

Indole-3-Butyric Acid (IBA)

Crop Production

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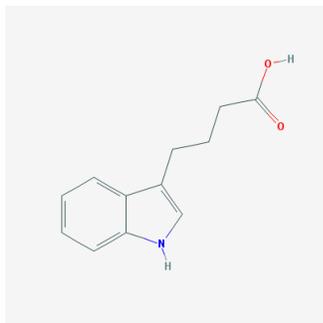
Identification of Petitioned Substance

Chemical Name:		CAS Number:
Indole-3-butyric acid.	12	133-32-4.
Other Names:		Other Codes:
IBA. 4-(3-Indolyl)butyric acid. 3-Indole butyric acid. Indolebutyric acid. IUPAC name: 4-(1H-indol-3-yl)butanoic acid.	13	U.S. EPA PC Code: 046701. Registration Review Case #: 2330.
Trade Names:	14	RTECS #: NL 5250000. EINECS #: 205-101-5.
Hormodin. Seradix. Liba 10000. Jiffy Grow. Hormex.		

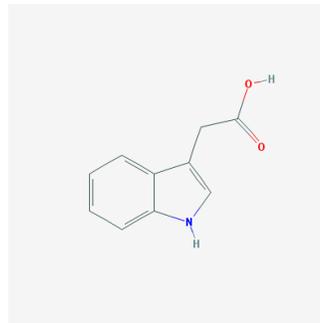
Characterization of Petitioned Substance

Composition of the Substance:
Indole-3-butyric acid (IBA) is a white to tan powder or crystalline solid with a slight characteristic odor. Formula: C₁₂H₁₃NO₂. Formula weight: 203.24. IBA may be viewed as a chemical compound with these two composing units: indole and butyric acid.
A similar compound is indole-3-acetic acid (IAA: CAS Number: 87-51-4. C₁₀H₉NO₂. Formula weight: 175.19). IAA may be viewed as a compound with these two composing units: indole and acetic acid.

Indole-3-butyric acid (IBA)



Indole-3-acetic acid (IAA)



Properties of the Substance:
IBA is stable at 2-8°C and should be stored in a cool place. The melting point of IBA is 121-125°C. IBA does not contain combustible liquids but decomposes to toxic fumes, such as NO_x, carbon monoxide, and carbon dioxide in fire. Its density is 0.60 g cm⁻³ at ambient temperature, and pH 3.54 for a 1% solution by weight dispersion in water.
IBA is practically insoluble in chloroform, but is soluble in alcohol, ether and acetone (Merck, 1989). The solubility of IBA in water is 250 mg L⁻¹ (EPA, 2010). In order to make an aqueous IBA solution for purposes such as applying IBA to plant roots, IBA was dissolved with methanol, and this methanol solution was further diluted with water to make an aqueous IBA solution (Jemaa et al., 2011). The salt form of IBA, such as the sodium salt of indole-3-butyrate, is soluble in water (Fritz, 1962).
IBA is made into water-soluble and water-insoluble products (Kroin, 2008).
IBA decomposes when exposed to light (e.g. Nor Aini et al., 2009). However, specific information such as how fast IBA decomposes under various ambient conditions is still limited.

38 Specific Uses of the Substance:

39 IBA is a plant hormone in the “auxin” group. It is applied exogenously and used as a plant growth
40 regulator (EPA, 1992). IBA exerts different effects on plant growth and development, e.g. regulating
41 responses of plants against biotic and abiotic stresses (Tognetti et al., 2010), or increasing plant yield (Amin
42 et al., 2006), but it is primarily implicated in adventitious root formation and widely used commercially for
43 the induction of adventitious roots (Normanly et al., 1995; Ludwig-Muller, 2000; EPA, 2010).

44 Eight application methods are listed in EPA (1992). These methods may be separated to two groups, in
45 terms of toxic effect and environmental consequence: point application and area application. Dipping
46 plant cuttings in IBA dust, powder or solution and applying IBA dust, powder or solution to a plant
47 cutting are point applications. Broadcasting IBA over turf, foliar spray, and adding IBA to a sprinkler
48 system are area applications.

49 Approved Legal Uses of the Substance:

50 IBA is registered as a biochemical pesticide with U.S. EPA. Further details are given in the status of US
51 EPA below.

52 Action of the Substance:

53 IBA is considered a plant hormone and is used primarily for the induction of adventitious roots. However,
54 the mechanisms of IBA’s role in plant growth and development are not well understood yet and are still
55 under debate (Normanly et al., 1995; Ludwig-Muller, 2000; Ludwig-Muller, 2007; Pederson, 2007; Tognetti
56 et al., 2010; Simon and Petrasek, 2011). Further details are given in Questions #11 and #12.

57 Status**58 U.S. Environmental Protection Agency**

60 IBA is registered as a biochemical pesticide with the PC Code 046701. Historically, US EPA registered IBA
61 as a synthetic hormone that is structurally related to the naturally-occurring plant hormone IAA (EPA,
62 1992). Recently, EPA became aware that IBA also occurs naturally in a variety of plant species (EPA, 2010)
63 and would include this fact in its future documents about IBA (EPA, 1992; EPA, 2010).

64 IBA is registered with US EPA for use:

- 65 • to promote and accelerate root growth of plant clippings,
- 66 • to reduce transplant shock,
- 67 • to promote growth development of flowers and fruit, and
- 68 • to increase crop yields.

69 The content of 40 CFR 180.1158 “Auxins; exemption from the requirement of a tolerance” is quoted below:

70 “An exemption from the requirement of a tolerance is established for residues of auxins
71 (specifically: indole-3-acetic acid and indole-3-butyric acid) in or on all food
72 commodities when used as plant regulators on plants, seeds, or cuttings and on all food
73 commodities after harvest in accordance with good agricultural practices.”

