# Formal Recommendation From: The National Organic Standards Board (NOSB) To: The National Organic Program (NOP)

Date: November 27, 2022

Subject: 2024 Sunset Reviews - Handling

NOSB Chair: Nate Powell-Palm

# The NOSB hereby recommends to the NOP the following:

Rulemaking Action: X

The NOSB recommends the following sunset substances be renewed:

§205.605(a) Sunsets: Nonagricultural (Nonorganic) substances allowed as ingredients in or on processed products labeled as "organic" or "made with organic (specified ingredients or food group(s)).":

- Attapulgite
- Bentonite
- Diatomaceous earth
- Magnesium chloride
- Nitrogen
- Sodium carbonate

§205.605(b) Sunsets: Nonagricultural (Nonorganic) substances allowed as ingredients in or on processed products labeled as "organic" or "made with organic (specified ingredients or food group(s)).":

- Acidified sodium chlorite
- Carbon dioxide
- Sodium phosphates

§205.606 Sunsets: Nonorganically produced agricultural products allowed as ingredients in or on processed products labeled as "organic.":

- Casings
- Pectin
- Potassium acid tartrate

**NOSB Vote:** See below for votes and rationale supporting each recommendation

# **Attapulgite**

**Reference:** §205.605(a) *Nonsynthetics allowed:* 

Attapulgite—as a processing aid in the handling of plant and animal oils.

Technical Report: 2010 TR.

Petition: 2009.

Past NOSB Actions: 4/2011 recommendation; 10/2015 sunset review; 11/2017 sunset recommendation. Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

#### Use

Attapulgite is used as a natural bleaching clay for the purification of vegetable and animal oils. The function of a bleaching clay is to remove undesirable by-products (impurities) for the vegetable oil and animal fat, thus improving the appearance, flavor, taste, and stability of the final product.

# Manufacture

Attapulgus is the principal mineral of attapulgus clay, which is surface mined by open-pit method with stripping by scrapers, draglines, or bulldozers and extraction by shovels, backhoes, small draglines, or frontend loaders. The clay is then loaded onto trucks and transported to the processing plant. The clay is then dried, milled, and sieved to obtain a desired range of particle sizes [TR 143-146].

# **International Acceptance**

Note: In the United States, the term attapulgite is used in place of palygorskite; however, the International Nomenclature Committee determined that palygorskite is the preferred name.

# Canadian General Standards Board Permitted Substances List

Canadian Food Inspection Agency, Feed Program— Schedule IV of the Feeds Regulations, 1983, lists ingredients approved for use as livestock feed. Attapulgite clay (Schedule IV Number 8.111) is listed under Class 8. Miscellaneous Product of the Feeds Regulations. It stated, —Attapulgite clay (IFN6 8-14-008) is hydrated aluminum-magnesium silica, a naturally occurring mineral mined in Attapulgus, Georgia... It shall be labeled with the following statement: This product is for use in non-medicated feeds only as an anticaking agent or pelleting aid in an amount not to exceed 0.25% of the finished feed or as an emulsifier in liquid feed supplements at a level not to exceed 2.5% of the supplement.

# European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

Regulation (EC) 1831/2003 — Attapulgite (clay) CAS No. 12174-11-7||, under silage additives functional group, listed in Community Register of Feed Additives. The date of first entry in the Register is July 11, 2005.

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

Attapulgite/palygorskite is not specifically listed.

International Federation of Organic Agriculture Movements (IFOAM) Norms

Attapulgite/palygorskite is not specifically listed.

# Japan Agricultural Standard (JAS) for Organic Production

Attapulgite/palygorskite is not specifically listed.

# **Environmental Issues**

Attapulgite is surface mined, and, in most countries, the mining company is required by law to reclaim the land. Common practice is to open a cut, mine the clay, and then spoil the overburden from the next cut into the mined-out area. The spoil is leveled or sloped to meet the standards prescribed by the government, and grasses and/or trees are planted. Sometimes the topsoil is put back on top of the spoil and is used for agriculture. The major environmental issue is air quality from the dust generated during manufacture, use, or disposal. Repeated or prolonged inhalation of dust may cause delayed lung injury.

#### Discussion

During the Spring 2022 meeting commenters brought forward a couple concerns regarding the listing of attapulgite. As listed, only non-synthetic forms of attapulgite should be used at 205.605(a). Attapulgite that is acid-activated, which is treated with sulfuric or hydrochloric acid, should be listed at 205.605(b) if allowed. Without clarity, certifiers may be inconsistent with allowing certain forms of attapulgite. One certifying agency responded that they do verify that attapulgite is not acid-leaching, acid-activated, or acid-treated and prohibits the synthetic form. There were a few requests by commenters to annotate the listing. The Handling Subcommittee acknowledges that only non-synthetic forms should be used, as allowed by the listing.

A couple commenters said that the material does not appear to be in widespread use and may not be necessary for the industry especially as both bentonite and kaolin are also approved as effective non-synthetic bleaching agents.

Based on this review and public comment, the Handling Subcommittee finds attapulgite compliant with OFPA criteria.

# **NOSB Review**

The Board did not receive public comments from stakeholders currently using attapulgite. One board member cast a vote to remove the material based on essentiality.

# **Justification for Vote**

The NOSB finds attapulgite compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

#### **NOSB Vote**

Motion to remove attapulgite from the National List

Motion by: Kim Huseman Seconded by: Mindee Jeffery

Yes: 1 No: 14 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# **Bentonite**

Reference: §205.605(a) Nonsynthetics allowed:

Bentonite.

**Technical Report: 1995 TAP.** 

Petition: N/A

Past NOSB Actions: 4/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

#### **Subcommittee Review**

# Use

Bentonite is used as a processing aid, not an ingredient. Its adsorptive qualities make it useful for removing impurities in edible oils like soy, palm, and canola. It can also be used to clarify beer, fruit juice, wine, sugar, and honey and is not present in the final product.

# Manufacture

It is a naturally occurring porous rock of clay materials that derives from weathered volcanic ash. It is mined and thus subject to environmental mitigation and monitoring by other agencies. It is a fine white to yellowish white or graphic aluminum silicate clay with limited shrink-swell features. It darkens and takes on a distinct clayey smell in the presence of liquid. It is insoluble in water, alcohol, dilute acids, and alkali solutions.

