UNITED STATES DEPARTMENT OF AGRICULTURE BEFORE THE SECRETARY OF AGRICULTURE

IN RE: X DOCKET NOS. AO-368-832,

X AO-271-837, DA-03-04 PACIFIC NORTHWEST AND

X HELD JANUARY 20, 2004 X 8:30 A.M. ARIZONA-LAS VEGAS

MARKETING AREAS X Embassy Suites Hotel X 1900 Diagonal Road

X Alexandria, Virginia

VOLUME IX OF XI

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1 PROCEEDINGS

2	<u>8:40 a.m.</u>
3	THE COURT: Today is January 20th, 2004, we're in
4	Alexandria, Virginia, and this is the ninth day of our
5	hearing in these milk orders, and I'll give you the official
6	number as soon as I figure out what I did with them.
7	My name is I'm Marc Hillson, I'm the
8	Administrative Law Judge, and one of the things I wanted to
9	say was that and this is more for the typist, who's going
10	to be typing the transcript, that this is a continuation of
11	a hearing that I looked on the internet, and the last
12	page that I saw was Page 2437, so that would I'll be
13	asking the person who transcribes this to begin with Page
14	2438.
15	Once again, I believe that the Department intends
16	to post the transcript for this case on the internet, and I
17	don't know how much I need to say that I haven't said
18	before. Once again, as I've said, I'm just here to keep
19	order, to rule on motions, to administer the oaths,
20	et cetera, but I'm not going to be making any decision in
21	this case.
22	I will read the it's Docket No. AO-368-832,
23	AO-271-837, and DA-03-04.
24	A couple preliminary things, preliminary matters.
25	I know I said I'd start the hearing at 9 o'clock, but the