74 Sixty eight products containing IBA as their active ingredient are registered with US EPA for use as root
75 stimulators, yield enhancers, fungicides, insecticides, and herbicides (PAN, 2011; EPA, 2010).

76 EPA (2010) provided the workplan for the registration review of IBA (Case 2330) in September 2010. The
77 case will be developed. The final decision will be made in September, 2011, according to EPA’s final work
78 plan (EPA, 2010).

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81 OMRI Status

82 OMRI evaluates materials for compliance with USDA NOP regulations, 7 CFR Part 205. A substance not
83 allowed under the USDA NOP regulations is listed as “prohibited” in the OMRI Generic Materials List.

84 Plant hormones such as IBA and NAA are listed in the OMRI Generic Materials List (OMRI, 2009) as
85 “Growth regulators for plants – Prohibited – Synthetic.” Plant hormones such as gibberellic acid, IAA, and
86 cytokinins are listed in the OMRI Generic Materials List (OMRI, 2009) as “Growth regulators for plants –
87 Allowed with restrictions – Nonsynthetic.” The OMRI list is updated recently in 2011 but the status of
88 these substances is not changed.

89 International and other regulations:

90 IBA is an “Acute Health Hazard” and “Chronic Health Hazard” under Section 311/312 Hazard Classes of
91 SARA Title III Rules (MSDS-IBA, 2007).

92 European Commission: IBA is listed in EINECS as 205-101-5. IBA is not classified in the Annex I of
93 Directive 67/548/EEC, not listed in the Annex I of Regulation No 689/2008, not reported by EU Industry
94 as an HPVC or LPVC, and is not listed in a priority list No 793/93. The IUCLID and OECD Chemical Data
95 Sheets and Export Files information are not available for IBA. There is no entry in ESIS for IBA with
96 respect to the Biocidal Products Directive (Directive 98/8/EC) information.

97 WHMIS (Canada): IBA is not controlled under WHMIS (Canada).

98 IBA is “no data”, “not applicable”, or “not listed” in numerous “Federal Regulations”, “Other Federal
99 Regulations”, “State Regulations,” and “International Regulations” (PAN, 2011; MSDS-IBA, 2004; MSDS-
100 IBA, 2007; MSDS-IBA, 2009; MSDS-IBA, 2010).

Evaluation Questions for Substances to be used in Organic Crop or Livestock Production

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103 **Evaluation Question #1:** A) Does the substance contain an active ingredient in either of the following
104 categories: copper and sulfur compounds, toxins derived from bacteria; pheromones, soaps,
105 horticultural oils, fish emulsions, treated seed, vitamins and minerals; livestock parasiticides and
106 medicines and production aids including netting, tree warps and seals, insect traps, sticky barriers, row
107 covers, and equipment cleansers? (B) Does the substance contain synthetic inert ingredients that are not
108 classified by the EPA as inerts of toxicological concern (i.e., EPA List 4 inerts)? (7 U.S.C. §
109 6517(c)(1)(B)(i)). Does the synthetic substance contain inert ingredients which are not on EPA List 4, but
110 are exempt from a requirement of a tolerance, per 40 CFR part 180?

111 IBA is petitioned to be used as a plant growth regulator for enhancing plant propagation from cuttings and
112 for increasing plant yield and quality (Kroin, 2008).

113 A) IBA (C₁₂H₁₃NO₂) may be viewed as a substance with two composing units: indole (C₈H₇N) and
114 butyric acid (C₄H₈O₂), in terms of its chemical composition. It is one molecule and does not consist
115 of ingredients. IBA itself is not an ingredient in the substances listed in A. IBA is manufactured in
116 industry, biosynthesized by natural plants, and produced by soil bacteria. However, IBA is
117 considered and used as a plant hormone.

118 B) IBA itself is not listed in EPA List 4 Inert Ingredients. However, IBA is exempt from a requirement
119 of a tolerance (40 CFR 180.1158).

120 **Evaluation Question #2:** Discuss whether the petitioned substance is formulated or manufactured by a
121 chemical process, or created by naturally occurring biological processes. (7 U.S.C. § 6502 (21))

122 The petitioner stated that the substance (IBA) is a technical grade synthesized substance from many
123 commercial sources (Kroin, 2008).

124 IBA is manufactured and sold in the United States and in other countries (e.g. MSDS-IBA 2004; 2007; 2009;
125 2010). One hundred eighty six products containing IBA are available in the United States (PAN, 2011).
126 Sixty-eight products are registered with US EPA (EPA, 2010). The PAN Pesticides Database (PAN)
127 provides a list of 106 registered products (PAN, 2011). Specific manufacturing procedures are not

128 available. The description of starting materials, production processes, and formulation processes for the
129 product registered with US EPA is CBI (Confidential Business Information) (EPA, 2010).

130 Chemical Process

131 One example of industry-scale production is given in US Patent 3,051,723 (Fritz, 1962). Indole (CAS #: 120-
132 72-9), γ -butyrolactone (CAS #: 96-48-0), and sodium hydroxide are mixed to react chemically at 245°C in a
133 stainless steel container for 20 hours. The lactone ring is opened and the opened lactone is added to the C3
134 position of indole. The reaction product (butyrate and other chemicals) is dissolved in water. The un-
135 reacted chemicals such as indole are extracted into isopropyl ether and separated. Dissolved indole-3-
136 butyrate (salt) is acidified with hydrochloric acid and converted into IBA (acid). This IBA is collected as the
137 precipitate since IBA dissolves very slightly in water.

138 Cohen and Schulze (1981) and Pederson (2007) followed the above U.S. Patent and produced IBA in a
139 laboratory scale. Alternatively, IBA was produced chemically from ethyl cyclohexane-1-one-2-carboxylate
140 (Jackson and Manske, 1930).

