-being of human populations worldwide (Fitzpatrick, 2013). Many
412 aspects of livestock production including organic production have already moved from rural to peri-urban
413 and urban settings. This change and the growing expectation for “sustainable intensification,” i.e.
414 producing more food from less land, accompanied by more diligent land use are confounding principles
415 for organic livestock production when parasites are considered. Much information is now known about the
416 nematodes, their anatomy, morphology, life cycles, pathogenesis and epidemiology. Not as much is known
417 about their ecology, but this body of research is also growing. Increasing parasiticide resistance spurred a
418 strong movement toward understanding its underpinning molecules and mechanisms improving

419 diagnostics, epidemiology and management of flocks and herds, while research into alternative approaches
420 to disease control, including genetic selection for resistant or resilient hosts, and vaccination, continues
421 (Fitzpatrick, 2013).

422 **Organic Foods Production Act, USDA Final Rule:**

423 The three parasiticides currently allowed for use by the National Organic Program in organic livestock
424 production as medical treatments are (i) fenbendazole (CAS # 43210-67-9) – only for use by or on the lawful
425 written order of a licensed veterinarian, (ii) ivermectin (CAS # 70288-86-7) and (iii) moxidectin (CAS # 113507-
426 06-5) – for control of internal parasites only (§ 205.603). Their use is prohibited in slaughter stock, but allowed for
427 emergency treatment of dairy and breeder stock when the producer's approved preventive management system
428 does not prevent infestation. Milk or milk products from a treated animal cannot be labeled as organically
429 produced for 90 days following treatment. In breeder stock, treatment cannot occur during the last third of
430 gestation if the progeny will be sold as organic and cannot be used during the lactation period for breeding stock.

431 **International**

432 **Canada -**

433 The Canadian Organic Production Systems General Principles and Management Standards (CAN/CGSB-
434 32.310-2006) generally prohibit the use of parasiticides with exceptions. If no alternative treatment exists a
435 parasiticide may be administered under veterinary supervision as directed by the standard and mandated
436 by law. Treated livestock with a withdrawal period equivalent to double the label requirement or 14 days,
437 whichever is longer is still considered organic. Organic status for chronically infected animals is
438 discontinued. The Canadian Organic Standard requires organic livestock operations to have a
439 comprehensive plan to minimize parasite problems in livestock, including monitoring and emergency
440 measures. Normally, parasiticides cannot be administered to meat, dairy or laying animals, but in
441 emergencies, production operations can use them: (1) if parasites are detected, (2) under veterinary
442 instructions, (3) with double the label withdrawal time or 14 days whichever is longer, (4) with one
443 treatment for slaughter animals under one year and two treatments for older animals (requiring more
444 treatments will lose organic status), (5) but dairy animals requiring more than two treatments lose organic
445 status and require a 12 month transition, (6) but dairy animals cannot be organic for slaughter, (7) and a
446 dam may be treated during gestation, (8) and poultry flocks can be treated, but laying hens with more than
447 one treatment per 12 months lose organic status and (9) the operator must provide a written action plan
448 with amendments to the parasite control plan.

449 **CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing** 450 **of Organically Produced Foods (GL 32-1999) - <ftp://ftp.fao.org/docrep/fao/005/Y2772e/Y2772e.pdf>**

451 Codex Alimentarius guidelines GL 32-1999, Guidelines for the production, processing, labelling and
452 marketing of organically produced foods permits the use of parasiticides where specific disease or health
453 problems occur, or may occur, and no alternative permitted treatment or management practice exists.
454 Phytotherapeutic, homeopathic or ayurvedic products and trace elements are preferred to chemical
455 allopathic veterinary drugs or antibiotics, provided that their therapeutic effect is effective for the species of
456 animal and the condition for which the treatment is intended. If these are not effective in combating illness
457 or injury, parasiticides may be used under the responsibility of a veterinarian. Withdrawal periods should
458 be the double of that required by legislation with, in any case, a minimum of 48 hours. The use of
459 parasiticides for preventative treatments is prohibited.

460 **European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008**

461 Preventive use of chemically-synthesized allopathic medicinal products is not permitted in organic
462 farming. However, in the case of a sick animal requiring an immediate treatment, the use of chemically
463 synthesized allopathic medicinal products is limited to a strict minimum. Doubling withdrawal periods
464 after use of chemically synthesized allopathic medicinal products is suggested to guarantee the integrity of
465 organic production for consumers. Because widespread animal diseases would seriously affect organic
466 production, measures may be taken to ensure maintenance of farming or reestablishment of farming with
467 nonorganic animals or non-organic for a limited period in the affected areas.

468 **Japan Agricultural Standard (JAS) for Organic Production –** 469 **<http://www.ams.usda.gov/nop/NOP/TradeIssues/JAS.html>**

470 The Japan Agricultural Standard (JAS) for Organic Production emphasizes that disease shall be prevented
471 by strengthening resistance to disease and prevention of infestation through livestock dependent
472 husbandry practices without unnecessary suffering. In cases where disease occurs or may occur and there
473 is no alternative permitted treatment or management practice or laws and ordinances provide, veterinary
474 drugs can be used. Parasiticides may only be used on livestock for the therapy purpose. In cases where
475 parasiticides are licensed according to the Ministry Ordinance of Regulation on Use of Veterinary Drugs
476 (Ministry Ordinance No. 42, Ministry of Agriculture, Forestry, and Fisheries (MAFF), 1980), the withdrawal
477 period is twice the specified time. In cases where parasiticides are not licensed by MAFF, the withdrawal
478 period is 48 hours prior to slaughter for foods, milking, and egg collection or twice the period of drug
479 withdrawal (the period from the last administration of drugs to slaughter for foods, milking, or egg
480 collection) defined for approval of drugs, change of approvals, reexamination of drugs, and drug efficacy
481 review by Article 14-1, 9, 4, and 6 of the Pharmaceutical Law of Japan, whichever the longer. No specific
482 anthelmintics are specified.

483 **International Federation of Organic Agriculture Movements (IFOAM) -**

484 <http://www.ifoam.org/standard/norms/cover.html>

485 Use of synthetic allopathic anthelmintics will cause an animal to lose its organic status, although producers
486 cannot withhold such medication where doing so will result in unnecessary suffering of the livestock. An
487 exception is included, and an animal can retain its organic status if the operator can demonstrate treatment
488 is in compliance with IFOAM preventive animal husbandry practices, and natural and alternative
489 medicines and treatments are unlikely to be effective to cure sickness or are not available to the operator,
490 and the chemically synthesized allopathic veterinary medical products or antimicrobials are used under the
491 supervision of a veterinarian, withdrawal periods are not less than double the withdrawal period required
492 by legislation, or a minimum of 14 days, whichever is longer. The exception is granted for a maximum of
493 three courses of remedial treatments within 12 months, or one course of treatment if the productive
494 lifecycle of the animal is less than one year. Prophylactic use of any synthetic allopathic veterinary drug is
495 prohibited. Vaccinations are allowed only when an endemic disease is known or expected to be a problem
496 in the region of the farm and where this disease cannot be controlled by other management techniques, or
497 when a vaccination is legally required.

498 IFOAM requires documentation of the impact of the parasiticide on the communities where they are made
499 and used, whether the use of the substance favors any economic structure and scale, and the historical use
500 of the substance in traditional foods. IFOAM also requires that consumer perceptions of the compatibility
501 of inputs be taken into account, that inputs should not meet resistance or opposition of consumers of
502 organic products, that there is scientific certainty about the impact of the substance on the environment or
503 human health, that inputs respect the general opinion of consumers about what is natural and organic, that
504 inputs used for animal feed and livestock production are evaluated for their impact on animal health,
505 welfare, and behavior, that medications alleviate or prevent animal suffering and that inputs causing
506 suffering or having a negative influence on the natural behavior or physical functioning of farm kept
507 animals are prohibited or restricted.

508

509 **Evaluation Questions for Substances to be used in Organic Livestock Production**

510 **Evaluation Question #1: Indicate which category in OFPA that the substance falls under: (A) Does the**
511 **substance contain an active ingredient in any of the following categories: copper and sulfur**
512 **compounds, toxins derived from bacteria; pheromones, soaps, horticultural oils, fish emulsions, treated**
513 **seed, vitamins and minerals; livestock parasiticides and medicines and production aids including**
514 **netting, tree wraps and seals, insect traps, sticky barriers, row covers, and equipment cleansers? (B) Is**
515 **the substance a synthetic inert ingredient that is not classified by the EPA as inerts of toxicological**
516 **concern (i.e., EPA List 4 inerts) (7 U.S.C. § 6517(c)(1)(B)(ii))? Is the synthetic substance an inert**
517 **ingredient which is not on EPA List 4, but is exempt from a requirement of a tolerance, per 40 CFR part**
518 **180?**

519 The livestock anthelmintics, fenbendazole, ivermectin and moxidectin fall under the Organic Foods
520 Production Act category "livestock parasiticides" (7 U.S.C. § 6517(c)(1)(B)(i)). The National List provides

521 for the use of livestock parasiticides in an organic farming operation. Three parasiticides are included in
 522 the National List: ivermectin, moxidectin and fenbendazole (7 CFR § 205.603(a)(18)).

