



PUBLIC HEARING  
STATE OF CALIFORNIA  
DEPARTMENT OF FOOD AND AGRICULTURE  
DAIRY MARKETING BRANCH

DEPARTMENT OF FOOD AND AGRICULTURE  
1220 N STREET  
AUDITORIUM  
SACRAMENTO, CALIFORNIA

WEDNESDAY, OCTOBER 10, 2007

9:05 A.M.

TIFFANY C KRAFT, CSR, RPR  
CERTIFIED SHORTHAND REPORTER  
LICENSE NUMBER 12277

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

1 this operation, even though it's one piece of property one  
2 building. Any thoughts there?

3 MR. GHILARDUCCI: I wouldn't have any answers on  
4 that with this.

5 PANEL MEMBER SHIPPLEHOUTE: Maybe think about  
6 that and address that in your post-hearing brief. Thank  
7 you.

8 HEARING OFFICER LOYER: Well, hearing no further  
9 questions from the panel, we're going to go ahead and  
10 adjourn for lunch. See everybody back here at 12:30. And  
11 so we are off the record.

12 (Thereupon a lunch recess was taken.)

13 HEARING OFFICER LOYER: The hearing will now come  
14 to order.

15 Once again, please turn off your cell phones or  
16 set them to vibrate. And we are going back on the record.

17 The next to testify is Land O'Lakes.

18 I'm marking the Land O'Lakes exhibit Tom Wegner  
19 as Exhibit 53.

20 (Exhibit marked.)

21 HEARING OFFICER LOYER: Okay. Mr. Wegner, would  
22 you please state and spell your name for the record.

23 MR. WEGNER: I'm Tom Wegner, T-o-m, W-e-g-n-e-r.

24 HEARING OFFICER LOYER: Okay. And, sir, do you  
25 promise to tell the truth, the whole truth, and nothing

1 but the truth today?

2 MR. WEGNER: I do.

3 HEARING OFFICER LOYER: And are you testifying  
4 today on behalf of an organization, just for the record?

5 MR. WEGNER: Yes, I'm testifying on behalf of  
6 Land O'Lakes, Inc. And our directors have -- western  
7 directors have reviewed our position and support it.

8 HEARING OFFICER LOYER: Okay. Thank you.

9 You may proceed.

10 MR. WEGNER: Ms. Hearing Officer and members of  
11 the panel. My name is Tom Wegner and I'm here to testify  
12 on behalf of Land O'Lakes. My business address is 4001  
13 Lexington Avenue North, Arden Hills, Minnesota. My  
14 current title is Director of Economics and Dairy Policy.  
15 We thank the Department for promptly calling this hearing  
16 to address these issues of critical importance to all of  
17 our dairy producer members.

18 Land O'Lakes is a dairy cooperative with 3,100  
19 dairy farmer member-owners. The cooperative has a  
20 national membership base, whose members are pooled on the  
21 California State Program and six different federal orders.

22 Land O'Lakes members own and operate several  
23 cheese, butter powder, and value-added plants in the upper  
24 Midwest, East, and California. Currently, our 275  
25 California member-owners supply us with over 16 million

1 pounds of milk per day that are processed at our Tulare  
2 and Orland plants.

3           Land O'Lakes is very concerned about the apparent  
4 lack of manufacturing capacity in California and believes  
5 that the Department needs to make changes to the Class 4a  
6 and 4b formulas to encourage investment in the development  
7 of additional manufacturing capacity in the state.

8           I'm here to testify in support of our alternative  
9 proposal filed with the Department on September 25th,  
10 2007, involving the make allowances and/or prize adjusters  
11 for butter, nonfat dry milk, cheese, whey based upon the  
12 weighted average of cost information and other data  
13 supplied by the Department.

14           Proposal summary. Regarding the 4a formula, LOL  
15 recommends that the Department maintain the current butter  
16 make allowance of 15.6 cents per pound. Concerning the  
17 price adjuster on butter, we recommend that the Department  
18 use the simple difference between the Chicago Mercantile  
19 Exchange butter price and the prices received by  
20 California processors for twelve months ending August  
21 2007. We recommend increasing the f.o.b. price adjuster  
22 for butter from the current level of 1.68 cents to 2.8  
23 cents.