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1
     notice came out at 8:30 and we're all here, so I guess
 2
     that's not really an issue, and I'll go from -- depending on
     how it's going, I would say, 8:30 to 5:30 or so, but I'm
 3
     willing to go later, if people are wanting to go later, it's
 4
 5
     not a problem for me, unless people are getting really wiped
     out [phonetic] before the end of the day, which has tended
 6
     to happen after eight or nine or ten really intensive hours.
 7
               I plan to have a morning break, about 15 minutes.
 8
 9
     I plan to have a decent lunch break.
10
          Let me ask, Ms. Deskins, do you have any
     additional exhibits? I know there's been at least one new
11
12
     notice of this hearing in particular, and -- I think the
13
     last month -- we were doing these -- I think the last time
     we did this, it was an A, B, or C or D exhibit, I forgot how
14
     I numbered these, it's been so long.
15
16
              MS. DESKINS: I think they were numbered 1, 2, 3,
17
     as I recall.
18
               THE COURT: Okay. And --
19
               MS. DESKINS: I think that's how we did them.
20
               UNIDENTIFIED MALE: That's correct.
21
               THE COURT: Yeah, I think I did -- I think that I
2.2
     marked the new-notice exhibits as like B, C, and D,
     something like that.
23
24
               MS. DESKINS: Okay.
                THE COURT: [Indiscernible.] So do you have --
25
```

1	UNIDENTIFIED MALE: Just they were the
2	reconvene notice was Number 28 28 and 29, so that they
3	THE COURT: Okay. So I think you numbered
4	[indiscernible].
5	UNIDENTIFIED MALE: Sequential.
6	THE COURT: Okay, then let's keep them that way.
7	Thank you for that. 45 was the last number I noted.
8	UNIDENTIFIED MALE: Yes.
9	UNIDENTIFIED MALE: Yes.
10	THE COURT: Okay. So do you have any exhibits
11	you want to give me?
12	MS. DESKINS: Yes, Judge. We have the notice of
13	what was published in the Federal Register about the
14	reconvened hearing, it's dated December 29th, 2003. I have
15	the press release, and I'm going to be getting a copy within
16	the hour of the certificate of mailing, so if I could give
17	you these two now, if we could reserve the number for the
18	<u>certificate of mailing.</u>
19	THE COURT: Should we just call them 46, 47, and
20	<u>48, then?</u>
21	MS. DESKINS: Right.
22	THE COURT: So 46 is the notice. What's 47, the
23	press release?
24	MS. DESKINS: Yes.

1	UNIDENTIFIED MALE: Yes.
2	THE COURT: And 48, which we don't have right
3	now, is the certificate of mailing.
4	MS. DESKINS: Certificate of mailing.
5	THE COURT: But we'll get that shortly.
6	(Exhibits Nos. 46, 47, and 48 were marked for
7	<u>identification.)</u>
8	THE COURT: Ms. [indiscernible], there was some
9	other exhibit I think that
10	UNIDEWNTIFIED MALE: 48.
11	THE COURT: 48, yes, okay.
12	UNIDENTIFIED MALE: I have copies of that.
13	THE COURT: Okay. And who was that just
14	refresh my recollection.
15	UNIDENTIFIED MALE: It was a change in the table
16	by the testimony of Dan Morrison, and since we had his
17	testimony with the exhibit submitted, I think it's the
18	exhibit we have the whole thing, with just the
19	modifications on the other, so
20	THE COURT: Okay. So I'm going to just call it
21	MR. YALE: We called it 48.
22	THE COURT: We'll call it Exhibit 48, that's
23	fine. Mr. Beshore?
24	MR. BESHORE: Just a small procedural thing. I

1	noted in reviewing the transcript of the Seattle sessions
2	that since the record is being tape-recorded, as opposed to
3	it being taken stenographically, that when the tapes were
4	changed we missed a sentence or so, on more than one
5	occasion. So I think for everyone's benefit when the person
6	taking the record needs to change the tapes we need to stop
7	and make sure we're not losing any of the
8	THE COURT: Okay. I asked the reporter in
9	Seattle, and he told me he had two machines going and that
10	he would tell us if we had to stop, and I relied on that.
11	MR. BESHORE: He may have, but
12	THE COURT: And I'm going to rely on this
13	reporter too. Do you have a single tape, do you have two
14	tapes going, or
15	COURT REPORTER: I have a machine that one
16	ends, the other one automatically starts, so no problem.
17	THE COURT: Okay. You'll have to if you think
18	there's any problem at all, you just wave at us to stop.
19	COURT REPORTER: Okay.
20	THE COURT: The other thing I'll ask you to do,
21	is I try, I really do try, to get people to identify
22	themselves every time they speak, and there will be a number
23	of different people speaking here and doing questioning, so
24	if you don't get what it is, if you just wave to them, I
25	find that they're very good at responding to that and will

1	then identify themselves.
2	Are there any other preliminary matters before we
3	ask Mr. Yale to call his next witness, anything else to
4	talk about at this point? Mr. Beshore?
5	MR. BESHORE: Mr. Mykrantz has predistributed
6	some updates to his exhibits by email, we received them
7	anyway, I'm sure that everyone did, so that at some point I
8	think he should be added to the witness list too, to present
9	those additional
10	THE COURT: Okay. Any suggestion as to when he
11	should be called? I assume you have no
12	MS. DESKINS: It's up to you, Judge Hillson, I
13	mean
14	THE COURT: I don't care, I'm not making the
15	decision. In terms of the development of the record I mean,
16	do you want Mr. Mykrantz to come in, get his exhibits in,
17	and then turn it back over to Mr. Yale to call a witness?
18	How do you feel about that, Mr. Yale?
19	MR. YALE: I'm fine with Mr. Mykrantz going
20	first, that's fine.
21	THE COURT: Why don't you come on up here,
22	Mr. Mykrantz.
23	MS. DESKINS: And also, Mr. Mykrantz has some
24	extra copies of the exhibits in the back.
25	(Pause.)

1	THE COURT: I'll just remind you, I don't have
2	the [indiscernible] is still good, it hasn't expired yet, so
3	I'll just let Ms. Deskins, are you going to ask Mykrantz
4	
5	MS. DESKINS: Yes.
6	THE COURT: some questions to get these
7	documents in?
8	MS. DESKINS: Yes.
9	THE COURT: Okay.
10	MIKE MYKRANTZ, DEPARTMENT'S WITNESS, SWORN
11	DIRECT EXAMINATION
12	BY MS. DESKINS:
13	Q. Mr. Mykrantz, for the record, just identify who
14	you are.
15	A. My name is John Mykrantz spelled M-y-k-r-a-n-t-z.
16	I am a marketing specialist with the Pacific Northwest/
17	Western Arizona-Las Vegas order, which office is located in
18	<u>Seattle, Washington.</u>
19	O. Mr. Mykrantz, you prepared some additional
20	exhibits for this hearing; correct?
21	A. I did.
22	Q. Can you tell us what you prepared.
23	A. I prepared three documents, one which is entitled
24	"Statistical material prepared at the request of Sydney
25	Berde January 2004"; a document entitled "Statistical
ı	

1	material prepared at the request of Douglas Marshall, Senior
2	Vice President, Northwest Dairy Association, 2004"; and one
3	final document, "Statistical material prepared at the
4	request of N. Douglas Marshall, Senior Vice President,
5	Northwest Dairy Association, December 2003."
6	MS. DESKINS: Judge Hillson, could we have these
7	marked right now so that there won't be any further
8	[indiscernible]
9	THE COURT: That's what I was just going to ask
10	you. Okay, I'll just mark them in the order you identified
11	them, so the document that says "Sydney Berde, January of
12	2004," I'm marking as Exhibit 49; the one that says "Douglas
13	Marshall, January of 2004," I'm marking as Exhibit Number
14	50; and then the one that says "Douglas Marshall, December
15	2003," I'm marking as Exhibit Number 51.
16	(Exhibits Nos. 49 through 51 were marked.)
17	BY MS. DESKINS:
18	O. Mr. Mykrantz, just to clarify, looking at Exhibit
19	49, when it says "January 2004," what does that refer to?
20	A. It represents the month on which we finished
21	putting together the request for information.
22	Q. Okay. It also has "Prepared at the request of
23	Sydney Berde." Can you tell us what that means.
24	A. Sydney Berde contacted Bill Wise [phonetic], of
25	our Phoenix office, and requested that Table 11 of Exhibit 5

1	be and 6 be updated, and that's what this table
2	represents.
3	Q. Now, in regards to Exhibit 49, did you prepare it
4	yourself or was it prepared under your direction?
5	A. All of this information was prepared under my
6	supervision.
7	O. Have you had a chance to review it?
8	A. I have.
9	Q. Is it correct, to the best of your knowledge?
10	A. Yes, it is.
11	MS. DESKINS: All right. I'd like to move for
12	the admission of Exhibit 49.
13	THE COURT: Any objection to Exhibit 49 as being
14	admitted?
15	(No response.)
16	THE COURT: Okay, it's admitted into evidence.
17	(Exhibit No. 49 was received.)
18	BY MS. DESKINS:
19	Q. Now, in regards to Exhibit 50, it has on it,
20	again, January 2004; is that the date that you prepared
21	this?
22	A. It is the month which we finished its
23	preparation.
24	Q. And it says on here it was prepared for at the
25	request of Douglas Marshall?

1	A. Correct.
2	Q. In general, when you prepare these at someone's
3	request, does this reflect the position of the Department on
4	the proposals being considered at this hearing?
5	A. No, it does not. We are not here in support of
6	or in opposition to any proposals.
7	O. Now, Exhibit Number 50, was that prepared under
8	your supervision or did you prepare it yourself?
9	A. It was prepared under my supervision.
10	Q. Have you had a chance to review the document?
11	A. Yes, I have.
12	Q. Is it correct, to the best of your knowledge?
13	A. Yes, it is.
14	O. Okay, now, this one is an update of what had
15	previously been entered into the record as Exhibit 7?
16	A. Correct.
17	MS. DESKINS: I would move for the admission of
18	Exhibit 50.
19	THE COURT: Any objection?
20	(No response.)
21	THE COURT: Exhibit 50 is admitted into evidence.
22	(Exhibit No. 50 was received.)
23	BY MS. DESKINS:
24	Q. Now, the next exhibit is Exhibit 51. Can you
25	tell us again what "December 2003" means.

1	A. "December 2003" represents the month in which we
2	were asked to put together some information, and I guess it
3	was completed in January 2004. It's a little bit different
4	than the other documents.
5	Q. And also, in regards to this one, it says,
6	"Prepared at the request of Douglas Marshall." Does this
7	document represent any position of the Department?
8	A. No, it does not.
9	Q. And also if we could look at the table on the
10	second page, can you just briefly tell us what this is a
11	table of.
12	A. This table represents accounts of producers'
13	plants, divided into two categories: total and small, for
14	the Pacific Northwest quarter and the Arizona-Las Vegas
15	<u>quarter.</u>
16	I'd like to note that in the column headed
17	"producer-handler plants," the definition used to determine
18	the number of small operations is based on the volume of
19	milk produced by the producer-handler's dairy farm being
20	less than 500,000 pounds in June 2003, the decision to
21	define producer-handlers in this table as "small" using the
22	500,000-pound threshold of milk production and not the 500-
23	employee threshold described in Footnote 2, was mine, and
24	does not represent a statement of policy by or on behalf of
25	the USDA.

1	Q. Did the reason you make that determination, was
2	that to comply with Mr. Marshall's request?
3	A. Mr. Marshall, through Bill William Van Damme,
4	requested a table of small producers, and so I used that, I
5	used the producer definition for the producer-handlers.
6	Q. Now, have you had a chance to review Exhibit 51?
7	A. Yes, I have.
8	Q. On the back page of 51 it says "Pacific Northwest
9	Federal Order Number 124." Do you see that page?
10	A. I do.
11	Q. Can you just tell us what this is well, it's
12	two tables what those two tables are about.
13	A. For December of selected years we looked at
14	producer-handlers and 7(a) pool plants under the Pacific
15	Northwest order. For the producer-handlers we established
16	counts of producer-handlers who had less than a million
17	pounds of production and more than a million pounds of
18	production and we broke them into those two categories, and
19	over towards the right, we calculated average pounds by size
20	range.
21	So, for example, in the second column, where it
22	says "greater than 1 million pounds"
23	Q. Uh-huh.
24	A in 1990 there was five producer-handlers who
25	had operations of greater than 1 million pounds.

1	Correspondingly, to the right, in that same year, those
2	producer-handlers that had greater than 1 million pounds'
3	production, the average production was 2.228 million pounds.
4	Q. Is it million pounds a month or million pounds a
5	<u>year?</u>
6	A. Per month.
7	O. Per month, okay.
8	A. In December of that year. And the same would be
9	true in the description for 7(a) pool plants, we are able to
10	break it into three categories: greater than 10 million
11	pounds, 4 million to 10 million pounds, and then less than 4
12	million pounds.
13	Q. Now, have you had a chance to review the
14	information that's in Exhibit Number 51?
15	A. Yes, I have.
16	Q. Is it correct, to the best of your knowledge?
17	A. Yes, it is.
L8	MS. DESKINS: I'd like to move for the admission
19	of Exhibit 51.
20	THE COURT: Any objection?
21	MR. YALE: Your Honor, we would object pending an
22	opportunity to do some cross-examination.
23	THE COURT: Okay. Well, I'll just hold off on
24	but I'll let you we'll have examination. He did prepare
25	I mean I'm going to end up letting it in because he said

1	it was prepared under his supervision. In terms of what
2	it's worth and the value of it
3	MR. YALE: Well, there's if you would wait
4	until [indiscernible] cross-exam
5	THE COURT: But I will wait, okay, that will be
6	my pleasure.
7	Okay, do you have any more questions,
8	Ms. Deskins, any more questions?
9	MS. DESKINS: No more questions.
10	THE COURT: Okay. Cross-examination?
11	MR. YALE: Yes, Your Honor.
12	<u>CROSS-EXAMINATION</u>
13	BY MR. YALE:
14	O. Good morning, John.
15	A. Good morning.
16	THE COURT: Please identify yourself.
17	MR. YALE: I'm sorry. Ben Yale on behalf of
18	Edaleen Dairy, Mallorie's Dairy, Smith Brothers Farms,
19	Select Milk Producers, and Continental Dairy Products.
20	Q. (By Mr. Yale) Now, Mr. Mykrantz, during I
21	know this has been a long time ago, this hearing you
22	know, months, but I think back in September you put into
23	Exhibit Exhibit 5, there was extensive cross-examination
24	and examination over what those tables meant, and I'm not
25	asking you to remember all the questions, but you remember

1	those discussions; right?
2	A. Somewhat.
3	Q. All right. My question is, is that: is there
4	any difference in your methodology in what these tables in
5	Exhibit what is now Exhibit 49, say anything different
6	than what the tables that we had in September, other than
7	you've added a couple of months' worth of data?
8	A. A couple of months. That's all that has changed,
9	we've added months to those tables.
10	Q. No changes in methodology.
11	A. No changes in methodology.
12	Q. No changes in the decisions on what went into one
13	column or what went into another.
14	A. Correct.
15	Q. So we'd be looking at apples to apples.
16	A. Yes.
17	Q. And that would be the case for both Exhibit 49
18	and 50; right?
19	A. Correct.
20	Q. So that if I look over here on Page 2 of Exhibit
21	49, if I look at November of 2003 and compare that to
22	November of 2002 for Class I and by producer-handlers,
23	the volume that the producer-handlers had in November in
24	total was 3 million plus less than it was in November of
25	2002; is that right?

1	A. A little bit over 3 million pounds.
2	Q. And then looking again into Exhibit Number 50
3	and again, this is just an update of Exhibit 7 from the
4	exhibit that was submitted in I believe September in
5	Phoenix; right?
6	A. Correct.
7	O and all that's changed is you've added data
8	that you received for months that have occurred since that
9	hearing or that session.
10	A. Correct.
11	Q. But no changes in methodology or anything else.
12	A. No.
13	Q. All right. So, again, I can look over here at
14	Page 2 of Exhibit 50 and that would indicate that for
15	November the producer-handler share in the Pacific Northwest
16	was 8.37 percent.
17	A. Correct.
18	O. And also, moving over to the last page of that
19	exhibit, this indicates that in the state of Oregon, between
20	October and November or first of all between August and
21	September there was a loss of a producer-handler in Oregon?
22	A. (No response.)
23	Q. In Oregon. Went from 6 to 5 from August to
24	September?

1	A. I think that's Washington.
2	Q. I'm looking at the Page 4, and then there's
3	let's just go through it. You've got, as I understand it,
4	three main sections: you've got Oregon, and you've got
5	Washington
6	A. Correct.
7	O and you've got Oregon and Washington.
8	A. Uh-huh.
9	Q. And combined, and looking under the Oregon
10	section, as I see it, in August there were six producer-
11	<u>handlers.</u>
12	THE COURT: I think you're looking in the wrong
13	column, Mr. Yale.
14	A. That counts as for Washington.
15	MR. YALE: Okay, that's for Washington. I'm
16	sorry.
17	THE COURT: Yes.
18	MR. YALE: Thank you. That's what I'm trying to
19	clarify.
20	Q. (By Mr. Yale) Okay, so that's Washington, went
21	from six to five, and then went from five to four in October
22	to November.
23	A. Correct.
24	Q. All right. Can you identify the names of the
25	companies that are no longer producer-handlers.

1	A. I believe between August and September is Norman
2	Brook that went out of business.
3	Q. Okay.
4	A. And then from October to November Country Morning
5	Farms in Othello, Washington, burned down, their plant did.
6	Q. So that and has there been any changes in
7	those numbers since we since this November table, there's
8	been no changes in December or January that you're aware of?
9	A. We have not tabulated data for December as of
10	<u>yet.</u>
11	Q. So that would show that there are now a total of
12	seven producer-handlers in the Pacific Northwest.
13	A. Correct.
14	O. Okay. Let's turn and look to Exhibit 51. In the
15	footnote number 1 of this exhibit, you identify the
16	definition of a small business in terms of a producer and as
17	also in terms of a plant; is that right?
18	A. Correct.
19	Q. Now, is this footnote the language, more or less,
20	that appears as part of the notice to this hearing, the
21	initial the original notice of holding this hearing?
22	A. I don't believe I made a direct comparison
23	between this footnote and that. It is a common description
24	that we use in generating information for dairy programs
25	with respect to the I believe it is the Regulatory

1	Flexibility Act.
2	Q. Okay. So when we come over here and we look at
3	this column called "pool producers," and I guess there's
4	three columns underneath that
5	A. Yes.
6	Q and it says that for example, in the
7	Pacific Northwest, that there are 574 small, is what you
8	have; right?
9	A. Correct.
10	Q. Now, does that mean, then, that those are 574
11	producers that have less than 500,000 pounds per month?
12	A. Correct.
13	Q. And when you provide the percentage here, this is
14	of the number of producers but not the volume that they
15	contribute to the order; is that right?
16	A. That would be correct.
17	Q. Do you have or did you ever compute what the
18	percentage of the milk would be?
19	A. I don't recall offhand that we've done that, but
20	we certainly could do that.
21	Q. How hard is that to do?
22	A. It would take a phone call and some Excel work.
23	Q. Spreadsheets are wonderful.
24	A. Yes, they are.
25	MR. YALE: We would make that request if it could

1	be done timely through the rest of this hearing.
2	Q. (By Mr. Yale) Now, moving over, we have fully-
3	regulated pool plants, and you've got 24, and then you've
4	got 11 that are small.
5	A. Correct.
6	Q. Now, these do not include any of the producer-
7	handlers; right?
8	A. By definition, they are not fully-regulated pool
9	plants.
10	Q. These are 7A plants?
11	A. 7A, 7B, 7C, 7D.
12	Q. Okay. And again, it says that there are 11 that
13	are small. Now, in determining that they were 11 small, is
14	it your understanding they have less than 500 employees?
15	A. Their operations have fewer than 500 employees,
16	yes.
17	Q. Does the market administrator get that
18	information?
19	A. We use our judgment, and we also contact the
20	handlers to determine whether they have 500 employees or
21	not.
22	Q. So but it has nothing to do with how big their
23	producers are; right?
24	A. (No response.)
25	O. I mean that supply that plant. It has no

1	correlation; right?
2	A. There is no correlation.
3	Q. I mean, for example, they could have however few
4	it would take of the large producers over there in that
5	first section, to supply all their needs, and they could
6	receive all their milk from large producers, or not small,
7	as you define them, and they'd still be a small plant;
8	right?
9	A. Correct.
10	Q. And is that the same situation for the partially-
11	regulated pool plants?
12	A. That would be true also.
13	Q. All right. Now and the exempt plants, same
14	situation?
15	A. That would be true also.
16	Q. And non-pool plants.
17	A. That would be true also.
18	O. So let's now talk about the producer-handler
19	plants, and you indicate first of all, this is as of June
20	of last year and it's not as of November; right?
21	A. That is correct.
22	Q. So we're talking about nine and not seven.
23	A. Correct.
24	Q. Okay. And you indicate that there are two small
25	producer-handler plants; right?

1	A. Correct.
2	Q. And are you saying, in the same way that you did
3	for the fully-regulated, the partially-regulated, the
4	exempt, and the other non-pool plants, that when one sees
5	that there are two small producer-handler plants, there are
6	only two producer-handler plants that have fewer than 500
7	employees?
8	A. As I said in my previous testimony and I may
9	add: the notation of producer-handler plants, it may be
10	better to have that column "producer-handlers." And with
11	respect to producer-handlers, we determined we
12	categorized the small producer-handlers as those with less
13	than 500,000 pounds of milk production.
14	O. Because you when you look at a producer-
15	handler, this is within your agency, within your department,
16	right, that that's how you categorize them routinely?
17	A. That's how I categorized them for this table.
18	O. Were you requested to categorize them that way by
19	Mr. Van Damme or Mr. Marshall?
20	A. As I said earlier, Mr. Van Damme requested a
21	breakdown of small producers.
22	Q. Okay. So let's come back, though, that this is
23	that you have a label as producer-handler plants; right?
24	A. Right.
25	O. And also over here you have this thing of "total

1	plants"; is that correct?
2	A. Correct.
3	Q. And one can take the eleven fully-regulated, the
4	three partially-regulated, the two producer-handler plants,
5	the one exempt, these are under the "small," and the 24, and
6	that equals the 41?
7	(Pause.)
8	A. Yes.
9	Q. Okay. So if as producers, because they
10	produce more than 500,000 pounds, you're saying that these
11	producer-handlers would qualify as a large producer under
12	the definition of the Department; is that right?
13	A. (No response.)
14	O. At the farm level.
15	A. Could you repeat that?
16	Q. Yeah, I'd be happy to. Is the what you're
17	saying is that this number 2 one way of the real way
18	to speak to this is, is to say if you look at the size of
19	the farm operation of the producer-handlers and the volume
20	of milk that they produce right? that they have more
21	than 500,000 pounds of milk per month.
22	A. Correct.
23	Q. Or the two have less than 500,000.
24	A. Correct.
25	O. All right. But you cannot say by looking at this

1	that these two plants have or that seven of these plants
2	have more than 500 employees at the plant; right?
3	A. No, you could not.
4	Q. Now, if you were to designate for producer-
5	handler plants the number of producer-handler plants that
6	have more than 500 employees, how many would remain how
7	many small plants would you then have?
8	A. I believe it would be zero, for the Pacific
9	Northwest order. I'm not as familiar with the Arizona-
10	Las Vegas order, but I believe that would be zero also.
11	Q. And therefore, then, the number of total plants
12	that were small would then be 39, right, for the Order 124?
13	A. Correct.
14	O. Based upon your testimony, are you willing to
15	modify the exhibit to reflect both the fact that the
16	producer-handler plants as listed in here should be zero as
17	small and that the reflection of this testimony that you
18	have as printed really refers to the size of their farms?
19	(Pause.)
20	A. Yes.
21	Q. Now, I'd like to turn our attention to the second
22	page of this exhibit, a little simpler questions. When you
23	talk about average pounds by size range, are we talking
24	about Class I usage or total receipts of the plants?
25	A. We're speaking of the table contains

1	information on Class I route dispositions.
2	Q. And that's all it is.
3	A. Correct.
4	Q. And does that route that excludes plant-to-
5	plant transfers?
6	A. Yes, it does. I guess if product was transferred
7	from one plant to another and then went out on routes, the
8	second plant would have those routes in this data.
9	Q. What about transfers to an out-of-area, non-
10	federally-regulated route distribution plant: it would be a
11	non-pool plant under the order, but would that be included?
12	A. This is total route dispositions, not route
13	dispositions defined within an order area.
14	MR. YALE: I have no other questions. Thank you,
15	Your Honor.
16	THE COURT: Okay. Is your objection continuing
17	or can I admit Exhibit 51 at this point?
18	MR. YALE: Amended as I'm not going to I'll
19	withdraw it as long as the his testimony to his
20	amendments are part of that.
21	THE COURT: Obviously it is.
22	MR. YALE: Yes, right.
23	THE COURT: So I'm going to admit Exhibit 51.
24	(Exhibit No. 51 was received.)
25	THE COURT: Mr. Ricciardi, do you have questions

1	of the witness?
2	MR. RICCIARDI: A couple, Judge. Thanks.
3	Al Ricciardi, on behalf of Sarah Farms.
4	<u>CROSS-EXAMINATION</u>
5	BY MR. RICCIARDI:
6	Q. Good morning, Mr. Mykrantz.
7	A. Good morning.
8	Q. In the original notice, which is marked as
9	Exhibit 1, under the supplementary information, there's an
10	indication that the milk order program is subject to the
11	Regulatory Flexibility Act, and for purposes of that act,
12	there's a definition of a dairy farm as a small business if
13	it has an annual gross revenue of less than \$750,000;
14	correct?
15	A. If the
16	Q. If that that's what it says.
17	A it says.
18	O. Yeah. And a dairy products manufacturer is a
19	small business if it has fewer than 500 employees; right?
20	A. I wouldn't argue with that, no.
21	Q. All right. Now, with regard to so I
22	understand it, with regard to Exhibit Number 51, the first
23	table, particularly footnote 1, what you actually did was,
24	in preparing this table, you changed the definitions that I
25	just talked about from Exhibit 1 under the Act, at the

1	request of Mr. Marshall or Mr. Van Damme; correct?
2	MR. BESHORE: I object to that, Your Honor. It
3	mischaracterizes his testimony.
4	THE COURT: Well, why don't you try to answer
5	that question and characterize your I don't mean to
6	<u>characterize</u>
7	MS. DESKINS: Just for the record, that was
8	Mr. Beshore that testified.
9	THE COURT: Thank you for that.
10	THE WITNESS: Could you repeat the question?
11	THE COURT: He's asking you why don't you explain
12	why your definition is different than the supplemental
13	notice. Would it help if you had the supplemental notice in
14	front of you? Is it Page we're talking about forty six
15	five oh six, is that what it is? Does that sound right to
16	you?
17	MR. RICCIARDI: It sounds right, Judge. I just
18	handed it back. Forty six five oh six, right.
19	A. Mr. Van Damme requested that the information be
20	defined on a producer basis, not on a plant basis.
21	Q. (By Mr. Ricciardi) And if a request had been
22	made to you without that type of a definition from
23	Mr. Van Damme, would the table be different?
24	A. I really couldn't say, because we weren't asked
25	the other way.

1	Q. Essentially, this table is the way it is because
2	of the limitations provided to you by Mr. Van Damme;
3	correct?
4	A. He asked for it on a producer basis.
5	MR. RICCIARDI: Nothing further. Thanks.
6	THE COURT: Questions on the proponents' side?
7	You can go ahead, Mr. Beshore.
8	MR. BESHORE: Marvin Beshore, for Dairy Farmers
9	of America.
10	CROSS-EXAMINATION
11	BY MR. BESHORE:
12	Q. Mr. Mykrantz, with respect to Exhibit 51, the
13	second page, if you look at the or the second table I
14	guess I should say, the first step, information set, number
15	of plants by size range, calling your attention to 2002
16	well, looking down the "greater than 1 million" column,
17	which is the first column, there's a reduction from five to
18	four from 2000 to 2002. Do you see that?
19	A. Yes, I do.
20	Q. Is it possible and do you know whether one of the
21	producer-handlers that was greater than 1 million in 2000
22	had less than 1 million pounds in route disposition in
23	December of 2002 and appears in the "less than 1 million"
24	column?
25	A. Could you repeat that?

1	Q. Yes. There's a reduction in the number of
2	producer-handlers with route disposition greater than
3	1 million pounds between 2000 and 2002, and these are the
4	month of December in each year; correct?
5	A. Correct.
6	Q. Okay. There were five in the year 2000 and four
7	in the year 2002. I'm my question is, is it possible
8	that that is not that reflects the fact that one of those
9	same producer-handlers had less than 1 million pounds of
10	route disposition in December of 2002 as opposed to: just
11	went out of business?
12	(Pause.)
13	A. I don't recall offhand.
14	O. Now, let's look at the bottom part of the same
15	page here, Pacific Northwest order 7A plants, and in 2002 -
16	- by the way, 7A plants are fully-regulated plants, full
17	plants, under the order.
18	A. They are fully-regulated plants.
19	Q. Okay. And by "fully-regulated," they pay the
20	at least the minimum class prices for all of their
21	utilization of producer milk.
22	A. Correct.
23	Q. All their Class I dispositions which are
24	reflected on on this chart, Exhibit 51, they've paid at
25	least the Class I price for those poundages of Class I milk;

1	correct?
2	A. Correct.
3	Q. If you look at there were three fully-
4	regulated 7A plants with less than 4 million pounds of Class
5	I route dispositions in December of 2002; correct?
6	A. Correct.
7	O. Now, if you assume with me for a moment that the
8	information you've previously placed in the record shows
9	that the three largest producer-handlers in the Pacific
10	Northwest averaged 4.7 million pounds of Class I route
11	disposition per month, would it be correct that those fully-
12	regulated handlers' accounting at Class I prices were
13	smaller, on average, than the three largest producer-
14	handlers?
15	A. I guess that would be true.
16	Q. And there are nine fully-regulated handlers in
17	the Pacific Northwest order and between 4 million and
18	10 million pounds of Class I per month; is that correct?
19	A. Nine 7A plants?
20	Q. Nine 7A plants, excuse me.
21	A. Yes.
22	Q. By the way, how many maybe it's on this table
23	or another table. The 7B, C, and D plants, how many of
24	those do you have?
25	A. Under the Pacific Northwest order it depends

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on the year and the month. I believe we have no 7B plants
 1
 2
     and at some time in the past there may have been 7C plants
     also. Two examples would be Farmers Cooperative Creamery
 3
     and Tillamook County Creamery Association, and no -- we
 4
 5
     didn't have 7D plants until January of 2003.
      Q. Okay. 7A plants are basically your distributing
 6
 7
     plants under the order.
        A. Pool-distributing plants.
 8
 9
         Q. Pool-distributing plants. So you had nine pool-
     distributing plants in the 4 million to 10 million Class I
10
     sales per month for December 2002; correct?
11
12
       A. Correct.
13
          Q. And if -- would it be fair to infer that it's
     possible locally that some of those were below the 4.7
14
     million figure and that that is the average producer-handler
15
16
     size of the three largest producer-handlers?
17
        A. Could you repeat that?
         O. Is it possible that some of those nine handlers
18
19
     were less than -- were in the 4 million to 5 million range?
20
        A. That's possible.
21
          Q. And where the average of those 4 to 10 million
     was -- of the nine plants was 6.8 million, as shown on
2.2
     Exhibit 51; is that correct?
23
24
       A. 6.857, yes.
          O. Now, if the largest producer-handler and the
25
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1	owner is approximately at that level of Class I sales, they
2	would then be larger than the three producer-handler
3	three fully-regulated plants that were less than 4 million
4	and at the average size for nine additional fully-regulated
5	plants; correct?
6	A. I guess if you're saying if what you're saying
7	about the producer-handler size is true, that would be true
8	also.
9	(Pause.)
10	MR. BESHORE: Thank you.
11	THE COURT: Any further questions of this
12	witness? Ms. Deskins.
13	MS. DESKINS: Charlene Deskins, United States
14	Department of Agriculture, Office of General Counsel.
15	REDIRECT EXAMINATION
16	BY MS. DESKINS:
17	Q. Mr. Mykrantz, I just want to clarify on Exhibit
18	51. The Department doesn't have a definition of what a
19	small producer-handler is or a large producer-handler;
20	correct?
21	A. We get asked by dairy programs to put together
22	information for purposes of the Regulatory Flexibility Act,
23	that has asked us to put producer-handlers into the small
24	versus large category based on the 500,000-pound limit.
25	Q. For the "small business" definitions; correct?

1	A. Correct.
2	Q. Okay. And with this chart, you're not trying to
3	say the Department has taken any position on what small
4	producer-handlers are or large producer-handlers are?
5	A. No, I am not.
6	Q. You were just responding to a request that you
7	produce this table based on a certain definition they gave
8	you.
9	A. Yes.
10	MS. DESKINS: I have no further questions.
11	THE COURT: Mr. Yale, you have a question?
12	MR. YALE: I have a follow-up.
13	Ben Yale.
14	<u>RECROSS-EXAMINATION</u>
14 15	RECROSS-EXAMINATION BY MR. YALE:
15	BY MR. YALE:
15 16	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what
15 16 17	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand
15 16 17 18	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the
15 16 17 18 19	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the producer-handlers who have more than 500,000 pounds of milk
15 16 17 18 19 20	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the producer-handlers who have more than 500,000 pounds of milk production, that they view those as large businesses, under
15 16 17 18 19 20 21	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the producer-handlers who have more than 500,000 pounds of milk production, that they view those as large businesses, under the Regulatory Flexibility Act?
15 16 17 18 19 20 21 22	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the producer-handlers who have more than 500,000 pounds of milk production, that they view those as large businesses, under the Regulatory Flexibility Act? A. I don't know what dairy programs uses those
15 16 17 18 19 20 21 22 23	BY MR. YALE: Q. Mr. Mykrantz, I want to follow up with what Ms. Deskins just asked and I want to make sure I understand it. Are you saying that the Department determines the producer-handlers who have more than 500,000 pounds of milk production, that they view those as large businesses, under the Regulatory Flexibility Act? A. I don't know what dairy programs uses those numbers for; we simply put them together based on the

1	you are not informing them that, as plants, that they're
2	smaller than 500 employees; right?
3	A. We were not asked to put the numbers together in
4	that manner, no.
5	Q. By dairy programs?
6	A. Correct.
7	O. So if I have a you had a line of questions
8	here by Mr. Beshore of plants that are less than 4 million
9	pounds and some 4 to 10 million; right?
10	A. Correct.
11	Q. All right. So if you have a plant in the state
12	of Washington that's a 7A plant that's 5 million pounds,
13	you would unless it's associated with some other larger
14	enterprise, it would probably be a small business; right?
15	A. Just based on their volume I couldn't determine
16	that.
17	Q. But I mean your experience. I mean, do you know
18	of any 5-million-pound plants that are by themselves,
19	individual single-plant enterprises, that are not small
20	businesses, that have about 5 million pounds' production?
21	A. I can't think of any offhand, no.
22	Q. So for the moment bear with me a second
23	let's assume that that plant is a small business, you've
24	determined it has less than 500 employees, and you would
25	report that to dairy programs as a small business; right?

1	A. If it had fewer than 500 employees, that would
2	<u>be.</u>
3	Q. But a producer-handler with 5 million pounds of
4	route distribution, with less than 500 employees in the
5	plant by the way, do you have I think you've testified
6	that if you looked at the employees, all the producer-
7	handlers in the Pacific Northwest would be small businesses.
8	Right? Just based on size of producers or size of
9	number of employees.
10	A. I don't recall us ever surveying producer-
11	handlers to determine if they have 500 employees. We are
12	asked to put small producer-handlers in the or put
13	producer-handlers in the small category based on their milk
14	production.
15	Q. Now, let's let me take it to another step,
16	then. Under two of the proposals submitted in this hearing
17	I mean, you're aware of the proposals before the
18	Secretary; right?
19	A. I'm aware of them, yes.
20	Q. And two of those are suggesting that if a
21	producer-handler has more than 3 million pounds of milk in
22	Class I during the month, that they would be treated as a 7A
23	plant and have to pay into the pool and receive the you
24	know, for their classified milk and receive back a blend;
25	right?

1	A. Correct.
2	Q. All right. Now, is that regulation on their
3	Class I sales been based upon their plant operations and
4	sales or is it based upon their farm production?
5	A. To my understanding, it's based on their plant
6	sales.
7	O. So do you have any knowledge whether dairy
8	programs, in doing its Regulatory Flexibility Act analysis
9	of these proposals, is going to view the impact of those
10	proposals on those operations as producers or as plants?
11	A. I don't know.
12	MR. YALE: I don't have anything else.
13	MR. RICCIARDI: Al Ricciardi for Sarah Farms.
14	RECROSS-EXAMINATION
15	BY MR. RICCIARDI:
16	Q. Mr. Mykrantz, Exhibit 51 again, table number 1, I
17	guess, under Federal Order Number 131, the category of
18	producer-handlers, plants, you've got a total of two listed
19	there and one as small; correct?
20	A. Correct.
21	Q. And what did you do to define what producer-
22	handler was a small plant?
23	MR. ENGLISH: Asked and answered, this is Charles
24	English, for Shamrock; this is the fifth or sixth time he's
25	been asked to go through this analysis, and we're going to

1	hear the same answer for the sixth time.
2	THE COURT: I'm going to let him answer the
3	question.
4	MR. ENGLISH: We've been an hour on this exhibit.
5	THE COURT: You can answer the question.
6	A. As I said earlier, the column entitled "producer-
7	handler plants" might be better described just as "producer-
8	handlers, and to I guess we use the 500,000-pound
9	threshold as the dividing line between what we can what
10	we would count as small versus large.
11	Q. (By Mr. Ricciardi) And you did not use the
12	500-employee threshold to determine whether or not it was
13	small versus large; correct?
14	A. No.
15	Q. Do you know, if you had used that particular
16	threshold, whether both of the producer-handlers would be in
17	the "small" category, on this table?
18	A. I'd have to research that question.
19	Q. You never looked at that?
20	A. I guess we did not prepare that prepare this
21	table with that in mind, no.
22	Q. If you were to assume now for purposes of your
23	testimony at this moment that in fact the producer-handlers
24	in Order 131, both of them, had less than 500 employees,
25	then both of them would be categorized as "small" on this

1	table; correct?
2	A. If we use I'd have to do some research on
3	determining that.
4	Q. I understand, and I ask you to make the
5	assumption, and I realize that you don't have that
6	information in front of you, but if you assume that both of
7	the producer-handlers had less than 500 employees
8	collectively, then in this table both would be categorized
9	as small; correct?
10	A. This table defines producer-handlers on their
11	on the basis of their farm milk production.
12	Q. I understand, and I've asked you to change that
13	and instead look at the number of employees, and if you did
14	that, then they both would be defined as small. Correct?
15	A. If you're saying they're both small, then they
16	would be both small.
17	MR. RICCIARDI: Correct. I guess that's the way
18	we do things here. That's fine, Judge, thanks.
19	THE COURT: Go ahead, Mr. Beshore.
20	<u>RECROSS-EXAMINATION</u>
21	BY MR. BESHORE:
22	Q. Mr. Mykrantz, with on the first table of
23	Exhibit 51, did anyone instruct you how to classify exempt
24	plants? As large or small.
25	A. According to the footnote, if an exempt plant was

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1
     part of a larger entity, say a university or charity or some
 2
     other operation, that -- where the larger entity had more
     than 500 employees, we would put that in -- we would not
 3
     consider that as small.
 4
 5
       O. Okay. And I understand that's how you have --
     how you have presented the information, what your table
 6
     shows. My question was: Did Mr. Van Damme instruct you to
 7
     segregate or classify exempt plans in that way?
 8
 9
        A. No, he did not.
10
       O. Okay. That was a matter of judgment that you
     made or it was made by the Department --
11
12
          A. It was a matter of judgment.
13
          Q. Okay. And if you look at the Washington State
     Creamery, for instance, they -- if they weren't an exempt
14
     plant -- by the way, the definition of "exempt plant" is
15
16
     what, less than 150,000 per month, of volume?
17
       A. Correct.
18
          O. Okay. Now, if they -- so you have a large --
19
     you've classified Washington State University Creamery as a
20
     large exempt plant even though its volume is less than
21
     150,000 pounds per month; correct?
2.2
       A. Correct.
23
          Q. And you did that because, as an employer, it has
24
     more than 500 employees; correct?
          A. Washington State University has more than 500
25
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1	employees, yes.
2	Q. Okay. And that was done, as you've testified, on
3	the basis of your judgment; correct?
4	A. Correct.
5	Q. And if you were using that your own
6	independent judgment, applying that same principle that if
7	it's a large for either test, it's large, you're applying
8	the same principle to producer-handlers that were large at
9	the producer level, you'd classify them as large also, would
10	you not, applying the same principle?
11	One would, I would say, one would. If one
12	applied the same principle, that if you're large for either
13	test you're large, you'd classify producer-handlers that are
14	large at the producer level as large.
15	A. I don't think I would go that far. I would say
16	if we had instructions to define it that way, that's the way
17	we would label it.
18	Q. But I'm not instructing you; I'm just asking you
19	a question. If the test you were applying was: if you're
20	large on either end you would be considered large, or not
21	small, then, if a producer-handler is not small on the
22	producer side, even if it's small on the handler side, it
23	would be: not small, would it not?
24	A. I quess I don't feel comfortable going into the
25	specifics of what I would do. Maybe we'd leave it to the

1	secretary?
2	MR. BESHORE: Thank you.
3	THE COURT: Mr. Berde, you have questions, go
4	ahead.
5	MR. BERDE: Sydney Berde for United Dairymen.
6	RECROSS-EXAMINATION
7	BY MR. BERDE:
8	Q. In the course of your testimony I think you
9	indicated that on Exhibit 51 the column "producer-handler
10	plants" would more properly be described as "producer-
11	handler, eliminating the word "plants." Is that correct?
12	A. Correct.
13	Q. In that case, then, any producer-handler whose
14	dollar volume, production, was over 750,000 per year, or who
15	marketed more than 500,000 pounds per month, would not be a
16	small business, would it?
17	A. No, it would not.
18	MR. BERDE: Thank you.
19	THE COURT: Anyone else? Mr. Ricciardi, go
20	ahead.
21	MR. RICCIARDI: A follow-up, Judge, based upon
22	the last question, I have a concern.
23	FURTHER RECROSS-EXAMINATION
24	BY MR. RICCIARDI:
25	O. On Exhibit 51, with regard to Federal Order
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1	Number 131, during the period of time that is represented by
2	this table, how many producer-handlers were in Order 131?
3	A. In June 2003?
4	Q. Yes.
5	A. I believe it was two.
6	Q. And if there are less than three is the
7	information that is provided to the Department confidential?
8	A. Oftentimes when we break categories down into
9	indefinite ranges we will publish a number that represents
10	<u>fewer than three handlers.</u>
11	Q. So in reality part of Exhibit 51 doesn't
12	represent an indefinite range, it represents at least a
13	definite range, because it makes assumptions as to how much
14	milk production per month; correct?
15	A. Maybe I misspoke on the "indefinite." It does
16	provide a threshold below which you could determine the
17	volume or or have an you'd get an idea of the volume
18	of that producer-handler, for example.
19	Q. And therefore Exhibit 51, in reality, with regard
20	to Federal Order 131, would be in violation of the
21	Department's policy with regard to providing information
22	concerning producer-handlers; correct?
23	MS. DESKINS: Your Honor, I'm going to object to
24	that. This witness wouldn't be in a position to
25	THE COURT: Well, I don't know that. He can

1	answer for himself, and if he can't answer it, then we'll
2	<u>let you talk about it.</u>
3	Answer that question, if you know the answer,
4	Mr. Mykrantz.
5	THE WITNESS: Could you repeat the question?
6	MR. RICCIARDI: Can you read it back to us?
7	THE COURT: We don't have we have a tape
8	MR. RICCIARDI: I forgot, Judge. I apologize.
9	Q. (By Mr. Ricciardi) What I asked specifically
10	was: Then Exhibit 51, at least as it relates to 131, would
11	be in violation of the Department's policy because it would
12	provide specific information regarding volumes concerning
13	Exhibit Order 131; correct?
14	A. I do not believe so.
15	MR. RICCIARDI: Nothing further.
16	THE COURT: Anyone else?
17	(No response.)
18	THE COURT: You may step down, Mr. Mykrantz.
19	(Witness excused.)
20	THE COURT: We'll take a break now. Let's come
21	back at 10 o'clock.
22	(Off the record and reconvened.)
23	THE COURT: On the record. Mr. Yale, call your
24	witness, please.
25	MR. YALE: Yes. Call Mr. Joe Albright.

1	THE COURT: Mr. Albright, I hope you like our new
2	seating arrangement; it's a lot safer than the last one.
3	(Laughter.)
4	THE COURT: If you'd please raise your right hand
5	<u>I'll swear you in.</u>
6	W. JOE ALBRIGHT, OPPONENTS' WITNESS, SWORN
7	THE COURT: If you would please state and then
8	spell your name for the record.
9	THE WITNESS: My name is W. Joe Albright,
10	<u>A-l-b-r-i-g-h-t.</u>
11	THE COURT: Okay, your witness, Mr. Yale.
12	MR. YALE: Thank you, Your Honor.
13	<u>DIRECT EXAMINATION</u>
14	BY MR. YALE:
15	Q. Mr. Albright, where are you currently living?
16	A. I reside at 2000 Williams Drive, Sulphur,
17	<u>Oklahoma, 73086.</u>
18	O. And what are you currently doing?
19	A. I'm raising horses and I'm raising hay. All the
20	cows I'm back to where the cows were, I was raised on a
21	dairy farm, and I'm back to the same farm; the cows are gone
22	and I've got horses.
23	Q. Now, prior to this hay and horses you were
24	involved in the dairy industry; is that right?
25	A. (Nods head) Since I was six years old.

1	O. All right.
2	A. Milking cows by hand.
3	Q. And what can you kind of give us a brief
4	excursion through your life, particularly in the area of the
5	dairy interests and your employment
6	A. Well, during World War II, the war took all my
7	older brothers and I basically ran the dairy farm through
8	high school; then I drafted into the Navy; and then out of
9	the Navy I went to got my degree in business, business
10	B.A. degree. In '49 I began working with the Central
11	Oklahoma Milk Producers Association as a milk tester and
12	going to night school to finish my degree.
13	Then when the new federal milk order came into
14	Oklahoma City, I was hired there as a milk tester. Then I
15	was an auditor, and I had a two-year break for the Korean
16	conflict, I got drafted twice, and after that I was an
17	officer, and then I went to several places, I went to
18	Nebraska, I went to Utah, I went to Denver, assistant market
19	administrator.
20	Then I spent six years in Washington, D.C., in
21	the order enforcement branch of the dairy division, where I
22	worked hand in hand with the attorneys office to enforce
23	<u>federal milk orders.</u>
24	Then I went to Rochester, Minnesota, as an
25	assistant again, and to Denver as an assistant, and as an

1	acting in Denver. The last 22 years of my career was spent
2	in Phoenix, Arizona, as market administrator.
3	I retired January 1998, six years ago, and since
4	that time I've been inactive.
5	Q. Just raising horses and raising hay.
6	A. That's it.
7	O. I want to ask you a couple background questions,
8	then I want to get into some of the meat of your position in
9	this hearing. First off, do you know what the primary
10	issues are as part of this hearing?
11	A. Well, as I understand it, the intent is to fully
12	regulate under the practicing [phonetic] provisions any
13	producer-handler for which any month it has route
14	dispositions in excess of 3 million pounds.
15	Q. And on those producer-handlers that would be so
16	regulated, what is the impact, as you understand it? I mean
17	what changes for them?
18	A. Well, they'd be subject to the practicing
19	provisions and their milk would be subject to pooling, under
20	the pool, with all the other regulated handlers, and then
21	they draw out of the pool, the blend, for their production,
22	pay into Class I for Class I use and draw out the difference
23	[phonetic] between blend and 1 I mean pay in the
24	difference between blend and 1 for the Class I utilization
25	and draw out between a blend and a class a lower-class

utilization.
And if their total Class I utilization exceeded
the market-wide, then their net would be a minus from the
pool.
Q. In other words, they would end up paying money
in, more than they got back.
A. Right. They wouldn't get anything back at all;
they'd just pay in.
Q. Okay. Now, based upon your experience and
knowledge within the market administrator's office, what do
you understand the policy or the goal of the Agricultural
Marketing Agreement Act to be?
A. Well, the Secretary was told by Congress to
establish orderly marketing and to set minimum prices and
protect the interests of the consumer, and basically that's
it, set a price to produce that will ensure a certain
percent of parity, where they make money.
O. So how does the Secretary protect the interests
of the consumer?
A. Well, Congress told him to keep the prices
reasonable but have the prices to the dairy farmers at a
level that would ensure an adequate supply of pure wholesome
milk year-round but not let the price get excessive, where
the consumer could obtain milk at a reasonable price.
O. And under the current situation, is that public

1	interest being served, to your knowledge, or belief?
2	A. Well, there's conflict in regards to an adequate
3	supply of milk.
4	Q. And what's that conflict?
5	A. Well, we're getting a little bit on base here.
6	The Dairy Production Stabilization Act of 1983, it reduced
7	the blend price to producers, they just took 15 cents off
8	the blend price for generic advertising of fluid milk and
9	cheese, and I have a table here that shows the money spent
10	for generic advertising, fluid milk, and for cheese for 20
11	years, 1983 through 2002. It was prepared by Todd M.
12	Schmit, S-c-h-m-i-t, or Cornell University on October 2,
13	<u>2003.</u>
14	Let me get down here, I've got some percentages
15	here.
16	(Pause.)
17	Well, I better go by memory. I think the first
18	year, 1983, the total money spent for generic advertising
19	was about 81 percent for class for cheese and 19 percent
20	for fluid.
21	The last two years, 2001 and 2002, two-thirds
22	each year of the money was spent for cheese promotion and
23	one-third for fluid milk promotion, but for the 40 for a
24	20-year period there was a 43 percent for cheese and 57
25	percent for fluid milk. So this encouraged production of

1	more milk for cheese.
2	When I was in California, at the dairy forum, I
3	was invited over there last month to discuss the industry
4	problems, and I asked the attendants why would a fluid milk
5	producer want to give up 15 cents per hundredweight each
6	month to advertise cheese.
7	MR. BESHORE: Your Honor, at this point I'd like
8	to interpose an objection. We're not litigating the 15-cent
9	assessment on producers for generic promotion in this forum.
10	I really Mr. Yale asked for this, you know, description
11	of the effect of the '83 Act in generic promotion. I don't
12	see what it has to do with this proceeding at all. I hate
13	to interrupt Mr. Albright, but he's certainly
14	knowledgeable about many things in the industry, but this
15	has nothing to do with the proceeding. Mr. Yale is
16	<u>litigating the issue elsewhere</u>
17	MR. YALE: No, I'm not litigating it anywhere.
18	THE COURT: Okay, let me ask, Mr. Yale go
19	ahead, Mr. Yale, what's your response?
20	MR. YALE: First of all, I'm not litigating the
21	issue anywhere.
22	Secondly, the issue with Mr. Albright: A)
23	If they would be patient, we're getting there.
24	This is an important part of his testimony, and this is
25	background.

1	We're not litigating the promotion, we're not
2	asking the Secretary to do that, but I will note that they
3	have in their proponents' testimony on numerous occasions
4	referenced provisions out of the milk fluid promotion and
5	the dairy promotion as support of their position of
6	3 million pounds and others.
7	So it's not, you know it's already been in the
8	record, but I you know, give us some point [sic.] and
9	you'll see how this ties up, but I mean
10	THE COURT: And if it's background to
11	MR. YALE: Yeah, it's background.
12	THE COURT: points that are part of the actual
13	litigation, then it's far easier to
14	MR. YALE: It's not and there is no litigation
15	that I'm involved in, that's going on, so it has nothing to
16	do with that whatsoever.
17	THE COURT: Well, whatever you this
18	rulemaking, whatever you want to call it, this here thing
19	that we're going through, if it's
20	MR. YALE: Oh, this.
21	THE COURT: Yeah.
22	MR. YALE: Yeah. This is
23	THE COURT: We're talking about, you know
24	MR. YALE: This hearing.
25	THE COURT: We have issues that are supposed to

1	be decided at this hearing
2	MR. YALE: And that's exactly where we're going.
3	THE COURT: and if where he's going is going
4	to get us there sooner rather than later
5	MR. YALE: Right.
6	THE COURT: then that would be good.
7	MR. YALE: It may not be the way Mr. Beshore
8	would like to see it
9	THE COURT: Well, it's he's your witness
10	MR. YALE: Right.
11	THE COURT: so you just go right ahead.
12	MR. YALE: Okay. Very well.
13	Q. (By Mr. Yale) We were talking about: that you
14	saw, as I recall, Mr. Albright there was you were
15	talking about the fact that the promotion was now starting
16	to spend more money towards the promotion of cheese as
17	opposed to fluid milk, and so the question comes down to:
18	Is it your understanding, under the AMAA, that
19	the Secretary is obligated to supply a sufficient supply of
20	cheese or is it to supply a sufficient supply of fluid milk?
21	A. He's to minimize application of manufactured
22	milk, that's in the Act, and he's told to set a price
23	that'll ensure an adequate supply but not a surplus supply,
24	just an adequate supply, on a year-round basis. That's what
25	the Agricultural Marketing Agreement Act says specifically.

1	Q. So you indicated earlier that there was a kind
2	of a conflict that was going on between the AMA and the way
3	things are. Could you explain what that conflict is.
4	A. Well, the Dairy Promotion Stabilization Act of
5	1983 provides that each producer have 15 cents per
6	hundredweight deducted from its check to pay for generic
7	advertising for fluid milk and for cheese. That's, to my
8	thinking, in conflict with the adequacy as asked for in the
9	Agricultural Marketing Agreement Act of 1935 and -7,
LO	<u>et cetera, et cetera.</u>
11	Q. I'm not trying to put words I want to ask this
12	question so that I can make sure we're clear. What you're
13	saying is: it's your understanding under the AMAA that the
L4	Secretary is obligated to supply an adequate supply of
15	beverage milk and drinkable milk but not manufactured milk.
16	A. Not manufactured milk because of milk to
L7	babies and children is a vital product to the American
L8	public, and that's what the whole Act was about: to be sure
L9	of an adequate supply of fluid milk only.
20	Q. Okay. So let's move on, then, and let's let's
21	discuss
22	A. No, I want to tell you about this story
23	Q. Oh, I'm sorry; we were interrupted. Thank you.
24	A in California. I was invited over there to
25	discuss I was a market administrator for Phoenix for

1	several years, so I guess that's why I got the invite, it
2	was last month.
3	So I asked the question of why would a fluid milk
4	producer want to give up fif 25 15 cents a month to
5	advertise cheese, and I was told and of course they were
6	unguard weren't on guard, they were not in a hearing or
7	anything, they said, Well, the fluid milk was saturated and
8	the producers wanted to expand. I said, Well, is all this
9	milk going to cheese, is that being produced as a reserve
10	for fluid milk or is it being produced for cheese, and it
11	came back: "Cheese."
12	And then the question came up about termination
13	of the Western order and the discussion was, "Where is that
14	cheese milk going?" Well
15	MS. DESKINS: Your Honor, at this point I think
16	we're going to have to object to it being beyond the scope
17	of the Notice. I mean, the Western order and that
18	relationship to fluid milk, I don't think that's relevant.
19	THE WITNESS: It's relevant in regard to what is
20	reserved for fluid use.
21	THE COURT: Go ahead. Mr. English has a
22	question.
23	MR. ENGLISH: Your Honor, Charles English, for
24	Shamrock and Dean Foods.
25	A little belatedly on the last two, I think I see

1	where we're going with the third one, which is: in each
2	question there is some unnamed source whose testimony is now
3	coming in as pure hearsay, and while hearsay can get in in
4	certain circumstances in these proceedings, we don't even
5	know the names of the people who said those, we don't know
6	the circumstances, it's unguarded
7	THE WITNESS: I can tell you I can tell you
8	the names.
9	MR. ENGLISH: but it is it is hearsay being
10	put into this record for propositions that have nothing to
11	do with this hearing, and it's so far beyond the scope of
12	where we are and where we're going, and I just I think
13	that we are somewhat deliberately going far afield to deal
14	with issues that have nothing to do with this proceeding,
15	and I agree with Ms. Deskins' objection as well.
16	THE COURT: Mr. Yale, we do seem to be getting a
17	little bit off the issues that we have here, I mean I just -
18	- if you could focus your witness a little bit and get on
19	these issues
20	MR. YALE: We'll try to
21	THE COURT: I mean, in terms of the hearsay, you
22	know, the Secretary is capable of you know, I'm pretty
23	well I'm letting I've been letting in a lot of stuff
24	on both sides here, and at this point, you know, I'm not
25	going to knock something off because it's hearsay. I mean,

1	you know, the Secretary can give evidence the weight that
2	she thinks it's due. But if we can get a little more
3	focused here, we might move along
4	MR. YALE: I'm trying to get there, and but
5	<u>let me I want to speak to Ms. Deskins' objection.</u>
6	We are not challenging the Secretary's decision
7	on the Western order, and if you give me and I give me
8	some patience, but I'm going to get this point across, and
9	it all ties together, trust me, and it all comes
10	together. So let me run a few questions and see where we
11	go.
12	Q. (By Mr. Yale) Mr. Albright, you talk about a
13	reserve supply. Okay? Now, in the federal orders we have -
14	- and what we're talking about here with these producer-
15	handlers is milk that's gone into beverage use; right?
16	A. That's right.
17	Q. All right. And you've testified that the purpose
18	of the Act is to supply a sufficient quantity of that to the
19	consuming price at a reasonable price; right?
20	A. At a reasonable price (nods head).
21	Q. All right. Now, you mentioned in your discussion
22	about the California and the Western order this issue of
23	reserve supply. What is a reserve supply?
24	A. It's milk that's produced in excess of Class I
25	needs, in case of an accident or in case of some other

1	mishap, just so there'll be some milk to back up any milk
2	that's needed for fluid consumption of the public, it's more
3	or less backup milk in case of you know, anything could
4	happen on a farm or somewhere where milk might be short, but
5	there'll be enough reserve to make up that temporary
6	shortage.
7	O. So that there's always a supply of milk for Class
8	<u>I use; right?</u>
9	A. That's right.
10	Q. All right. Now, you mentioned cheese milk.
11	What's the difference between cheese milk and reserve
12	supply?
13	A. Well, I think the proponents contend that all
14	milk produced is either used for Class I or reserved for
15	fluid use. When I say "Class I" I mean fluid use.
16	Q. Right.
17	A. But when they spend money and when they want to
18	expand for cheese, that means that cheese milk is not being
19	produced as a reserve for Class I. So we don't know today,
20	have any idea, what the reserve supply is for fluid use.
21	Q. Based upon your experience with the market
22	administrator's office in the Central Arizona order, you
23	were familiar with the statistics and the numbers that were
24	there, right, in terms of production and class
25	A. Well, it's been six years. I'll try what I can.

1	Q. I'm not asking: specific numbers.
2	And you've seen and heard testimony about some of
3	the numbers since then in those orders that have been
4	submitted at this hearing; right?
5	A. I've heard some of it.
6	Q. Yeah. You've been
7	A. Not all of it. Some.
8	Q. But you've attended all seven sessions
9	A. No, I've missed I've probably been in about
10	half or more of it.
11	Q. Okay. Now but I want to ask this question
12	based upon we'll do it with the Central Arizona when you
13	were there, but in your opinion well, first of all:
14	We have this milk, that's pooled milk; right?
15	This is milk that producers get a blended price for; right?
16	A. That's right.
17	Q. All right. So there's a size to that pool, how
18	much milk is qualified to receive that blend; right?
19	A. Right.
20	Q. All right. Now, based upon your testimony, that
21	you've talked about the reserve supply and the cheese milk
22	and the Class I usage, is there milk first of all:
23	In that pool, in that milk that is pool milk in
24	Arizona, there's milk that goes into Class I handlers;
25	right?

1	A. Yes.
2	Q. All right. And based upon your earlier
3	discussion of the reserve supply is there a reserve
4	supply of milk in Arizona, to meet that need?
5	A. Adequate and more.
6	Q. Okay. And is if you took all of the milk that
7	goes into Class I and what you believe to be adequate for
8	the reserve supply, is there additional milk that is being
9	used, that is being pooled, that is not going into the Class
10	I or as a necessary reserve for that Class I?
11	A. You know, that's in the minds of the dairy
12	farmer: did he expand based on Class I or did he expand
13	because the cheese market? and, you know, I think it's
14	pretty obvious but where the increased production was
15	increased for the purpose of.
16	Q. And it was not for the Class I; right?
17	A. I don't think it was for the reserve of Class I.
18	O. All right. Now, let's bring this to the issue of
19	producer-handlers, and producer-handlers, do they have a
20	reserve supply for their milk?
21	A. If they're smart they do. It's hard to keep
22	their customer they'd have to have a reserve supply or
23	otherwise they couldn't serve the customers.
24	Q. And how does the maintenance of that reserve
25	supply enter into their status in not being subject to the

1	minimum pricing and pooling under the federal orders?
2	A. Well, that reserve supply cannot receive any
3	price under the federal order program, it cannot be pooled,
4	it's left completely out of the pool, and they're left to
5	get what price they're able to get for that reserve milk,
6	and it hasn't been a concern to us, what prices they get.
7	O. Now, do you have an opinion as to whether or not
8	the producer-handlers are taking on an equal share of their
9	reserve supply as compared to other Class I plants that are
10	fully regulated?
11	A. I couldn't answer that question. It just depends
12	on how much cheese milk's out there and how much other
13	milk's being produced based on the support price and the
14	cheese price, so I I would presume the assumption was,
15	when producer-handlers were exempt, in '35, 1935, there's
16	testimony in the record that says that that market at the
17	time, of '35, the producer-handlers Class I was 50 percent
18	of the market. I guess I've lost the question, tell me the
19	question
20	Q. Okay. What I want to come back to is the reserve
21	supply. You know, in the Arizona order, you know,
22	approximately 20 percent of the milk goes into Class I, does
23	that sound about right?
24	A. I don't know. It's way down there somewhere.
25	O. Okay. Now, if when you talk about you just

1	mentioned that the producers in you know, there were 50
2	percent that were producer-handlers and they were they
3	represented 50 percent of the Class I and they were
4	balancing their milk. Right?
5	A. Uh-huh.
6	Q. So when you talk about balancing the milk, the
7	volume of milk that they had to balance, okay, do they do
8	you need to look at or are you suggesting to the
9	Secretary they need to look at all of the milk in the order,
10	including this milk that's going to the cheese milk, or do
11	they need to look at to whether they're just balancing
12	enough of their reserve supply so that they can meet their
13	customer needs?
14	A. Well, in '35 the assumption was that the other
15	the market had the same reserve as the producer-handlers
16	had, and I'd have to presume that same assumption is on
17	today, that the real reserve for fluid needs for the other -
18	- for the whole market is equal to what the producer-
19	handlers' reserve is. That's the assumption since '35, and
20	<u>I presume it's continues.</u>
21	Q. And the rest of the milk that is being pooled is
22	being used for purposes other than meeting the adequate
23	supply of beverage milk; is that right?
24	A. Well, yes, and whatever it's advantageous
25	cheese milk, quote unquote "cheese milk," is left out of the

1	pool, and when it's advantageous to put it back into the
2	pool and in both situations it lowers the blend price.
3	And also there's a give-up deal, there's riding
4	of the pool, all kinds of situations, you can ride the pool,
5	you bring the producers in and associated with a pool
6	plant, one day's delivery, they used to divert forever
7	[phonetic].
8	And then there's a give-up charge it's called,
9	when Florida and the southern part of the state need milk,
10	in shortage in the falls especially, they call on the
11	Midwest cheese plants for this milk to go down to where it's
12	needed for fluid use, and the cheese plant says I've
13	heard, and I don't think it's hearsay that that milk is
14	for our plant for our cheese and if we have to give it up
15	we're going to have a give-up charge and there's four of
16	them in California and one person set the give-up charge
17	amount at sometimes over 4 dollars a hundredweight.
18	Q. Now, let's take this discussion another step. I
19	think you indicated earlier on that the purpose of the
20	federal orders, the AMAA, was to promote orderly marketing.
21	Right?
22	A. Orderly marketing and ensure an adequate supply
23	of milk, being in the public interest.
24	Q. Okay. So how do you understand that the
25	Secretary is to maintain orderly marketing?

1	A. Well, obtain orderly marketing is simply to keep
2	an adequate supply of pure wholesome milk available on a
3	year-round basis. That would be orderly marketing.
4	Q. And again, this is dealing with the milk
5	available to the bottling or the beverage or the
6	beverage milk; is that right, is your understanding?
7	A. Yeah, bottling fluid, fluids, yes.
8	Q. All right. Now, in this area you know, you
9	talk about maintaining "orderly" what do you see as a
10	disorderly marketing condition?
11	A. Well, go back before the federal milk orders,
12	there were strikes, there were rifle firing [phonetic] in
13	the milk tanks, there were price wars, or in the fall, being
14	short of milk and having to go out to a farmer and say,
15	"I'll give you free hauling if you'll switch from the
16	processor and come to me." Then at spring flush he'd cut
17	him off because of having too much milk. And then in the
18	spring some processors might have too much milk so they
19	would and in order to get rid of it and not have to cut a
20	farmer off, they would cut the price, to get more sales, and
21	pretty soon you got a price war going on among handlers, and
22	that was disorderly marketing.
23	And under the orderly marketing, of the
24	Secretary, one of the policies was that any milk order that
25	would come about, that would come out of the handlers'

1	pocket rather than out of the producers' pocket, so there's
2	no more price wars.
3	Q. Based upon what you understand is going on today
4	in these orders, do you see any sign of any disorderly
5	marketing?
6	A. I haven't seen any sign.
7	O. Okay.
8	A. Now, go back to Kansas City in '35, when 50
9	percent of the milk, Class I use, was producer-handlers. If
10	that would have resulted in disorderly marketing, the
11	Secretary wouldn't have exempted those producer-handlers
12	from full regulation. So the criteria is: an adequate
13	supply. That's if you don't have an adequate there
14	have been hearings addressing situations where milk
15	supplying a local area has dried up because of drought, or
16	potential to dry up, and so there's been emergency hearings
17	to increase the Class I price, to encourage the producers to
18	produce more feed and get more milk, to offset the drought.
19	Q. Now, you mentioned this issue of these price wars
20	and competition between handlers for sales. What role does
21	the market administrator or the Secretary have regarding the
22	competition of handlers for milk sales?
23	A. Well, the Secretary has authority from Congress
24	to regulate unfair competition and unfair trade practice,
25	but I'm going to read you something here, okay, I'll get it

1	out of this
2	(Pause.)
3	The Milk Industry Foundation in 1992 issued a
4	series of legal what's called Legal Series, and I'll read
5	the first paragraph:
6	The Legal Reference Series" and this is the
7	first this is talking about the there's about six or
8	seven volumes. Other volumes critique the Agriculture
9	decisions and court cases.
10	But in this has a preface to that, and it
11	says: The Legal Reference Series is the first compilation
12	in the 30-year history of the federal milk marketing order
13	program whereby all of the important legal references are
14	available in a single source, document.
15	It represents a mammoth task, first authorized by
16	the Board of the Milk Industry Foundation over five years
17	ago. The document includes a complete annotated copy of the
18	Agricultural Marketing Agreement Act of 1937, as it is now
19	amended, and the Rules and Regulations governing the
20	administrative procedures applicable to amending federal
21	orders.
22	Now, on Part 4, entitled "Legislative History and
23	Comment, on Page 81, it states, and I'll just read from a
24	page here, it reads:
25	

1	competition and unfair trade practices have been construed
2	by the Department as pertinent to the milk order only within
3	the context of producer pricing.
4	"Several proposals for the employment of this
5	particular provision have been submitted, but none have gone
6	to hearing. Refusal of hearing have been made on the ground
7	that the practice involved must be shown to be directly
8	pertinent to producer pricing and not one turning on the
9	pricing of milk at retail.
10	This construction is believed to have been
11	influenced also by the earlier action of Congress in
12	withholding approval of resale price fixing."
13	Q. So to your knowledge, has the Secretary you've
14	read from that, but in your own knowledge, in your, what,
15	almost 40, 50 years with the federal orders, are you aware
16	of any time at which the Secretary has exercised any
17	authority on competition between handlers in their wholesale
18	or retail sales?
19	A. He has not chose to put that in the federal milk
20	order since '35.
21	Q. Now, in that same line, as a market
22	administrator, did you audited plants; right?
23	A. Oh, I was an auditor for a number of years.
24	Q. Right. And then as a market administrator and
25	assistant marketing you supervised and audited those

1	plants; right?
2	A. Yes.
3	Q. Okay. And you gathered a lot of information from
4	those audits; right?
5	A. Oh, yes.
6	Q. And then in fact some of the statistics that
7	Mr. Mykrantz and others have shown are the result of those
8	audits and that collection
9	A. Reports and audits.
10	Q. Reports and audits. The purpose of the audits is
11	to make sure the reports are accurate; right?
12	A. Right. Right.
13	Q. Okay. Now, during this period of time in which
14	you have done this auditing of these reports, have you ever
15	audited the prices that plants sell the milk for, to
16	wholesale or retail?
17	A. No the short answer is no, but but we'd
18	want to know that the price somehow was reasonable with the
19	volume, because we're concerned that the volume's correct,
20	not that the price between a processor and a customer is
21	correct but that the volume that goes to the customer is
22	correct.
23	Q. You would look at the gross sales just to make
24	sure that they've accounted for all the classified and
25	accounted for all their milk sales?

1	A. Yes. We want to be sure the dispositions are
2	correct.
3	Q. And your concern was more in terms of the higher
4	prices that would be sold as opposed to the lower?
5	A. Say that again.
6	Q. Your concern would be in terms of seemingly
7	higher prices as opposed to lower, because it might suggest
8	milk that wasn't fully reported?
9	A. Well, if the price was, say, double what it
10	should be, I'd say, well, you must have sold more milk than
11	you reported and I'd look into that very carefully, I'd go
12	to interview employees and check some more detailed records,
13	maybe go question a customer, because the marketing
14	administrator had investigative power, so I'd be I want
15	to be dang sure that the volume and the price was equal
16	was reasonable. But if it's high or low, I don't care.
17	Q. Right. And you didn't keep track of the prices
18	that the plant sold milk for.
19	A. No, no, no.
20	Q. All right. And as a market administrator, were
21	you concerned and check into situations in which there was a
22	shift in supply of milk between one competitor and another?
23	A. Was I concerned?
24	Q. Yes.
25	A. No, we don't have anything to do about who how