Table 4. Methods of Synthesis for Anthelmintics approved for use in the United States for Livestock*

Chemical Group	Active Ingredient	Manufacturer(s) **	Methods of Synthesis*	
Benzimidazoles	Thiabendazole	Merial Ltd., ADM Alliance Nutrition, Inc.	Benzimidazoles are prepared chemically using a condensation of <i>o</i> -phenylenediamine or <i>o</i> -nitroaniline with a carboxylic acid derivative. N-arylamide hydrochlorides can also be transformed to benzimidazoles with sodium hypochlorite and base. (Brown et al., 1961; Grenda et al., 1965; Loewe et al, 1976).	
	Albendazole	Zoetis		
	Fenbendazole	Intervet (Merck), Virbac, Zoetis		
Imidazothiazoles	Levamisole	Zoetis, Intervet (Merck), Agri Laboratories, Cross Vetpharm Group, Ltd.	Levamisole is chemically synthesized through a number steps. The racemic form was prepared using phenacyl bromide (Raeymakers et al., 1966). More recently, a highly enantioselective synthesis of levamisole has been accomplished by employing (R)-3-acetoxy-3-phenylpropanenitrile and (R)-3-hydroxy-3-phenylpropanenitrile obtained by both enzymatic transesterification and hydrolysis processes (Kamal et al., 2005).	
Tetrahydropyrimidines	Morantel tartrate	Phibro Animal Health Corp., Zoetis, Inc.	The chemical name of morantel tartrate is 1,4,5,6-tetrahydro-1-methyl-2-[trans-2-(3-methyl-2-thienyl)vinyl]pyrimidine hydrogen tartrate. Synthesis of morantel involves the condensation of 3-methylthiophene-2-carbaldehyde with 1,4,5,6-tetrahydro-1,2-dimethylpyrimidinien in the presence of methyl formate (Addison et al., 1974).	
	Pyrantel	Phibro, Inc., Virbac AH, Inc., ADM Alliance Nutrition, Inc., Virbac AH, Inc.	1,4,5,6-tetrahydro-1-methyl-[trans-2(2-thienyl)vinyl]-pyrimidine, a derivative of tetrahydropyrimidine is made from 3-(2-thienyl)-acrylonitrile. 3-(2-thienyl)-acrylonitrile in a Knoevangel condensation of furfural with cyanoacetic acid. Acid hydrolysis of this compound makes 3-(2-thienyl)acrylamide. Reacting this product with propansulfone gives an iminoester which when reacted with N-methyltrimethylenediamine gives pyrantel (Vardanyan and Hruby, 2006)	
Macrocyclic lactones	Ivermectin	Merial Ltd., Bayer HealthCare LLC, Animal Health Division, Norbrook Laboratories Ltd, Cross Vetpharm Group Ltd., First Priority, Inc., SmartVet USA, Inc., Norbrook Laboratories Ltd., Sparhawk Laboratories, Inc.	The first macrocyclic lactone to be discovered and isolated was Streptomycin. It was extracted directly from <i>Streptomyces spp.</i> culture medium (Addinal, 1945). Ivermectin is a semi-synthetic chemically reduced 22,23-dihydro derivative of abamectin (Campbell et al., 1983). Doramectin was initially isolated through a process called "mutational biosynthesis" (Goudie et al., 1993; Dutton et al., 1990). Eprinomectin was developed by screening a large number of synthetic ivermectin analogs (Shoop et al., 1996). Milbemycins were first identified as macrocyclic lactones and isolated from cultures of <i>Streptomyces hygroscopicus</i> . Thirteen were initially purified and characterized (Takiguchi et al., 1980). Moxidectin is a derivative of nemadectin. Nemadectin, a milblemycin is a <i>Streptomyces cyanogriseus</i> fermentation product (Asato and France, 1990). Moxidectin is related to ivermectin, but lacks a disaccharide moiety and has an <i>O</i> -methyl substituent at the 23-position (Deng et al., 1991).	
		Doramectin		Zoetis
		Eprinomectin		Merial Ltd.
		Moxidectin		Boehringer Ingelheim Vetmedica, Inc.
Piperazines	Piperazine	Fleming Laboratories	Piperazine is synthesized from ethanolamine by heating it in ammonia at 150-220°C and 150-250 atmospheres of pressure (Vardanyan and Hruby, 2006).	

*anthelmintic drugs approved by the FDA for use in livestock

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**FDA, 2012

523 **Evaluation Question #2: Describe the most prevalent processes used to manufacture or formulate the**
 524 **petitioned substance. Further, describe any chemical change that may occur during manufacture or**
 525 **formulation of the petitioned substance when this substance is extracted from naturally occurring plant,**
 526 **animal, or mineral sources (7 U.S.C. § 6502 (21)).**

527 Fenbendazole is an anthelmintically active 2-carboxyl-amino-benzimidazole-5(6)-phenyl ether
528 (benzimidazole carbamate). Production of fenbendazole is described in US Patent 3954791 (Loewe et al.,
529 1976; Table 4).

530 The precursor for ivermectin, avermectin B₁ is naturally produced by a *Streptomyces avermilitis* strain that
531 was mutagenized with high energy ultraviolet light. Hydrogenation of avermectin B₁ for 20 hours with
532 Wilkinson's catalyst in benzene or toluene at 25°C under 1 atmosphere of hydrogen produces 85 percent
533 22,23-dihydroavermectin B₁ together and 3 percent of 3,4,22,23-tetrahydroavermectin B₁. 22, 23-
534 dihydroavermectin B₁, containing at least 80 percent of 22,23-dihydroavermectin B_{1a} and not more than 20
535 percent of 22,23-dihydroavermectin B_{1b}, is assigned the name ivermectin (Campbell et al., 1983). The UV
536 mutagenized *Streptomyces* sp., renamed *Streptomyces cyanogriseus* is described in a patent for the
537 production of ivermectin that was filed in 1990 (Asato and France, 1990; Table 4).

538 Moxidectin otherwise known as 23-(C1-C6 alkyloxime)-LL-F28249 is manufactured by a process described
539 in US Patent 4988824 (Maulding and Kumar, 1991). Moxidectin is prepared by oxidation of crystalline
540 nemadectin, a naturally produced fermentation product. Purification of moxidectin through crystallization
541 is covered by US Patent, US 2008/0119543 A1 (Sorokin et al., 2008).

542 Table 4 provides an overview of the synthetic processes involved in producing all eleven parasiticides
543 approved by US Food and Drug Administration (FDA) for use in livestock for food production. Because all
544 veterinary drugs must be approved by the FDA, their manufacture is an aspect of production overseen by
545 the US federal government. The FDA provides guidance for inspection of sterile drug manufacturers (FDA,
546 2014a; 2014b). The FDA Center for Veterinary Medicine has published a number of [guidelines](#) focused on
547 the new drug approval process. Some of these publications focus on [anthelmintic drugs](#), and [the](#)
548 [manufacturing, processing or holding active of pharmaceutical ingredients](#).

549 Veterinary diagnostic tests are in development to determine whether parasites are anthelmintic resistant
550 (Pena-Espinoza, 2014). These tests for infested livestock when available to producers will be regulated by
551 the US Department of Agriculture, Animal Plant Health Inspection Service, National Veterinary Services
552 Laboratory. The National Animal Health Monitoring System (NAHMS) is currently collecting data to
553 estimate the prevalence of gastrointestinal parasites and anthelmintic resistance in sheep and cattle.
554 Showing that one drug should be used in treatment over another in an emergency situation will provide an
555 important tool in parasite management (Gilleard and Beech, 2007; Beech et al., 2011; Tyden et al., 2014).

556 **Evaluation Question #3: Discuss whether the petitioned substance is formulated or manufactured by a**
557 **chemical process, or created by naturally occurring biological processes (7 U.S.C. § 6502 (21)).**

558 Parasiticides approved for use by the US Food and Drug administration (FDA) are manufactured
559 synthetically with starting materials originating from the petroleum, mining or agriculture sector or as
560 chemically modified products of bacterial (mostly *Streptomyces spp.*) fermentation.