24           For nonfat dry milk, Land O'Lakes recommends that  
25 the make allowance be increased from the current 16 cents

1 per pound to 16.64 cents per pound, which matches the  
2 weighted average manufacturing costs for nonfat dry milk  
3 in the most recent CDFA cost survey.

4           Regarding the 4b formula, LOL recommends the  
5 Department increase the cheese make allowance from 17.8  
6 cents to 19.88 cents, reflecting the weighted average  
7 manufacturing cost for cheese from the most recent CDFA  
8 cost survey. We recommend no changes in the f.o.b. price  
9 adjuster for cheese since the f.o.b. price adjuster  
10 matches the most current 24-month difference between the  
11 CME price and the price that's received by California  
12 cheese plants.

13           We recommend that the dry whey make allowance be  
14 based upon the difference between the current dry whey  
15 make allowance and the current make allowance for nonfat  
16 dry milk. The current difference between the two make  
17 allowances is 10.7 cents (26.7 cents whey make allowance  
18 minus 16 cents nonfat dry make allowance equals 10.7  
19 cents). We recommend that this 10.7 cent difference get  
20 added directly to the weighted average manufacturing cost  
21 for nonfat dry milk of 16.64 cents to arrive at the  
22 recommended whey make allowance of 27.34 cents per pound.

23           We have observed that the costs of manufacturing  
24 nonfat dry milk and dry whey have increased as costs  
25 common to both processes have risen. Some of these common

1 costs include energy, bagging, labor, et cetera. As  
2 stated earlier, we recommend increasing the nonfat dry  
3 make allowance to 16.64 cents per pound, matching the  
4 weighted average manufacturing costs for nonfat dry milk  
5 in the most recent CDFA survey. We further recommend that  
6 the Department use the difference that currently exists  
7 between the make allowances for dry whey and nonfat dry  
8 milk, amounting to 10.7 cent per pound, and apply that  
9 difference to the recommended make allowance for nonfat  
10 dry milk of 16.64 cents, to arrive at the recommended whey  
11 make allowance of 27.34 cents per pound, an increase of  
12 .64 cents per pound.

13           And the specific changes and proposed language, I  
14 will not read through. There they are for the record.

15           Justification for the proposal. According to  
16 departmental data, the current make allowance for butter  
17 of 15.6 cents covered the total operating costs, including  
18 a 6.48 percent ROI, of nearly two-thirds of the butter  
19 manufactured in California during 2006. Specifically, a  
20 make allowance of 15 cents covered 58 percent and a make  
21 allowance of 16 cents would cover 61 percent of the butter  
22 manufactured. Land O'Lakes feels that covering roughly 60  
23 percent of butter processed with the current make  
24 allowance of 15.6 cents is adequate and consistent with  
25 previous departmental decisions.

1           By way of contrast, the current make allowance  
2 for nonfat dry milk of 16 cents covered only 28 percent of  
3 the nonfat dry milk processed in California during 2006.  
4 Increasing the nonfat dry milk make allowance to 16.64  
5 cents matches the weighted average cost for nonfat dry  
6 milk in the most recent CDFA cost survey and will increase  
7 the volume coverage to a more acceptable level that is  
8 consistent with previous departmental decisions.

9           According to the Department's data, the current  
10 cheese make allowance of 17.8 cents did not cover the  
11 total costs of any cheese plants in California during  
12 2006. Increasing the cheese make allowance to 19.88 cents  
13 would have covered just under two-thirds of the cheese  
14 processed in California. This level of coverage is  
15 consistent with previous decisions of the Department.