```
to buy milk, where, when, and wherever he wants to, we --
 1
 2
     that's not our concern. This order [phonetic] reports where
     he gets it and how he uses it.
 3
         Q. Did you have any concern whether or not a
 4
 5
     regulated handler was selling milk at a price less than what
     its raw milk cost and processing cost was?
 6
 7
         A. That doesn't come into our regulatory program.
 8
         O. Now -- so --
 9
         A. I guess I shouldn't say the -- not "ours"
10
     anymore, I'm retired, but --
          Q. Yeah.
11
12
          A. -- you know what I mean.
13
         O. You're not aware of any changes since you
     retired, on that issue, though, are you?
14
15
       A. I'm sorry?
         Q. You're not aware of any changes --
16
17
       A. No.
18
         O. -- since --
19
       A. No.
20
          Q. Now, we were talking -- I asked you a question
     about, you know, moving account to account. Is there an
21
2.2
     interest -- no, withdraw that.
23
          So the Secretary, in terms of this public
24
     interest you talked about, does not have an interest in
25
     terms of the competition at the retail or the wholesale
```

1	level for this milk; is that your understanding?
2	A. No, we have nothing to do with competition.
3	Q. Now, there are some provisions I think there's
4	been some discussion in terms of the Secretary
5	interpretation of the Act and exempting producer-handlers, I
6	think you're aware of those that testimony. Right?
7	A. Yes.
8	Q. All right. Are there any other provisions in the
9	Act that suggest that producer-handlers should not be
LO	subject to the pricing regulations?
11	A. Well, you go to Section 7 under the Act, I can
L2	quote from our agreement back, Section 7, U.S.C.
13	608(c)(5)(k) of the Act.
14	O. Okay.
15	A. Now, here's what it provides. It provides that
L6	milk produced by certain persons and they're talking
L7	about the Georgia deal years ago when some foreign-owned
L8	company wanted to come in and produce milk, this was put in
L9	during that period of time.
20	It provides that milk produced by certain persons
21	shall and here's a quote, here's the quote: shall be
22	treated as other-source milk and shall be allocated as milk
23	received from producer-handlers for the purposes of
24	classifying producer milk.
25	Now, anybody that runs a federal order pool would

1	understand that the intent here that producer-handlers' milk
2	is not priced.
3	Q. And then if adopting let's take that another
4	step further, that if the Secretary were to adopt provisions
5	that would take producer-handlers and cause their milk to be
6	subject to minimum prices, that that could undermine the
7	effect of that provision?
8	A. I think that provision would have to be amended.
9	Q. Okay
10	(Pause.)
11	MR. YALE: I've just got one more topic to
12	address and then I'll be done with this witness.
13	THE COURT: Okay.
14	(Pause.)
15	O. (By Mr. Yale) Mr. Albright, you're aware, are
16	you not, that there is a provision in the Arizona order that
17	provides that if a producer-handler supplies a customer with
18	milk of the same product and the same size and a similar
19	label during the month that I mean that he in a sense
20	is prohibited from doing that. Are you aware of that
21	provision?
22	A. Well, they'll lose their exemption. There's no
23	prohibition about anything.
24	Q. Okay.
25	A. If they do certain things, they just lose their

1	exemption and become pool.
2	Q. But you're aware of that provision.
3	A. Yes. Yes
4	Q. It was after you left, though; right?
5	A. Right.
6	Q. Okay. What's your understanding, though, of the
7	purpose of that provision? How would you
8	A. It's to prevent a producer-handler to let some
9	other processor help him carry his reserve.
10	Q. So as long as
11	A. Or "its reserve." You're not supposed to use
12	"his" or "hers" anymore (chuckling).
13	Q. Right. So if the producer-handler is not using
14	another handler to handle its reserve supply, then that's in
15	compliance with that provision; is that your understanding?
16	A. If he's not relying on that's right.
17	MR. YALE: Thank you, Your Honor. I have no
18	other questions.
19	THE COURT: Any other questions for this witness?
20	Mr. English, step on up.
21	<u>CROSS-EXAMINATION</u>
22	BY MR. ENGLISH:
23	Q. Good morning, Mr. Albright.
24	A. Good morning. Or afternoon, I guess, morning.
25	MR. ENGLISH: Charles English, for Shamrock

1	Foods.
2	Q. (By Mr. English) Let me sort of start where you
3	ended and work my way in different directions here.
4	It's not necessarily the case, with respect to
5	the same product and similar or same size, similar label,
6	that you're relying on another handler, or a handler is
7	relying on a producer-handler; isn't it the case, sir, that
8	it could be a retailer, purchasing, though, from a producer-
9	handler, until that producer-handler can no longer supply
10	the milk for that period, or how much they need, and then
11	that retailer goes and relies on the regulated handler to
12	get the remaining supply?
13	A. It'd be the same effect.
14	O. Yeah.
15	A. I mean, it'd be getting reserve from another
16	processor.
17	Q. And in the end, as you say, the same effect is
18	that the burden has been now placed upon the regulated
19	market to provide the balancing for that product
20	A. That's right.
21	Q correct?
22	A. That's right
23	Q. And talking speaking of 7 U.S.C. 608(c)(5)(k),
24	you would agree that that provision is put in, as you
25	yourself said, for a specific problem involving a foreign-

1	owned entity; correct?
2	A. Right.
3	Q. And that the effect, as opposed to what you said,
4	that this shows that there's no charge to the producer-
5	handler, the effect of that is that under those
6	circumstances, milk received, under the statutory provision,
7	from such an entity, because it's treated as other-source
8	milk, results in a charge to the regulated handler that
9	purchases that milk, because it's treated as other-source
10	milk and that pushes other milk out
11	A. If it goes into Class I, if it's used for fluid
12	use it will get charged, otherwise there would be no charge.
13	Q. Well, but let's say it goes into a lower-class
14	use; does that not mean the remaining milk of the regulated
15	handler has been pushed up into, let's say, Class I, whereas
16	before, some of it was not Class I and it will pay more for
17	that milk to the pool as a result?
18	A. Try me again.
19	Q. Let's take a simple example of, you know, a
20	thousand hundredweight
21	A. Okay.
22	Q and 990 hundredweight are in Class I
23	A. Okay.
24	Q and 10 hundredweight are in class 4.
25	A. Okay. All right.