561 **Evaluation Question #4: Describe the persistence or concentration of the petitioned substance and/or its**
562 **by-products in the environment (7 U.S.C. § 6518 (m) (2)).**

563 Fenbendazole is insoluble in water and excreted after administration in feces. Because it is not soluble,
564 there is little mobility of fenbendazole in soils, and a low risk of groundwater contamination. Laboratory
565 tests show that radiolabeled fenbendazole is degraded with a half-life of 54 days. Although photo-
566 degradation plays a role, degradation of fenbendazole in soil appears to be microbially dependent rather
567 than photodegradative (Kreuzig et al., 2007).

568 Ivermectin is rapidly adsorbed to soil and sediment. Up to 98% of the administered dose of ivermectin may
569 be excreted as non-metabolized drug in feces (Horvat et al., 2012). Ivermectin does not appreciably leach
570 from soil sediment (Krogh et al., 2008). Radio-chromatographic studies have shown the ivermectin half-life
571 for degradation to be 127 days in soil and less than 6 hours in water (Prasse et al., 2009). The environmental
572 burden on fields manured with feces from ivermectin treated animals ranges from 0.001 to 0.09 parts per
573 billion (ppb) depending on animal species (Halley et al., 1989).

574 Excretion of moxidectin is primarily through the manure of treated cattle. It is very lipophilic and not very
575 soluble in water. Moxidectin in feces peaks at 349 ppb, 2 days after treatment and decreases to less than 10
576 ppb by 37 days after treatment. Feces from cattle contain no detectable levels of moxidectin thirty seven
577 days after treatment. The half-life for degradation of moxidectin in the environment may be up to 130 days.

Table 5 Environmental Persistence and Concentration of Parasiticides

Drug	Environmental Impact*
Thiabendazole, Albendazole, Fenbendazole ^{1,2}	Thiabendazole's affinity for binding to soil particles increases with increasing soil acidity. It is highly persistent. The field half-life for thiabendazole has been reported as 403 days. Due to its binding and slight solubility in water, it is not expected to leach readily from soil. The benzimidazoles are generally insoluble in water and sticks to humic material in terrestrial and aquatic environments. They are readily photodegradable. Benzimidazoles are introduced into the environment when they are excreted by treated animals. It is expected that 100% of the administered dose is excreted within 7 days. On a conventional 10 animal per acre cattle farm, with an expected dosage of approximately 3.5 grams per animal per treatment, and three treatments per year, the amount of benzimidazole excreted onto one acre is about 110 per year. Because the benzimidazoles stick to humic material they are not expected to run off into aquatic environments, and because they are photodegradable benzimidazoles are not expected to persist in the environment.
Levamisole ^{3,4}	Levamisole is highly soluble in water. Thus it can leak into the aquatic environment via runoff. Levamisole may non-enzymatically decompose to form three degradation products. The decomposition is temperature and pH dependent. Storage for a period of time under relatively mild, neutral and alkaline conditions causes degradation into three products one of which is responsible could be responsible for the immunomodulatory activity.
Morantel tartrate ^{4,5,6} Pyrantel	Morantel could not be detected (< 0.05 microgram/ml) in the plasma of cattle or goats following the oral administration of morantel tartrate at a dose rate of 10 mg/kg bodyweight. Morantel is difficult to detect in the milk of lactating goats, but has been detected at a concentration of 0.092 microgram/ml at 8 h after drug administration. Morantel could be detected at a concentration of 96 +/- 4.5 micrograms/g (dry weight) in the feces of a calf 24 h after treatment with 10 mg/kg bodyweight of morantel tartrate. The concentration of morantel in replicate samples of feces exposed to natural atmosphere, but not to soil or soil organisms, declined slowly over the following 322 days. At day 322 after the start of the experiment 8.8 micrograms/g of morantel could be measured in the remaining fecal material. Throughout a fecal degradation study the concentration of morantel in the crusts of replicate sample pats was lower than the concentration in the core samples. This is the result of photodegradation. Morantel is not active against bacteria or fungi. It is degraded in the soil. Pyrantel and morantel are chemically related. Persistence of either is not expected in the environment.
Ivermectin ⁸ Doramectin ⁷ Eprinomectin ⁹ Moxidectin ⁸	Avermectins are excreted mainly through feces as non-metabolized drug, and their excretion profile depends strongly on the drug formulation, dosage, animal species, and sex of the animal. The fecal excretion of doramectin was studied for 56 days in treated female and castrated cattle and found that the excretion was approximately 38%, with the maximum excretion levels appearing 21 days after treatment. A similar time profile was observed for abamectin and doramectin excretion in sheep feces, observing maximum levels in the first days after treatment. Pigs excrete the highest levels of doramectin in the feces in the early days after treatment, although doramectin could still be detected in the feces after 60 days. In the field experiment, the application of manure containing doramectin under the specified conditions led to the presence of low levels (<5 ng/g) of the drug in the soil. Seven months after the manure application, traces of doramectin were still detected from the surface of the soil to a 90 cm depth. Successive applications of manure from pigs treated with doramectin in a specific area would produce an accumulation of this drug in the soil that reached toxic levels for soil fauna. Ivermectin and moxidectin have been evaluated for their toxicity to insects, particularly those involved in compost production. Both were found to be toxic to these animals. Eprinomectin is used for treatment of parasites in cattle, including lactating cows. The recommended dosage is a single dose of 0.5 mg kg ⁻¹ b.w. applied topically along the midline of the animal's back. Eprinomectin, a drug with high efficacy and a large safety margin for mammals, is mainly excreted in the bile and feces; only a small proportion is excreted in the urine or is present in milk. During the 28 days after topical application of 0.5 mg kg ⁻¹ b.w. radiolabelled eprinomectin to 8-10 month old calves only 0.35% of the applied dose was found in the urine whereas 17 to 19.8% was found in the feces. Eprinomectin B1a was the most abundant residue in the feces, representing 78.3% of total residues. During the 14 days after drug administration the amount of radioactivity present in the milk represented 0.32 to 0.54% of the drug. Moxidectin is excreted in feces. It is the least toxic to dung beetles of the macrocyclic lactone anthelmintics. Moxidectin is both microbially and photo-degraded in dung pats in the soil.
Piperazine ¹⁰	In pigs, piperazine is readily absorbed from the gastrointestinal tract, and the major part of the resorbed compound is excreted as unchanged piperazine during the first 48 hours. The principal route of excretion of piperazine and its metabolites is via urine, with a minor fraction recovered from feces (16 %). Piperazine can be assumed to be rapidly photolysed in the atmosphere, the half-life was calculated to be 0.8 hours. In natural water it is considered to be stable towards photolysis. From non-standard studies it can be expected that piperazine is hydrolytically stable under environmentally relevant conditions. Piperazine is not readily biodegradable but can be considered to be inherently degradable.
*mg-milligrams, kg-kilograms, b.w.- body weight, g-grams, ng-nanogram, ml-milliliter, cm-centimeter	
¹ EPA, 2002 ² US Food and Drug Administration, 1995 ³ Phoenix Scientific, 2002	⁴ Horvat et al., 2012 ⁵ McKellar et al., 1993 ⁶ Pfizer, 1979
⁷ Gil-Diaz et al., 2011 ⁸ Blanckenhorn et al., 2012	⁹ Nenka et al., 2007 ¹⁰ OECD, 2004

578 The environmental burden on fields manured with feces from moxidectin treated animals ranges is
579 estimated at 0.526 parts per billion (ppb) for cattle (Fort Dodge Animal Health, 2001).

580 Table 5 provides an overview of the environmental fate of the parasiticides. Most reports on the
 581 environmental persistence of the parasiticides reflect continuous use for prevention and treatment.

582 **Evaluation Question #5: Describe the toxicity and mode of action of the substance and of its**
 583 **breakdown products and any contaminants. Describe the persistence and areas of concentration in the**
 584 **environment of the substance and its breakdown products (7 U.S.C. § 6518 (m) (2)).**

Table 6. Typical Numbers of Soil Organisms in Health Ecosystems*

		Agricultural Soils	Prairie Soils	Forest Soils
Bacteria	Per teaspoon of soil (one gram dry)	100 million to 1 billion	100 million to 1 billion	100 million to 1 billion
Fungi		Several diverse isolates. (Dominated by vesicular arbuscular mycorrhizal fungi).	Tens to hundreds of diverse isolate. (Dominated by vesicular arbuscular mycorrhizal fungi).	Several hundred diverse isolates in deciduous forests. One to forty miles in coniferous forests (dominated by ectomycorrhizal fungi).
Protozoa		Several thousand flagellates and amoebae, one hundred to several hundred ciliates.	Several thousand flagellates and amoebae, one hundred to several hundred ciliates.	Several hundred thousand flagellates and amoebae, fewer flagellates.
Nematodes		Ten to twenty bacterial feeders. A few fungal-feeders. Few predatory nematodes	Tens to several hundreds	Several hundred bacterial and fungal feeders. Many predatory nematodes.
Arthropods	Per square foot	Up to one hundred	Five hundred to two thousand	Ten to twenty five thousand. Many more species than in agricultural soils
Earthworms		Five to thirty. More in soils with high organic matter	Ten to fifty. Arid or semi-arid areas have none	Ten to fifty in deciduous woodlands, very few in coniferous forests.