16           The Department also provided information about  
17 the approximate return on investment to cheese plants  
18 under various possible cheese make allowances. Under the  
19 current cheese make allowance of 17.8 cents, cheese plants  
20 earn a return on investment of a negative 8.64 percent.  
21 Clearly, the current levels of the cheese make allowance  
22 do not provide adequate financial incentives for  
23 cooperative cheese processors and their member investors  
24 or proprietary operators to continue running their plants,  
25 much less invest in new or expanded ones. Land O'Lakes

1 recommends that the Department set the cheese make  
2 allowance at 19.88 cents to improve the return on  
3 investment from operating a cheese plant.

4           The department could not provide estimates of the  
5 volume covered under different cost allowances of  
6 manufacturing dry whey due to confidentiality constraints.  
7 They did provide data revealing that under the current dry  
8 whey make allowance of 26.7 cents, the approximate return  
9 on investment for dry whey powder plants was less than  
10 4.05. Increasing the whey make allowance to 27.34 cents  
11 per pound would have only increased the ROI to dry whey  
12 plants to 5.41 percent.

13           Neither the ROI from the processing of dry whey  
14 powder, nor the ROI on the processing of cheese resulting  
15 from adoption of our two proposals will guarantee future  
16 investments in cheese plants or whey processing  
17 facilities. But the updated make allowance should provide  
18 some immediate and much needed financial relief to all  
19 cheese plants regardless of size.

20           As stated previously, we observed that the costs  
21 of manufacturing nonfat dry milk and dry whey both  
22 increase as costs common to both processes rise. Some of  
23 these common costs include energy, bagging, labor, et  
24 cetera. We propose that the Department use the  
25 established difference between the make allowances for dry



1 way and nonfat dry milk that currently exist, amounting to  
2 10.7 cents per pound, and apply that difference to the  
3 recommended make allowance for nonfat dry milk of 16.64  
4 cents to arrive at the proposed whey make allowance of  
5 27.34 cents per pound.

6           LOL understands that the Department will no  
7 longer have the ability to report a weighted average cost  
8 for dry whey powder since the number of plants reporting  
9 will drop to two, thereby preventing the Department from  
10 releasing any cost data publicly. We propose this method  
11 of calculating the dry whey make allowance to allow the  
12 Department some additional time to analyze how to estimate  
13 the cost of processing dry whey since the number of plants  
14 participating in the survey may prevent them from  
15 publishing a cost of production figure. Perhaps the  
16 Department may want to consider using the percentage  
17 increase in nonfat dry milk processing costs or a form of  
18 indexing to update the whey make allowance.

19           To clarify, our current proposal would add 10.7  
20 cents to the powder make allowance to arrive at a make  
21 allowance for whey. Assuming that the Department adopted  
22 our proposed increase in the make allowance for powder and  
23 for whey as a result of this hearing, then with an  
24 indexing approach we would expect, as a result of future  
25 hearings, that the absolute difference between the powder

1 make allowance and the whey make allowance of 10.7 cents  
2 would become larger as time goes on. Such a result would  
3 make economic sense because of the fact that more water  
4 has to be removed from whey than from skim to make powder.  
5 We are confident that the Department will develop an  
6 alternative method of calculating an appropriate value for  
7 dry whey in the 4b formula.

8           Capacity issue. As you know, California milk  
9 production has been increasing rapidly in 2007. Through  
10 August 2007, milk production has increased 4.7 percent  
11 over 2006. If we project that milk growth for the entire  
12 2007 calendar year, we'll have added roughly four billion  
13 pounds of additional milk. On a daily basis, this  
14 increase amounts to about five million pounds per day,  
15 which nearly equals the initial capacity of the new CDI  
16 plant.

17           With this volume increase, it is not surprising  
18 to find that the state's plant capacity is being  
19 pressured. We have heard reports of distressed milk  
20 getting dumped because of plants being too full to process  
21 the additional milk.