141 Naturally Occurring Biological Processes

142 Plant hormones are groups of substances which promote, inhibit, or modify the growth and development
143 of plants. These substances are produced by plants, algae, fungi, and plant growth-promoting
144 rhizobacteria (Costacurta and Vanderleyden, 1995) (Rhizobacteria are root-colonizing bacteria that form a
145 symbiotic relationship with plants). For example, indole-3-acetic acid is one of the common plant
146 hormones (Normanly et al., 1995), is biosynthesized in natural plants, and is produced by the
147 cyanobacterium *Arthrospira platensis* strain MMG-9 (Mehboob et al., 2010), by *Rubrivivax benzoatilyticus*
148 strain JA2 (Mujahid et al., 2011), and by several wild-type strains of *Ustilago maydis* (Martinez et al., 1997).

149 Similar to IAA, IBA is one chemical in the auxin group. IBA is found to be biosynthesized from IAA
150 (Ludwig-Muller and Epstein, 1991; Ludwig-Muller and Hilgenberg, 1995; Ludwig-Muller et al., 1995). IBA,
151 as well as other indole auxins of IAA, indole-3-carboxylic acid, and indole-3-propionic acid, was extracted
152 from nicotiana (e.g. *N. glauca* and *N. langsdorffii*) (Bayer 1969) and other plants (Schneider et al., 1985;
153 Ludwig-Muller, 2000; Ludwig-Muller and Cohen, 2002; Pederson, 2007). IBA, as well as IAA, was
154 produced in culture medium by wild strain of bacterium *Azospirillum brasilense* (Fallik et al., 1989;
155 Martinez-Morales et al., 2003).

156 The occurrence of IBA in natural plants is further discussed in Question #11.

157 **Evaluation Question #3: Describe the most prevalent processes used to manufacture or formulate the**
158 **petitioned substance. Further, describe any chemical change that may occur during manufacture or**
159 **formulation of the petitioned substance when this substance is extracted from naturally occurring plant,**
160 **animal, or mineral sources. (7 U.S.C. § 6502 (21))**

161 As given in Question #2, IBA is manufactured worldwide. The petitioned substance is from many
162 commercial sources (Kroin, 2008). Specific manufacturing processes are not available. However, the
163 production of IBA from indole and γ -butyrolactone (Fritz, 1962) might be one of the prevalent processes.

164 The concentrations of IBA in natural plants are on the ng g⁻¹ to sub μ g g⁻¹ level (Epstein and Ludwig-
165 Muller, 1993; Ludwig-Muller and Cohen, 2002). The literature about extracting IBA from natural plants for
166 commercial use is limited.

167 As given in Question #2, IBA is manufactured in industry, biosynthesized in natural plants, and produced
168 by soil bacteria. IBA is a basic chemical compound. There has been no evidence to indicate that the
169 chemical properties of IBA extracted from natural plants are different from the chemical properties of IBA
170 manufactured in industry. Actually, the identification of extracted IBA from natural plants is based on the
171 agreement of properties of extracted IBA with the properties of industry-manufactured IBA.

172 Manufactured IBA products unavoidably contain impurities such as by-products and un-reacted raw
173 materials. IBA is manufactured and sold internationally. Detailed composition of each IBA product is not
174 available. One product, registered with US EPA (EPA, 2010), contained the following components: 98.19-
175 98.30% IBA, 0.96-1.06% 4-(indol-3-yl)-4'-[2-(butyric acid-4-yl)indole-3-yl]butyric acid, and 0.27-0.34% 4-[2-
176 (butyric acid-4-yl)indole-3-yl]butyric acid.

177 The petitioned substance is technical grade, as claimed by the petitioner (Kroin, 2008).

178 **Evaluation Question #4: Describe the persistence or concentration of the petitioned substance and/or its**
179 **by-products in the environment. (7 U.S.C. § 6518 (m) (2))**

180 The effect of IBA regulating plant growth was discovered in the 1930s (Cooper, 1935), but the natural
181 presence of IBA in plants was confirmed in the 1990s (Schneider et al., 1985; Epstein and Ludwig-Muller,
182 1993) because of IBA's low concentrations in plants and lack of sensitive analytical instruments (Kende and
183 Zeevaart, 1997; Ludwig-Muller and Cohen, 2002).

184 Schneider et al. (1985) confirmed the endogenous presence of IBA in pea seedling organs but failed to
185 estimate quantitatively due to its low presence. The concurring IAA was the highest in the root (20 ng g⁻¹
186 fresh weight) and lowest in the cotyledons (3 ng g⁻¹).

187 Some plant tissues contained 9 ng g⁻¹ fresh weight of free IBA and 37 ng g⁻¹ fresh weight of total IBA
188 (Epstein and Ludwig-Muller, 1993). As a reference, the concurring fresh weight concentrations of free IAA
189 and total IAA were 26 and 52 ng g⁻¹, respectively.

190 The concentration of IBA in *Tropaeolum majus* was 61 (root), 21 (hypocotyl), 16 (shoot), 11 (leaf stalk), 22
191 (older leaf), and 30 (young leaf) ng g⁻¹ (fresh weight), respectively in different plant organs (Ludwig-Muller
192 and Cohen, 2002). The concentration of IAA was also the highest in roots (119 ng g⁻¹) and became lower in
193 other plant organs.

194 Free IBA and free IAA, extracted from *Arabidopsis thaliana* seedlings, were about 15 and 25 ng g⁻¹,
195 respectively (Pederson, 2007). Pederson (2007) compiled a list of 11 plant species or organs from which
196 IBA was extracted and identified.

197 The root surface of maize seedlings which were inoculated with *Azospirillum* increased significantly two
198 weeks after sowing as compared to non-inoculated plants. Both IAA and IBA were found in the roots.
199 IAA was found but IBA was not detected in the culture medium (Fallik et al., 1989). *Azospirillum brasilense*
200 was grown in a culture medium. IAA and IBA were found in the culture medium (Martinez-Morales et al.,
201 2003).