*(Ingham, M.R., 1999)

585
 586 Maintaining healthy forage fields and healthy soils is important for livestock health (Brunetti and
 587 Karreman, 2006). Fields and pastures have unique soil ecologies with specific ratios of bacteria, fungi, and
 588 other microorganisms, and a particular level of complexity within each group of organisms (Table 6). These
 589 differences result from soil, vegetation, and climate factors, as well as land management practices.
 590 Grasslands and agricultural soils usually have bacterially-dominated food webs. Highly productive
 591 agricultural soils tend to have ratios of fungal to bacterial biomass near 1:1 or somewhat less. Organisms
 592 reflect their food source. For example, protozoa are abundant where bacteria are plentiful. Where bacteria
 593 dominate over fungi, nematodes that eat bacteria are more numerous than nematodes that eat fungi
 594 (Lavelle et al., 2006).

595 This balance influences the survival and persistence of pathogenic nematodes and their predators.
 596 Management practices change food webs. For example, in reduced tillage agricultural systems, the ratio of

597 fungi to bacteria increases over time, and earthworms and arthropods become more plentiful (Ingham,
598 1999).

599 These organisms are all essential in breaking down manure, particularly manure containing parasites.
600 Fenbendazole, ivermectin and moxidectin are very effective anthelmintics. Their residues are excreted in
601 urine and feces, and may hinder the soil food webs from effectively breaking down manure and
602 maintaining pasture health (Karreman, 2004). When undegraded, dung pats harbor nematodes parasitic in
603 livestock, reduce available grazing area, and represent a loss of soil nitrogen in pastures. (Floate et al.,
604 2005).

605 Fenbendazole toxicity was demonstrated in pigeons and doves leading the authors of the study to
606 suggestion a toxic etiology for fenbendazole in birds of the order Columbiformes treatment (Howard et al.,
607 2002).

608 The fate of fenbendazole in manure and manured soils has been studied under laboratory and field
609 conditions. In pig manure, benzimidazoles disappear slowly. After a 102 day incubation period, 80%
610 fenbendazole remains. The latter was accompanied by 4% of the corresponding metabolite fenbendazole-
611 sulfoxide. Fenbendazole-sulfoxide remains in clay soil samples after 54 days (Kreuzig et al., 2007).

612 Excreted fenbendazole and ivermectin residues in cattle dung pats do not significantly affect adult dung
613 beetles or adult dipteran flies. However, excreted ivermectin produces toxic effects on the larval
614 development of the same dung-colonizing families of insects, while fenbendazole lacks such toxic effects
615 (Strong et al., 1995).

616 Fenbendazole does not appear to hinder rapid disappearance and mineralization of cattle dung pats in
617 pastures and does not appear to affect the role that earthworms play in this process. Excreted ivermectin
618 does delay the disappearance of dung pats, but does not affect earthworm populations or health. The delay
619 in ivermectin treated soils may be the result of its toxicity to insects (Svendsen et al., 2003). Ivermectin has
620 low level toxicity to fish and aquatic life (Halley et al., 1993).

621 Much work has been done to study the macrocyclic lactones particularly ivermectin, and others,
622 highlighting the effects of these parasiticides (Forster et al., 2011). Among the macrocyclic lactones,
623 ivermectin is generally more toxic to insects than moxidectin. Little information is available regarding the
624 effects of parasiticide residues on other soil food web microorganisms that facilitate the process of dung
625 degradation (e.g., fungi, free-living nematodes, collembolans, mites). Residues of ivermectin and
626 fenbendazole are toxic to the soil nematode *Pristionchus maupasi* at concentrations greater than 3 ppm and
627 10 to 20 ppm wet weight of dung, respectively, but sub-lethal concentrations may enhance the growth of
628 the nematode in dung of treated cattle (Floate et al., 2005). Moxidectin has been shown to adversely affect
629 the larvae of *Musca autumnalis*, *Onthophagus gazella*, *Onitis alexis* and *Haematobia irritans*, adult and larvae of
630 *Onthophagus binodis* and to reduce the brood mass production of *O. binodis* and *O. alexis* (McKellar, 1997).

631 Harmonization of veterinary medicine testing requirements is coordinated by the International
632 Cooperation on Harmonization of Technical Requirements for Registration of Veterinary Products (VICH).
633 Members are the European Union (EU), Japan, and the USA, with Australia/New Zealand and Canada as
634 observers. The VICH Ecotoxicity/Environmental Impact Assessment Working Group is developing ring-
635 tested toxicity test methods for dung beetles and dung flies. The Dung Organism Toxicity Testing
636 Standardization (DOTS) Group in cooperation with VICH has developed several tests for dung fly and
637 beetle ecotoxicity. In conjunction with VICH and the DOTTS Group, the FDA has also provided guidance
638 for industry on assessing ecotoxicity (FDA, 2006).

639 The parasiticides belong to widely different chemical groups making it difficult to generalize their
640 environmental risk. Exposures, biocidal properties and the effects of combinations of products have been
641 or still need to be assessed for each group or individual drug. Data including persistence and adsorption in
642 soil and manure, the influence of temperature and soil properties and specific toxicity which can range
643 over several orders of magnitude is still being gathered for the parasiticides (Schmitt and Rombke, 2008).
644 Residues persisting in the dung of treated animals for days, weeks or months after treatment can adversely
645 affect guilds of coprophilous insects, mites, nematodes, earthworms, and fungi that accelerate degradation
646 of the dung pat. Table 7 provides an overview of toxicity resulting from the eleven anthelmintics approved
647 by the US Food and Drug Administration.

648 **Evaluation Question #6: Describe any environmental contamination that could result from the**
 649 **petitioned substance’s manufacture, use, misuse, or disposal (7 U.S.C. § 6518 (m) (3)).**

650 Fenbendazole is manufactured by process that requires petrochemicals such as benzene and various
 651 amines. These are considered toxic compounds. Fenbendazole is not generally considered toxic to humans
 652 at regulated doses (FDA, 1995).

653 Both ivermectin and moxidectin are produced by processes involving bacterial fermentation and
 654 subsequent chemical modification after the fermentation product is isolated. Environmental contamination
 655 as a result of the manufacture of either product is unlikely. Table 7 provides an overview of environmental
 656 persistence and toxicity for the FDA approved livestock parasiticides.