22           Loss of cheese plant capacity. Meanwhile, there  
23 has been a loss of cheese plant capacity in California.  
24 The list of plant closings and recently announced plans  
25 for closing include:

1           In 2002, the Suprema plant, that handled 26 loads  
2 per day, closed.

3           In 2003, the Sorrento plant, that handled 32  
4 loads per day, closed.

5           In 2005, the Gustine plant, that handled 30 loads  
6 per day, closed.

7           The DFA plant, that handles 80 loads per day, is  
8 scheduled to close by early 2008.

9           The total plant capacity lost amounts to 168  
10 loads per day or about 8.5 million pounds of milk per day.  
11 This is roughly equal to the capacity of two plants the  
12 size of the CPI plant in Tulare. This volume of lost  
13 cheese plant capacity is significant in light of the  
14 continued growth of California's milk supply. Any  
15 additional loss in plant capacity would put even more  
16 stress on the milk processing sector. The loss of  
17 additional cheese plant capacity is very possible in light  
18 of the recent default of the F&A cheese plant that  
19 receives approximately 30 loads per day.

20           The impact of the inadequacy of the cheese make  
21 allowance has already been realized in the decisions by  
22 both Glanbia and Hilmar to build new cheese plants outside  
23 of California. These two plants, in New Mexico and Texas,  
24 would have provided California with badly needed  
25 manufacturing capacity. The industry needs a change in

1 policy to encourage new cheese construction in California  
2 rather than in neighboring states.

3           Other proposals. We agree with the Dairy  
4 Institute proposals to increase the cheese make allowance  
5 to the cost-justified level of 19.88 cents, to increase  
6 the nonfat dry milk make allowance to the cost-justified  
7 level of 16.64 cents, and to increase the f.o.b. butter  
8 price adjuster to 2.8 cents per pound.

9           We do not support the proposal of the petitioners  
10 or the Dairy Institute to completely remove the dry whey  
11 cost factor from the 4b formula. Although we understand  
12 the detrimental effect that the current dry whey cost  
13 factor has had on cheese plants, we strongly urge the  
14 Department to consider the need to balance the producer  
15 benefits from rising whey prices against the costs of  
16 rising whey prices to cheese processors. Whey clearly has  
17 value in the market, but we need a realistic and balanced  
18 approach to approximating that value in the 4b pricing  
19 formula.

20           We oppose setting the dry whey make allowance on  
21 the nonfat dry milk make allowance plus three cents as  
22 proposed by the Alliance, the MPC, and Western United.  
23 There's no cost justification for lowering the whey make  
24 allowance to 19 cents. The resultant increase in the 4b  
25 price of 48 cents as estimated by the CDFA over the past

1 five years makes no sense in light of the current  
2 financial situation of California cheese plants. We need  
3 changes to increase the cheese manufacturing capacity in  
4 the state, not to discourage it.

5           As shown above, milk production trends point to  
6 the dramatic need for additional manufacturing capacity.  
7 The Alliance, et al., proposal would strongly discourage  
8 any additional investment in new plant capacity for cheese  
9 and would seriously threaten the existing cheese  
10 manufacturing capacity. Their proposal to maintain the  
11 current make allowance for cheddar at 17.8 cents per pound  
12 and the information provided by the Department clearly  
13 shows that zero percent of the volume is covered by the  
14 current make allowance, thereby guaranteeing a loss for  
15 cheddar operations in the state.

16           The Department's information also shows an  
17 inadequate return on investment in whey operations with  
18 the current make allowance of 26.7 cents per pound. Yet  
19 the Alliance recommends a reduction in the make allowance  
20 for whey to 19 cents per pound. Based upon the cost  
21 analysis of whey operations in California for 2005 and for  
22 2006, there's no cost justification for the reduction of  
23 the whey make allowance to 19 cents. Lowering the whey  
24 make to the levels recommended by the Alliance, et al.,  
25 would make a bad situation even worse for small cheese

1 plants that do not have facilities to process their whey.  
2 We do not support the dry whey credit or the  
3 implementation of a snubber on the dry whey component of  
4 the 4b formula as proposed by the Alliance, et al.

5           The Department's cost data shows that the whey  
6 make allowance should be raised. LOL feels that updating  
7 the cheese make allowance and the dry whey make allowance  
8 will more effectively address the needs of both small and  
9 large cheese plants. The Alliance, et al., approach of  
10 giving cost relief to just the very smallest cheese plants  
11 falls far short of what is needed to address the capacity  
12 issue in California. We need the development of  
13 additional large cheese and other manufacturing facilities  
14 to be able to handle the growing milk supply in the state.