202 EPA stipulated that IBA does not persist in the environment (EPA, 1992; EPA, 2010).

203 **Evaluation Question #5: Describe the toxicity, mode of action and breakdown products of the**
204 **petitioned substance any known toxic or other adverse action of the substance and/or its breakdown**
205 **products. (7 U.S.C. § 6518 (m) (2))**

206 Relevant to Questions #5 - #10, the common amount used in various applications was from 0.5 mg L⁻¹ to
207 less than 1% (10,000 mg L⁻¹) in solution (e.g. Kroin, 2008; Amin et al., 2006; Amin et al., 2007; Ercisli et al.,
208 2003; Karakurt et al., 2009; Nor Aini et al., 2009; EPA, 2010). "All currently registered end products
209 formulated with IBA are applied in ultra-low quantities, up to 7 mg active ingredient/acre/crop season for
210 the crop uses, and similar low applicator exposure for ornamental plant propagation," (EPA, 1992).

211 The primary application is to dip plant cuttings in IBA solution or IBA powder for inducing the
212 adventitious root formation (Kronin, 2008). Foliar spray of IBA is used in enhancing crop yield (Amin et
213 al., 2006).

214 IBA is being petitioned to be used as a plant growth promoter. "Low toxicity" was claimed by the
215 petitioner (Kroin, 2008) for both the active ingredient (i.e. IBA) and possible breakdown products.

216 EPA evaluated the toxicity of IBA based on the following rationale. IBA is similar in structure and function
217 to naturally occurring IAA (actually, IBA, based on the recent literature, is also naturally occurring). IBA is
218 metabolized to IAA in the human body. IBA has a non-toxic mode of action. EPA concluded that IBA has
219 low acute toxicity with the exception that IBA is an eye irritant (EPA, 1992; EPA, 2010).

220 40 CFR 180.1158 exempted IBA from the requirement of a tolerance for residues of IBA in or on food
221 commodities when used as plant regulators. "All generic toxicology data requirements have been waived
222 for IBA," EPA (1992).

223 EPA stipulated that IBA does not persist in the environment (EPA, 1992; EPA, 2010).

224 Literature about the toxicity of IBA is limited.

225 **Evaluation Question #6: Describe any environmental contamination that could result from the**
226 **petitioned substance's manufacture, use, misuse, or disposal. (7 U.S.C. § 6518 (m) (3))**

227 As IBA is manufactured and sold internationally, there might be different manufacturing procedures. One
228 example of industrial production is provided by Fritz (1962). As given in Question #2, indole, γ -
229 butyrolactone, and sodium hydroxide are the primary chemical reagents for making butyrate at 245°C.
230 Isopropyl ether and hydrochloric acid are other chemicals used to remove un-reacted chemicals or to
231 convert butyric salt to butyric acid so that pure IBA is produced.

232 The petitioned substance is a technical grade chemical (Kroin, 2008). One product, registered with US EPA,
233 contained > 98% IBA, ~1% 4-(indol-3-yl)-4'-[2-(butyric acid-4-yl)indol-3-yl]butyric acid, and < 0.5% 4-[2-
234 (butyric acid-4-yl)indol-3-yl]butyric acid (EPA, 2010).

235 IBA itself does not contain carcinogens or potential carcinogens listed by OSHA, IARC or NTP. It has a
236 non-toxic mode of action (EPA, 1992; EPA, 2010). It does not explode in flame (PAN, 2011; MSDS-IBA:
237 2007, 2009 and 2010).

238 Indole (CAS #: 120-72-9), γ -butyrolactone (CAS #: 96-48-0), and sodium hydroxide (CAS #: 1310-73-2) are
239 included in U.S. EPA "List of Inert Pesticide Ingredients – List 4B."

240 Isopropyl ether is listed as "UN1159 Flammable Liquid" by U.S. DOT. The health effects are listed in
241 OSHA as "Irritation-Eye, Nose, Throat, Skin --- Mild (HE15)."

242 Hydrochloric acid is a common chemical in industry (HCl Facts, 2011).

243 **Evaluation Question #7: Describe any known chemical interactions between the petitioned substance**
244 **and other substances used in organic crop or livestock production or handling. Describe any**
245 **environmental or human health effects from these chemical interactions. (7 U.S.C. § 6518 (m) (1))**

246 IBA potentially reacts with strong oxidizers (MSDS-IBA, 2007; MSDS-IBA, 2009 and MSDS-IBA, 2010).

247 IBA is used and found effective as growth promoter and rooting stimulator in various applications. The
248 amount used for this purpose is from trace to minor, as given in Question #5. Plant hormones are not
249 nutrients to plants but chemicals, even at trace to minor amounts, regulate plant growth. The stimulating
250 effect of IBA is synergetic with other chemicals and bacteria (Drew et al., 1991; Christov and Koleva, 1995;
251 Falasca et al., 2000; Takahashi et al., 2003; Ercisli et al., 2003; Amin et al., 2006; Amin et al., 2007; Karakurt et
252 al., 2009; Agullo-Anton et al., 2011; Strader et al., 2011; Mori et al., 2011). Auxins such as IAA and IBA
253 stimulated rooting in the first and the second phases of rooting but suppressed the rooting in the third
254 phase (De Klerk, 2002). Therefore, an excessive usage of IBA might lead to some unfavorable consequences
255 in plant growth. However, the literature about these potential unfavorable consequences is limited.