# **International Acceptance**

Canadian General Standards Board Permitted Substances List

The material is allowed in food handling.

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008 The material is not listed.

CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)

The material is allowed in food handling.

International Federation of Organic Agriculture Movements (IFOAM) Norms

The material is not listed.

# Japan Agricultural Standard (JAS) for Organic Production

The material is not listed as a food handling aid.

# **Environmental Issues**

While mining activities are regulated by other agencies, bentonite does derive from mining activities, which do produce negative impacts by definition.

It is generally regarded as safe (GRAS) and does not produce human toxicity, although if consumed in large quantities, particularly during pregnancy, can produce iron deficiency.

Historically, there has been strong public support for the continued use of bentonite.

# Discussion

The Handling Subcommittee discussed the longstanding support for keeping bentonite on the National List for this use. At the same time, the Subcommittee did note the similarity of bentonite as a food processing

aid to other listed substances (for example, diatomaceous earth) and indicated a desire to understand more fully how, why, and to what extent the material is being used in organic applications.

The Subcommittee continues to seek public comment to specifically address the ongoing need for bentonite, given other similar (although perhaps not identical) substances.

During the Spring 2022 meeting commenters expressed specific but limited issues regarding the listing of bentonite, that were similar to those conveyed about attapulgite. Commenters maintain that, as listed, only non-synthetic forms of bentonite should be used at §205.605(a) and that acid-activated bentonite, which is treated with sulfuric or hydrochloric acid, should be listed at §205.605(b) if allowed. Without clarity, certifiers may be inconsistent with allowing certain forms of bentonite, which could be remedied with clarity provided by an annotation, as some commenters requested. The Handling Subcommittee acknowledges that only non-synthetic forms should be used, as allowed by the listing.

# **NOSB Review**

There were no public comments in support of removing bentonite from the National List during the Fall 2022 meeting cycle. Agreement around the utility of this material in organic production spans stakeholder groups.

# **Justification for Vote**

Based on the Subcommittee review and public comment, the NOSB finds bentonite compliant with OFPA criteria, and does not recommend removal from the National List.

# **NOSB Vote**

Motion to remove bentonite from the National List

Motion by: Wood Turner Seconded by: Mindee Jeffery

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# **Diatomaceous earth**

**Reference:** §205.605(a) *Nonsynthetics allowed:* 

Diatomaceous earth—food filtering aid only.

**Technical Report: 1995 TAP.** 

Petition: N/A

Past NOSB Actions: 4/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset

recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

# Use

Used as a filtering aid in food production of syrups, juices, beer, beverages, and other products.

# Manufacture

Diatomaceous earth is made from the fossilized remains of diatoms, whose skeletons are made of a natural substance called silica. Diatoms accumulate in the sediment of rivers, streams, lakes, and oceans, and diatomaceous earth is mined in quarries or open-pits.

# **International Acceptance**

Diatomaceous earth is permitted for use in organic processing by: International Federation of Organic Agriculture Movements (IFOAM) Norms,

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008,

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

Unsure if it is allowed by <u>Canadian General Standards Board Permitted Substances List or</u> Japan Agricultural Standard (JAS) for Organic Production

# **Environmental Issues**

Dust produced during processing can be a human health concern for workers and would be subject to OSHA requirements (1995 TAP pg. 5). Waste material can, in some states, be considered a hazardous waste requiring special disposal requirements (1995 TAP pg. 5). The 1995 Technical Advisory Panel was made up of three people. One TAP reviewer expressed concern for possible concentrations of mercury, lead, cadmium, arsenic, thallium, and antimony and the need to verify "food grade" quality of diatomaceous earth.

# Discussion

The NOSB reviewed diatomaceous earth (DE) in November 2005, April 2010, and October 2015, and recommended relisting each time. Diatomaceous earth does not exist within the final organic product and is classified as a processing aid and not an ingredient. At the Spring 2022 NOSB meeting, numerous stakeholders expressed strong support for the relisting of DE as a filtering aid in the production of organic food. The use of filter aids is necessary to help remove insoluble materials from finished products to ensure consistent quality. One commentor mentioned that stakeholders have experimented manufacturing with and without the use of filter aids and cannot guarantee quality without their use. Stakeholders have also experimented with alternatives to DE, such as using organic rice hulls or cellulose as filter aids, but none have been successful in application. For example, when using organic rice hulls instead of DE, the resulting product contained insoluble materials, in addition to changing the color from colorless to amber which was not acceptable to meet quality standards or customer expectations. A couple commentors suggested the need to review the impact of mining activities, although no new information was provided regarding mining concerns. Diatomaceous earth was found to satisfy the OFPA evaluation criteria in previous reviews.

# **NOSB Review**

There were no public comments in support of removing diatomaceous earth the National List during the Fall 2022 meeting cycle. Agreement around the utility of this material in organic production spans stakeholder groups.

# **Justification for Vote**

The NOSB finds diatomaceous earth compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove diatomaceous earth from the National List

Motion by: Kim Huseman Seconded by: Mindee Jeffery

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# Magnesium chloride

Reference: §205.605(a) Nonsynthetics allowed:

Magnesium chloride.

Technical Report: 1995 TAP; 2016 TR.

**Petition:** N/A

Past NOSB Actions: 10/1995 minutes and vote; 10/1999 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset recommendation; 10/2015 sunset review; 11/2017 sunset

recommendation.

**Recent Regulatory Background:** Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal notice effective 10/30/2019 (84 FR 53577); Classification change from synthetic to nonsynthetic effective

11/22/2019 (<u>85 FR 56673</u>). **Sunset Date:** 11/22/2024

# **Subcommittee Review**

# Use

Magnesium chloride is used in organic food processing as a processing aid, used in tofu production as a coagulant/firming agent, and used in certified organic dietary supplements. It can also be used to dress cotton fibers, or as a color retention agent and as a source of essential mineral magnesium in infant formula.

The EPA regulates magnesium chloride as a pesticide on List D, pesticides of less concern (EPA 1998). Magnesium chloride has also been used to treat bovine hypomagnesemia (low blood magnesium levels).