```
1
          Q. It's a Class I operation. And let's say the
2
     plant purchases from a producer-handler --
       A. Uh-huh.
 3
       Q. -- 10 pounds.
 4
 5
        A. Okay.
       Q. That's going to be class 4; correct?
6
 7
       A. He --
         Q. It's going to be allocated other-source milk and
8
9
     it's going to be --
10
      A. You mean it doesn't --
         Q. -- subtracted --
11
         A. It's not in 10, he just gets that --
12
13
       Q. Yes.
         A. -- 10 from a producer-handler, some other source?
14
15
       Q. That's right.
16
         A. So it's not -- producer milk and 10 producer-
17
     handler milk.
18
         Q. That's correct.
19
         A. Okay, all right. Right, I'm with you.
20
         Q. It's a slight change to my example but I'll take
     the change. Now, the 10 pounds, that's other-source milk,
21
     results in the 90 pounds of producer milk being all Class I;
2.2
23
     correct?
24
      A. Yes.
25
        O. And that results in a charge to the handler on
```

1	that 90 pounds of milk at all Class I; correct?
2	A. Well, he pays the Class I price for it, is
3	producing milk in Class I, but the fact that they can
4	produce 100, I don't see
5	Q. You don't think it results in
6	A change in the obligations
7	O. Okay, but you agree that if any of it's allocated
8	to Class I it's going to result in a charge?
9	A. If producer-handler milk gets into Class I,
10	there's a charge, but it's not the Class I price.
11	Q. But you agree there can be a charge.
12	A. If it if producer-handler milk gets into Class
13	I, there'll be a charge to the procedure who brought the
14	milk and put it into Class I.
15	Q. So at least you agree that on some sort that
16	at least under one circumstance, that there are
17	circumstances in which milk from producer-handlers ends up
18	being charged.
19	A. As other-source milk.
20	Q. But does result in a charge to the handler who
21	purchased the milk; correct?
22	A. Yeah, because the assumption is that he bought
23	that milk at class 3 price or lower price and use it at a
24	higher price.
25	O. Now, any