256 Dipping cuttings in IBA solution or powder and foliar spray of IBA are the primary means of applying IBA
257 for plant growth and plant propagation. Foliar spray of IBA is used in enhancing rooting and crop yield
258 (Samananda et al., 1972; Kroin, 1992; Blythe et al., 2004; Amin et al., 2006; Khandagale et al., 2009; Abdel,
259 2011). "Applicability to a wide range of crops has yet to be established. Examination of the variability in
260 absorption and translocation of foliar-applied auxin to the site of root initiation may merit further study,"
261 Blythe et al. (2004). The used amount is limited, as given in Question #5. The petition (Kroin, 2008)
262 claimed "no interactions" of IBA with other substances used in organic production. The literature about
263 IBA's potentially detrimental chemical interaction with other substances used in organic crop or livestock
264 production is scarce.

265 No data or evidence is listed in the PAN database about "terrestrial ecotoxicity" (PAN, 2011). Slight
266 toxicity is listed towards fish in the category of "aquatic ecotoxicity" (PAN, 2011).

267 **Evaluation Question #8: Describe any effects of the petitioned substance on biological or chemical**
268 **interactions in the agro-ecosystem, including physiological effects on soil organisms, crops, and/or**
269 **livestock. (7 U.S.C. § 6518 (m) (5))**

270 IBA is biosynthesized in natural plants and produced by soil bacteria.

271 IBA is petitioned to be used as a plant hormone. The application amount is from “trace to minor”, as given
272 in Question #5. The literature about potential detrimental physiological effects is limited. Instead, indole
273 derivatives including IBA possess fungicidal activity against some plant pathogenic fungi (Abdel-Aty,
274 2010).

275 **Evaluation Question #9: Discuss and summarize findings on whether the petitioned substance may be**
276 **harmful to the environment. (7 U.S.C. § 6517 (c) (1) (A) (i) and 7 U.S.C. § 6517 (c) (2) (A) (i))**

277 As given in Question #5, the used amount of IBA in various applications is trace to minor.

278 EPA (1992) listed a set of facts and reasonable assumptions about IBA’s effect on organisms and
279 environment: the applied amount of IBA is low; IBA is a plant hormone but not a toxicant or repellent; IBA
280 is structurally and functionally similar to other natural auxins; and IBA might also occur naturally in
281 plants.

282 “IBA has been shown to be practically nontoxic to avian species. . . . IBA should not cause any adverse
283 effects to avian wildlife,” (EPA, 2010). IBA is not known to be phytotoxic. IBA should not cause any
284 adverse effects to mammalian wildlife. EPA (2010) further discussed the toxicity of IBA to nontarget
285 insects and to threatened species, and indicated that testing data may not necessarily be needed urgently.

286 IBA is shown to be slightly toxic to fish and aquatic invertebrates (EPA, 1992; EPA, 2010).

287 No data or evidences are listed in the PAN database about the harmful effect of IBA to the environment,
288 except some slight toxicity towards fish (PAN, 2011).

289 **Evaluation Question #10: Describe and summarize any reported effects upon human health from use of**
290 **the petitioned substance. (7 U.S.C. § 6517 (c) (1) (A) (i), 7 U.S.C. § 6517 (c) (2) (A) (i) and 7 U.S.C. § 6518**
291 **(m) (4))**

292 EPA (2000) concluded that “this plant growth regulator poses no known risks to humans or the
293 environment,” and “in animals, indole-3-butyric acid is rapidly broken down to a closely related, harmless
294 chemical that occurs naturally in living organisms.”

295 IBA occurs naturally in plants and is produced by soil bacteria, as given in Questions #2 and #3. The usage
296 of IBA is limited in amount and in location, as given in Question #5. “IBA is metabolized into IAA in the
297 human body and IAA is a common metabolite in tryptophan metabolism in human,” EPA (1992). 40 CFR
298 180.1158, given above in the “Status” section, exempts the residues of IBA (and IAA) in or on food
299 commodities from the requirement of a tolerance.

300 IBA is “not listed”, “not available”, “no NTP studies”, and “no” in the categories of “Acute Toxicity”,
301 “Cancer Information”, “Endocrine Disruption”, “Reproductive and Developmental Toxicity” and
302 “Chemicals of Special Concern” in the PAN Pesticides Database (PAN, 2011).

303 EPA, in 1992, waived all toxicity data requirements for the pesticide registration of IBA because the general
304 exposure and the dietary exposure to the products containing IBA were expected to be very low (EPA,
305 1992). EPA, based on recently available data, provided that IBA, the active ingredient in the registered
306 products, is a Toxicity Category III or IV substance, in terms of “acute oral toxicity”, “acute dermal
307 toxicity”, “acute inhalation toxicity” and “acute dermal irritation” (EPA, 2010). Two LD₅₀ values are listed
308 here as examples for evaluating IBA’s toxicity: acute oral LD₅₀ > 2,000 mg kg⁻¹ (rat); and acute dermal LD₅₀
309 > 2,000 mg kg⁻¹ (rabbit).

310 IBA might be a Toxicity Category II material in terms of corneal involvement and/or irritation cleaning in
311 8-21 days (EPA, 2010).

312 The data requirements for other items are still waived: “90-day oral”, “90-day dermal”, “90-day inhalation”
313 and “prenatal developmental” (EPA, 2010; 40 CFR 180.1158).

314 **Evaluation Question #11: Describe all natural (non-synthetic) substances or products which may be**
315 **used in place of a petitioned substance. (7 U.S.C. § 6517 (c) (1) (A) (ii)) Provide a list of allowed**
316 **substances that may be used in place of the petitioned substance. (7 U.S.C. § 6518 (m) (6))**

317 Plant Growth and Plant Hormones

318 Plants grow in the format of cell production in the meristems and ensuring elongation of these newly
319 formed cells (Clark, 1997; Kerstetter and Hake, 1997; Schiefelbein et al., 1997). Plant hormones are not
320 nutrients but are chemicals regulating the cell division and cell elongation, and thus play an important role
321 in the growth and development of plants.