# Manufacture

Natural commercial sources of magnesium chloride can be classified as: (a) sea water; (b) terminal lake brines; (c) subsurface brine deposits; and (d) mineral ore deposits. Magnesium chloride produced from each of these natural sources is the product of a brine comprising soluble ions of various mineral elements, primarily sodium, potassium, magnesium, calcium, chloride, and sulfate (TR 2016, 186-189).

# (a) Sea Water

Sea water is processed in solar ponds to produce concentrated brines from which specific minerals crystallize and are recovered. These specific minerals, called "evaporites," crystallize in a sequence based on the concentrations of anions and cations in the brine and their innate solubility in water (TR 192-194).

# (b) Terminal lake brines

A terminal lake is a lake where water is flowing in, but no water flows out, so that the dissolved salts concentrate and form brine as the water evaporates. The Great Salt Lake in Utah is a familiar example. Great Salt Lake brine is the primary source of magnesium chloride in North America. The Great Salt Lake contains sodium-magnesium-chloride-sulfate brine with low alkalinity (Domagalski, Orem, and Eugester 1989). Like solarization of seawater, the first evaporite of Great Salt Lake brine to form is

halite (sodium chloride), followed by schoenite (magnesium-potassium sulfate), kainite (potassium chloride-magnesium sulfate double salt), and carnallite (potassium-magnesium chloride), resulting in a magnesium chloride brine (Neitzel 1971). Evaporating the water in this magnesium chloride brine creates crude solid magnesium chloride (TR 2016, 221-234).

# (c) Subsurface brine deposits

Brine deposits in Midland, Michigan, have been a source of magnesium chloride since the 1890s. The Dow company originally obtained its bromine, chlorine, sodium, calcium, and magnesium from the brine of ancient seas under Midland (TR 2016, 264-266).

# (d) Mined mineral deposits

The two major mined mineral sources of magnesium chloride are bischofite and carnallite, both of which were formed during prehistoric solar evaporation of sea water (Butts 2004). Solution mining of these ore bodies creates a brine that is processed on the surface. Water is pumped into the ore body to dissolve these soluble minerals, forming a brine which is pumped to the surface. Most of the patented processes for purification and concentration of these brines rely on water and evaporation, without any additional chemicals However, because magnesium chloride is soluble in alcohol while potassium chloride is not, several patented processes for separating pure magnesium chloride from carnallite employ a low molecular weight alcohol, such as methanol, to recover pure magnesium chloride (TR 2016, 291-297).

Synthesis of magnesium chloride by the reaction of a magnesium compound such as the oxide, hydroxide, or carbonate with hydrochloric acid is a chemical process, which involves chemical reaction of an acid and an alkali to form a salt. (TR 2016, 340-342).

GRAS: Magnesium chloride hexahydrate is affirmed by the FDA as Generally Recognized As Safe (GRAS) as a food ingredient (21 CFR 184.1426). It is allowed by the FDA as a flavoring agent, adjuvant, nutrient supplement, and may be used in infant formula (TR 2016, 94-96).

Ancillary substances: Magnesium chloride hexahydrate is commercially available as colorless, odorless flakes, crystals, granules, or lumps. Both JECFA and FCC require that the material assays at 99% to 105% MgCl2·6H2O. Commercial sources contain no additional or ancillary ingredients (e.g., inert ingredients, stabilizers, preservatives, carriers, anti-caking agents or other materials) (TR 2016, 110- 113).

# **International Acceptance**

# Canadian General Standards Board Permitted Substances List

Magnesium chloride is a permitted processing substance listed in CAN/CGSB-32.311-2015, Table 6.3, "ingredients classified as food additives," with the annotation, "derived from seawater."

# European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

The European Community regulation permits the use of the magnesium chloride (or "nigari") in processing organic foods of plant origin as a coagulation agent (EC No. 889/2008 Annex VIII, Section B – Processing Aids).

# <u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

The Codex organic guidelines permit the use of magnesium chloride (INS 511) in food category 06.8, soybean products (excluding soybean products of food category 12.9 and fermented soybean products of food category 12.10); food category 12.9.1, soybean protein products; and food category 12.10, fermented soybean products

International Federation of Organic Agriculture Movements (IFOAM) Norms

The IFOAM Norms, Appendix 4, Table 1, permit the use of magnesium chloride (INS 511) as an additive and also as a processing and post-harvest handling aid for soybean products only.

# Japan Agricultural Standard (JAS) for Organic Production

Article 4, Table 1, Food Additives permits the use of food additive INS 511, magnesium chloride, and also "crude seawater magnesium chloride," for processed foods of plant origin as a coagulating agent or for processed bean products.

# **Environmental Issues**

The historical process of solar evaporation of sea water to obtain salt and additional minerals such as magnesium chloride creates saline ponds and infertile soil. Solar salt ponds have been reused for several millennia in the Eastern Mediterranean so that the environmental damage is localized. With respect to terminal lakes such as the Great Salt Lake, the major environmental threat here is not related to mineral extraction operations; it is the reduction of water flow into this terminal lake caused by agricultural and other diversions (Wurtsbaugh et al. 2016). Winds blowing over dry lake beds cause dust storms and urban pollution. An environmental risk with solution mining is surface subsidence, as the underlying mineral is dissolved and removed, effectively creating a cavern. (TR 414-423).

#### Discussion

Magnesium chloride is currently allowed under the USDA organic regulations at 7 CFR 205.605(a) as a nonagricultural nonsynthetic substance for use as an ingredient in or on processed products labeled "organic" or "made with organic (specified ingredients or food group(s))." Magnesium chloride was previously listed at §205.605(b) with the annotation "derived from sea water." However, during the Spring 2018, the Board put forth a proposal to reclassify magnesium chloride as non-synthetic and to remove the annotation "derived from sea water" since there are multiple sources from which non-synthetic magnesium chloride can be derived. This proposal passed unanimously, went through the rulemaking process, and became effective on November 22, 2019.

During the Spring 2022 meeting, most if not all commenters were in favor of relisting. However, several commenters suggested annotating to limit the use to tofu production and dietary supplements. Similar comments were made during previous sunset reviews. We didn't receive direct answers to the questions posed for the Spring 2022 meeting, however, based on the comments suggesting an annotation to limit the use, it might be inferred that those comments indicate that perhaps the use of color enhancement is not consistent with organic principles. The Handling Subcommittee will evaluate this annotation change suggestion as a potential work agenda item.