15           We do not support the CDI proposal to implement a  
16 plant processing capacity credit. While this idea  
17 conceptually has some merit, it lacks the detail and  
18 definition necessary to fully evaluate its impact. If  
19 this proposal is implemented, we strongly recommend that  
20 the credit not apply to plants currently under  
21 construction but only to new plants.

22           The issue of inadequate plant capacity to process  
23 our state's growing milk supply continues to challenge the  
24 dairy industry. We feel that using the market-wide pool  
25 to finance the expansion or construction of an individual

1 cooperative's or proprietor's plant is not equitable,  
2 especially to those producers who would not have access to  
3 the expanded or new plant. Additional questions need to  
4 be addressed. For example, how would a processor prove  
5 that they have added new processing capacity? How should  
6 the Department determine what is the appropriate level of  
7 credit? How long should the credit be in effect? Should  
8 producers who have not increased their production or plan  
9 to increase their production contribute?  
10 We do not support the DI proposal to increase the f.o.b.  
11 cheese price adjuster to 2.7 cents.

12           We do not support the Humboldt Creamery  
13 alternative proposals to increase the make allowances  
14 above levels that are cost justified by the weighted  
15 average costs collected by the Department. We oppose  
16 their two-tiered approach to the make allowance issue.  
17 For the second tier, they advocate a 17.8 cents make  
18 allowance for cheese even though departmental evidence  
19 clearly shows that zero volume is covered by the 17.8  
20 cents make allowance. Furthermore, a two-tiered approach  
21 would tend to discourage the development of the more  
22 efficient plant operations in California.

23           Additionally, the Humboldt and CDI proposals may  
24 violate the Food and Agricultural Code Section 61805(b),  
25 which states, "In determining minimum prices to be paid by

1 handlers, the Director shall endeavor under like  
2 conditions to achieve uniformity of cost to handlers for  
3 market milk within any marketing area."

4           We advocate the adoption of the Land O'Lakes  
5 proposal for make allowance and price adjusters for butter  
6 and powder. We do not support the make allowance nor the  
7 price adjusters recommended by CDI.

8           Conclusion. Land O'Lakes manufactures butter,  
9 powder and cheese. Our recent experience within the  
10 California State Program is that the net returns for  
11 butter and powder are significantly higher than for  
12 cheese. Land O'Lakes is urging the Department to reflect  
13 a balanced approach. The returns on investment for cheese  
14 and for butter-powder operations should be very similar,  
15 and both need to be adequate based on economic factors  
16 within the marketplace. Based upon our experience at Land  
17 O'Lakes, that is not the case today. Returns on  
18 butter-powder operations are clearly superior to returns  
19 on cheese.

20           Land O'Lakes has deep concerns about inadequate  
21 manufacturing capacity in the state. The evidences  
22 clearly shows that milk production in California is  
23 growing rapidly. We urge the Department to take steps to  
24 encourage additional manufacturing capacity in butter,  
25 powder and cheese. The current make allowances for



1 cheese, nonfat dry milk and whey and the price adjuster  
2 for butter are inadequate to maintain, much less increase,  
3 manufacturing capacity in the state. The proposal by Land  
4 O'Lakes is a reasonable one for producers and for  
5 manufacturing plants.

6           Currently, California's manufacturing plants are  
7 operating at full capacity to process the continued growth  
8 in milk production. If long-term returns to producers'  
9 investments in cheese plants do not improve, more cheese  
10 plants may cease operations, putting even more stress on  
11 the remaining plants.

12           This concludes my testimony. And I would like  
13 the opportunity to file a post-hearing brief.

14           Thank you.

15           HEARING OFFICER LOYER: Granted.

16           Are there any questions from the panel?

17           PANEL MEMBER GOSSARD: On page 4 of your  
18 testimony, you state you don't support the DI proposal for  
19 increasing the f.o.b. adjuster to the difference  
20 between -- the 24-month difference between the CME and the  
21 California prices.