322 Five groups of chemicals are considered as “classical” plant hormones: gibberellins, cytokinins, abscisic
323 acid (ABA), ethylene, and auxins (Kende and Zeevaart, 1997). However, more chemicals could be found as
324 plant hormones with the development in analytical chemistry (Kende and Zeevaart, 1997; Ludwig-Muller
325 and Cohen, 2002). For example, brassinosteroids are proposed as another group of plant hormones
326 (Martinez-Morales et al., 2003). One group of plant hormones might actually consist of numerous
327 chemicals. For example, gibberellins contained 112 identified chemicals (Kende and Zeevaart, 1997).

328 Plant hormones regulate the cell division and cell elongation in general, but each group of plant hormones
329 further possess some dedicated functions (Pederson, 2007). For example, auxins stimulate root growth,
330 gibberellins control flowering, and abscisic acid inhibits the effects of other hormones to reduce growth
331 during times of plant stress (Schalau 2005; Whiting, 2010).

332 Auxins consist of chemicals such as IAA, IBA, indole-3-propionic acid (IPA), and naphthalene acetic acid
333 (NAA) (Martinez-Morales et al., 2003; Pederson, 2007). IAA, IBA, phenyl acetic acid, and 4-chloro-IAA are
334 found in natural plants. The concentrations of these hormones in natural plants are very low, at ng g⁻¹ or
335 sub µg g⁻¹ level (Epstein and Ludwig-Muller, 1993; Pederson, 2007; Ludwig-Muller and Cohen, 2002).
336 Several auxin components, such as IBA and 4-chloro-IAA, have to be at higher concentrations to exert
337 similar functions as IAA (Normanly et al., 1995), but there are also evidences that IBA is more effective
338 than IAA in inducing adventitious rooting (Nordstrom et al., 1991; Epstein and Ludwig-Muller, 1993;
339 Ludwig-Muller, 2000; Ludwig-Muller et al., 2005; Jemaa et al., 2011).

340 The physiological roles of plant hormones are not well understood yet (Costacurta and Vanderleyden,
341 1995; Kende and Zeevaart, 1997). Recent research provides better understanding of the molecular
342 mechanisms underlying the physiological role of auxin in plant development (Pederson, 2007; Simon and
343 Petrasek, 2011).

344 Even though the physiological roles of plant hormones are not well understood, plant hormones, as a
345 whole category of substances, are considered as essential (Sorefan et al., 2009; Strader et al., 2011; Simon
346 and Petrasek, 2011) and practically used in various plant propagation and plant growth applications.

347 Plant hormones regulate plant growth not only directly, but also through the synergetic effects with other
348 chemicals, carbohydrates (Takahashi et al., 2003; Agullo-Anton et al., 2011) and/or soil bacteria (Falasca et
349 al., 2000; Ercisli et al., 2003; Amin et al., 2007; Karakurt et al., 2009; Agullo-Anton et al., 2011; Strader et al.,
350 2011; Mori et al., 2011). In this sense, a great availability of different plant hormones might provide
351 sufficient flexibility for different crop production (Simon and Petrasek, 2011).

352 Plant Propagation

353 “Plant propagation is the process of multiplying the numbers of a species, perpetuating a species, or
354 maintaining the youthfulness of a plant,” MG Manual (1998). Sexual propagation involves the floral parts
355 of a plant and offers the possibility of evolving to new species. Asexual propagation uses a part of one
356 parent plant, causes it to regenerate itself into a new plant, and offers the opportunity of keeping parent
357 plant’s genetic characteristics. The advantages and disadvantages of each propagation method have to be
358 comprehensively evaluated based on specific scenarios, in terms of propagation efficiency (propagation
359 quantity, operation easiness, operation cost, time involved, facility availability, etc), propagation quality
360 (weather adaptation, transmission of certain diseases, etc), new species evaluation, preservation of parent
361 plant’s unique genetic characteristics, and other factors (e.g. Hilaire, 2003; Koyuncu and Senel, 2003;
362 Ludwig-Muller et al., 2005).

363 Asexual propagation methods are cuttings, layering, division, and budding grafting (MG Manual, 1998).
364 Cuttings involve rooting a severed piece of the parent plant. Evans and Blazich (1999) provided an
365 introduction to plant propagation by stem cuttings. The plant propagation by stem cuttings is further
366 described by Bir and Bilderback (2011). Seedlings, root cuttings and rhizome cuttings (WSU, 2011), in
367 addition to stem cuttings, are other ways of plant propagation. Depending on which part of one parent

368 plant is used, cuttings may be further identified as stem cuttings, root cuttings, and other seven more
369 cuttings (MG Manual, 1998).

370 De novo root formation in nonroot plant organs, or adventitious root formation (ARF), is influenced by a
371 combination of endogenous and environmental factors (Agullo-Anton et al., 2011). Particularly
372 adventitious root formation is regulated by a group of chemicals called auxin, one group of plant
373 hormones.

374 All Natural Substances Used in Place of IBA

375 IBA is being petitioned to be used as a plant growth regulator for enhancing plant propagation from
376 cuttings and for increasing plant yield and quality (Kroin, 2008). As being contrasted to the overall
377 pictures of plant propagation and plant hormones given above, IBA is one of numerous plant hormones.
378 Propagation from cuttings is one of numerous plant propagation processes. Since the mechanisms of IBA
379 in inducing adventitious rooting are not clearly understood, it might be difficult to assess what natural
380 substances could be used to replace IBA in general. Furthermore, the concentrations of IBA in natural
381 plants are very low, at ng g^{-1} level.