We also didn't receive comments on our question regarding other substances on the National List (e.g., glucono delta-lactone and calcium sulfate) and whether they perform the same or similar function in tofu production. The Subcommittee is still interested in this information.

# **NOSB Review**

Several comments from various stakeholders including certifiers, trade groups and membership organizations were received during the 2022 fall meeting. While there wasn't an opposition to relisting there continues to be comments that suggest the board consider including an annotation to specify the allowed nonsynthetic processes as well as limiting the uses to specific types of organic food production (namely tofu and dietary supplements). The board discussion focused on the broader concept of annotation changes across the National List and aligned with the public comments in support of relisting.

# **Justification for Vote**

Based on this review and public comment submitted during the Spring 2022 meeting, the NOSB finds magnesium chloride compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove magnesium chloride from the National List

Motion by: Kyla Smith

Seconded by: Allison Johnson

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# <u>Nitrogen</u>

**Reference:** §205.605(a) *Nonsynthetics allowed:* 

Nitrogen—oil-free grades. **Technical Report**: 1995 TAP.

Petition: N/A

Past NOSB Actions: 4/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset

recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

# Use

Nitrogen is used to displace oxygen and thereby reduce oxidation of product during processing, storage, and packaging. It can be used in the flash freezing of foods. It also functions as a propellant when used under pressure and doesn't have ozone-depleting properties.

# Manufacture

Nitrogen is a colorless, odorless gas. Cryogenic distillation, where air is compressed, cooled, and then filtered, is the most economic and highest purity method for separating nitrogen from air.

# **International Acceptance**

The use of nitrogen is permitted in organic processing in Canada, CODEX, EU, IFOAM, and Japan.

Canadian General Standards Board Permitted Substances List

The material is allowed in food handling.

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

The material is allowed in food handling.

CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)

The material is allowed in food handling.

# International Federation of Organic Agriculture Movements (IFOAM) Norms

The material is allowed in food handling.

# Japan Agricultural Standard (JAS) for Organic Production

The material is allowed in food handling.

#### **Environmental Issues**

None. Nitrogen is a naturally occurring inert atmospheric gas.

#### Discussion

During the spring 2022 meeting, all commenters expressed support in relisting.

Based on this review and public comment submitted during the spring 2022 meeting, the Handling Subcommittee finds nitrogen compliant with OFPA criteria.

# **NOSB Review**

All public comments received during the 2022 fall meeting were in support of relisting. The board discussion during the 2022 fall meeting aligned with this perspective.

# Justification for Vote

The NOSB finds nitrogen compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

#### **NOSB Vote**

Motion to remove nitrogen from the National List

Motion by: Kyla Smith

Seconded by: Allison Johnson

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# Sodium carbonate

Reference: §205.605(a) Nonsynthetics allowed:

Sodium carbonate. **Technical Report**: <u>1995 TAP</u>.

**Petition:** N/A

Past NOSB Actions: 4/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset

recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

# Use

Sodium carbonate is used as a raising (leavening) agent. Sodium carbonate (also referred to as washing soda or soda ash) can also be used as an anti-caking agent, as an acidity regulator, or as a stabilizer, as well as a neutralizer for butter, cream, fluid milk, and ice cream. Sodium carbonate is the material used to give

pretzels and lye rolls their brown crust without burning. Sodium carbonate is also used in the processing of olives prior to canning, in the making of ramen noodles, and in cocoa products.

# Manufacture

Sodium carbonate is produced in North America from natural deposits of trona ore (sodium sesquicarbonate) that is heated and then mixed with water to dissolve the soda ash and separate out the impurities. This solution is then concentrated by evaporation to crystallization. This method is considered to be the most sustainable form of producing sodium carbonate. Additionally, in California, sodium carbonate can be produced from a similar method using natural brine (Searles Lake).

# **International Acceptance**

Sodium carbonate is permitted for use in organic processing in the following International Standards:

International Federation of Organic Agriculture Movements (IFOAM) Norms,

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008,

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

Canadian General Standards Board Permitted Substances List or

Japan Agricultural Standard (JAS) for Organic Production

# **Ancillary Substances**

None

# Discussion

Public comments during prior sunset reviews have stated that sodium carbonate is essential for use as a leavening agent, neutralizer in baked goods, frozen desserts, and soy base extraction. It is also used as a pH adjuster in organic laundry detergents. One certifier commented that it is also used to clean fruit and remove mold. Past public comments have been supportive of sodium carbonate remaining on the National List. Prior comments have raised concerns about possible hazards during mining and manufacturing and requested a technical report to evaluate the synthetic/non synthetic status of this material, essentiality, and research potential alternatives.

During the spring 2022 NOSB meeting, most commenters were in favor of relisting of Sodium carbonate as this is an important tool for producers. Stakeholders supporting relisting of this material included three trade groups, a farmer group, and a manufacturer. One trade group, a material review organization, and several certifiers submitted data on the number of users who list this material on their organic system plans. This material is essential for organic handling and processing and there are no alternatives available that can replace sodium carbonate. Removal of any materials allowed for cleaning can be problematic.

According to the TAP review, sodium carbonate may be produced from mined deposits or by chemical reaction (Solvay process). In written submissions for the Spring 2022 NOSB meeting, a certifier commented:

Based on the original 1995 TAP Reviews, the reviewers considered sodium carbonate produced via the Trona process to be non-synthetic and that produced via the Solvay process to be synthetic. However, based on NOP Guidance 5033-1, it appears that both processes result in a synthetic classification for the sodium carbonate. QAI currently permits sodium carbonate produced via the Trona process based on 1995 TAP

Review, but encourages the NOSB to examine the prevalent manufacturing processes to ensure appropriate classification and/or annotation. It appears sodium carbonate would be more appropriately listed at 205.605(b) with an annotation to only permit forms produced via the Trona process.

The Handling Subcommittee will evaluate this as a future work agenda item.

#### **Questions to our Stakeholders**

- 1. Is this material still essential for organic handling and processing?
- 2. Are there alternative materials that can replace sodium carbonate?
- 3. What are the relative environmental impacts of trona mining or brine extraction during production of sodium carbonate?
- 4. Is sodium carbonate produced from trona or brine extraction non-synthetic?