```
1
          A. But I don't -- I don't understand the
 2
     significance of it.
          O. Let me take you to your point that somehow this
 3
     provision would have to be amended. Is it your
 4
 5
     understanding that if the proposals from proponents are
     adopted, that there would no longer be producer-handlers?
 6
         A. Oh, yes. You'd have pool producer-handlers and
     you'd have unrated producer-handlers.
 8
 9
       Q. Well, no, is it --
      A. They'd all be producer-handlers. You're not
10
     going to change the spots on a leopard, he's going to be a
11
12
     producer-handler --
      O. <u>Isn't it the case --</u>
13
        A. He's going to be a producer-handler whether it's
14
15
     pool or not.
16
       O. Well, but for purposes of regulation, they will
17
     no longer be -- if the proposals are adopted, an entity that
     is presently a producer-handler, that has, say, 8 million
18
19
     pounds --
20
         A. Uh-huh.
21
          Q. -- would no longer meet the definition of being a
2.2
     producer-handler; right?
23
       A. He'd be called a pool handler.
24
      Q. That's correct.
      A. Right.
25
```

1	O. But there would still be, according to the
2	exhibit we just saw, Exhibit 51, producer-handlers; correct?
3	A. I don't know about the exhibit, I can't talk to
4	that.
5	Q. Well, we know from the exhibit that there would
6	be entities that have less than 500,000 pounds, which by
7	definition is less than 3 million pounds, which by
8	definition means they're not affected by this provision;
9	correct?
10	A. That's right, if it's less than 3 million.
11	Q. And so those entities would still be producer-
12	handlers; correct?
13	A. They'd be exempt producer-handlers, yes.
14	O. Correct. And so the provision 7, U.S.C.F
15	608(c)(5)(k), would make perfect sense with reference to
16	those entities; correct?
17	A. Well, I I don't know what the Department calls
18	a producer-handler if it's pool.
19	Q. Well, if you read the proposals, do they not
20	and you've said you've been here for half the hearing, does
21	it mean that they're no longer called producer-handlers?
22	A. But the point of it is, Mr. English, that
23	Congress, in putting that provision in, probably intended
24	that producer-handlers not be regulated.
25	O. And you conclude that simply from the language

1	you or if you go back and look at the provision
2	A. I didn't go back and look at anything
3	Q. So you didn't go back and look
4	A because my resources are limited, I don't have
5	access to anything anymore.
6	Q. So we'd have to rely on what Congress actually
7	said about that
8	A. That's right.
9	Q correct?
10	A. That's right.
11	Q. And the fact that producer-handlers over time
12	have, in some circumstances, become regulated; correct?
13	A. If they misstep.
14	O. Well, but under your construction, they can't
15	misstep because Congress has said they can't be regulated;
16	correct?
17	A. Well, if they buy milk from unauthorized sources
18	and things of that nature, they'll lose their exemption.
19	Q. And they lose their exemption because they're no
20	longer defined as a producer-handler; correct?
21	A. Well, I presume you're right, I concede you that
22	point.
23	Q. Thank you. Now, you this next question I
24	think was more I either misheard or perhaps you misspoke.
25	You were referencing the milk industry document

1	A. Uh-huh.
2	Q and I thought I heard you say 1992.
3	A. '72.
4	Q. 1972. Thank you.
5	A. Copies of those are in each market
6	administrator's office.
7	O. But it's not been updated since 1972, has it?
8	A. Not to my knowledge.
9	Q. It hasn't been updated factually, it hasn't been
10	updated legally, and it certainly hasn't been updated based
11	upon changes in the marketplace; correct?
12	A. That's right.
13	Q. You referenced the Kansas City producer-handlers
14	and that they were not a disruptive or disorderly marketing
15	condition and you reached some conclusions about that.
16	Based upon what you've read about the Kansas City history
17	back in the 1950s, isn't it true that not one, not one, of
18	the producer-handlers that was exempted in the 1950s in
19	Kansas City would fall under regulation based upon this
20	pound limit?
21	A. Oh, I'm pretty sure (chuckling) pretty sure
22	it's you're telling the truth. In fact, back in those
23	days, most of the farmers, back in those days, their mode of
24	transportation was horse and wagon, so they didn't have very
25	many cows.

1	Q. Precisely, sir. A couple questions about reserve
2	supply. Since you've traveled recently to California, and
3	since you've certainly in your time have studied some of
4	these issues: when milk from, say, Arizona or Nevada moves
5	into California, do you have an understanding as to how it
6	is effectively priced under the California system?
7	A. Let me think. I know it would be it wouldn't
8	be quota milk, it wouldn't be quota milk
9	Q. It's not quota milk but does not effectively
10	receive a credit, and the fact of the matter is, the credit
11	to the handler is what the producer receives; correct? The
12	handler receiving that milk
13	A. In California?
14	O in California receives a credit. We'll talk
15	about what that credit level is in a moment.
16	A. A credit? I don't understand you mean under
17	the California law?
18	Q. Under the California provisions. You've studied
19	them, you've talked about them with them. You were just out
20	there.
21	A. Well, I know that if a handler, A, gets his
22	receipts from an out-of-state producer, then original that
23	milk wasn't priced, as I recollect.
24	Q. Well, okay.
25	A. But

1	O. But that was before 1997; correct?
2	A. Yeah, it was before and then, you know, after
3	<u>1997, I've lost I'm lost.</u>
4	Q. All right. So you don't know what can happen to
5	Arizona milk and how it might be priced in California today;
6	correct?
7	A. No, I really don't. I really don't.
8	Q. Okay. I think I heard you saying and let me
9	see if I can recharacterize it and get it right, I'm not
10	trying to recharacterize it wrong
11	A. Sure.
12	Q that you're talking about the market reserve
13	and reserve milk, and I thought what you were saying is that
14	in your opinion, the federal order market reserves that have
15	resulted in recent years are too large for actual Class I
16	needs.
17	A. Oh, absolutely.
18	Q. Isn't that a criticism of general pooling rules,
19	as opposed to treatment of producer-handlers?
20	A. I think that's the fault of producers that want
21	to expand, and Congress, going along with the producers, put
22	in this advertising promotion that helped increase
23	production for cheese, and that increased more milk
24	production, and which obviously wasn't, in my opinion,
25	produced for reserve for fluid use.

1	Q. But sir, haven't we, since federal order reform
2	effective January 1, 2000, had no fewer than six
3	proceedings, not counting this one, that have to do with
4	pooling provisions?
5	A. Yeah, but I you're gonna lose me on this
6	reform, because I
7	O. All right.
8	A I retired before that went into effect.
9	Q. But you understand enough to know that there has
10	been some criticism of federal order reform as to how the
11	pooling provisions actually work; correct?
12	A. I know what a local producer told me, he told me,
13	after this reform went in, he used to understand how milk
14	was priced but he does not understand it anymore, and I'm
15	kind of in his light, I don't understand, really, all this
16	stuff.
17	Q. Well, I mean you've you've talked about market
18	<u>reserves</u>
19	A. It's more it's more rather than make it
20	more simple they made it more complicated, in my opinion.
21	And I have some understanding, but go ahead.
22	Q. All right. But if rather than making it more
23	simple they made it more complicated, that could be viewed
24	as a commentary on the pooling provisions; correct?
25	A. The pool provisions have always been complicated,

1	to some people.
2	Q. Now, we've had some discussion this morning and
3	you've already said that in your opinion, that you think
4	federal order market reserves are too large. Do you
5	understand the so-called double pooling issue?
6	A. Uh-huh.
7	Q. You understand what it is?
8	A. When you talk about pool, you mean like the pool
9	under two different orders?
10	Q. The milk being pooled on a federal order and
11	simultaneously being pooled on a state order, and let's be
12	candid about it, California.
13	A. Yeah, but that's that has no concerns to the
14	federal regulation, we have no concern as to where the other
15	milk goes.
16	Q. Well, but are you familiar, since 1998, that,
17	again, we've had a number of proceedings that have concerned
18	themselves with what happens there?
19	A. Maybe so. I don't know, I'm not
20	Q. If milk can receive a form of a pool price in
21	California and simultaneously be pooled in Arizona but not
22	physically received in Arizona, is that not yet another
23	example, in your opinion, of the federal order market
24	reserve being too large for Class I needs?
25	A. Well, it may be a problem with state regulations

1	of California.
2	MR. ENGLISH: I have no further questions of this
3	witness.
4	THE COURT: Mr. Beshore?
5	MR. BESHORE: Marvin Beshore, for Dairy Farmers
6	of America.
7	<u>CROSS-EXAMINATION</u>
8	BY MR. BESHORE:
9	Q. Good morning, Mr. Albright
10	A. Good morning.
11	Q. You're the first witness which Mr. Yale has
12	called since he entered his appearance for two additional
13	companies this morning, Select Milk Producers. Do you know
14	anything about Select Milk Producers?
15	A. I know about them, that's about all.
16	Q. Okay. Are they involved in Order 131, to your
17	knowledge?
18	A. Not while I was market administrator, no.
19	Q. Okay. What do you know about Select Milk
20	Producers?
21	A. Well, they started out in New Mexico, and I think
22	they're now in Indiana, and they got the filtration system
23	on the plant, on the farm, to filter the milk, then move it
24	to the Midwest for cheese, which indicates that if a when
25	they put those filtration systems in, they knew they weren't

1	producing milk as a reserve for fluid milk, I can tell you
2	that much.
3	Q. Okay. Do you know he also entered his
4	appearance for Continental Milk Products.
5	A. I don't know that name.
6	Q. So you wouldn't know were they involved in the
7	Arizona order when
8	A. I don't recognize the name.
9	Q. Do you know what interests Select Milk Producers
10	would have in this proceeding?
11	A. What interest they would have?
12	Q. Yes. Since they're now represented by counsel in
13	the proceeding.
14	A. Well, they're primarily a cheese producer. They
15	can ride the pool when they can and they can get
16	[indiscernible] of fluid and market it as much as they can,
17	that'd be their interest.
18	O. And do you know how that would relate to the
19	producer-handler provisions of Order 131?
20	A. I'm not following you.
21	Q. I'm not I'm asking for your help.
22	A. (Chuckling.)
23	Q. Do you know what interest Select Milk Producers,
24	as you've described their operations, would have in the
25	issues in this hearing, relating to the "producer-handler"

1	<u>definition in Order 131?</u>
2	A. Well, there'd be more money for him if a
3	producer-handler was regulated
4	Q. So
5	A if a producer-handler's utilizations was
6	higher than the market average.
7	O. So your it would be your indication that a
8	cooperative in the position of Select, which is primarily
9	supplying milk for cheese production, would have an interest
10	in seeing the utilization, the Class I utilization that
11	producer-handlers be part of the pool.
12	A. Well, in effect they wouldn't affect Select
13	because he's not part of the Arizona order. He doesn't
14	as far as I know, he has no milk under that order, so it
15	wouldn't affect him at all.
16	Q. One way or the other.
17	A. Unless it was universal, all over the country,
18	this proposal, then he might get some to some other
19	marketing area.
20	Q. Okay. If they wanted to if Select wanted to
21	go into the producer-handler business in another part of the
22	country, might that be a reason for them being interested in
23	what happens here?
24	A. If they were interested in becoming a producer-
25	handler?

1	Q. Yes.
2	A. Oh, certainly. Certainly.
3	Q. They might want to see that door kept wide open.
4	A. (Chuckling) That's right. That's right.
5	Q. Same thing for Continental, if they were located
6	in Indiana, Michigan, Ohio, in that area?
7	A. That's right. And it may be the consumer
8	might have some interest in this proceeding, if they were
9	here, you know, keep competition.
10	Q. Now, one of the one of your primary
11	responsibilities as a person involved in the administration
12	of federal milk orders over the years was to assure price -
13	- minimum price uniformity among handlers; correct?
14	A. Pool handlers.
15	Q. Pool handlers. And there have been some some
16	previous discussion in the hearing about the deleterious
17	impact of unpriced milk in a federal order market. Do you
18	recall that?
19	A. Well, there would be, if you had unpriced milk,
20	<u>it would, it would not</u>
21	Q. That would be harmful, if you had unpriced
22	A. Well, it'd be competition, it'd be a matter of
23	competition, if you put unpriced milk into an order. I
24	don't know that that would be disorderly marketing but it'd
25	be

1	Q. Well, it could be disorderly marketing, could it
2	not?
3	A. Only if there's a threat of drying up local or
4	national supply of adequate supply for fluid use.
5	Q. How would unpriced well, isn't it the case
6	that as in previous decisions by the Secretary which have
7	been quoted in this proceeding, isn't it the case that the
8	entry into federal order markets of unpriced milk has always
9	been viewed as potentially disorderly?
10	A. Well, I don't know how it would have been put,
11	but I don't know that they had an understanding when they
12	use the word "disorderly," in my opinion.
13	Q. Isn't hasn't it been the case, Mr. Albright,
14	during the years that you were with the Department, that the
15	Department consistently viewed the entry of unpriced milk
16	into the marketing area as a danger to disorderly to
17	orderly marketing?
18	A. If it was a threat to regulated producers which
19	might result in a shortage of milk, it would be disorderly
20	marketing, but I don't know how much unpriced milk can get
21	into the market. My mind's turning here. I think there's
22	compensatory payment on any milk that comes into the
23	marketing area from an unrelated source. I don't know I
24	can't think of how unpriced milk can get into the market
25	today.

1	Q. Well, how about producer-handler milk, isn't that
2	unpriced milk?
3	A. Well, the Secretary decided he doesn't want to
4	regulate the producer-handler and he's on the basis
5	that's his reserve, it probably equals the other handlers'
6	reserve, and you break even.
7	O. On the
8	A. Now, that's see, and that's the job of the
9	Secretary. He's chose not to regulate them.
10	Q. Within his definitions.
11	A. He's chose to exempt producer-handlers from
12	pricing provisions.
13	Q. As he defines them.
14	A. As he defines them. And I can't argue with what
15	he does, I have to accept that as infinite wisdom from
16	above.
17	MR. BESHORE: Thank you.
18	THE COURT: Any other questions on the
19	proponents' side?
20	(No response.)
21	THE COURT: Any redirect at all, Mr. Yale?
22	MR. YALE: No.
23	THE COURT: Ms. Deskins, you don't have any
24	questions?
25	MS. DESKINS: No.

1	THE COURT: Okay. You may very carefully
2	step down.
3	THE WITNESS: Very good. I can't slip now.
4	(Witness excused.)
5	THE COURT: Why don't we take a five-minute break
6	and then I'll have Mr. Yale call who's your next witness
7	going to be?
8	MS. DESKINS: Duane Brandsma.
9	THE COURT: Okay. Let's take a five-minute break
10	and then we'll have Mr. Brandsma.
11	(Off the record and reconvened.)
12	THE COURT: On the record. Before I start, I do
13	want to say that Ms. Deskins has given me copies of Exhibit
14	48, so Exhibit 48 is available. That was the notification -
15	- was it the notification document?
16	MS. DESKINS: Yeah. The certification of
17	mailing.
18	THE COURT: The certification of mailing, okay,
19	and that's Exhibit 48, and we do have that, and a copy was
20	given to the Reporter, but it's admitted into evidence and -
21	<u>=</u>
22	MS. DESKINS: I've got some extras I'll put at
23	the back.
24	THE COURT: Okay.
25	(Exhibit No. 48 was received.)

1	THE COURT: At this point, Ms. Reed, call your
2	witness.
3	MS. REED: Thank you, Your Honor. Kristine Reed,
4	calling Duane Brandsma, and Mr. Brandsma has a statement
5	that we have circulated and would be offered as an exhibit,
6	which I believe is Number '52.
7	THE COURT: Okay, and I'm going to mark this as
8	Exhibit 52.
9	(Exhibit No. 52 was marked.)
10	THE COURT: Are you going to well, I should
11	swear him in first, probably.
12	MS. REED: Yes.
13	THE COURT: If you could raise your right hand.
14	<u>DUANE BRANDSMA, OPPONENTS' WITNESS, SWORN</u>
15	THE COURT: Could you please state your name and
16	spell it for the record.
17	THE WITNESS: My name is Duane Brandsma,
18	<u>D-u-a-n-e, B-r-a-n-d-s-m-a.</u>
19	MS. REED: And Mr. Brandsma will proceed to read
20	his prepared statement first.
21	THE COURT: And do you want me to I can admit
22	it now while we're thinking about it if you want. Since
23	he's going to be reading it I can't imagine there'd be an
24	objection. So I'm going to admit Exhibit 52 into evidence,
25	and you may proceed, Mr. Brandsma.

(Exhibit No. 52 was received.)

DIRECT TESTIMONY

BY THE WITNESS: My name is Duane Brandsma, and I
am an owner and plant manager of Edaleen Dairy, located in
Lynden, Washington. Our plant is located just south of the
Canadian border and east of Bellingham, Washington. We are
entirely a family-owned and -operated business. The
business was founded by my mother and father, Ed and Aileen
Brandsma, who remain owners. My wife and I, my sister and
her husband, Probably Heerspink, and my other sister and her
husband, Mitch Moorlag, are also owners. We are opposed to
all of the proposed amendments submitted at this hearing.
As I began to develop my testimony after hearing
eight days' worth of testimony in Phoenix and Seattle, I was
not sure whether I should stand up here and tell the
Secretary that we are an efficient plant, delivering product
at a reasonable price to the consuming public, or should I
try to explain to the Secretary that we have inefficiencies
and therefore we deserve some kind of regulatory break to
deal with those inefficiencies.
Frankly, the last is an absurd position. I do
not believe and, after hearing the testimony of Ron
Knutson, I am convinced that producer-handlers are no
more or less efficient than other handlers. The simple
point of a producer-handler is that he is not purchasing

1	milk from anyone; he is handling his own milk, produced on
2	his farm, and is taking the full risk of being both the
3	owner of the farm and the owner of the plant.
4	This risk cannot be overstated. If you're only a
5	producer and one milk plant can no longer process your milk,
6	you can deliver that milk to another handler and you have no
7	economic responsibility for the future success or viability
8	of that milk plant. If it fails, it fails, and you have a
9	lost customer, but no more.
10	Similarly, if you are operating a milk plant and
11	the producer cannot supply milk, you are not out anything;
12	you are able to acquire that milk from some other source,
13	and you have no legal or economic obligation to take care of
14	that producer or continue to provide at a market or
15	otherwise deal with its production.
16	Let me give you some examples. If I am operating
17	my plant as a producer-handler, which we are, and some
18	health or environmental issue arises that makes my milk
19	that makes milk from our farms unavailable, I may be able to
20	purchase milk from other sources at a price. Nonetheless, I
21	have a continuing obligation to keep the plant operating and
22	profitable, but also available to the farm that we own.
23	Moreover, I have double cost, I have the cost of
24	the milk that I purchase from the outside supplier, but I
25	still have the cost of producing the milk that we have

1	<u>rejected from our own farm.</u>
2	Another example explains this. If I am operating
3	a farm, as a producer-handler, and I lose a sale at the
4	plant, I still have the milk production coming from the
5	farm, which I have to pay for even though I do not have a
6	market for that product.
7	A regulated handler does not have that risk but
8	can change its production as it wishes based upon its sales.
9	David Beene testified exactly what can happen when those
10	stars align. When it does happen, the producer-handler
11	faces the loss of its plant.
12	We were almost in that same situation when
13	Starbucks terminated our contract, but Starbucks gave us
14	enough time to replace that sale with numerous other sales,
15	and we worked hard to find new customers.
16	The reason that there is risk to both the farm
17	and the plant is because a producer-handler is a single
18	economic entity, a producer-handler does not "lose money" at
19	the plant or at the farm. At the end of the day, the entire
20	business either loses or makes money. Cost accounting does
21	not change that reality.
22	When the proponents talk about creating some
23	assessments that would have to pay into a pool, it is a cost
24	that is going to be borne by the whole enterprise, so when
25	the Secretary would require us to make payments into the

1	producer pool, based upon our own production that we are
2	marketing, it would be an imposition on the producer as much
3	as it would be on the handler.
4	Other discussions at this hearing heave dealt
5	with the cost accounting and the fact that producer-handlers
6	get the difference between Class I and the blend price.
7	This argument only comes from those who do not operate
8	producer-handlers and have no understanding what producer-
9	handler is or how it operates.
10	For a producer-handler, the blend price is a
11	meaningless number. That figure has no being whatsoever in
12	terms of the cost of operating our farm or the price at
13	which we sell our milk. The only relevance in this hearing
14	is that we would pay into the pool the difference between
15	Class I and the blend price, which would necessarily be a
16	reduced price because we do not sell our milk on the basis
17	of a blend price.
18	In fact, our efforts are to sell milk at the
19	highest price the market will bear, and we do not
20	intentionally sell milk at less than class price. If it
21	happens it happens, but the Class I price is not a basis for
22	pricing our milk. Instead it is to our advantage that the
23	market price be as high as possible.
24	It is also to our advantage to have the market
25	price exceed our cost. That is what business is all about.

1	<u>In the last several years, plants who are regulated have</u>
2	only had to pay the Class I price for their milk. In some
3	cases that price has been lower than the cost of production.
4	When that happens, the producer-handler is placed
5	at a distinct disadvantage, but that situation has not been
6	mentioned by the proponents.
7	What really matters to Edaleen Dairy and all of
8	the producer-handlers is that the revenue we earn from the
9	sale of our milk exceeds the cost to produce the finished
10	product. We try to make an overall profit on the operation.
11	If our cost of producing milk and bottling the milk or the
12	cost of disposition outside of Class I is less than the
13	amount of money earned through the sale of such products,
14	then we are a profitable enterprise.
15	The blend price is irrelevant to the standard
16	financial equation for any enterprise. Sale minus cost of
17	goods sold equals gross profit. To illustrate the policy of
18	the relevancy of the blend price to a producer-handler, a
19	comparison of costs of milk production to the blend price
20	shows how different they are.
21	Where classified pricing clearly defines the cost
22	of raw product to a pool distributing plant, the producer-
23	handlers' costs of raw milk encompasses its cost of
24	production, including fee costs, land costs, livestock
25	costs, and other farm-related expenses and investments.

1	The idea that the producer-handler can make a
2	profit by receiving the blend price for its milk is false.
3	Regular reports are prepared by the California Department of
4	Food & Agriculture, documenting the costs to a producer
5	the cost to produce a single hundredweight of milk in
6	<u>California.</u>
7	Likewise, the Economic Research Service of USDA
8	compiles similar information for other areas of the country.
9	I would ask that the Secretary take official notice of the
10	ERS data, which can be found at the internet at the
11	www.ers.usda.gov website. The ERS data for California and
12	Idaho, the two states closest to Order 124 and 131, has been
13	incorporated into the tables accompanying this statement.
14	The first two tables accompanying this statement
15	summarize the cost of production information. It compares
16	for various months, when cost data was available, the cost
17	of production as reported by the previously-identified
18	sources against the FMMO [phonetic] blend prices for Orders
19	124 and 131.
20	The final column in each table shows that not
21	infrequently the cost of producing milk exceeds the blend
22	price received by producers. In Idaho, which is the closest
23	state to Order 124 for which data was available, ERS reports
24	that the cost of production exceeded the blend price by over
25	\$4.50 per hundredweight for the first 11 months of 2003.

1	<u>In markets such as these, producer-handlers have</u>
2	been stressed to sell at competitive prices, which did not
3	meet their production costs. If producer-handlers were
4	required to pay additional funds into the pool, these
5	expenditures would be nothing but pure losses, assessments
6	that would drive them out of business.
7	Some accounting firms that specialize in dairy
8	accounting produce periodic composite statements for their
9	universe of clients, which includes the cost of production
10	on a per-hundredweight basis. These composite statements
11	are consistent with the data and conclusion on the attached
12	tables. The fact that the cost of production has exceeded
13	the blend price is recent years is well-known in the
14	industry.
15	I would seriously doubt that any of the
16	cooperative components would testify that their members have
17	been consistently profitable, receiving blend prices. In
18	fact, the cost-of-production squeeze has been so great in
19	recent years that we feel that handlers paying minimum
20	prices have had a cost advantage over producer-handlers.
21	Unmentioned so far in this hearing is the ability
22	of cooperatives to use their ability to reblend and pay
23	producers less than the blend price, to subsidize their
24	bottling operations, such as those plants such that those
25	plants are paying less than the minimum prices.

1	The proponents have offered testimony to prove
2	the alleged negative impact that producer-handlers are
3	having on those marketing areas. Their arguments have been
4	that the quantity of Class I market produced by producer-
5	handlers is growing unabated, and producer-handlers have
6	exerted such fierce pricing pressure on the marketplace that
7	others cannot compete.
8	Attached to my testimony is a chart which was
9	prepared by Charlie Flanagan, of Mallorie's Dairy, using the
10	information found on Exhibit 5. This shows the trend lines
11	of both the Class I usage in the market by pool plants and
12	the Class I by producer-handlers.
13	Based upon the change in the relationship in the
14	last two years, I estimate the producer-handler milk will
15	equal processor milk in the year 1950. Yes, I said 1950:
16	because the percentages are going down and not going up.
17	If this is the kind of unbridled growth that the
18	Secretary wishes to make determinations, then I hate to
19	think of what type of growth it would take to show
20	otherwise.
21	We would have to show a declining market share of
22	10 percent or 20 percent to show that we cease to be a
23	menace. There is some repeated assertion that there are
24	named and unnamed producers of such a size that they could
25	become producer-handlers and take over significant Class I

	sales. This potential has existed in the Arizona for many
2	years, and the current situation is no different.
3	It would be premature to enact regulations
4	dealing with marketing conditions that do not currently
5	exist. If and when a large producer would decide to enter
6	the market as a producer-handler, the marketing conditions
7	may be such and that producer-handler's operation designed
8	so that the orderly marketing is not only maintained but
9	enhanced.
10	Speculating now puts the Secretary in the
11	position of potentially creating inefficiencies in the
12	system based on ignorance of future results. Mr. Ritchey
13	testified in Phoenix, and there was speculation that he was
14	examining the possibility of becoming a producer-handler.
15	However, I have been informed that he has since sold his
16	herd and is no longer dairying.
17	There's other testimony, about Vitamilk, and how
18	producer-handlers allegedly did Vitamilk in. There is
19	absolutely nothing to that claim whatsoever. I have
20	attached to my testimony two news releases that discuss the
21	downfall of Vitamilk. One article is from the November 23,
22	1998, edition of The Puget Sound Business Journal. The
23	second article is from the August 16, 2003, edition of The
24	Seattle-Times.
25	As was known in the industry and recognized in

1	each of the documents, Vitamilk lost a sale to QFC when QFC
2	merged with the Kroger Company through Fred Meyer, which is
3	owned by the Kroger Company. Since the Kroger Company has a
4	captive plant, Vitamilk sales were lost to the Kroger
5	Company. Similarly, Vitamilk lost sales to Carr Stores in
6	Alaska, when Carr Stores were purchased by Safeway. Safeway
7	also operates a captive plant.
8	The end of Vitamilk has nothing to do with the
9	price of the milk or producer-handlers. In an extremely
10	short period of time Vitamilk found itself with 50 percent
11	less sales. Before the loss of these sales, Vitamilk sold
12	20 million gallons of milk a year. Afterward it sold only
13	10 million gallons of milk per year.
14	Vitamilk needed to find customers remaining in
15	the market to pick up those sales. Well, all that would be
16	left in the marketplace would be sales that are not sold or
17	controlled by Safeway and the Kroger Company and not
18	otherwise being supplied by other dairies in the industry,
19	including Dean Foods, Wilcox, West Farms, and others.
20	During that period, after the loss of the QFC
21	account, Edaleen Dairy picked up a new account that had been
22	supplied by Vitamilk. The total sales to that account

amounted to one load of milk per week. A load of milk per

week represents 50,000 pounds of milk. In a month that is

200,000 pounds. As a percentage of Vitamilk's 14-million-

23

24

25

1	pounds-per-month operation before the loss of QFC and
2	Carr's, that represents less than 2 percent of their total
3	sales.
4	None of us own our customers. Account switching
5	of this nature and of this size or larger are regular
6	occurrences in the dairy industry. The loss of a single
7	small account by Vitamilk amounted to a fraction of the loss
8	occasioned by QFC and Carr's.
9	Given the real facts on the demise of Vitamilk,
10	perhaps the scope of this hearing should be changed to
11	eliminate captive plants instead of to eliminate producer-
12	handlers.
13	Another issue was raised dealing with school
14	pricing, and the facts that schools have contracted, with
15	flat pricing, as opposed to index pricing. Under flat
16	pricing, a distributor or a plant would give a bid to a
17	school, that would be fixed for the rest of the school year.
18	Under an index plan, the schools will purchase
19	the milk and the price will be adjusted in accordance with
20	the formulas and that use the Class I price in the
21	marketplace. Flat pricing is not a creation of producer-
22	handlers. Until a few years ago it was almost the absolute
23	rule in terms of how milk was sold to schools, regardless of
24	supplier.

1	In the late 1990s and early this decade, when
2	there was great volatility and high milk prices, some
3	handlers tried to get schools to purchase milk on an index
4	formula. Some schools agreed to consider that, but when
5	schools requested bids on milk, they would specify whether
6	they wanted a flat price or an index price.
7	As in any forward contracting, there are risks
8	for both buyer and seller. For us, an index price does not
9	shift the risk or protect us from any risk because our cost,
10	as I mentioned before, is not the class price or the blend
11	price but is the cost of production, which or may not move
12	in the same direction and to the same degree as classified
13	pricing.
14	At the same time, the use of flat price exposes
15	us to risks, and if our cost of production goes up, we will
16	be exposed to an unprofitable sale, as has happened from
17	time to time in our pricing.
18	But when it comes to bidding on that contract, we
19	are no better or worse positioned than any other handler in
20	the market, be it a fully priced and regulated handler or a
21	regulated producer-handler in the market.
22	Also, there has been some attempt to estimate the
23	price at which producer-handlers store their milk, based
24	upon the store price for a gallon of milk. My experience
25	has been: there is little correlation between the price at

1	which Edaleen sells its milk and the price on the store
2	shelf.
3	Another issue has come up, as to whether there is
4	a good number for a cap that can be used. The problem with
5	any cap or limitation and a 3-million-pound cap is
6	totally unacceptable is that it imposes a hard limitation
7	on any future growth of a producer-handler.
8	First let me explain what the impact of a cap
9	would be. A plant is at 10 million pounds of milk and is a
10	producer-handler and the cap is set at 11 million pounds.
11	To go over that 11 million is substantial. Once at
12	11,000,001 pounds, all the milk is now subject to the
13	difference between Class I at the plant and the blend price,
14	at an average of about a dollar twenty a hundredweight.
15	That one pound could be very, very expensive, to the tune of
16	hundreds of thousands of dollars.
17	The proposed limitation of 3 million pounds means
18	that if a producer-handler has 3,000,001 pounds of
19	production, he becomes fully priced under the order.
20	Assume a difference between the blend price and
21	the Class I of a dollar twenty. At 3 million or less pounds
22	per month, the producer-handler has no obligation to the
23	pool. Once he reaches one pound more, he is obligated at
24	\$1.20 on all of his milk. The total is \$36,000.01. On a
25	per-hundredweight basis, this pound represents \$3,600,001

1	per hundredweight.
2	All this assessment will be borne by milk owned
3	and produced by the producer-handler. If the Secretary were
4	to adopt a higher cap, the rate would only go up on this
5	marginal pound of milk.
6	The penalty associated with this assessment means
7	that producers will take substantial steps to avoid reaching
8	that level, including keeping their sales substantially
9	below 3 million pounds, to avoid an accidental occurrence.
10	I would estimate that the target would be about
11	10 percent less. This is because the scheduling of delivery
12	of orders and actual receipt at month end would be the most
13	likely cause of a producer-handler being trapped. One day
14	is approximately 3 percent of monthly production, and three
15	days represent a weekend with a holiday.
16	The current regulations limiting the ability of
17	producer-handlers to produce to purchase milk from other
18	producers, to a hundred fifty pounds of milk per month, have
19	the same effect.
20	For example, assume that a producer-handler has
21	monthly Class I sales of 5 million pounds a month and for a
22	given month purchases three loads of milk, as is allowed.
23	For simplicity, we assume that the cost of these three loads
24	of milk is \$15.00 per hundredweight. If one of those
25	trailers is overloaded by one hundredweight, that producer

1	is not in compliance with the qualification requirements and
2	will be assessed a pool obligation on the entirety of its
3	own farm production. Again, at the rate of \$1.20 per
4	hundredweight, that extra pound, in addition to the payment
5	required to the producer, result in an assessment of \$60,000
6	on all the producer-handler's milk. This is \$6 million per
7	hundredweight on that marginal pound of milk.
8	Another way of saying that this is the effective
9	cost of the 15 hundred and one hundredweight to purchase
10	milk would be \$54.97 per hundredweight. The money collected
11	from this assessment would be paid into the producer's
12	settlement fund and the producer-handler would receive
13	absolutely no benefit from the assessment.
14	Even if the AMAA permits the Secretary to require
15	settlement fund contributions on milk that is never
16	purchased from a producer, the new regulations would take
17	millions of dollars per year from producer-handler
18	operations, redistribute the money to other producers, and
19	return absolutely no benefit to the producer-handler
20	operations.
21	Edaleen's milk price to our customers cannot be
22	increased to make up the substantial cost we would have to
23	incur if the amendment were adopted. Our pool payments just
24	cannot be recouped. The assessment will be a direct
25	reduction from the bottom line. My father, mother, sister,

1	<u>brothers-in-law, wife and I have invested the time, capital, </u>
2	and effort to develop our business on the long-standing
3	policy and regulations of the Department.
4	We also bear the risk of having to maintain our
5	own supply of milk, largely independent of outside sources.
6	Edaleen Dairy would be destroyed if these unreasonable and
7	unnecessary changes were made to the order.
8	Another problem with caps is that what may be
9	reasonable today may not be reasonable tomorrow. The size
10	of customers that we are dealing with is rapidly changing,
11	and for the dairy to be in business in the future, they will
12	have to handle larger and larger units or go out of
13	business.
14	Again, assume the cap is at 10 million pounds and
15	a handler is at 8 million pounds; he would now be in a
16	position to have to turn down a sale of 2 and a half million
17	pounds because it would take him over the cap, but the
18	producer-handler will never know if tomorrow he could get a
19	call from an existing customer, canceling an order that
20	would put him in a position to accept that new large
21	customer.
22	Edaleen Dairy is very much a small business. It
23	is a small business because we have less than 500 employees
24	in the plant. The exhibit by the market administrator that
25	categorizes producer-handlers as large enterprises does not

1	acknowledge the fact that producers are on both sides. We
2	may be a large producer, but we are not a large producer-
3	<u>handler.</u>
4	There is a fear this fear of producer-handlers
5	is really unfounded. All that is really being done is that
6	some players in the market want to have a bigger share of
7	the market and they are trying to define some basis to put
8	others out of business.
9	On the part of West Farms Foods, the benefit to
10	them would be double. One, they would get the higher Class
11	I sales, they think, because they think they could pick up
12	some of our customers; second, they know that under current
13	situations we would have to join West Farms as a producer if
14	we continue to operate the farm, which would mean we would
15	have to pay for to cover the losses of their plants and
16	otherwise participate in their economic unit. Until now, we
17	have chosen not to do so.
18	There has also been talk about a large producer-
19	handler being created in western Oregon. Although we are
20	always unhappy with the possibility of a new competitor
21	coming into the marketplace and we worry about whose sales
22	it will take, we see no reason to fear a producer-handler
23	any more than we would any other entrant.
24	That is because we understand producer-handlers
25	and we understand their economics and do not believe that

1	they have any advantage that any other plant would not be
2	able to use. If we are going to fear producer-handlers, why
3	don't we fear the Krogers and Safeways, that are integrated?
4	Why don't we fear the Dean Foods, that have national sales,
5	they can use profit from one plant to reduce the sale price
6	at another to gain market share? Why aren't we worried
7	about West Farm Foods, that blends individual producers 5
8	and 10 cents on all of their milk, regardless of class, to
9	offset losses at their bottling plant?
10	Another often-repeated phrase in this hearing has
11	been that producer-handlers do not play by the same rules.
12	This is untrue. Every single producer-handler every
13	single producer and every single handler has a right to
14	become a producer-handler at any time. Their choice is not
15	to do so their choice not to do so is one that they have
16	made to their best economic advantage. Based on the decline
17	in the number of producer-handlers over the years, it is
18	obvious that few have taken the steps to be done, and even
19	fewer have succeeded.
20	Finally, I want to talk about selling milk to
21	Alaska. We sell milk to Alaska in 50,000-pound tankers. We
22	pasteurize it and sell it to Matanuska Maid Dairy. If we
23	bottled it in cartons and sent it up there, we could still
24	be a producer-handler, but if we sell it raw, we lose.
25	

1	
2	
3	The only basis for this is to take away a sale
4	from us, but since Alaska is not in a marketing area, the
5	Secretary should not exercise any authority for pricing that
6	milk.
7	In conclusion, Edaleen Dairy has operated for
8	decades in the Pacific Northwest without causing disorderly
9	marketing conditions. We make good and wholesome products
10	that are sold at fair prices.
11	The proposed amendments should not be adopted.
12	MS. REED: Thanks, Duane. Your Honor, the
13	witness would be available for Cross at this point, and I'm
14	sure there's going to be some questions; I didn't know if
15	you wanted to proceed at this point or take a break.
16	THE COURT: Let's proceed. Who wants to start
17	with Cross-Examination? Mr. Beshore, you want to go first?
18	MR. BESHORE: Sure.
19	THE COURT: Go ahead.
20	MR. BESHORE: Thank you. Marvin Beshore, for
21	Dairy Farmers of America.
22	<u>CROSS-EXAMINATION</u>
23	BY MR. BESHORE:
24	Q. Good morning, Mr. Brandsma.
25	A. Good morning.

1	Q. You've stated early on in your testimony that
2	you're opposed to all of the proposals at this hearing. Did
3	you mean to include Proposal 4?
4	A. Which is?
5	Q. Which is the proposal alluded to or referred to
6	by Ms. Deskins this morning, which would prohibit what's
7	been called double dipping in the Arizona order; that is,
8	prohibit producers from having milk pooled both on the
9	federal order and on the California state order at the same
10	time.
11	A. I don't have a position on that as because
12	we're not involved in that order.
13	Q. So you would your statement should then be
14	corrected to reflect you're not talking about Proposal
15	Number 4?
16	A. No, I'll take that back. I believe that we are
17	in this all together, and I'm going to have to be in favor
18	of that, so
19	Q. So you do oppose Proposal 4.
20	A. Yes.
21	Q. Because you're in it with Mr. Hettinga, who
22	opposes Proposal 4; is that correct?
23	A. That would have to be correct at this time.
24	Q. Okay. Are you also together with Select Milk
25	Producers and Continental, Mr. Yale's other clients in this

1	proceeding?
2	A. Yes.
3	Q. Okay. And what could you tell us what their
4	interest is. By the way, is Select in your market
5	A. No.
6	Q Select Milk Producers?
7	A. No.
8	Q. Continental Milk Products, are they in your
9	market?
10	A. No.
11	Q. Okay. And what interest do they share with you
12	in opposing these proposals, to your knowledge?
13	A. As far as I know, they their interests are
14	that they do not feel that it's right for the Secretary to
15	make these changes and they feel it takes away rights from
16	farmers to be able to market their own milk, and I believe -
17	- yeah, that's as far as I know.
18	O. Do you know what markets they operate in?
19	A. Just that was mentioned earlier and what I've
20	read about them.
21	Q. Is it your understanding that they want to
22	preserve the options to be large producer-handlers in the
23	markets in which they operate?
24	A. That I do not know.
25	O. Let me ask you, then, to turn to Edaleen Dairy:

1	your position with Edaleen is plant manager, I take it.
2	A. (Nods head.)
3	Q. Can you tell us what your duties and
4	responsibilities are encompassed as plant manager at
5	Edaleen.
6	A. A lot of the stuff other people don't want to do.
7	(Laughter.)
8	Q. What's in that category?
9	(Laughter.)
10	A. I would say a lot of it has to do with some of
11	it has to do with sales, some of it has to do with
12	distributing the milk and looking over the plant crew and
13	writing the orders for everyday production and those kind of
14	things.
15	Q. How many employees does Edaleen Dairy have?
16	A. Like the the whole business?
17	A. About 70.
18	Q. And how many of those are at the farm level and
19	how many of them in the plant operation?
20	A. I think it's about 60 percent are farm and
21	well, it's hard to I mean, we had a little store there
22	too, so I don't know
23	Q. But can you just break it down for us, the 70
24	<pre>employees?</pre>
25	A. 70 people, I would say probably 10, 12 people in

1	the plant, and then we've got 10, 12 route people, office
2	staff of 3, and probably about 40 on the farm.
3	Q. How many days a week do you run your plant?
4	A. 6 days a week.
5	Q. What products do you process at your plant? Do
6	you have just one plant or do you have more than one?
7	A. Just one plant. We process fluid milk and
8	buttermilk and ice cream, chocolate milk, some fruit juices,
9	things like that.
LO	Q. Okay, let's take those products. Fluid milk.
11	What do you do you produce the full range of fluid milk
12	products, whole milk, 2 percent, 1 percent?
13	A. Yeah, whole milk, 2 percent, 1 percent, skim,
14	half-and-half, whip cream.
15	Q. What type of containers?
16	A. Anywhere from half-points to 200-gallon totes.
17	Q. And everything in between?
L8	A. Yeah. I mean, pints, quarters, half-gallons,
L9	gallons, dispenser bags, for restaurant use, that type of
20	thing.
21	Q. Do you use plastic containers or cardboard, or a
22	combination?
23	A. Plastic for the gallons and then cardboard for
24	half-gallons, quarts, pints, half-pints.
25	O. Can you tell us anything about your product mix,

1	volume mix, in fluid milk, what portion is gallons versus
2	the smaller quantities?
3	A. I would say that's proprietary.
4	Q. When you're running what's the you run
5	6 days a week. Do you bottle 6 days a week?
6	A. Yes, we do.
7	Q. How many shifts?
8	A. Two, two and a half, right in there. We start at
9	probably we start at 2 o'clock in the morning, and the
10	last guy'll leave, depending on what day it is, sometimes as
11	late as midnight and sometimes 8 o'clock in the evening.
12	Q. Would you say your plant's essentially running at
13	nearly full capacity?
14	A. Pretty close, just when you throw the clean-up
15	in and everything, it's not much room.
16	Q. Is your ice cream production at the same plant?
17	A. Yes, it is.
18	O. Do you produce ice cream 6 days a week also?
19	A. Not during the winter. 5 days a week. If we
20	were in Phoenix we would do it all the time. But 5 days a
21	week. And then during the summer, we, you know, of course
22	increase it to 6 days a week.
23	Q. What's the mix of fluid milk products versus
24	Class II products, such as ice cream, at the plant?
25	A. I'd have to say that's proprietary.