382 Currently, "European and North American regulations do not allow the use of synthetic products to obtain
383 organic vegetative propagation materials," Centeno and Gomez-del-Campo (2008). Centeno and Gomez-
384 del-Campo (2008) briefly introduced methods in plant propagation without using synthetic materials.
385 Cuttings were enclosed with germinating seeds to stimulate root formation since germinating seeds
386 contained natural auxins. Fungi produced auxins and contained proteins, carbohydrates, lipids, minerals,
387 and vitamins. Algae also contained IAA, proteins, lipids and carbohydrates. Yeast extract was used for
388 root growth in *Glehnia littoralis*. Mineral nutrients and vitamins were found improving the rooting of
389 cuttings (Christov and Koleva, 1995).

390 Specifically, Centeno and Gomez-del-Campo (2008) confirmed that IBA was effective in promoting rooting
391 of cuttings. The rooted cuttings of organic olive plants (*Olea europaea* L. cv. Cornicabra) were 47.2%, when
392 IBA was used, compared to 5.5% rooted cuttings of control group. Meanwhile, Centeno and Gomez-del-
393 Campo (2008) evaluated the effects of several alternative materials: ALG (alga *Fucus* extract), YEA (yeast
394 powder *Saccharomyces cerevisiae*), SEE (sunflower seeds), Sm-6 (Sm-6 Organico™, a mixture of *Ascomyllum*
395 *nodosum*, *Fucus serratus*, *Laminaria hyoborea*, and *Laminaria digitata* algae dry extract, containing growth
396 hormones and essential nutrients), and Terrabal (Terrabal Organico™, an extract of macerated cereal seeds,
397 containing soluble proteins, amino acids, vitamins, nitrogen, phosphorus and potassium). Sm-6 and
398 Terrabal are authorized in organic agriculture as a biostimulant for horticultural crops (Centeno and
399 Gomez-del-Campo, 2008). The rooting percentages were ALG: 36.0%, YEA: 36.1%, SEE: 8.3, Sm-6: 58.0%
400 and Terrabal: 56.0%, respectively. Based on further experimental results, Centeno and Gomez-del-Campo
401 (2008) proposed that Terrabal Organico™ could be an alternative to IBA in the propagation of organic olive
402 plants of cv. Cornicabra.

403 IAA and IBA

404 IAA and IBA are the two important components in the plant hormone group "auxins". IAA is the first
405 auxin to be used to stimulate rooting of cuttings (Cooper, 1935) and is the main plant hormones in this
406 auxin group (Kende and Zeevaart, 1997; Pederson, 2007; Simon and Petrusek, 2011). IAA is found in
407 natural plants (Pederson, 2007). Maintaining the endogenous pool of IAA at an appropriate level among
408 different plant organs is one of the mechanisms plant hormones regulate the growth of plants (Epstein and
409 Lavee, 1984; Park et al., 2007; Ludwig-Muller, 2007; Jemaa et al., 2011).

410 IBA is also found to distribute in natural plants (Epstein and Ludwig-Muller, 1993; Pederson, 2007) and
411 confirmed as an endogenous constituent of various plants (Ludwig-Muller, 2000). For example, "plant
412 tissues contained 9 ng g^{-1} fresh weight of free IBA and 37 ng g^{-1} fresh weight of total IBA, compared to 26
413 ng g^{-1} and 52 ng g^{-1} fresh weight of free and total indole-3-acetic acid (IAA), respectively," Epstein and
414 Ludwig-Muller (1993).

415 By using radioactive IBA, Epstein and Lavee (1984) confirmed that IBA was converted to IAA by cuttings
416 of grapevine and olive. IBA can be converted to IAA and IAA can be a precursor to IBA (Bartel et al., 2001;
417 Strader et al., 2011), as it is pictured in Fig. 1 of Ludwig-Muller (2011). IBA might be entirely synthesized

418 from IAA (Simon and Petraske, 2011). It might serve as a more stable storage form of IAA. That is, IBA is
419 converted back to IAA if plant IAA is depleted. A possible IAA-independent pathway for IBA biosynthesis
420 has still to be provided (Simon Petraske, 2011).

421 Other auxin compounds in general are active only at higher concentrations than IAA and their role in
422 growth remains largely unknown (Normanly et al., 1995; Pederson, 2007). In recent years, some of these
423 other auxins such as IBA were found more effective in stimulating rooting than IAA during certain
424 developmental stages or in certain plant species (Nordstrom et al., 1991; Epstein and Ludwig-Muller, 1993;
425 Ludwig-Muller, 2000; Ludwig-Muller et al., 2005; Jemaa et al., 2011). IBA was used in recent researches for
426 promoting root growth (Hilaire, 2003; Amin et al., 2007; Karakurt et al., 2009; Nor Aini et al., 2009; Jemaa et
427 al., 2011).

428 The biosynthesis of IBA in plant might be controlled by external and internal factors/processes, for
429 example, in maize (*Zea mays* L.) (Ludwig-Muller, 2000) and in *Arabidopsis thaliana* (Strader and Bartel, 2009;
430 Tognetti et al., 2010). After microcuttings were processed for rooting, auxins such as IAA and IBA
431 stimulated rooting in the first phase (dedifferentiation, 0-24 hrs) and the second phase (induction, 24-96
432 hrs), but actually inhibited rooting in the third phase (differentiation, from 96 hrs onwards) (De Klerk,
433 2002).

434 The degradation of IAA is affected by nutrient salts and by light. When both nutrient salts and light acted
435 synergistically, 80% of the original IAA in one incubation solution degraded within seven days (Dunlap
436 and Robacker, 1988). IBA is also degraded by light (e.g. Nor Aini et al., 2009). However, Nissen and Sutter
437 (1990) found that IBA was significantly more stable than IAA to autoclaving. "The concentrations of IAA
438 and IBA in autoclaved medium were reduced by 40% and 20%, respectively... However, in all plant
439 tissues tested, both auxins were found to be metabolized rapidly and conjugated at the same rate with
440 amino acids or sugar" (Epstein & Ludwig-Muller, 1993). IBA was also more stable than IAA in several
441 other laboratory experimental conditions. In solutions for adventitious root formation in pea cuttings
442 (Nordstrom et al., 1991), no IAA was detected after 48 hours, but 70% IBA was still found remaining.