Table 7 Environmental Toxicity of Parasiticides

Drug	Toxicity
Thiabendazole ¹ Albendazole ² Fenbendazole ^{3,4}	Thiabendazole is toxic to species of freshwater estuarine fish and freshwater/estuarine invertebrates and practically non-toxic to birds and mammals. Birds and mammals can be exposed to pesticides applied as foliar sprays or powders by a variety of routes, including ingestion, dermal contact, and inhalation. It is not expected to appreciably accumulate in aquatic organisms, although the bio-concentration factor for thiabendazole in whole fish is 87 times the ambient water concentrations. Fish eliminated the compound within 3 days after being placed in thiabendazole-free water. Earthworms are sensitive to thiabendazole (LD50 = approx. 20 ug/worm), while bees are not. Administration of Albendazole during gestation has been shown to cause embryotoxic effects in cattle, rat, rabbit and sheep. Observed effects include increase of resorptions, decreased fetal weight and increase of teratogenic effects, such as vascular, craniofacial, skeletal and external malformations. The dung from fenbendazole-treated animals has no obvious impact on the coleopteran or dipteran species encountered in this study, and the dung pats from the fenbendazole-treated animals were not consistently different from the pats of untreated animals. Earthworms are not significantly affected by fenbendazole.
Levamisole ^{5,6}	Levamisole does not affect the fauna or the degradation of dung from inoculated animals. Breakdown products levamisole may be associated with immunomodulation effects.
Morantel tartrate ^{7,9} Pyrantel ⁸	Morantel is non-toxic for aquatic species. It is considered a substrate for microbial degradation in the soil. No adverse interactions with soil or aquatic environment have been observed. Both pyrantel and morantel are counter indicated for gestating animals. Pyrantel is permitted at 10 parts per million (PPM) in the kidney and 1 ppm in muscle. Morantel does not alter the rate of dung digestion.
Ivermectin ⁹ Doramectin ^{3,9} Eprinomectin ¹⁰ Moxidectin ¹¹	The macrocyclic lactones can be ranked in decreasing order of toxicity to dung-dwelling insects as abamectin>doramectin ≥ ivermectin > eprinomectin>>moxidectin. Ivermectin has been shown to exhibit toxicity for certain dung-colonizing insects. Patterns of interaction are complex since some of these drugs are insect attractants as well as insecticide and some studies have not considered all of the aspects involve in short and longer term effects since insect activity is a composite measure of residue toxicity, the number and species of composition of insect colonists and mortality factors associated with the co-occurrence of species in dung. Flies that are sensitive to ivermectin are also sensitive to moxidectin.
Piperazine	Piperazine is rapidly photolysed in the atmosphere with a half-life of 0.8 hours. In natural water it is considered to be stable towards photolysis. Piperazine is hydrolytically stable under environmentally relevant conditions and not readily biodegradable but can be considered to be inherently degradable. There is no considerable potential for bioaccumulation; a bioconcentration factor of < 3.9 for <i>Cyprinus carpio</i> is reported. Short-term effect studies on aquatic organisms are available for algae, aquatic invertebrates and fish. For algae (<i>Selenastrum capricornutum</i>) the no observed effect concentration (72 h growth inhibition test) is > 1000 mg/l. For <i>Daphnia magna</i> the 48 hour 50% effective concentration for is 21 mg/l and for fish (<i>Poecilia reticulata</i>) the 96 hour 50% lethal concentration is > 1800 mg/l. A long-term study for <i>Daphnia magna</i> , which is the most sensitive of the species tested in short term studies, results in a no observable effect concentration (21 d semi-static reproduction study) of 12.5 mg/l.

¹EPA, 2002

⁴Svendson et al., 2003

⁷Pfizer, 1979

¹⁰Floate, K.,D., 2007

²Mattsson, 2012

⁵Barth et al., 1994

⁸9CFR556.540

¹¹Blanckenhorn et al., 2013

³Strong et al., 1996

⁶Horvat, 2012

⁹Floate et al., 2005

¹²OECD, 2004

657

658 **Evaluation Question #7: Describe any known chemical interactions between the petitioned substance**
 659 **and other substances used in organic crop or livestock production or handling. Describe any**
 660 **environmental or human health effects from these chemical interactions (7 U.S.C. § 6518 (m) (1)).**

661 Fenbendazole is insoluble in water, is not a leachate, binds tightly to soil and is not expected to migrate in
662 soil. The only route for fenbendazole to enter the environment is through animal excretion or spillage.
663 Fenbendazole degrades in soil through microbial and photodegradative processes, taking up to 60 days
664 (Hoechst-Roussel Agrivet, 1995)

665 Ivermectin has very little solubility in water. The only route for entry into the environment is through
666 animal excretion. Ivermectin has limited mobility in soil because it is lipophilic and tightly binds soil
667 particles. The half-life for degradation of ivermectin in soil can be as long 240 d in natural soil depending
668 on the soil type. Degradation in water is much faster with a half-life as short as 2.9 days. Ivermectin is
669 hydrolytically unstable at pH 6.3. Predicted environmental concentrations based on the introduction of
670 manure to field is relatively low and on the order of 100 parts per billion (ppb). It is toxic to fish at
671 concentrations between 3 and 17 ppb. Generally, since its introduction no risks from appropriate use of
672 ivermectin have been established for the environment or for human health. However, it has been
673 consistently shown that ivermectin is unacceptably toxic for larval forms of arthropod insects (dung
674 organisms) and daphnids (Liebig et al., 2010; Oh et al., 2006).

675

676 **Evaluation Question #8: Describe any effects of the petitioned substance on biological or chemical**
677 **interactions in the agro-ecosystem, including physiological effects on soil organisms (including the salt**
678 **index and solubility of the soil), crops, and livestock (7 U.S.C. § 6518 (m) (5)).**

679 Soil invertebrates are enormously diverse representing as much as 23% of the total diversity of living
680 organisms. Their sizes range across three orders of magnitude: the smallest nematodes and protozoa
681 (protists) of the microfauna less than 200 μm on average live in the water-filled porosity (Lavelle et al.,
682 2006). The biological effect of fenbendazole, ivermectin and moxidectin on the agro-ecosystem is twofold:
683 1) sub-lethal or lethal toxicity for soil food guild organisms, such as dung beetles and beneficial nematodes,
684 involved in degrading manure, processing humus and maintaining soil and forage field health and 2)
685 selection and transmission of populations of anthelmintic resistant organisms such as nematodes to the soil
686 that will subsequently be untreatable with fenbendazole, ivermectin or moxidectin upon reinfection. More
687 than ninety percent of nematodes can be found in a non-parasitic or free living stage (Fiel et al., 2012).

688 The algorithm for treatment on organic farms includes fecal soiling/diarrhea, anemia, low weight gains
689 and high fecal egg counts (Cabaet et al., 2009). Ivermectin and moxidectin are excreted into the
690 environment in feces, while fenbendazole is excreted in urine and feces. In addition, the wash off of
691 topically applied anthelmintics, spillage and inappropriate disposal provide additional routes of entry into
692 the environment (Beynon, 2012). Healthy adult animals develop immunological tolerance to helminth
693 parasites (Tizard, 2013). Treatment with parasiticides is necessary only for sick and very young animals
694 (Karreman, 2004). Under treatment, resistant parasites, their eggs and residual anthelmintic drugs are shed
695 in feces and urine returning to the soil. Coprophilous arthropods and microorganisms normally involved
696 in dung pat disappearance avoid the treated dung pat or are killed as a result of anthelmintic treatment
697 prolonging the survival of residual pathogens and promoting their return to soil and forage, where they
698 are untreatable (Strong et al., 1996; Svendsen et al., 2003; McKellar, 1997). Some species of nematodes are
699 both plant and animal pathogens (Jasmer et al., 2003). Further loss as a result of introduction of
700 fenbendazole, ivermectin and moxidectin to dung pats and the soil, of otherwise predatory or competitive
701 nematodes removes selective pressure against the parasites decreasing sustainability (Lavelle et al., 2004).

702 There are several nematode food guilds, including bacteria eaters, fungus eaters, and predatory nematodes.
703 Any of these have the potential for parasitism. Parasiticides are not specific and beneficial nematodes may
704 be killed by secondary excretion. Disturbing the ecosystem and eliminating respective food sources leaves
705 the most aggressive parasite species without competitors. This is currently the most important interaction
706 of anthelmintic drugs with the agro-ecosystem and there is still much to discover regarding interactions in
707 soils and the multiple roles that invertebrates may play in controlling pests and diseases (Lavelle et al.,
708 2006).

709 Anthelmintic drug resistance stems from the inability of the anthelmintic drug to affect specific nematode
710 functions or anatomical changes, i.e., mode of action. Only four modes of action have been identified for
711 anthelmintic drugs: 1) neuromuscular inhibition, 2a) ion channel inhibition: GABA-gated, 2b) GLUCL-
712 gated and 3) β -tubulin binding/inhibition of microtubule formation. If resistance to a particular

713 anthelmintic has occurred, it is likely that another anthelmintic with the same mode of action will also be
 714 ineffective although other anthelmintics with another mode of action may still be effective. Table 8
 715 provides the dates of introduction of some anthelmintic drugs and the subsequent report dates of
 716 anthelmintic resistance.

717 Piperazine and morantel are GABA (γ -amino-butyric acid) agonists of receptors on nematode muscles and
 718 causes flaccid paralysis. The macrocyclic lactones increase the opening of glutamate-gated chloride
 719 channels and produce paralysis of pharyngeal pumping. Moxidectin was initially identified as a GABA
 720 antagonist, but its primary anthelmintic activity was subsequently shown to be a GLUCL potentiator. The
 721 benzimidazole drugs bind selectively to β -tubulin of nematodes and inhibit microtubule formation
 722 (Martin, 1997).