# **NOSB Review**

There were several comments received from the stakeholders in public comments about sodium carbonate during the Fall 2022 meeting cycle. Majority of comments were supportive of continuing relisting of Sodium carbonate in the National List as **there are no viable organic alternatives available, and the material is compatible with organic principles (public comment)**. One commenter had concern and mentioned about caustic and corrosive material and questioned the listing of sodium carbonate on §205.605(a) without an annotation.

#### **Justification for Vote**

The NOSB finds that sodium carbonate continues to be compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote:**

Motion to remove sodium carbonate from the National List

Motion by: Dilip Nandwani Seconded by: Kyla Smith

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# **Acidified sodium chlorite**

**Reference:** §205.605(b) *Synthetics allowed:* 

Acidified sodium chlorite—Secondary direct antimicrobial food treatment and indirect food contact surface sanitizing. Acidified with citric acid only.

Technical Report: 2008 TAP; 2013 TR (livestock).

Petition: 2006.

Past NOSB Actions: 2009 recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

# Use

Acidified sodium chlorite (ASC) solution is used as a processing aid in wash and/or rinse water, in accordance with the FDA limitation, for direct food contact and indirect food contact:

- Direct Food Contact (Secondary Direct Food Additive) Poultry carcass, organs, and parts; red meat carcass, organs and parts, seafood (finfish and crustaceans), and fruits and vegetables (raw and further processed); processed, comminuted, or formed meat products; and
- Indirect Food Contact Hard surface food contact sanitation.

# Manufacture

ASC solutions are made on-site and on-demand by mixing a solution of sodium chlorite with natural citric acid. Sodium chlorite (25%) and citric acid (50%) solutions are stored separately in bulk on site. Both solutions are pumped by proportional pumps and a water dilution module to make the final use dilution product, which typically contains 0.1% sodium chlorite and 0.6% citric acid and 99.3% water. Sodium chlorite is made by the reduction of chlorine dioxide, which is, in turn, from the reduction of sodium chlorate in the presence of sulfuric and hydrogen peroxide or sulfuric acid and sodium chloride. The resulting solution may be dried to a solid and the sodium chlorite content may be adjusted to about 80% by the addition of sodium chloride, sodium sulfate, or sodium carbonate. Sodium chlorite is marketed as a solid or an aqueous solution (such as 25% by weight).

The acid used to acidify sodium chlorite is natural citric acid, which was specified in the [year?] petition. However, there was no information in the petition regarding how the natural citric acid was manufactured.

# **International Acceptance**

<u>Canadian General Standards Board Permitted Substances List</u> Acidified sodium chlorite is not specifically listed.

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

There is no specific listing for acidified sodium chlorite in handling.

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

There is no specific listing for acidified sodium chlorite in handling.

International Federation of Organic Agriculture Movements (IFOAM) Norms

There is no specific listing for acidified sodium chlorite in handling.

Japan Agricultural Standard (JAS) for Organic Production

Limited to the use for disinfecting meat and poultry at slaughter, or washing eggs.

# **Environmental Issues**

While the manufacture and use of acidified sodium chlorite solutions have resulted in releases to the environment, the risk of environmental contamination from released acidified sodium chlorite is minimal. Certain manufacturing facilities have reported releases of chlorine dioxide, a portion of which was generated through reaction of chlorite with a strong acid, to air, water, and soil (ATSDR, 2004). Strong acids (e.g., hydrochloric acid) and bases (sodium hydroxide) are used in the commercial production of sodium chlorite, and their release due to improper handling/disposal could lead to serious environmental impairments. Likewise, the release of strong oxidizing agents in large quantities may lead to ecotoxicity in both terrestrial and aquatic environments. This is true of both the chemical feedstocks (e.g., hydrogen peroxide) used in the manufacture of acidified sodium chlorite precursors and the chemicals in acidified sodium chlorite solutions (i.e., chlorous acid, chlorine dioxide, chlorite). Regarding the former, several lower reactivity sulfur-containing and carbonaceous substances have been evaluated for the conversion of chlorine dioxide to sodium chlorite.

The acid used to acidify sodium chlorite is natural citric acid. The petitioner did not provide information about how natural citric acid is manufactured.

# Discussion

In the 2017 sunset review, public comment regarding acidified sodium chlorite was mixed. Those in favor stated that this is an essential tool in the fight against food borne pathogens. Those opposed to relisting stated that the NOSB should do a comprehensive review of sanitizers. The NOSB believes a review of sanitizers is beyond the scope of the sunset review process.

In the 2022 sunset review, there were few comments on this material. A couple of commenters reminded the NOSB about the need for an overall review of sanitizers as a class, but no specific objections were raised regarding this product. Use of acidified sodium chlorite is not widespread, and delisting was not recommended by any commenters.

# **NOSB Review**

Public comments were largely in support of relisting, stating that this product is an important sanitizer. Some certifier commenters indicated this product was not widely used by their clients. Another commenter indicated that new products, performing the same function, have not been introduced to the market. The use of chlorine materials, in general, should not be allowed in organic food, argued one commenter. The comment pertaining to an overall review of sanitizers (made in the spring meeting) was again raised in public comment for the fall 2022 meeting.

# **Justification for Vote**

The NOSB finds acidified sodium chlorite (ASC) compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove acidified sodium chlorite (ASC) from the National List.

Motion by: Carolyn Dimitri Seconded by: Kyla Smith

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# Carbon dioxide

**Reference:** §205.605(b) *Synthetics allowed:* 

Carbon dioxide.

Technical Report: 1995 TAP; 2006 TAP.

Petition: 2005.

 $\textbf{Past NOSB Actions:}\ \underline{10/1995\ minutes\ and\ vote};\ \underline{2007\ recommendation};\ \underline{11/2005\ sunset\ recommendation};$ 

10/2010 sunset recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

**Subcommittee Review** 

# Use

Carbon dioxide is used in modified atmosphere packaging, modified atmospheric storage, the freezing of foods, beverage carbonation, as an extracting agent, and for pest control in grain and produce storage.