443 Microcuttings may be dipped into rooting powder and planted in soil, or may be rooted *in vitro*. IBA is
444 relatively more stable than IAA (De Klerk et al., 1999). Therefore, IBA was preferred in the former, since
445 the dipping was a one-time application and the effect of IBA as auxin remained relatively longer than IAA.
446 IAA was preferred to be used in the latter *in vitro* rooting, since IBA, being stable and remaining in the
447 system longer than IAA, might prohibit rooting in the third phase and after (De Klerk, 2002).

448 IBA

449 Pederson (2007) briefly described the history and function of IBA. IBA was found in 1935 to induce
450 increased rooting in lemon and Chrysanthemum cuttings but was considered to be only "synthetic" at that
451 time (Cooper, 1935). IBA was actually extracted from potato tuber peels in 1954 with the aid of sensitive
452 chemical assays to purify and identify auxins. "Although IBA has been identified as a natural product in
453 many plant species, in many textbooks it is still referred to as a 'synthetic auxin'," (Ludwig-Muller, 2000).

454 "The role of IBA in plant growth regulation is unknown, although it is implicated in root formation and
455 widely used commercially for induction of adventitious rooting," Normanly et al. (1995). The effect of IBA
456 as a plant hormone is not consistent and its role in plant development is still under debate (Normanly et al.,
457 1995; Ludwig-Muller, 2000; Ludwig-Muller et al., 2005; Ludwig-Muller, 2007; Pederson, 2007; Tognetti et
458 al., 2010; Simon and Petrsek, 2011; Ludwig-Muller, 2011). Nevertheless, using IBA to promote plant
459 growth and plant rooting is a popular application.

460 Foliar spray of IBA is used in enhancing rooting and crop yield. The application of IBA significantly
461 changed vegetative growth characteristics and increased the yield and yield components of cotton (Sawan
462 et al., 1980), maize (Amin et al., 2006), and other plants (Samananda et al., 1972; Kroin, 1992; Blythe et al.,
463 2004; Khandagale et al., 2009; Abdel, 2011).

464 IBA is primarily used for rooting many plant species (Ludwig-Muller, 2000). After the effect of auxin,
465 specifically IAA and IBA, was discovered in the 1930s, no new breakthroughs were made in the following
466 60 years (De Klerk, 2002). The primary operation is by dipping (stem) cuttings in a mixture of talc (a carrier
467 for auxin) and IBA (auxin), or in an IBA solution. IBA was used for stimulating the rooting of hard wood

468 stem cuttings of kiwifruit cv. Hayward (Ercisli et al., 2003), teak (*Tectona grandis* L.f) (Nor Aini et al., 2009),
469 peach (Tworowski and Takeda, 2007), olive (Sebastiani and Tognetti, 2004; Centeno and Gomez-del-
470 Campo, 2008), mulberry (Koyuncu and Senel, 2003), and apple (Karakurt et al., 2009; Delargy and Wright,
471 1979). IBA was used for stimulating the lateral roots growth of *Arabidopsis* (Ludwig-Muller et al., 2005;
472 Jemaa et al., 2011), cherry (Christov and Koleva, 1995), and leaf cuttings (Ofori et al., 1996).

473 **Evaluation Question #12: Describe any alternative practices that would make the use of the petitioned**
474 **substance unnecessary. (7 U.S.C. § 6518 (m) (6))**

475 As being contrasted to the overall pictures of plant propagation and plant hormones given above, IBA is
476 one of numerous plant hormones. Propagation from cuttings is one of numerous plant propagation
477 processes.

478 Salicylic acid played similar roles as IBA in improving plant growth when salicylic acid and IBA were
479 applied to onion plants (Amin et al., 2007). Diiodosalicylic acid, a compound similar to salicylic acid, is an
480 approved chemical in OMRI as “allowed with restrictions – Synthetic / nonsynthetic” for livestock feed
481 ingredients/livestock health care. Otherwise, no OMRI status is available for using salicylic acid as a plant
482 hormone for organic crop production.

483 Using juvenile cuttings, supplying sufficient ventilation to remove inhibiting ethylene gas produced during
484 the process, and improving proper water retaining capacity would assist rooting (De Klerk, 2002).

485 Sugars were found to induce adventitious roots in *Arabidopsis* seedlings (Takahashi et al., 2003) and in
486 *Pelargonium* cuttings (Druege et al., 2004). Sucrose, glucose and fructose greatly stimulated the induction of
487 adventitious roots but mannose and sorbitol did not. Sucrose induced adventitious roots at concentrations
488 of 0.5-2.0%, but suppressed the induction at a concentration of 5%.

489 The rooting effect of IBA on papaya was enhanced with the presence of 1 μ M of riboflavin but roots
490 emerged slowly with riboflavin concentrations greater and less than 1 μ M (Drew et al., 1991). The stability
491 of IBA was affected by the presence of riboflavin. The authors (Drew et al., 1991) suggested that this kind
492 of strict requirement might explain variations in results between laboratories and “reduction in auxin
493 concentrations may occur during media preparation and storage.”

494 Successful rooting from stem cuttings depends on numerous factors such as stock plant management,
495 timing, types of cuttings, rooting environment (light, temperature, moisture, etc), and ten other or so
496 factors (Bir and Bilderback, 2011; Hamilton and Midcap, 2009; Ofori et al., 1996). Applying plant hormones
497 is one of these factors. In addition to IBA, NAA is commonly used in conventional operations; however
498 NAA is prohibited under the National Organic Program standards. The application of plant hormones is
499 not a method for all scenarios since this application is further limited by numerous factors: amount, timing,
500 type-mismatch, solution or solid, etc.

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