723 The imidazothiazole, levamisole and the tetrahydropyrimidines, pyrantel and morantel are anthelmintics
 724 that target the nicotinic acetylcholine gated cation-channels. These mediate fast synaptic signaling in the
 725 neuro-musculature of nematodes acting as agonists to increase the flow of cations leading to a rigid
 726 paralysis. These gated channels share a pentameric quaternary subunit structure in which a single subunit
 727 can produce a homomeric channel, but more commonly different subunits combine to form a heteromeric
 728 channel. Thus, resistance can occur as a result of subunit polymorphism, at the protein level or allele
 729 variation at the DNA level. Deoxyribonucleic acid (DNA) sequence changes at three sites in the beta-
 730 tubulin gene are thought to be the major cause of fenbendazole resistance. However, changes in the gene
 731 for the drug transporter P-glycoprotein have also been linked with fenbendazole resistance. Ivermectin,
 732 doramectin, eprinomectin and moxidectin are allosteric modulators of nematode glutamate channels and
 733 cause an inhibition of pharyngeal pumping, motility and egg-laying. These channels are also composed of
 734 protein subunits and may be homo- or heteromeric. Resistance to fenbendazole affects resistance to
 735 ivermectin and moxidectin. However, the specific allele associated with fenbendazole resistance is different
 736 from that associated with ivermectin and moxidectin resistance, the possibility of a mechanistic link
 737 between resistance to fenbendazole, ivermectin and moxidectin suggests that selection for resistance with
 738 one drug could alter the development of resistance to the second drug (Beech et al., 2011).

Table 8 The development of anthelmintic resistance

Drug Class	Drug Name	Host	Year of Introduction	Year Resistance Reported
Benzimidazoles	Thiabendazole	Sheep	1961	1964
		Horse	1962	1965
	Fenbendazole	Sheep	1990	2011
Imodothaizoles- Tetrahydropyrimidines	Levamisole	Sheep	1970	1979
	Pyrantel	Horse	1974	1996
Macrocyclic Lactones	Ivermectin	Sheep	1981	1988
		Horse	1983	2002
	Moxidectin	Sheep	1991	1995
		Horse	1995	2003

Adapted from James et al., 2009; Kaplan, 2004; George et al., 2011

739 P-glycoprotein is a large (170 kDa) integral membrane protein. It is able to transport a wide variety of
 740 lipophilic substances, including many drugs. P-glycoprotein confers multidrug resistance (MDR) by active
 741 transport of drugs, coupled to the binding and/or hydrolysis of ATP. This transport reduces the amount of
 742 drug reaching its target and consequently reduces the effect of the drug. MDR drugs enter the cell by
 743 passive diffusion and are actively extruded by the transport protein P-glycoprotein. P-glycoprotein can be

744 induced by drug treatment. P-glycoprotein is able to transport many different drugs and consequently
745 confers cross-resistance to many other drugs. The level of this cross-resistance varies and might be different
746 for different cells. P-glycoprotein-expressing cells might be more resistant to other drugs than to the drug
747 used to induce its expression (James et al., 2009).

748 An experimental model for the development of ivermectin-resistant strains of the model nematode
749 *Caenorhabditis elegans* through step-wise exposure to increasing doses of ivermectin commencing with a
750 non-toxic dose of 1 ng/ml also showed a multidrug resistance phenotype with cross-resistance to the
751 related drug moxidectin and to other anthelmintics, levamisole and pyrantel, but not albendazole. The
752 resistance phenotype was associated with increased expression of the multidrug resistance proteins (MRPs)
753 and P glycoproteins (James and Davey, 2009).

754 **Evaluation Question #9: Discuss and summarize findings on whether the use of the petitioned**
755 **substance may be harmful to the environment (7 U.S.C. § 6517 (c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A)**
756 **(i)).**

757 Land use and chemical application respectively for livestock production and/or control of specific
758 pathogenic species potentially perturbs or destroys the habitat for many other beneficial organisms
759 (Rasmann, 2012; Zhou et al., 2012). A chemical prescription to kill an enemy (whipworm) of the farmer can
760 also lead to the destruction of a friend (Sykes, 1949). The impact and effects of prolonged use of
761 anthelmintic parasiticides on terrestrial ecology are not well understood. Table 7 provides an overview of
762 environmental toxicity for FDA approved anthelmintics.

763 Parasiticides used preventively are detectable in soils, surface water and groundwater. Estimates based on
764 animals dosage, land usage and degradation rate range from 0.01 parts per billion (ppb) to 500 or more ppb
765 (Oh et al., 2006; Liebig et al., 2010). Although fenbendazole, ivermectin and moxidectin have not been
766 found in agricultural products grown on fields manured with dung from treated animals, low
767 concentrations of levamisole have been detected experimentally in carrot and corn (Boxall et al., 2006).

768 Diversity and abundance of the soil invertebrate community, particularly the nematode population is not
769 affected by a shift from conventional to organic farming. However, there is a significant difference between
770 either conventional or organic grazed pastures and unfertilized, ungrazed pasture. Physically, the pore size
771 of soil from the un-grazed, unfertilized pasture is large. This is likely to be due to the absence of livestock
772 treading on the soil. There is a considerable effect in both organic and conventional farming from the
773 presence of animals on the pasture, suggesting that land management practices such as stocking rate are
774 important in influencing nematode populations and that fallowing a pasture is important (Schon et al.,
775 2011a).

776 Organic livestock production avoids the development of anthelmintic drug resistances, through good
777 forage maintenance, exercise for livestock and practices limiting the use of holistic anthelmintic treatments.
778 Parasiticides may only be needed in emergencies where the organic production plan has failed (Lund and
779 Algers, 2003). High forage consumption and increased livestock grazing creates pasture heterogeneity and
780 potential imbalance between nutrition and parasitism for foraging livestock, particularly in the transition
781 from conventional farming (regular and prophylactic parasiticide use) to organic farming (no parasiticide
782 use). Overcoming these disturbances while converting forage fields from conventional to organic farming
783 requires careful attention to pasture conditions, water quality and the relationships between the organisms,
784 e.g. between plants and fungi and between invertebrates and gut organisms (Callaham et al., 2006; Smith et
785 al., 2009; Brunetti and Karreman, 2006; Perry, 1995).

786 Among the nematodes, larger, predatory and omnivorous nematodes are sensitive to the influence of
787 livestock on the soil environment. These nematodes are less abundant in grazed paddocks. While larger
788 nematodes are sensitive to livestock disturbance, they are abundant in mown and irrigated plots (Schon et
789 al., 2011b).

790 Especially in grasslands, nematodes have been found to play an important role in the transfer of energy
791 and matter through the soil food web because of their central and diverse trophic positions. Different
792 functional groups can be distinguished within the nematode community: nematodes may belong to the
793 primary consumer group (plant feeders), the secondary consumer group (bacterivores and fungivores), or
794 the tertiary consumer group (predators and omnivores). Management practices such as high stocking
795

Table 9 Maximum Residue Limits for Veterinary Parasiticides

Drug	Maximum Residue Limit*						
	Animal Species	Cattle	Goat	Pig	Sheep	Poultry	Deer
Thiabendazole ¹		Milk/100 µg/liter ; Kidney, Muscle, Fat, Liver/100 µg/kilogram	Kidney, Muscle, Fat, Liver/100 µg/kilogram	Kidney, Muscle, Fat, Liver/100 µg/kilogram	Kidney, Muscle, Fat, Liver/100 µg/kilogram		
Albendazole ¹		Milk/100 µg/liter ; Muscle, Fat, 100 µg/kilogram; Kidney, Liver/5000 µg/kilogram					
Fenbendazole ¹		Milk/100 µg/liter ; Kidney, Muscle, Fat/100 µg/kilogram ; Liver/500 µg/kilogram	Kidney, Muscle, Fat /100 µg/kilogram; Liver/500 µg/kilogram	Kidney, Muscle, Fat/100 µg/kilogram; Liver/500 µg/kilogram	Milk/100 µg/liter ; Kidney, Muscle, Fat Milk/100 µg/kilogram; Liver/500 µg/kilogram		
Levamisole ¹		Kidney, Muscle, Fat /10 µg/kilogram; Liver/100 µg/kilogram	Kidney, Muscle, Fat /10 µg/kilogram; Liver/100 µg/kilogram	Kidney, Muscle, Fat /10 µg/kilogram; Liver/100 µg/kilogram	Kidney, Muscle, Fat /10 µg/kilogram; Liver/100 µg/kilogram	Kidney, Muscle, Fat /10 µg/kilogram; Liver/100 µg/kilogram	
Morantel tartrate ²		Milk/100 µg/liter; Muscle/100 µg/kilogram ; Fat/100 µg/kilogram; Liver/800 µg/kilogram; Kidney/200 µg/kilogram		Muscle/100 µg/kilogram ; Fat/100 µg/kilogram; Liver/800 µg/kilogram; Kidney/200 µg/kilogram	Milk/100 µg/liter; Muscle/100 µg/kilogram ; Fat/100 µg/kilogram; Liver/800 µg/kilogram; Kidney/200 µg/kilogram		
Pyrantel ³				Muscle/1µg/kilogr am ; Liver/10 µg/kilogram; Kidney/10 µg/kilogram			
Ivermectin ¹		Milk/10 µg/liter ; Fat/40 µg/kilogram; Liver/100 µg/kilogram		Fat/20 µg/kilogram; Liver/15 µg/kilogram	Fat/20 µg/kilogram; Liver/15 µg/kilogram		
Doramectin ¹		Milk/15 µg/liter ; Muscle/10 µg/kilogram ; Fat/150 µg/kilogram; Liver/100 µg/kilogram; Kidney/30 µg/kilogram		Muscle/5 µg/kilogram ; Fat/150 µg/kilogram; Liver/100 µg/kilogram; Kidney/30 µg/kilogram			
Eprinomectin ¹		Milk/20 µg/liter; Muscle/100 µg/kilogram ; Fat/250 µg/kilogram; Liver/2000 µg/kilogram; Kidney/300 µg/kilogram					
Moxidectin ¹		Muscle/20 µg/kilogram ; Fat/500 µg/kilogram; Liver/100 µg/kilogram; Kidney/50 µg/kilogram			Muscle/20 µg/kilogram ; Fat/500 µg/kilogram; Liver/100 µg/kilogram; Kidney/50 µg/kilogram		Muscle/20 µg/kilogram ; Fat/500 µg/kilogram; Liver/100 µg/kilogram; Kidney/50 µg/kilogram
Piperazine ³				Muscle/0.1µg/kilo gram ; 0.1µg/kilogram; Kidney/0.1µg/kilo gram		Muscle/0.1µg/kil ogram ; 0.1µg/kilogram; Kidney/0.1µg/ki logram	
¹ Codex Alimentarius, 2014		² Committee for Veterinary Medicinal Products: Morantel			³ Animal Drugs@FDA		