22           Why did you not support -- why do you not support  
23 their proposal?

24           MR. WEGNER: We felt that the current f.o.b.  
25 adjuster was adequate.

1           PANEL MEMBER GOSSARD: In top of page 7, you say  
2   they clearly has value in the market but we need a  
3   realistic and balanced approach to approximating that  
4   value in the 4b pricing formula.

5            Could you expand on what might be a realistic and  
6   balanced approach?

7           MR. WEGNER: Well, we haven't given a significant  
8   amount of thought to that, to be honest with you. It's a  
9   problem that we proposed an opportunity to spend a little  
10  more time on coming up with another idea, because we sense  
11  that what you currently got is not going to be able to  
12  continue it with a survey shrinking down to two plants.

13          So I don't have any silver bullet right now, Tom.

14          PANEL MEMBER GOSSARD: So basically your  
15  statement is, as I understand it, the current formula is  
16  not going to work into the future but you don't have a  
17  specific recommendation for replacement?

18          MR. WEGNER: We don't.

19          PANEL MEMBER GOSSARD: Okay. On page 4 you talk  
20  about the volume covered for the various manufacturing  
21  cost allowances that you're recommending. And the volumes  
22  range between 60 and 80 percent.

23          Do you feel in general that a range of plant  
24  volumes between 60 and 80 percent give adequate coverage  
25  for processing?

1 MR. WEGNER: We do.

2 PANEL MEMBER GOSSARD: Do you have any specific  
3 recommendations on what sort of range in ROIs would be  
4 appropriate?

5 MR. WEGNER: We don't at this point. We do know  
6 it needs to be positive.

7 PANEL MEMBER GOSSARD: The third paragraph on  
8 Page 2 you mention a lack of manufacturing capacity.

9 Do you have any quantitative information that you  
10 could supply either now or in your post-hearing brief that  
11 is -- is there distressed milk being left on the farm,  
12 used as animal food, going to other plants outside of  
13 California, what sort of prices they're getting for that  
14 milk?

15 MR. WEGNER: I don't have any specific insights  
16 beyond what I've picked up in conversations. Within our  
17 system, within Land O'Lakes, we're managing our supply  
18 with our customers and our available capacity.

19 So I can't offer any more specifics in terms of  
20 distressed loads or their price, Tom.

21 PANEL MEMBER GOSSARD: Thank you.

22 PANEL MEMBER IKARI: One question.

23 Have you been offered milk that is distressed as  
24 Land O'Lakes in California?

25 MR. WEGNER: I'll need to follow up on that,

1 David. I don't have anything on my fingertips about that.  
2 If you'd like, I could follow up to see if we do have any  
3 reports and what that might be.

4           You'd be interested in volumes and prices?

5           PANEL MEMBER IKARI: Well, anything that you can  
6 cite. You don't have to -- perhaps don't have the  
7 specifics. But rather than just a vague statement that  
8 "we understand milk is leaving the state," any kind of  
9 citations of when it occurred and by whom it occurred,  
10 that would be helpful.

11           MR. WEGNER: But as I understood your question,  
12 you were also interested if we were offered distressed  
13 milk?

14           PANEL MEMBER IKARI: Right, yes.

15           MR. WEGNER: I will follow up with that.

16           PANEL MEMBER IKARI: In listening to your  
17 testimony, I was struck by -- and Tom kind of touched on  
18 it. You clearly indicated what you're not in favor of,  
19 what you don't support. You're not ready to talk about  
20 what we should do long term. But in terms of that  
21 question about a fair -- no, a realistic and balanced  
22 approach to approximate the value of 4b pricing formulas,  
23 it sounds like -- and correct me if I'm wrong -- but it  
24 sounds like you oppose the concepts that the small cheese  
25 processors eliminate whey, you oppose the concept that

1 producers have offered about the credit.