```
1
         Q. How many days do you run your fruit juices?
 2
      A. During the summer -- they're pretty small
     batches. During the summer we'll do it maybe 1 day a week,
 3
     and that's a couple thousand gallons; and during the winter,
 4
 5
     once every 2 or 3 weeks.
      Q. You say you have a store. You sell your milk
6
 7
     products, ice cream, at your store?
       A. Uh-huh.
8
9
       Q. Is that on -- at the farm, at the plant, or at
10
     <u>a --</u>
      A. The processing plant, yeah.
11
        Q. Are the farm and processing plant in the same
12
13
     location, or can you tell us a little bit about that.
14
        A. They're separated.
15
      Q. How far apart are they?
       A. A couple miles.
16
17
       Q. And you are -- you're located in, what, the
     northern part of the state of Washington?
18
19
       A. Yeah, quite northern.
20
       Q. How far from the Canadian border?
21
       A. A mile.
2.2
        O. Pardon?
23
       A. A mile.
24
      Q. A mile.
      A. Yeah.
25
```

1	Q. What's your average monthly volume of fluid milk
2	products?
3	A. That's proprietary.
4	Q. How many cows do you have at the dairy?
5	A. Also.
6	Q. Also?
7	A. Confidential.
8	Q. Do you know your average production per cow?
9	A. Yeah, but it's also confidential.
10	Q. Do you sell besides your own your customers
11	for your processed fluid milk products and Matanuska Maid,
12	which you've referred to, do you have any other sales of
13	bulk milk?
14	A. Other than like to West Farm Foods or to anything
15	<u>like that?</u>
16	<u> </u>
17	A. I mean
18	O are there any other sales?
19	A. There is
20	Q. To anyone.
21	A. There is some sales, I mean to like West Farm or
22	something like that.
23	Q. Okay. Do you sell on a regular basis to West
24	Farm Foods?
25	A. No, we don't.

1	Q. You don't have sales to them every month, then.
2	A. No, we do not.
3	Q. Are they seasonal, mostly?
4	A. Yeah. It's hard to tell. I mean we're at I
5	mean, I'm at the mercy, I guess, of cows fluctuating up and
6	down, cows go up and then, you know, we probably would have
7	some, but when the cows are down I wish I could take the
8	milk back again, so I'm at the mercy of the cows going up
9	and down, you're at the mercy of accounts calling and
10	saying, you know, "all the grocery stores have specials on
11	right now so I don't need two trailers this week" and then
12	you're stuck with extra milk. So things like that, when
13	that kind of stuff happens.
14	O. Okay. And if I understand your testimony
15	correctly, that happens, but it doesn't happen frequently,
16	on a regular basis.
17	A. It depends on market conditions, it's a lot
18	dependent on that.
19	Q. But you don't sell to West Farm reqularly every
20	month; correct?
21	A. No, not currently.
22	Q. Is there any other bulk customer that you sell to
23	on a regular basis every month?
24	A. No.
25	O. Do you sell surplus cream regularly?

1	A. No.
2	Q. Do you ever sell surplus cream?
3	A. Haven't for a few years.
4	Q. It's used in your own creamers or ice cream
5	production?
6	A. Yeah. Yeah.
7	O. I take it, then, there are months that go by when
8	you sell no products, no bulk milk, to anyone as surplus
9	disposal from your operation.
10	A. That is true, yeah, when like during the fall
11	and wintertime, generally, when the cows cows don't give
12	as much and we we don't have we'll go months, yes.
13	Q. You referred to correct me if I get the
14	numbers wrong 10 or 11 or 12, maybe, route employees?
15	A. Yeah.
16	Q. Do you have your own do you do distribution of
17	your products through your own routes?
18	A. Mostly, yeah. What we we have routes within
19	our own county, which is Whatcom County, and then outside of
20	Whatcom County we more or less depend on distributors,
21	because it gets too expensive, trying to deliver to all the
22	stores outside of that.
23	Q. What portion of your sales are distributed within
24	Whatcom County, on your routes?
25	A. I'd have to say it's probably confidential.

1	Q. How many distributors do you sell to regularly?
2	A. That's confidential as well.
3	Q. Do any of your own employees deliver fluid milk
4	products outside Whatcom County?
5	A. Yes, they do.
6	Q. What's the furthest you go with products on your
7	<u>own routes?</u>
8	A. The furthest we go is Olympia.
9	Q. And how far is that from your plant?
10	A. Oh, 140 miles, maybe.
11	Q. What's the furthest distance, that you're aware
12	of, that your distributors go with your products?
13	A. I honestly don't know (chuckling).
14	Q. What's the furthest you know of?
15	A. Well, I can only, you know, guess what the
16	Olympia people do, and that would be to the southern
17	Washington, I guess.
18	O. When you say "the Olympia people"
19	A. The Olympia distributor.
20	Q. Okay, that's the name of a distributing company
21	that you sell to.
22	A. No. It's just the
23	Q. A distributor who's from Olympia.
24	A. Yes. Yeah.
25	O. Okay. Are any of what retail do you do any

1	home delivery?
2	A. No.
3	Q. What type of retail outlets are your products
4	sold in primarily?
5	A. Primarily, I would have to say c-stores
6	Q. Convenience stores?
7	A. Yeah, convenience stores. And to restaurants.
8	I'm trying to think if we're in any grocery stores and I'm
9	not sure that we are. And then to some manufacturing
10	companies. So that's
11	Q. What are your what type of sales do you have
12	to manufacturing companies, bulk, bulk sales?
13	A. The dispenser bags that maybe they use for mixes
14	for soups and stuff like that.
15	Q. Okay. In the convenience stores to which you
16	distribute fluid milk products, is Edaleen the sole supplier
17	of fluid milk products in those stores?
18	A. Sometimes we are, sometimes we aren't, I guess.
19	I guess it depends on the distributor, if he wants our full
20	line of product or not. So I guess yeah, it's up to the
21	distributor. Some of our distributors take our full line of
22	products and some of them don't, some of them just take
23	dispensers and gallons, and other ones take our full line,
24	<u>so</u>
25	O. Okay. Now, when you talk when you refer to