# Manufacture

Carbon dioxide is available in limited supplies from underground wells and as a byproduct of various manufacturing processes. All of the processes require purification of carbon dioxide before being used in food processing and handling.

# **International Acceptance**

# Canadian General Standards Board Permitted Substances List

Carbonation of wine or mead is prohibited. Carbon dioxide is allowed for controlled atmosphere storage and for pest control during storage.

# European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

Carbon dioxide is listed as an allowable processing aid for ingredients of agricultural origin from organic production.

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of</u> Organically Produced Foods (CXG 32-1999)

Carbon dioxide is allowed for use as a pest control method in storage facilities and as a processing aid.

# International Federation of Organic Agriculture Movements (IFOAM) Norms

Carbon dioxide is approved as a processing and post-harvest handling aid (for flavoring agents, e.g.). It is also approved as an additive.

# Japan Agricultural Standard (JAS) for Organic Production

Carbon dioxide is approved for use a fumigant in storage facilities.

# **Environmental Issues**

According to the 2006 TAP report, the production of carbon dioxide is a byproduct of environmentally damaging processes via air pollution, solid waste streams, and drilling underground wells.

Carbon dioxide is a greenhouse gas and its use in organic food production means there may be a delayed release to the atmosphere in some cases.

# Discussion

Carbon dioxide is on the FDA list of generally recognized as safe (GRAS) products. The EPA allows carbon dioxide for use as a fumigant, insecticide, and rodenticide.

In the previous 2017 sunset review, there was no substantive discussion about this material. No public comment supported delisting carbon dioxide. There was support for its continued use by food manufacturers and associations.

# Response to the questions posed to stakeholders

Questions posed: Is the substance essential for organic food production? Since the material was last reviewed, have additional commercially available alternatives emerged?

Response summary: In the comments for the April 2022 meeting, only a few comments were made on this

material. The commenters indicated that carbon dioxide is essential for organic handling and there were no available organic alternatives. Loss of this product would be problematic for those using it.

# **NOSB Review**

Public comments pointed to the essentiality of carbon dioxide, for its many uses including pest control, chilling food, and carbonation. There are no alternative products available for these functions. Carbon dioxide is widely used by certified organic handlers. The commenters overwhelming support relisting carbon dioxide.

#### Justification for Vote

The NOSB finds carbon dioxide compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove carbon dioxide from the National List

Motion by: Carolyn Dimitri Seconded by: Kim Huseman

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# Sodium phosphates

**Reference:** §205.605(b) *Synthetics allowed:* 

Sodium phosphates—for use only in dairy foods. **Technical Report**: 2001 TAP; 2016 TR (phosphates).

Petition: 2001.

Past NOSB Actions: 10/1995 minutes and vote; 10/2001 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset recommendation; 10/2015 sunset review; 11/2017 sunset

recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

# **Subcommittee Review**

#### Use

Sodium phosphates are salts used as pH control agents and buffers, acidulants, sequestrants, texturizers, and nutrients in organic dairy products. They act as stabilizers in milk and as emulsifiers in cheese. Disodium phosphate can be used as a processing agent in heavy whipping cream, where it binds to milk minerals to prevent the milk from coating the equipment during processing. Sodium phosphates are used in some organic milk products, such as half-and-half and heavy whipping cream, to stabilize the milk protein and to ensure the products do not separate or lose protein prior to consumer use.

Sodium phosphates are generally recognized as safe (GRAS) across multiple regulatory entities.

# Manufacture

Finely ground, mined phosphate rock is mixed with sulfuric acid to form phosphoric acid. It is then reacted with sodium hydroxide to form sodium phosphate. There is a purification step in each reaction to remove

substances like arsenic and fluorine.

# **International Acceptance**

Canadian General Standards Board Permitted Substances List

Permitted for dairy use only.

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008 Not listed.

<u>CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)</u>

Not listed.

<u>International Federation of Organic Agriculture Movements (IFOAM) Norms</u>
Not listed.

Japan Agricultural Standard (JAS) for Organic Production

Not listed.

# **Environmental Issues**

Phosphates, including sodium phosphates, can pollute water bodies and lead to eutrophication and there have been global efforts to remove phosphates from detergents. That said, there is no widespread concern about adverse impacts of these substances in food uses (specifically dairy) on the environment.

Also, since sodium phosphates derive from the mining of phosphate rock, there are environmental impacts associated with the manufacture.

## Discussion

Public comment regarding sodium phosphates has historically been mixed. During the previous sunset review, stakeholders in support of the material's use in organics stated that sodium phosphate is essential in organic cheese products, including liquid and powdered forms, specifically as an emulsifier and stabilizer for shelf-stable cheese products. Opposing stakeholders have expressed concern about potential human health impacts (the 2016 technical report was inconclusive) and material essentiality. Prior subcommittee review concluded that since there are four phosphates on the National List at § 205.605(b), no single phosphate food additive or ingredient can be implicated for inordinate and isolated risk. Some studies have indicated that high levels of phosphate consumption can accelerate aging and vascular damage, although sodium phosphate itself also has use among athletes for performance enhancement.

Comments from stakeholders in written and verbal form at the Spring 2022 NOSB meeting were limited and did not advance a strong position in favor of removal from the National List. While the Handling Subcommittee is reiterating its stakeholder questions for the coming meeting, it does not expect to recommend removal of sodium phosphates at this time.

# **Questions to our Stakeholders**

- 1. How essential are sodium phosphates to your operations or the operations of your stakeholders? Are there other natural substances or synthetic substances on the National List that could perform the same essential functions as sodium phosphates?
- 2. Do you have any new and compelling evidence that demonstrates health impacts from sodium phosphates are significant?

# **NOSB Review**

There were more than a dozen written public comments about sodium phosphates during the Fall 2022 meeting cycle. While the majority of comment supported keeping these substances in the National List due to their widespread use and asserted essentiality in organic production, three commenters – two non-profits and one grower group – expressed concern about sodium phosphates and did not support relisting.