2           So as a hearing panel, what are you in favor of  
3 that we should do with the issue of dry whey today?

4           MR. WEGNER: Well, I guess the way we're looking  
5 at it is we're proposing to buy some time with the way  
6 that we come up with the make allowance for whey of the  
7 10.7 cent fixed margin to the updated nonfat dry milk make  
8 allowance. What to do with whey. Like I mentioned  
9 before, I don't have any silver bullet necessarily. But  
10 it seems to me there needs to be some types of -- way of  
11 providing incentive to the processor to market the whey,  
12 while also returning some value to the producer.

13           We don't have a proposal that we put forth a year  
14 ago that would have shared the contribution of whey to the  
15 4b formula. We don't have that. I know we're not at the  
16 point of being able to say we'd support that. But I think  
17 those types of opportunities where you're doing some  
18 sharing of the value might be something for the Department  
19 to take a harder look at.

20           PANEL MEMBER IKARI: Do you think that there's a  
21 possibility that there's another approach, another  
22 alternative where some value for dry whey could be  
23 reflected, and it's a more steady constant range than the  
24 current formula where producers will get some value but  
25 yet it would not create financial, you know, ruin for

1 small cheese processors? Is that a possibility?

2 MR. WEGNER: Well, I guess you have to look at  
3 what we're dealing with in terms of the end-product  
4 pricing box that we find ourselves in here, that the  
5 Federal Order's in as well. When you have run-ups like  
6 we've seen in whey pricing and comparable run-downs,  
7 that's a variability that gets transmitted to the pay  
8 price, as you guys well know.

9 So I'm not quite sure -- I guess I'd need to see  
10 more detail behind your question about what would  
11 stabilize, if I hear what you're saying, sort of that  
12 return from whey? The markets are what the markets are.  
13 But I think those have much -- there's other factors that  
14 are entering into why the markets are where they are. How  
15 you connect that volatility to the producer pay price  
16 formula is another issue. But if you go with product  
17 pricing, you're going to have that volatility.

18 PANEL MEMBER IKARI: Am I incorrect in  
19 interpreting your testimony as meaning, if the  
20 Department -- if the current formula stayed intact and  
21 Land O'Lakes increased its production, are you kind of  
22 indicating to us that you're going to make investments in  
23 butter and powder and not cheese?

24 MR. WEGNER: At this point, that's what looks the  
25 best, if the numbers are what the numbers are in terms of

1 return on investment. And I'm not speaking out of school  
2 here, but that's what the numbers would lead a rational  
3 plant decision maker to do I think.

4 PANEL MEMBER IKARI: Hiram, do you have a  
5 question?

6 PANEL MEMBER DOEGEY: No. Thanks for asking them  
7 all for us.

8 (Laughter.)

9 PANEL MEMBER SHIPPLEHOUTE: I do.  
10 On page 6 you have a list of plants that have  
11 closed. Was that meant to be an all-inconclusive list of  
12 cheese plants that have closed in the last few years?

13 MR. WEGNER: Not meant to be all-inconclusive as  
14 much as to point out the rough magnitude of the losses in  
15 terms of capacity.

16 PANEL MEMBER SHIPPLEHOUTE: And page 9 you talked  
17 about the California manufacturing plants operating at  
18 full capacity currently. We had some testimony from  
19 cheese operators earlier that indicated they are not  
20 running at full capacity.

21 Do you have any comment on that?

22 MR. WEGNER: I was not aware of that actually.

23 PANEL MEMBER SHIPPLEHOUTE: No other questions.

24 PANEL MEMBER IKARI: I have a follow-up question  
25 there.

1           On Page 2 of your testimony you -- when you're  
2 talking about the price adjuster for butter, you're using  
3 a period of twelve months. Yet on the price adjuster for  
4 cheese you're using a period of 24 months.

5           Can you justify the difference in approaches?

6           MR. WEGNER: Well, I think that we looked at that  
7 twelve month and thought it was the most current and felt  
8 that that was more appropriate for right now.

9           What I said previously on the 24 month is we felt  
10 that was adequate.

11           The difference between the two periods I can't  
12 speak to any more detail than just this is how it mapped  
13 out in our thinking in terms of the resultant impact on  
14 the 4b and 4a prices.