```
some of your distributors, do you mean your own employees or
 1
 2
     third-party distributors --
       A. Third-party.
 3
         Q. How about your own -- your own employees, I take
 4
 5
     it, sell to convenience stores, distribute your milk to
     convenience stores in Whatcom County.
 6
         A. Yeah. They're employed by us. They don't have
 7
     their own routes, they're --
 8
 9
       Q. Right.
      A. Yeah.
10
       O. Okay. Now, to your knowledge, those customers
11
     that are direct customers of your dairy, those convenience
12
13
     stores, do they purchase fluid milk products from other
     dairies as well?
14
15
       A. None that I can think of.
16
          O. Do your distributors -- now, I'm talking about
17
     independent. Independent distributors to whom you sell
18
     product, I think you've indicated that they may handle
19
     product from other dairies as well.
20
          A. Yes.
          O. What other dairies might they also handle
21
2.2
     products from?
23
       A. Any other dairies in our federal order. I mean,
24
     <u>I --</u>
      O. Wilcox perhaps?
25
```

1	A. Wilcox, Smith, West Farm. I mean their
2	choice.
3	Q. Do the distributors, the independent distributors
4	to whom you sell product, do they purchase the product at
5	your dock, at your plant?
6	A. One small one does, and the rest of them we
7	deliver to.
8	Q. Okay, so you deliver, what, trailer-loads of milk
9	products from your plant to a distributor's distribution
10	<u>center?</u>
11	A. Uh-huh.
12	THE COURT: You've got to I know what you're
13	saying, but when you say "uh-huh" doesn't come across too
14	well.
15	THE WITNESS: All right.
16	A. Yes, we do.
17	Q. (By Mr. Beshore) Thank you. Do you have a fleet
18	of trucks of your own?
19	A. Yes, we do.
20	Q. How many delivery trucks do you have, of what
21	sizes?
22	A. Oh, we got anything from small cube vans, that
23	have a little ramp out of the back, to a 48-foot trailer.
24	We've got a 48-foot trailer and a 53-foot trailer, and the
25	rest of them mostly are like 45-foot normal delivery

1	<u>trailers.</u>
2	Q. Did I understand you to say previously that
3	Olympia you would deliver products from your plant to a
4	distributor in Olympia?
5	A. Yes, that's correct.
6	Q. What other points outside Whatcom County do you
7	deliver products to distributors?
8	A. Points in between us and Olympia, points in
9	between Mt. Vernon, which is an hour drive away, to Olympia,
10	which is 3 hours away, just anywhere in between there.
11	Q. Do you set the products at which you sell, the
12	wholesale price to distributors? That is, are you involved
13	in that price setting?
14	A. Yes, I am.
15	Q. Do you have a you know, a price schedule that
16	you circulate, publish to distributors if they're interested
17	in handling your product?
18	A. That no, I would say not, just it's about
19	impossible for us to solicit more business when you can't
20	really take on more business, so I don't you know, I'm
21	not out there being I'm not out there on the streets,
22	what you would say, with price lists and things like that.
23	Q. Okay. Well, you're running, basically, at full
24	<u>capacity</u>
25	A. Yeah.

1	Q so you're not really out to get new business;
2	right?
3	A. Yeah. And then I mean even new business is so
4	involved for us that I mean, by the time we build a barn,
5	add cows, and everything like that, we've just got to be so
6	sure of that business, and then I think we're a little
7	gun-shy, with what we did with Starbucks, and the ramping up
8	and then losing that business, that yeah, we make doubly
9	sure now, I guess, if you can.
10	Q. Okay. But setting aside soliciting new business,
11	do you have a published price list that your distributors
12	know in advance what their what the price for the
13	products is going to be?
14	A. They know what their price is going to be.
15	Q. Do you change it monthly?
16	A. That's confidential.
17	Q. Has it been the same for the last year?
18	A. No, it has not.
19	Q. How often have you changed it in the last year?
20	A. That's confidential as well.
21	Q. When you change prices what leads you to
22	change prices when you do?
23	A. Oh, anywhere from our costs that we are having at
24	the time, perhaps, whether it's feed costs or increased
25	costs in packaging, to the Class I price, to market

1	gonditions out there so
	<u>conditions out there, so</u>
2	Q. Now, when you say the Class I price, you're
3	talking about what are you referring to there?
4	A. The published Class I price for our marketing
5	order.
6	Q. That is the minimum Class I price that your
7	competitors must pay for fluid milk
8	A. Uh-huh.
9	Q for Class I use; correct?
10	A. Uh-huh.
11	Q. Okay. And when it
12	A. I mean yes.
13	Q. So with reference to the Class I price, when your
14	competitor's minimum price goes up, you consider raising
15	your prices, then, as well, I assume.
16	A. Yeah, sometimes we do, sometimes it finally
17	brings it to where we are, if the price has been in the
18	gutter, like it has been for the last couple of years.
19	Q. And when the minimum price under the federal
20	orders comes down, then your prices come under pressure as
21	well, do they not?
22	A. Uh-huh. Yes, I mean yes, they do.
23	THE WITNESS: I'll stop doing that.
24	THE COURT: Do your best.
25	(Laughter.)

```
O. (By Mr. Beshore) Let me draw your attention,
 1
 2
     Mr. Brandsma, to the first table, the "Cost of Production"
     information that you've attached to Exhibit 52. It's the
 3
     first page after your -- it would be page 13, although it's
 4
 5
     not numbered, the first page after your written -- the
     written statement you read. Do you have that?
 6
 7
        A. Yes.
         Q. Did you compile this?
 8
 9
         A. No, I did not. I did make notice of it when I
10
     saw it on the internet.
         Q. What did you see on the internet, the ERS costs?
11
12
        A. Yes, I did.
13
         Q. Did you see the full series of ERS data on the
14
     internet?
       A. Yes, I did.
15
16
         O. So you noted that, as has been referred to in
17
     some earlier testimony, ERS breaks out its cost-of-
     production figures by the size of the farms.
18
19
       A. Uh-huh. Yes.
20
          Q. Okay. Now, did you show the applicable cost for
     the size farm that Edaleen Dairy has on your exhibit?
21
       A. No.
2.2
23
       Q. You did not.
24
      A. (Shakes head.)
         O. Was there any reason for that? Wouldn't that be
25
```

1	the right number to use?
2	A. I'm not aware of exactly what number this was,
3	but it the numbers that were used were the total costs
4	for producing hundredweight in California or in Idaho.
5	Q. If one was to use ERS data for to compare
6	blend price, for instance, for purposes of analyzing your -
7	- you know, the economics of your producer-handler
8	operation, wouldn't it be most accurate to use the ERS
9	information for facilities with dairy operations with over
10	500 cows?
11	A. Yes, and I'm not aware that these numbers were
12	used or not used with 500 cows.
13	Q. Okay, so you're not sure which numbers were
14	used
15	A. Uh-huh.
16	Q on your exhibit, then.
17	A. Yes.
18	O. It would make a difference, though, wouldn't it?
19	A. Generally it does, just like it makes a
20	difference if produce milk plants can bottle 10 million,
21	20 million pounds of milk per month, or per weeks, and this
22	makes a difference as well.
23	Q. Okay. So you had knowledge that at the farm
24	level you've got some economies of scale with a herd that's
25	producing more than 3 million pounds of milk a month, you

1	agree you're producing more than 3 million pounds of milk a
2	month; correct?
3	A. Yes.
4	Q. So you've got some economies of scale, some
5	efficiencies of operation, at the production level, that
6	pool producers with less producing less than 3 million
7	pounds a month don't have; correct?
8	A. That's our choice. Yes.
9	Q. Okay. It's their choice to produce less than
10	3 million pounds per month; correct?
11	A. It is.
12	Q. And by you choosing to do that, your cost of milk
13	production per unit has gone down, compared to them;
14	correct?
15	A. It depends, I it depends. I can't say that
16	for sure. I mean, I've got friends that milk 2,000 cows
17	that are less efficient than friends that milk 500 cows, so
18	I mean, that's a hard statement for me to make.
19	Q. Okay. Are you you do agree, do you not, that
20	as a general matter, given the same management efficiency,
21	there are economics of scale in production of milk on a
22	dairy farm? If you apply the same management principles,
23	the same management practices, to a 3,000-cow herd as to a
24	300-cow herd, your cost of production per hundredweight's
25	going to be less on the 3,000-cow herd, would it not?

1	A. Sometimes it is, sometimes it isn't. I'm not
2	going to go there, because if a 300-cow herd has all
3	everything paid for and has no debt, then you're talking
4	different you're talking a different story.
5	Q. Do you have what's your debt level at Edaleen
6	Dairy?
7	A. That's confidential (chuckling).
8	Q. Do you know your capital invested, whether it's
9	debt or equity, per cow at Edaleen Dairy? Just on the
10	production side, not the plant side.
11	A. I don't, off the top of my head, no.
12	Q. Now, let's talk about the plant side a little
13	bit. You're aware, as the market administrator has
14	testified this morning that well, first of all, I think
15	you just told me that there are economies of scale in plant
16	operations. Correct?
17	A. Yes.
18	O. Okay. And basically that means that the larger
19	you are, all other things being equal, your cost-per-unit of
20	production may be less.
21	A. You surely hope so.
22	Q. Okay. Now, you're aware, then, of course, as
23	Mr. Mykrantz testified this morning, that Edaleen is larger
24	than a number of fully-regulated pool plants in Order 131?
25	124, I'm sorry.

1	A. I was not here during his testimony.
2	Q. You were not?
3	A. I was not.
4	Q. Okay. Well, let me just assume with me for a
5	moment that information in the record, provided by the
6	market administrator, shows that there are a number of
7	fully-regulated pool plants under Order 124 that are smaller
8	than the average size of Smith, Edaleen, and Mallorie, which
9	has also been provided, for the record.
10	A. Combined or separately?
11	Q. Average, the average of the three of them. Okay?
12	There are plants that are smaller than the average. Okay?
13	A. Okay.
14	O. Now, you would have a competitive advantage
15	versus them, would you not, in economies of operation?
16	A. I wouldn't think so.
17	Q. No?
18	A. (Shakes head.)
19	Q. Didn't you just tell me that the larger the
20	plant, you've got economies of scale?
21	A. Well, when they're purchasing milk for 11 and a
22	half dollars a hundredweight at Class I, and I I can't
23	purchase milk at that price, I think the economies of scale
24	change there.
25	Q. How does that affect the economies of scaling the

1	plant operation?
2	A. You mean if go ahead.
3	Q. I was trying to just focus on the plant side.
4	A. Okay.
5	Q. Okay? Because you had made the contention, the
6	argument, in your testimony and in response to some
7	questions that, you know, bigger handlers are can be more
8	cost-efficient in their economies of scale.
9	A. Okay.
10	Q. Correct?
11	A. Yes.
12	Q. So if you're bigger than fully-regulated some
13	fully-regulated pool handlers, you would have a competitive
14	advantage in terms of cost of plant operation, would you
15	not?
16	A. If are all these pool handlers, are they
17	separate I separate plants, are they part of co-ops,
18	are they what are they? I mean are they are they a
19	separate stand-alone plant or are they
20	Q. Does that make a difference in terms of what the
21	plant costs are?
22	A. Well, yeah. I mean, if you're part of
23	Q. It does?
24	A. If you're part of a co-op and you've got a plant
25	here and a plant here and a plant here, your production

1	or your buying power is great.
2	Q. How does that affect how does that make any
3	difference in terms of plant operation itself?
4	A. What you purchase product, what you purchase
5	ingredients.
6	Q. So you're assuming
7	A if you're able to blow-mold. I mean, there's
8	just there's a lot of things that play into that. I
9	mean, there is a plant and that's bigger than we are, and
10	we buy blow-molded jugs from them. I mean, that's
11	there's advantages they can have.
12	Q. And a smaller fully-regulated plant has got the
13	same challenge that you have in purchasing blow-molded jugs
14	for its production, does it not?
15	A. Well, I guess tell me tell me who the
16	plants are, I mean I can tell you then.
17	Q. I don't know the names of the plants
18	A. Well, then I I mean, I can't
19	Q. Do you know the okay. Do you know the we
20	can go down the handler list, I guess. Do you know the
21	operations of all the fully-regulated pool plants in your
22	order?
23	A. Some of them I know about, some of them I don't.
24	Q. Okay. And do you know the the ones that are
25	the three that have less than 4 million pounds per month?

1	A. Wouldn't have a clue.
2	Q. Okay. Do you know the nine that have from 4 to
3	10 million pounds per month?
4	A. I don't keep track.
5	Q. You just told me that you know about the plants
6	in the order.
7	A. I said one plant that we buy milk from
8	Q. That's the only one you know
9	A that we buy bottles from.
10	Q. Okay. Is that the only one you know anything
11	about?
12	A. A little bit about, yeah.
13	THE COURT: I'm wondering if it's getting to be
14	that time, for lunch that is. It's just about 12:15. I'm
15	not exactly sure what the lunch facilities are around here,
16	so I'll give us an hour and a quarter and say we'll come
17	back at 1:30. We'll be resuming Mr. Brandsma's
18	Cross-Examination, and then I guess we'll be hearing from
19	Mr. Hettinga after that. Off the record.
20	(Off the record at 12:15 p.m. and reconvened at 1:30 p.m.)
21	THE COURT: On the record. Mr. Brandsma is still
22	on the stand, and Mr. Beshore still has the floor for Cross-
23	Examination.
24	MR. BESHORE: Yes. Thank you, Your Honor.
25	Q. (By Mr. Beshore) Mr. Brandsma, I want to ask you

1	first a couple of questions about your sales to Matanuska
2	Maid Dairy.
3	Do you have do you sell them milk like every
4	week?
5	A. No, we don't.
6	Q. Okay. Do you have sales every month?
7	A. That, as I said before, tends to go up and down
8	with the cows and how their production is and if I lose
9	sales or gain sales.
10	Q. With your cows in your production.
11	A. Uh-huh.
12	Q. So basically do your sales to Matanuska Maid then
13	vary with the availability of milk from Edaleen Dairy to be
14	supplied to Matanuska Maid?
15	A. A number of things, I mean it even bases on if
16	they need milk, I mean they've turned me down many, many,
17	many, many times, so it's just a variety of things I mean
18	that can play into the picture there.
19	Q. Are your sales, sales to Matanuska Maid, of
20	pasteurized bulk milk greater than the Class I price in the
21	order?
22	A. That's confidential.
23	Q. Do you know how your sales prices compare to
24	Matanuska's other suppliers'?
25	A. No, I don't.
ı	

1	Q. Do you know how your volumes compare to
2	Matanuska's other suppliers'?
3	A. I don't know.
4	Q. Okay. You're aware that they're supplied by
5	Smith as well, you heard that testimony in the hearing?
6	A. If yeah. That they are supplied by Smith as
7	well?
8	Q. Yes.
9	A. Yes.
10	Q. Okay. And you're aware that they're also
11	supplied by West Farm Foods?
12	A. Yes.
13	Q. Do you know if how the relationship of your
14	sales to Smith are handled, Matanuska Maid?
15	A. Our sales to Smith?
16	Q. No. I'm sorry, I misspoke.
17	A. Okay.
18	O. Do they buy from Smith first and then Edaleen, or
19	Edaleen first and then Smith, do you have any idea?
20	A. I don't know what he does, actually.
21	Q. Okay. Are your sales on the basis that when you
22	have sales [sic.] available you call him, or does he call
23	you with regular orders?
24	A. It's been both, in the past.
25	O. Have you do you sell to them more during the

1	winter than you do in the spring?
2	A. Once again, it goes against what I said before, I
3	mean up and downs in production and sales, so it's really
4	hard for me I mean, if I look back over various years,
5	there's strong areas some months and then the next year it's
6	none those months but in different months it's more.
7	O. Now, let me how long have you been selling
8	bulk milk up to Alaska?
9	A. Eight years?
10	Q. Have your sales gone up or down during that
11	period of time? Are they greater now than they were eight
12	years ago?
13	A. I can't really recall. I mean, it's hard for me
14	to keep track of the years and how much it goes up and down.
15	Q. Does anyone at Edaleen keep track of that other
16	than you?
17	A. No.
18	O. That would be your main area? Are you the main
19	person that's responsible for that account?
20	A. Yeah.
21	Q. Now, you've made the statement in your testimony
22	that it's on the bottom of Page 8 of 12, "There's little
23	correlation between the price for which Edaleen sells its
24	milk and the price on the store shelf." Have you made a
25	you know, done a study of that?

1	A. No.
2	Q. What's the basis for your statement?
3	A. The basis of the statement would probably be the
4	there's been some testimony here that we undercut the
5	market, and that would be the basis of that.
6	Q. What does whether you undercut the market or not
7	have to do with the correlation between your price and the
8	price on the store shelf?
9	A. That people would say our price is cheaper on the
10	store shelf.
11	Q. You don't price the milk on the store shelf, do
12	you, or do you?
13	A. No, I do not.
14	O. If you don't set that price and you haven't made
15	any study, how can you say that there's little correlation
16	between your sales price and the price on the store shelf?
17	A. Because a lot of our accounts use milk as a loss
18	<pre>leader [phonetic].</pre>
19	Q. The convenience stores that you sell to?
20	A. Uh-huh.
21	Q. Do they sell it for less than you sell it to them
22	for?
23	A. I don't sometimes they might, sometimes they
24	don't. It's it's up to them.
25	O. I understand it's up to them, but have you

```
1
     observed occasions when they've sold it for less than you've
 2
     sold them for?
       A. Yes, I have.
 3
       Q. Is that routine?
 4
         A. I think it depends on circumstances, what they're
 5
     -- what they're trying to do. For us, being along the
 6
     border, a lot of the -- a lot of the c-stores along the
 7
     border try to draw in Canadians, and if they do a really --
 8
 9
     take a discount on their milk, then they get the Canadians
10
     in to buy their gas.
          Q. What's the current going price for a gallon of
11
12
     milk out of convenience stores in Whatcom County?
13
       A. Hmm.
        O. Let's talk 2 percent gallon.
14
          A. I think most of the stores we deliver to in
15
16
     Whatcom County are around 2.19, 2.29.
17
       Q. For 2 percent whole milk?
         A. For 2 percent. And then like a lot -- for a lot
18
19
     of places, I mean -- and then they struggle with that
20
     because they feel their competition is Wal-Mart and then
21
     Wal-Mart's always got it at a dollar ninety-nine, so it's--
2.2
     (Pause.)
23
       Q. Do you -- what labels do you sell your fluid milk
24
     products under?
        A. That's confidential.
25
```

1	Q. The labels? Aren't they I mean they're made
2	available to the public; right?
3	A. Well, then look it up. I just said it was
4	<u>confidential.</u>
5	Q. Well, I'm wondering what you mean by confidential
6	when they're on the store shelves and anybody can read them.
7	A. Well, then read it. I mean
8	Q. Well, we're not in the store.
9	THE WITNESS: If I say if it's confidential,
10	can't it be confidential?
11	THE COURT: I can't order you to answer
12	questions. I believe if you say something is proprietary, I
13	don't think I have the authority to order you, but, you
14	know, it's a close call. If something's obviously to the
15	public and you don't want to tell what it is, then there's
16	not much I can do about it, other than hope let the
17	Secretary decide what he wants to do with it she wants to
18	do with it.
19	Q. (By Mr. Beshore) You don't want to tell us what
20	your labels are. You're not saying that they're secret;
21	right?
22	A. No.
23	Q. Do you have more than one label?
24	A. Yes.
25	O. Do you package milk products under labels of a

1	buyer?
2	A. Like a
3	Q. A store
4	A. No.
5	Q that you're selling to.
6	A. No.
7	O. Do any other fluid milk plants package fluid milk
8	products with the same label that you use on some of your
9	products?
10	A. Maybe one, and I don't even know if they do it
11	anymore. I mean, a few years ago they did, but I'm not sure
12	if they do anymore or not.
13	Q. Was that a store or a distributor
14	A. That was a distributor.
15	Q. The distributor in Olympia, for instance, do you
16	supply them with products under their label?
17	A. Yes.
18	O. Do they buy products with their label from other
19	plants also?
20	A. They used to, but that plant no longer wants to
21	give them a private label.
22	Q. And are there other distributors that you supply
23	them with products under their label?
24	A. Yes, there is.
25	Q. How many?

1	A. I'm just going to say it's confidential.
2	Q. Do you know if any of those distributors also
3	acquire fluid milk products under the same label from other
4	plants besides Edaleen?
5	A. No, they don't.
6	Q. They do not.
7	A. (Shakes head.)
8	Q. Okay. Do you have agreements with them that they
9	will supply only products purchased from Edaleen?
10	A. Can you repeat that?
11	Q. Yeah. The distributors that you know do not
12	acquire products that you've said did not acquire their
13	labeled products from other sources, is that by virtue of an
14	agreement that you have with them that they will only
15	purchase those products from you?
16	A. That they only purchase
17	Q fluid milk products under their label from
18	you.
19	A. No.
20	Q. You've indicated that you're presently operating
21	your plant at basically full capacity. How long has that
22	been the case?
23	A. Since 1999.
24	Q. Now, during that period of time, when you're
25	operating at full capacity, there's no you've not been -

1	- I think you testified to this. You're not out soliciting
2	business because you can't handle any; right?
3	A. Yeah, just for the expenses that it takes.
4	Q. Are you so there's really no cost to Edaleen
5	in foregone business by virtue of your producer-handler
6	status, it's just a matter of your plant capacity?
7	A. I wouldn't say that. If I I'm basically
8	saying no to sales for a number of reasons, and that would
9	be farm and plant capacity, and I think if we lose an
10	account, I'm not going to go get that account that has
11	<u>fulfilled their needs elsewhere.</u>
12	Q. You're not going to go get it back, try to get it
13	back.
14	A. No.
15	Q. Why wouldn't you try to get it back?
16	A. Well, you're going to try to get it back, but it
17	doesn't generally set well with people when they want milk -
18	- or if they want anything and you tell them no. It's a
19	hard sale to make again.
20	Q. You mean if you refuse to supply somebody because
21	you don't have the supply
	7 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
22	A. Uh-huh.
22	
	A. Uh-huh.