797 density cause shifts in the functional groups and ultimately affect soil nutrient dynamics. Ecological
798 modelling suggests that a strong, selective, human-induced pressure is acting on most taxa, indicating
799 decreased ecosystem resilience (lower biodiversity within functional groups) as a result of increased
800 management intensity. Many taxa are endangered as even cosmopolitan, unspecialized nematodes such as
801 the *Teratocephalidae* (*Secernentea*) appear suppressed under intensive management. In organic farming
802 systems, manuring provides a positive influence on microflora and bacterivorous nematodes such as
803 *Metateratocephalus* and *Teratocephalus* (Mulder et al., 2003).

804 **Evaluation Question #10: Describe and summarize any reported effects upon human health from use of**
805 **the petitioned substance (7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518**
806 **(m) (4)).**

807 The no observable effect level (NOEL) for parasiticides is determined by drug manufacturer and approved
808 by the US Food and Drug Administration, Codex Alimentarius or other national or international standard
809 setting organization. Protocols are provided by these federal agencies that detail testing and evaluation of
810 the drugs. The NOEL is usually determined in an animal model. The NOEL values for fenbendazole,
811 ivermectin and moxidectin are respectively, 0.7 milligram/kilogram body weight per day (mg/kg
812 bd/day), 1.5 mg/kg bd/day and 10 mg/kg bd/day. The NOEL is used to determine the Adult Daily
813 Intake (ADI) or the maximum residue limit (MRL). Withdrawal time is the time that it takes for the
814 concentration in milk, eggs and meat that will be consumed by people to drop from the residue level at
815 administration to the ADI, MRL, or safe level. Drug side effects are provided on the respective drug label.
816 Some maximum residue limits according for the US Food and Drug administration approved parasiticides
817 are provided in Table 10.

818 Fenbendazole has been determined to be safe to human health when food derived from treated animals is
819 ingested (FDA, 1995). In 2014, the US Food Safety Inspection Service found no violative positive meat
820 samples containing moxidectin or ivermectin in the 2014 [National Residue Program for Meat Poultry and](#)
821 [Egg Products](#) out of 237 samples tested. In 2011, the FSIS found 3 violations for moxidectin and 2 violations
822 for ivermectin from 2019 samples including beef cows, boars, dairy cow, veal, goats, heavy calves, market
823 hogs, mature sheep, roaster hogs and steer. Fenbendazole has not appeared recently in this survey, but will
824 be surveyed in 2015.

825 **Evaluation Question #11: Describe all natural (non-synthetic) substances or products which may be**
826 **used in place of a petitioned substance (7 U.S.C. § 6517 (c) (1) (A) (ii)). Provide a list of allowed**
827 **substances that may be used in place of the petitioned substance (7 U.S.C. § 6518 (m) (6)).**

828 Naturally, livestock develops an immune response to nematodes and becomes resistant or tolerates them
829 without signs of disease. Because calves do not have a mature immune system, they may not be able to
830 mount an immune response upon infection. The same is also true for older and immunocompromised
831 animals (Tizard, 2013). Worming with homeopathic and botanical remedies should begin strategically
832 during the first autumn of life to accommodate the low body reserves expected with calves (Karreman,
833 2004).

834 Homeopathic wormers are available commercially that satisfy the organic rule. These are available as
835 veterinary preparations with valid labeling systems so that their use may easily be audited (Brunetti and
836 Karreman, 2006). Users of these remedies should be sure that the material has an appropriate potency and
837 the source from which it was extracted is verified and correct. A list of natural wormers is provided in
838 Table 11. Herbal remedies with anthelmintic properties were commonly adopted and used as a part of
839 traditional animal husbandry. Some have not been evaluated with modern techniques, but may cause toxic
840 side effects, however in most cases they represent a good alternative to the use of synthetic drugs (Duval,
841 1997). Crude drugs are not as efficient in their anthelmintic effects as synthetics, but are nonetheless
842 effective and used among many cultures throughout the world (Mali, R. G. and Mehta, A.A., 2008).

843 The seeds from *Chenopodium ambrosioides* L. var. *anthermanticum* A. Gray (Chenopodiaceae) also known as
844 American wormseed are used to produce chenopodium oil (USP) (Kiuchi et al., 2002). Chenopodium oil is
845 used as an anthelmintic treatment for hookworm and round worms. It is very effective against ascarids
846 (Karreman, 2004). Chenopodium does not kill the worms but paralyzes them. They are expelled with a
847 cathartic such as castor oil (Hatcher and Wilbert, 1915).

848 Sabina, USP is the tops of *Juniperous Sabina*, an evergreen shrub of Northern Europe, Asia and America. It
 849 contains oleum sabinae (volatile oil), fixed oil, gum, resin, gallic acid, chlorophyll, lignin and calcareous
 850 salts and salts of potassium (Karreman, 2004; Hare, 1904). Oleum Sabina is used as an anthelmintic. It is
 851 effective, but also inflammatory and poisonous (Hare, 1904).

Table 10 Botanical and Alternative De-wormers

from Duval, 1997			from Karreman, 2004		
Garlic	Yarrow	Periwinkle	Levant wormseed	Scammony	Garlic
Wormwood	Sweet Flag or Calamus	Diatomaceous earth	Spigella marilandica	Kamala	Goldenseal marshmallow
Tarragon	Agrimony	Shaklee’s Basic H	Maryland pink	Kousso	Quassia
Wild Ginger	Roots or root infusions of Indian hemp	Copper sulfate	American wormseed	Pomegranite	Neem leaves
Goosefoot	Calendula	Peroxide	Male fern	Butternut bark	Black walnut hulls,
Conifers	Hemp	Charcoal	Wormwood leaf	Chaparro,	Echinacea root,
Crucifers	Blue cohosh	Rue	Biva bulb	Embella ribes	Eclipta alba
Cucurbits	Lady slipper root extract	Bloodroot	Phylanthus amarus	Gentian root	Ginger
Fern	Sweet gale or bog myrtle	Sacory	Cayenne	Eucalyptus	Rosemary
Lupine	Pokeweed	Skullcap	Rue	Pumpkin Seeds	Oats
Nuts	Common knotgrass	SkunkCabbage or skunk weed	Slippery Elm powder	Butternut	Milk
Umbelliferae	Tansy Seeds	Nettle	Copper Sulfate	Fenugreek	Chenopodium
Pyrethrum	Blackberries	Valerian	Camphor	Aloe	Thymol
Tobacco	Rasberries	Verbena			
Beech creosote	Young ash and elder shoots				

852
 853 Areca nut (betel nut), Granatum (pomegranate), Male fern (*Aspidium*), pepo (pumpkin seed), santonin
 854 (levant wormseed) are used as anthelmintics for all animals to expel tapeworm (Karreman, 2004; Hatcher
 855 and Wilbert, 1915).