15           PANEL MEMBER IKARI: Should the Department try to  
16 follow the same process or procedure in establishing the  
17 price adjuster? Or do you think it's appropriate to go  
18 ahead and have different time periods?

19           MR. WEGNER: Well, I think consistency is  
20 important from your perspective. We had to look at the  
21 sum total of the impacts of our proposals and this is  
22 where we came up.

23           PANEL MEMBER IKARI: If I can ask one other  
24 question.

25           In terms of the make allowance covering volume of



1 product process, how narrow or how wide a range do you  
2 think that, say, the butter make allowance, the cheese  
3 make allowance, and the powder make allowance should be in  
4 covering the volume? How much discretion should there be  
5 or how much difference should there be between those  
6 individual commodities?

7 MR. WEGNER: Between each individual commodity.  
8 I think what I spoke in response to Mr. Gossard's question  
9 was that 60 to 80 percent seemed like a range that was  
10 consistent with how you guys -- how the department had  
11 made decisions previously in terms of volume coverage.

12 PANEL MEMBER IKARI: What I'm trying to do is  
13 take that comment and then say, you know, your other  
14 comment where you indicated you would make investment.

15 So I guess my question is, if we covered 60  
16 percent of the volume in cheese and covered 80 percent of  
17 the volume in butter, would Land O'Lakes still say, "Well,  
18 we're going to make the investment in butter"?

19 MR. WEGNER: It depends on what the makes would  
20 be, David, in part. I mean realize there's many more  
21 factors that come into play rather than the regulatory  
22 price. Milk supply and actual cost of milk. But whether  
23 60 or 80 percent of the volume, I don't think is as  
24 important as the level of make allowance relative to our  
25 own costs. So that would be the factor that would be more

1 important to us, more key.

2 PANEL MEMBER IKARI: Thank you.

3 HEARING OFFICER LOYER: Any further questions  
4 from the panel?

5 PANEL MEMBER SHIPPLEHOUTE: Yes, I have a  
6 question.

7 On page 8 you make reference to Code Section  
8 61805(b) and you indicate that the proposal may violate  
9 that code section.

10 If I read the rest of that code section, it says,  
11 "However, no minimum price is established or determined  
12 under this chapter may be invalid because the informative  
13 cost to handlers for market milk in an area is not  
14 achieved."

15 With the rest of that section -- and I truncated  
16 a little bit more. But with the rest of that code section  
17 in context there, do you still think that those proposals  
18 may violate that code section?

19 MR. WEGNER: That's why we put the word "may" in  
20 there, Don. We're sort of looking to you guys -- to the  
21 Department again to provide some guidance. We offered  
22 that more as a reminder to take a look at that. I'm not  
23 here to make a judgment on that.

24 PANEL MEMBER SHIPPLEHOUTE: Thank you.

25 HEARING OFFICER LOYER: Anything further from the

1 panel?

2 Thank you very much.

3 And the next witness will be Dairy Institute.

4 Marking the exhibit of Dairy Institute as 54.

5 (Exhibit marked.)

6 HEARING OFFICER LOYER: Good afternoon.

7 DR. SCHIEK: Good afternoon.

8 HEARING OFFICER LOYER: Could you please state  
9 and spell your name for the record, sir.

10 DR. SCHIEK: Yes, it's William Schiek. That's  
11 S-c-h-i-e-k.

12 HEARING OFFICER LOYER: And for the record, are  
13 you testifying on behalf of on organization today?

14 DR. SCHIEK: Yes, I'm testifying on behalf of the  
15 Dairy Institute of California. I'm their economist. And  
16 we represent about 35 dairy -- 34 dairy processors in the  
17 State of California.

18 HEARING OFFICER LOYER: Okay. Thank you.

19 You may proceed.

20 DR. SCHIEK: Ms. Hearing Officer and members of  
21 the Hearing Panel. Dairy Institute is grateful for the  
22 opportunity to testify at this hearing and we thank the  
23 Secretary for recognizing that the current situation  
24 facing our dairy industry is one that needs scrutiny. To  
25 state the problem quite simply, the regulated price for