# Justification for Vote

The NOSB finds sodium phosphates compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

#### **NOSB Vote**

Motion to remove sodium phosphates from the National List

Motion by: Wood Turner Seconded by: Kim Huseman

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# **Casings**

**Reference:** §205.606(b) Casings, from processed intestines.

Technical Report: N/A

Petition: 2006

Past NOSB Actions: 4/2007 recommendation; 10/2010 sunset recommendation; 10/2015 sunset review. Recent Regulatory Background: Added to National List on 06/21/2007 (72 FR 35137); Sunset renewal

notice 03/21/2017 (82 FR 14420); Sunset renewal notice effective 10/30/2019 (84 FR 53577)

**Sunset Date:** 10/30/2024

#### **Subcommittee Review**

# Use

The intestines of beef, lamb, and pork are used to make natural casings for sausage. The alternative material for casings is synthetic cellulose or synthetic collagen.

Casings have not received a Generally Recognized as Safe (GRAS) status, according to the 2019 Technical Report (TR).

# Manufacture

Intestines are washed in pure water with no chemicals, and salted using sodium chloride (NaCl) and water. No other ingredients or processing aids are used. Animal intestines may be from organic or nonorganic animals as slaughterhouses do not separate certified organic and non-organic offal.

# **International Standards**

Canadian General Standards Board Permitted Substances List

Collagen casings are allowed for poultry sausages

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008 Allowed

# **Environmental Issues**

There are no published reports of heavy metals and other contaminants present in formulations of collagen gel and casings. According to the TR, there are no published studies on environmental impacts of casings, but "the manufacture of collagen may result in reductions to livestock and fish wastes".

#### Discussion

Since 2007, all sunset reviews of this material have considered limitations on the availability of casings produced from organically raised livestock and agreed that the current listing is appropriate. Echoing earlier comments, commenters at the Spring 2017 meeting raised concerns about the limited availability of organically produced casing material. Comments were in favor of retaining use of non-organically produced casings as an option for production of organic sausage meat. Concerns were raised about the need to incentivize production of organic casings but that was viewed as a long-term effort.

In Spring 2022, there was strong public support for the continued use of casings, with a few areas suggested for discussion. One group noted that non-organic casings rely on chemically intensive livestock production, which in turn relies on chemically intensive corn and soy production. This comment specifically asked NOSB (via TR process) to identify the barriers to organic casing production. Another group requested a work agenda item and a discussion document on the topic of organic casing; reasoning that if organic meat is being slaughtered, then organic casings exist and should be required. One certifier reflected that most organic sausage makers use cellulose as an alternative, but this does not meet consumer expectations.

Barriers to organic production of casing were well documented in one producer's comments. The extensive description included an overview of the scale of animal processing and the necessary infrastructure developments that would need to occur for intestines from organic hogs to be segregated at that stage of processing. Additionally, the producer's comments described the need for industrial infrastructure development that would have to occur in the final stages of processing to produce an organic casing.

#### **NOSB Review**

Fall of 2022 public comments were reminiscent of Spring comments. Full Board discussion on Casings reflected the understanding of the barriers to organic production, finding this listing to be essential for sausage production in the organic marketplace.

# **Justification for Vote**

The NOSB finds casings compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove casings from the National List

Motion by: Mindee Jeffery Seconded by: Kyla Smith

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# **Pectin**

Reference: 205.606(o) Pectin (non-amidated forms only).

Technical Report: 1995 TAP; 2009 TR; 2010 TR (supplemental); 2015 Limited Scope TR.

Petition: 2005 (low methoxy).

Past NOSB Actions: 4/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010

recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420). Sunset renewal

notice effective 10/30/2019 (84 FR 53577)

**Sunset date**: 10/30/2024

# **Subcommittee Review**

# Use

Pectin is extracted from citrus and pome fruits but so far there is limited organic supply of extracted pectin. It is used as a gelling agent in jams, preserves, fillings and other products. It is a desirable ingredient in organic food because it allows food to gel with less sugar than would be used without it. Excess sugar has the potential for more negative human health effects than pectin.

#### Manufacture

The most common production of non-amidated pectin is by treatment of pectin-containing byproducts (pome fruit cores, citrus peels) with acidified water. Insoluble materials are filtered and removed, and the pectin is precipitated out with alcohol.

# **International Standards**

Canadian General Standards Board Permitted Substances List

Compliant with the Canadian organic standards (both high and low methoxy allowed)

European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

Pectin allowed in all products but meat-based products

Japan Agricultural Standard (JAS) for Organic Production

Pectin allowed in all products but meat-based products

International Federation of Organic Agriculture Movements (IFOAM).

Unmodified forms only

#### **Environmental Issues**

According to the most recent Technical Report (TR), the FDA "suggest that the petitioned substance is not harmful to human health or the environment. Since the manufacture of pectin is a by-product of the fruit juice industry, its production therefore serves to reduce the waste streams generated from the making of fruit juices."

# **Ancillary Substances**

Ancillary substances used in pectin as stabilizers/standardizing agents include sugar (and dextrose), and buffering agents trisodium citrate (or other salt buffers described in the 2015 TR).

# Discussion

During the Spring 2022 sunset review, public comments submitted by organic manufacturers, trade associations, material suppliers and certifiers detailed pectin's extensive use and necessity in organic production. One commenter emphasized that pectin is routinely used as a stabilizer, a thickener and a gelling agent, and that organic alternatives are not available or do not function at the same quality. Comments from a trade association representing the pectin industry spoke to constraints in

commercializing organic pectin due to commingled raw materials and the limited availability and functionality of organic pectin. Another commenter noted that pectin is essential to low sugar jams and there are no alternatives for that specific function at this time. A comment from an interest group stated pectin should be limited to high methoxyl pectin (HMP), extracted from citrus peel and apple pomace.

Overall, there is strong public support for the continued use of pectin. Previous Board discussion noted the desire for the development of greater supplies of organic pectin and noted the lack of commercial availability.

# **NOSB Review**

Fall of 2022 public comments were similar to those listed above for the Spring session. Full Board discussion reflected the understanding that orange and citrus peels grown organically cannot meet the demand for pectin in the organic marketplace and found this listing to be essential.

# **Justification for Vote**

The NOSB finds pectin compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

#### **NOSB Vote**

Motion to remove pectin from the National List

Motion by: Mindee Jeffery Seconded by: Kyla Smith

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed

# Potassium acid tartrate

Reference: §205.606(p) Potassium acid tartrate.

Technical Report: <u>1995 TAP</u>; <u>2017 TR</u>.