856 Diatomaceous earth (DE) is the skeletal remains of single-celled algae, or diatoms that formed sedimentary
 857 deposits when they died. Diatomaceous earth is comprised predominantly of silicon dioxide. It is a non-
 858 synthetic substance and not prohibited for use in organic livestock production (§ 205.105; § 205.237(a); §
 859 205.237(b)). Diatomaceous earth can be added to grain mixes to prevent internal parasite burden in
 860 intensively grazed cattle (Karreman, 2004). DE is also used in chicken feed to reduce parasite load from
 861 nematodes such as *Capillaria aerophila* (Bennett et al., 2011). Attempts to use diatomaceous earth to reduce
 862 parasite level in goats have not been successful (Bernard et al., 2009). In another study involving sheep,
 863 diatomaceous earth mixed with feed, *bacillus thuringensis* and *Clonostachys rosea f. rosea* showed efficacy in
 864 reducing egg counts for gastrointestinal nematodes (Amhed et al, 2013).

865 Santonica (*Artemisia pauciflora*), swamp milkweed (*Asclepsia incarnate*), brayera or kousso (*Brayera*
 866 *anthelmintica*), bonduc (*Caesalpinia bonducella*), Calumba (*Jateorrhiza palmate*), Pigella or Maryland pink
 867 (*Spigella marilandica*), and turpentine long-leaved Georgia, swamp or pitch pine (*Oleum terebinthinae*) have
 868 also shown anthelmintic properties. They are listed in American Materia Medica, Therapeutics and
 869 Pharmacognosy with directions for use (Ellingwood, 1919; Karreman, 2004).

870 Karreman provides a number of references to homeopathic anthelmintic remedies in his book Treating
 871 Dairy Cows Naturally: Thoughts and Strategies including Nuzzi, Grainger and Moore, Lust, Levy, Mowry,
 872 Dadd, Waterman, Alexander, Burkett, An M.R.C.V.S., Dun, Udall, Winslow and Grosjean (Nuzzi, 1992;

873 Grainger and Moore, 1991; Lust, 2001; Levy, 1984; Mowry, 1986; 1990; Dadd, 1897; Waterman, 1925;
874 Alexander, 1929; Burkett, 1913; An M.R.C.V.S., 1914; Dun, 1910; Udall, 1943; Winslow, 1919; Grosjean, 1994;
875 Karreman, 2004).

876 Wormwood (*Artemisia absinthium*) is known for its ancient use as anthelmintic. The lactones absinthin and
877 anabsinthin are responsible for the anthelmintic activity of wormwood. *A. absinthium* acts on nicotinic and
878 muscarinic cholinergic receptors (Pepping, 2004).

879 An in vitro study of susceptibility of *Lumbricoides ascaris* to a number of plant alcohol extracts disclosed the
880 activities of *Acorus calamus* (rhizome), *Agati gratifolia* (seeds), *Carum copticum* (seeds), *Cassia tora* (seeds),
881 *Citrus limonum* (seeds), *Caesalpinia bonduie* (seeds), *Curcuma longa* (rhizome), *Helleborus niger* (stem),
882 *Mangifera indica* (seed kernel) and *Ziniber officinale* (rhizome) to either paralyze or kill the parasites. From
883 this study, *Mangifera indica* extracts were used clinically to cure patients (Kaleysa, 1974).

884 In a study comparing efficacy to control nodular worm (*Oesophagostomum* spp.) of four medicinal plants
885 fed to pigs with ivermectin treatment sweet flag rhizome (*Acorus calamus*, 5 grams/kilogram (g/kg)), tansy
886 flowers and leaves (*Tanacetum vulgare*, 5 g/kg) and pumpkin seeds (*Cucurbita pepo*, 5 g/kg) reduced worm
887 burden respectively, 98%, 95.8% and 97%, with respect to ivermectin, 96.1% (Magi et al., 2005).

888 Cassava leaves (*Leucaena pallida*) added to the diet of goats as a feed additive significantly reduced
889 nematode parasite egg counts and improved weight gain (Merera et al., 2013).

890 *Duddingtonia flagrans* is a nematophagous fungus with potential to control trichostrongyles in cattle.
891 Twenty calves, six-month-old, divided in two groups (fungus-treated and control without fungus) were
892 fed on a pasture of Surinam grass known to contain bovine trichostrongyles. Treated animals received
893 sodium alginate mycelial pellets. There was a significant reduction in fecal egg count (56.7%) and infective
894 larvae (L3) in co-procultures (60.5%) in treated animals suggesting that nematophagous fungus might be
895 useful for parasite control (Assis et al., 2012).

896

897 **Evaluation Question #12: Describe any alternative practices that would make the use of the petitioned**
898 **substance unnecessary (7 U.S.C. § 6518 (m) (6)).**

899 Good husbandry and nutrition are vitally important for good parasite control. The level and quality of feed
900 influences how the animal will cope with parasites, and the level of immunity it will develop against them.
901 Forage crops that support mycorrhizial fungi, and contain high levels of tannins are also good for
902 suppressing parasites (Stockdale, 2008). The use of parasiticides in organic livestock production is meant
903 only as an emergency action to alleviate economic loss and animal suffering (Spoolder, 2007; Charlier et al.,
904 2014).

905 A number of management practices such as whole-flock treatment of adult ewes around lambing, and
906 treatment of lambs with low parasite contamination as they are moved onto pastures reduces but does not
907 eliminate the use of parasiticides. In addition these practices have been identified as high risk for selecting
908 resistant parasites (Leathwick et al., 2015). Identifying and treating animals that are severely affected by
909 parasites while leaving healthy animals that are coping with the disease untreated and maintaining a
910 reservoir of susceptible parasites has also been effective for reducing the use of parasiticides and
911 suppressing the development of anthelmintic resistance. This is called the FAMACHA system. It provides
912 for a method of identifying diseased sheep using the color of their conjunctiva from deep red in healthy
913 sheep to white in sick sheep as a guide (van Wyk and Bath, 2002). Healthy un-infested animals left
914 untreated in these management systems are still considered organically produced livestock (§205.603(a)
915 (18)). The rule is explicit concerning the treated animal.

916 In an indoor experiment the development of thiabendazole resistance slowed after exposing smaller
917 proportions of each generation of *Haemonchus contortus* to treatment with the anthelmintic. Subsequent
918 studies demonstrated that creating a reservoir of unselected parasites, refugia, slows the development of
919 anthelmintic resistance, and emphasizes the risk of treating all animals prior to a shift on to low-
920 contamination pasture. However, higher levels of pasture contamination, resulting from untreated animals,
921 highlight the difficulty in managing both worm control and resistance (Waghorn et al., 2015). Healthy un-
922 infested animals left untreated in these management systems are still considered organically produced
923 livestock (§205.603(a) (18)). The rule is explicit concerning the treated animal.

924 Grazing management and the use of safe pastures for calves and sheep after weaning is an important
925 component of helminth control in organic farming. It is important to have (1) preventive grazing
926 management such as delayed turn-out, change of pastures between seasons, and the use of more aftermath,
927 (2) diluting grazing management: mixed or alternate grazing with other host species, (3) evasive grazing
928 management like changing the pasture within the season, and (4) supplementary feeding in the spring.
929 Organic farms tend to have a higher diversity of nematodes, since animals are not normally treated with
930 anthelmintic drugs. Helminth diversity has been related to a lower intensity of infection in extensive goat
931 breeding and in meat cattle (Caberet et al., 2002).

932 Early organic farmers recognized the biological interdependence between animals and plants with the use
933 of a “mixed farming” approach to grazing where (1) animals succeeded one another on the field to avoid
934 species specific transfer of disease, i.e. dairy cattle, then sheep and goats, then beef cattle; (2) only
935 composted animal wastes for fertilizer were used to avoid transfer of known disease agents to the soil and
936 back to their livestock and (3) overcrowding and over grazing were avoided to prevent contact with
937 potentially parasitic worms in various stages of development naturally following bacteria and fungus into
938 specific plants and decomposing material (Sykes, 1949; Ingham, 1999).

939 Many holistic products are available and effective for worming. Anthelmintic resistance is in part the result
940 of improper use, e.g., the consequence of under dosing, mass therapy and the use of the same class of
941 anthelmintics for prolonged periods of time (Villalba et al., 2014). Resistance to synthetic parasiticides is
942 not a problem, if synthetic parasiticides are not used. Livestock production based on grazing and browsing
943 systems is directly related to the use of plant resources (Alonzo-Diaz, 2014). With proper pasture
944 management, a good diet with plenty of forage for livestock and knowledgeable coaches to provide
945 appropriate strategies for husbandry and treatment healthy animals can be sustainably raised without
946 synthetic parasiticides (Brunetti and Karreman, 2006).

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