Petition: N/A

Past NOSB Actions: 10/1995 minutes and vote; 11/2005 sunset recommendation; 10/2010 sunset

recommendation; 10/2015 sunset review; 11/2017 sunset recommendation.

Recent Regulatory Background: Sunset renewal notice effective 3/15/2017 (82 FR 14420); Classification

changed from non-agricultural to agricultural 5/30/2019 (84 FR 18133).

**Sunset Date:** 5/30/2024

# **Subcommittee Review**

# Use

Potassium acid tartrate is a by-product of wine making. It is commonly known as Cream of Tartar. It is used in baked goods, a component of baking powder, for stabilizing egg whites or other food uses, pH control, and as an antimicrobial agent (TR 2017). A detailed discussion of the historical documents relevant to potassium acid tartrate is provided in the 2017 TR.

Potassium acid tartrate was previously allowed under the National Organic Program (NOP) regulations at 7 CFR 205.605(b) as a "nonagricultural, synthetic substance for use as an ingredient in or on processed products labeled "organic" or "made with organic (specified ingredients or food group(s))." However, during the 2017 sunset review, a number of commenters noted that it should be listed at § 205.606 as a

non-organically produced agricultural substance. The NOSB agreed with this assessment and passed a recommendation for the change of listing. That recommendation underwent subsequent rulemaking and potassium acid tartrate is now listed under § 205.606.

# Manufacture

During the winemaking process, sediments form that must be removed to produce a clear wine. "Lees" is the name of the sediment consisting of dead yeast cells, grape pulp, seed, and other grape matter that accumulates during fermentation. "Argol" and "tartar" are synonyms used to describe the crust that builds up in wine vats and casks. Argol is defined as crude potassium hydrogen tartrate, deposited as a crust on the sides of wine vats. Tartar is defined as a substance consisting essentially of cream of tartar that is derived from the juice of grapes and deposited in wine casks together with yeast and other suspended matter as a pale or dark reddish crust or sediment. Tartar consists of about 80% potassium acid tartrate. Potassium acid tartrate is only slightly soluble in cold water but highly soluble in hot water (6.1g/100 mL at 100°C). Extracting wine lees with hot water dissolves the potassium acid tartrate. When the filtered extraction solution is cooled, potassium acid tartrate precipitates as very pure crystals (>99.5% pure). No other reagents or solvents are involved in the extraction (TR 2017, 58-69).

Potassium acid tartrate is Generally Recognized as Safe (GRAS) (TR 2017, 350).

# **Ancillary Substances**

There are no ancillary substances associated with potassium acid tartrate.

# **International Use**

According to the 2017 TR, international guidance and regulations include use of potassium acid tartrate (INS 336i) in organic processing and are generally consistent with the limited uses described by FDA at 21 CFR 184.1077(c). The European-focused regulations and guidance – CODEX, IFOAM and the EU – also include dipotassium tartrate (INS 336ii) as an allowed potassium tartrate.

# Canadian General Standards Board Permitted Substances List

Potassium acid tartrate (KC4H5O6) is a permitted processing substance listed in Table 6.3, ingredients classified as food additives, with the following annotation: "If the non-synthetic form is not commercially available, the synthetic form is permitted."

# European Economic Community (EEC) Council Regulation, EC No. 834/2007 and 889/2008

Consistent with the Codex guidelines, the European Community regulation permits the use of the potassium tartrates (i.e., both potassium acid tartrate E 336i and dipotassium tartrate E 336ii) in processing organic foods of plant origin (EC No. 889/2008 Annex VIII, Section A Food Additives).

# CODEX Alimentarius Commission, Guidelines for the Production, Processing, Labelling and Marketing of Organically Produced Foods (CXG 32-1999)

The Codex organic guidelines permit the use of potassium acid tartrate (INS 336i) and dipotassium tartrate (INS 336ii) in plant foods, specifically confectionary, flours and starches, and cakes, but not in animal foods.

# International Federation of Organic Agriculture Movements (IFOAM) Norms

The IFOAM Norms, Appendix 4, Table 1, permit the use of INS 336 (i.e., both potassium acid tartrate E 336ii and dipotassium tartrate E 336ii) as an additive and as a processing and post-harvest handling aid, without limitation.

# Japan Agricultural Standard (JAS) for Organic Production

Article 4, Table 1, Food Additives permits the food additive INS 336i, potassium acid tartrate, for limited use for grain processed foods or confectionary only.

# **Environmental Issues**

Since potassium acid tartrate is a byproduct of the winemaking process, the environmental issues are limited to those associated with the production of conventional grapes. There are increasing quantities of organically produced grapes and wines available.

# Discussion

Public commenters confirmed that potassium acid tartrate is currently used as a pH adjuster in winemaking and in baked goods. Commenters largely supported relisting of this substance during the public sunset review process in 2022. One commenter supported removal because nonorganic potassium acid tartrate is a product of chemical-intensive agriculture.

No commenters identified any organic potassium acid tartrate in production or use or commented on its commercial availability. The labeling requirements for wine produced with organic grapes are likely to remain a barrier to commercial availability of organic potassium acid tartrate; production of "organic" wine (as opposed to wine "made with organic grapes" that may contain up to 100 ppm sulfites) remains relatively limited, and only potassium acid tartrate produced from "organic" wine production could be sold as organic potassium acid tartrate.

# **Questions to our Stakeholders**

1. Is there currently any organic potassium acid tartrate on the market? If so, is it in sufficient quantities for commercial uses?

# **NOSB Review**

Organic potassium acid tartrate does not appear to be commercially available, perhaps due to the limited availability of wines labeled "organic" (as opposed to wines labeled "made with organic grapes" that may contain up to 100 ppm sulfites). Several commenters stated that organic handlers continue to rely on potassium acid tartrate as an ingredient in organic products.

# **Justification for Vote**

The NOSB finds that potassium acid tartrate continues to be compliant with the Organic Foods Production Act (OFPA) and/or 7 CFR 205.600(b) and is not proposing removal.

# **NOSB Vote**

Motion to remove potassium acid tartrate from the National List

Motion by: Allison Johnson Seconded by: Kyla Smith

Yes: 0 No: 15 Abstain: 0 Recuse: 0 Absent: 0

Motion failed