```
1
          Q. And -- what are you saying, that you can't -- you
 2
     can't supply them in the future if you do have supply?
          A. Oh, you tell them "maybe in the future," but they
 3
     -- they don't understand the process of a PD a lot of the
 4
 5
     times, that we're not allowed to buy milk from other people
     and everything, so -- I mean, it's just a hard one to go
 6
 7
     back to.
       O. But if you were part of the pool you could;
 8
 9
     right?
10
      A. If we were part of the pool --
      Q. Right.
11
          A. -- yeah, then we could.
12
13
         O. Right. And that would be one of the benefits of
     being a pool handler: you wouldn't have --
14
15
       A. Well --
16
          O. -- the limit on -- the limit -- there'd be no
17
     impact on your price, of purchasing supplemental supplies
18
     from other sources than your own farm; correct?
19
      A. Well, then we'd have to pay the cost of being in
20
     the pool.
21
      Q. Right.
2.2
          A. Which -- you'd have pool costs, but you'd have
23
     the countervailing -- one of the benefits would be that you
24
     could service additional accounts by acquiring supplemental
25
     supplies from other farms.
```

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A. Yes and no, I guess. The hard part for me is,
 1
 2
     you know, we're allowed to buy that 150,000 pounds of milk
     but West Farms will never sell it to us, so then we have to
 3
     buy it out of eastern Oregon. So, you know, if they're not
 4
     willing to sell us milk, it's kind of hard for me to say I
 5
     can just get milk from another farm.
 6
          O. If you were a producer-handler you could enter
     into a contract with another farm in Whatcom County, to have
 8
 9
     them supply you.
10
      A. I have to go through the co-op.
       O. Well, they're not indentured to the co-operative,
11
12
     are they?
13
        A. Yes.
14
          O. They have contracts but they --
          A. Yes, they do.
15
16
          O. They can terminate those contracts, can they not?
17
          A. None of them seem too willing to do that.
          O. Well, they'd need to have another market before
18
19
     they'd do that, wouldn't they?
20
          A. They could, but their contracts are with Darigold
     and -- I don't know a lot about the whole -- who buys milk
21
     from who and how that goes, but I'm not aware of anybody
2.2
23
     right now that is buying milk directly from producers
24
     without going through the co-op.
25
       O. Really.
```

1	A. Yeah.
2	Q. Okay. Let me ask you this, you've raised made
3	some comments in your testimony about Darigold being or
4	West Farm Foods, I'm sorry being able to blend 5 or 10
5	cents off of their producers, for losses at the bottling
6	plant. You recall that?
7	A. Yes.
8	Q. Okay. So basically what you're talking about
9	there is that the cooperative, when it has losses at or
10	reduced earnings at its bottling plant, it pays its members
11	less for milk from their farm; correct?
12	A. Yes.
13	Q. And when you have reduced profitability, reduced
14	revenues, in your fluid milk plant, you have less to pass
15	back to the bottom line at your farm; isn't that correct?
16	A. Well, it's all considered one, so you know, I
17	mean
18	Q. Well, isn't the cut-off the same same thing?
19	A. Well, we don't have the
20	Q. It's multiple producers but
21	A. Yes.
22	Q they're either if the co-op's profitable,
23	they the farms receive more money, and if it's not
24	profitable, they receive less money. Isn't that correct?
25	A. Well, we're not I think if we purchase

1	milk, I don't think we're going to get 5, 10 cents off the
2	price of the milk we purchase.
3	Q. Well, what I was asking you was if isn't the
4	allocation of profits and losses from the plant to the farm
5	in the cooperative the same as from the plant to the farm in
6	the producer-handler?
7	A. I don't know how they work.
8	Q. In any event, the way you work is, if it's
9	it's one entity, if you make money at the farm level it
10	comes to your bottom line, if you make money at the plant
11	level it comes to your bottom line, if you lose at either
12	place, that comes to your bottom line also.
13	A. Yeah.
14	MR. BESHORE: Thank you. I have no further
15	questions.
16	THE COURT: Mr. English, you have some questions?
17	MR. ENGLISH: Yes, Your Honor. Charles English,
18	for Dean Foods and Shamrock Foods.
19	<u>CROSS-EXAMINATION</u>
20	BY MR. ENGLISH:
21	Q. Afternoon, sir.
22	A. Good afternoon.
23	Q. I just have a few questions, I hope. On Page 3
24	of your prepared testimony, near the bottom, you have a
25	statement that says: "In the last several years, plants who

1	are regulated have only had to pay the Class I price for
2	their milk."
3	Are you aware and perhaps you're not, since
4	you are not a regulated handler that regulated handlers
5	routinely pay over-order premiums in your marketplace?
6	A. Not aware.
7	O. So you don't know whether routinely over the last
8	number of years that federal order handlers have been paying
9	upwards of 60 cents a hundredweight for their Class I milk.
10	A. And that is because
11	Q as an over-order premium.
12	A. An "over-order premium," explain it to me.
13	Q. Well, I'm asking you. I'm not the one doing the
14	testifying. So I'm asking whether you know whether over
15	whether processors who are regulated have to pay more for
16	their milk than the minimum price obligation from the
17	<u>federal order.</u>
18	A. I am not aware of that.
19	Q. And if that occurs, and if that is in the record,
20	then to the extent that occurs, your statement does not take
21	that in consideration; correct?
22	A. That is correct.
23	Q. Similarly, on Page 5, the short paragraph at
24	about the middle, maybe just below the middle, you have a
25	statement that "In fact the cost-of-production squeeze has

1 been so great in recent years that, " quote, " 'we feel that 2 handlers paying minimum prices have had a cost advantage over producer-handlers.' " Now, that statement is true, sir, 3 in light of some of what I just said, only if the handlers' 4 5 raw milk costs are actually below your costs of production; 6 correct? A. Say that again. Q. The statement that you make there, that you feel 8 9 that handlers paying minimum prices have had a cost 10 advantage over producer-handlers, is only true if those handlers' raw milk costs are actually below your raw -- your 11 12 costs of production. 13 (Pause.) A. So that if -- I just want to get this straight, 14 15 okay? 16 Q. (Nods head.) 17 A. You're saying that when the Class I price is 18 11.50 and our cost of production is higher than that, then 19 handlers have an advantage. 20 Q. No, actually, it's what you're saying, but I'm 21 also trying to add --2.2 A. No, no. I'm trying to -- I'm trying to get 23 straight in my mind what you are trying to say to me. 24 Q. Let's try to combine the two concepts. If the

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Class I price is \$14.00 and there's a 60-cent over-order

25

1	premium
2	A. If there is.
3	Q and therefore the cost is 14.60, if your cost
4	of production is lower than that 14.60, the statement you
5	<pre>make here isn't true; correct?</pre>
6	A. Is not true?
7	O. Is not true. If your cost of production is less
8	than that 14.60, then your statement is not correct.
9	A. This statement does not have to do with every
10	situation.
11	Q. Fine. So let's talk about costs of production
12	for a moment. The costs of production, the unnumbered page
13	following Page 12 of 12 of your statement, these are not
14	your costs of production; correct?
15	A. Are we on I'm sorry. Okay, I gotcha. I
16	flipped too many tables. Yes.
17	MR. ENGLISH: And, Your Honor, I'm not sure
18	whether these were included as part of the exhibit when you
19	admitted it.
20	THE COURT: Well, I didn't know they were there
21	when I admitted it. I thought it was the written statement.
22	I admitted Exhibit 52, and this was all stapled together,
23	and, you know, if there's
24	MR. ENGLISH: I may have some questions about
25	that and

1	THE COURT: If there's questions on the
2	attachments to the written testimony and whether they should
3	be admitted, we can hear them before the witness is done.
4	MR. YALE: We're going to move that these
5	exhibits if you wish to renumber them separate numbers,
6	that's fine.
7	THE COURT: I think that your co-counsel moved
8	the whole package that was stapled together into evidence,
9	but it was characterized as written testimony when she did
10	it, she said, Here's his written testimony, I'd move it into
11	evidence, so
12	MR. ENGLISH: And that was what I'd understood,
13	and then I missed the boat and I
14	THE COURT: So with these attachments, we can
15	discuss whether they should be admitted as well. At this
16	point I'd just as soon have him question him and then at the
17	end of his testimony I'll make a ruling.
18	MR. YALE: That's fine. Just as long as you know
19	that we're moving this to be admitted as well.
20	THE COURT: I truly understand that.
21	MR. ENGLISH: Just so you know that at the end of
22	it I'm going to object to at least a couple things, but be
23	that as it may.
24	Q. (By Mr. English) You now know what we're
25	referring to

1	A. Yes.
2	Q Mr. Brandsma, there's some pages after your
3	statement.
4	A. Yes.
5	Q. And the very first one after the statement, an
6	unnumbered page, has two tables, characterized as "Cost of
7	Production - Order 131" and a smaller chart, "Cost of
8	Production - Order 124." Do you see that document?
9	A. Yes.
10	Q. And my question is: These are not your costs of
11	production; correct?
12	A. No, they are not.
13	Q. Now, do you know how ERS compiles the data that
14	you have listed here?
15	A. Just from what I've seen on their website.
16	Q. And do you know, based upon what you've seen at
17	your website, that ERS does not include the value of cull
18	cows as part of its ERS cost-of-production table?
19	A. No, I did not know that.
20	Q. Do you know that ERS does not include the value
21	of the sale of veal calves as part of their cost-of-
22	production data?
23	A. No, I do not know that.
24	Q. Do you know that ERS does not include, in the
25	cost-of-production data listed on this page, any other

1	government payments received, such as, but not limited to,
2	MILC?
3	A. No, I did not know that.
4	MR. ENGLISH: I think, Your Honor, since they
5	haven't I guess they've been moved. I'm going to object
6	to the portions, at least for my part, the portions of this
7	document here.
8	At the end there's an article from something
9	called "The Puget Sound Business Journal," November 23rd,
10	1998, that purports to make statements from some investment
11	banker I have never heard of, about my client, Dean Foods,
12	and I would object to the extent that any of that is to the
13	truth of the assertion regarding Dean Foods, especially
14	given the fact that any of the statements made about Dean
15	Foods in this are about what we call Legacy Dean, a non-
16	existent company, and now what we call New Dean, and I will
17	make that my representation, that it be refers to a company
18	called Chicago-based Dean Foods. There is no Chicago-based
19	Dean Foods in 2004.
20	So therefore I would object to the paragraphs
21	respecting Dean Foods. Frankly, I think all the materials
22	in it, you know, tend to be hearsay. I understand what you
23	said earlier, but especially as to Dean Foods, the
24	references are simply incorrect, referencing a different
25	company.

THE COURT: And Mr. Beshore has an objection
also, and then I'll hear you, Mr. Yale.
MR. BESHORE: Yes, I want to join the objection
and move to strike, if it's already in, the two newspaper
articles at the back of 52, which were provided for the
specific purpose of by newspaper articles attempting to
impeach Mr. Vanderpol [phonetic], who testified earlier in
the hearing and could have been confronted with these if
they're used for that purpose, but he didn't, and he's not
here, and they're just newspaper articles, and if we're
going to have hearings by clippings, you know, I don't know
what the witness stand's about. I think they're really not
probative and should not be admitted for any purpose.
THE COURT: I'll hear from Mr. Yale.
MR. YALE: First of all, do we have a number for
these exhibits so that I can
THE COURT: Well, right now the whole
MR. YALE: The whole packet, all right.
THE COURT: I have a package called Exhibit 52.
MR. YALE: All right. The issue first of all,
we've made no reference, you know, in terms of Dean Foods in
this issue of his testimony. The essence of his testimony
was that there's been a change in Vitamilk and that he as in
the industry has, first of all firsthand this he talks
about the transaction between him and Vitamilk, but the rest

1	of the transactions that occurred, he wanted to point out
2	that here was some suggestion that it was not their fault,
3	there was something else that's going on.
4	Now, in terms of the weight of whether this is,
5	you know, a newspaper clipping or whatever else, I mean,
6	that's for the secretary to weigh, you know, how much they
7	want to use that, but I mean the purpose of the testimony -
8	- he's just supporting what the source of his information
9	was that Vitamilk sales had nothing to do with PDs, it had
10	to do with some larger transaction that went on.
11	And the other part of it is I mean it's
12	it's reliable information that could be used to at least
13	give that support, and I think it's consistent I don't
14	know whether it's so much impeachment; I think it's somewhat
15	consistent with what Vanderpol said. They did acknowledge
16	that they'd lost QFC and some of these others in there.
17	So, you know, we're not it just comes down to
18	that issue
19	THE COURT: I've got it, you can stop. I'm going
20	to let it in under the same theory that I've let a lot of
21	other documents in here that aren't worth a whole lot, and
22	this is you know, this has some very limited value, I
23	would think, to the Secretary, but the Secretary can give it
24	the weight that it's worth, to the extent that it's somewhat
25	corroborative of the main statement of the witness and it

1	may be of some value; at least it shows you where he got
2	some of his thoughts.
3	What I would like just to I'm going to call it
4	Exhibit 52(a), the attachments, just in case somebody the
5	administrator or the Secretary decides to that they want
6	to toss it, but I'm going to mark it as Exhibit 52(a).
7	MR. YALE: All three of them as 52(a)?
8	THE COURT: I'm going to call the attachments as
9	<u>52(a), yeah.</u>
LO	MR. YALE: All right.
11	THE COURT: And if somebody wants to toss a few
12	pages out of that, that the Secretary doesn't want to look
L3	at, or not, it's up to her.
14	Go ahead, Mr. Beshore.
15	MR. BESHORE: I just want to note briefly an
L6	additional objection to the first page of 52(a). It's a
L7	table that he didn't prepare. There's no explanation for
L8	how it's been prepared. It's got, you know, monthly or,
L9	you know, annual data, monthly data, some of the columns are
20	half full and half empty. I don't think it has any
21	probative value.
22	THE COURT: Well, I think you made clear what you
23	think it's worth, and, you know, if the Secretary agrees
24	with you on that issue, she just won't pay attention to it,
25	she'll rely on other information to but, you know

1	MR. BESHORE: That was just a different part of
2	the exhibit.
3	THE COURT: I understand. Are there any other
4	questions for this witness?
5	MR. BERDE: Yes.
6	THE COURT: Mr. Berde, go right ahead.
7	MR. BERDE: Sydney Berde, for United Dairymen.
8	<u>CROSS-EXAMINATION</u>
9	BY MR. BERDE:
10	Q. I don't think the record reflects the regulated
11	handlers with whom you compete. Can you name them?
12	A. The regulated handlers?
13	Q. The regulated handlers with whom you compete.
14	A. Most of the competition is either West Farm Foods
15	or our distributors. I'm really not sure who they all would
16	compete with. They compete with a number of dairies.
17	Q. Well, I'm talking about when you refer to your
18	distributors, do those distributors distribute milk that
19	they purchase from other regulated handlers?
20	A. "Do they purchase milk from other regulated
21	handlers?"
22	Q. Yes, or deliver milk from a producer.
23	A. Some of them do, some of them don't.
24	Q. So they would those other sources of fluid
25	distribution would be the regulated handlers who supply

```
1
     those distributors; isn't that correct?
 2
       A. Yes.
        O. And that would constitute part of your
 3
     competition; isn't that correct?
 4
 5
       A. Yes.
      Q. All of whom paid Class prices established under
 6
     the order; is that correct?
 7
       A. Yes.
 8
 9
        Q. I want to ask you about a statement again, about
     the reblending by West Farms, that Mr. Beshore inquired
10
     about. You agreed, as I recall, that to the extent that
11
12
     West Farms reblends in order to cover losses at its
     distributing plant, in effect you do the same. Is that
13
14
     right?
15
      A. I don't recall that.
16
       O. Well, if you have losses in your operation at the
17
     distributive level, there has to be some reflection of those
     losses in your operation; isn't that correct?
18
19
       A. I guess so, but, you know, what --
20
       Q. Well, I think --
21
       A. No, no, no, let me --
2.2
         O. Let me follow it up.
23
        A. Well, can I finish?
24
       Q. And you've indicated --
       A. Can I finish?
25
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1
          Q. Yeah, go ahead. All right.
 2
       A. Okay. You know, there comes a point where in a
     business, either you have to raise your price or you take it
 3
     out of the farmer's check, and I guess that's where I'm not
 4
 5
     following why it's being taken out of the farmer's check.
      Q. Well, if you can't raise your prices, you take it
 6
     out of your farmer's check, don't you, as a producer?
 7
       \underline{A}. No.
 8
 9
       Q. No?
10
       A. I mean, I'm -- I'm one entity.
       Q. Well, you take it out of the check of the
11
12
     enterprise, don't you, the returns of the enterprise?
13
        A. Wherever that might be. I mean --
14
        O. But the --
15
       A. Or you try to cut cost.
16
          Q. Well, the difference, however, between West
17
     Farms' reblending and how you handle your losses is that
     West Farms pays into the pool the Class value of their milk
18
19
     but you do not.
20
        A. That's why we have so many other risks involved
     in being a PD.
21
2.2
         Q. But that is a difference between your operation,
23
     is it not, and West Farms?
24
      A. One of many, many, many differences.
          O. West Farms' plant is owned by its producer
25
```

1	members, is it not?
2	A. It's supposed to be, yes.
3	Q. It is in fact or one description of it might
4	be: a producer-handler.
5	A. I think that's a stretch, but
6	Q. You think it's a stretch? Is that what you said?
7	A. Yeah. I don't think Darigold owns all the farms.
8	Q. Well, the farmers own the plant, do they not?
9	A. Yeah, but they they don't all own each they
10	don't own the plant and the farms together.
11	Q. But they own the plant.
12	A. But they don't own the farms. It's not all
13	Q. Who's the "they" we're talking about? Aren't the
14	producer members of West Farms the owners of the bottling
15	plant?
16	A. They have all got a small stake in it, yes.
17	Q. And they all suffer losses or gains of the
18	operation of the bottling plant.
19	A. Or the cheese plant or the powder plant or
20	whatever plant
21	Q. Right.
22	A of all the different plants they have, of
23	their \$1.1 billion worth of business.
24	Q. But the difference is that West Farms pays the
25	market administrator a cost for milk that you do not bear;

1	isn't that correct?
2	A. That is one of the things they do.
3	Q. Can you explain why that difference should occur?
4	A. Because that is what has been stated since 1937
5	and that is the rules we play by, and they and every
6	farmer has played by. They have a choice of whether they
7	want to be a PD or not a PD. I'm not sure why this is
8	needs to be taken away.
9	Q. Let me ask you where it has been stated?
10	A. From what I've seen in 1937.
11	Q. What did you see, in 1937, that led you
12	A. Well, not personally back then.
13	(Laughter.)
14	O. What did whoever
15	UNIDENTIFIED MALE: [Indiscernible.]
16	THE WITNESS: Yeah, I wasn't going to say so.
17	MR. BERDE: Unfortunately, I was around in 1937,
18	yes.
19	(Laughter.)
20	Q. (By Mr. Berde) Are you referring simply to the
21	fact that the Department has defined some kind of an entity
22	called "producer-handler" and exempted that entity from
23	pooling in pricing and application of uniform prices, as the
24	Act provides?
25	A. As far as I know, yes.

1	O. Is that the source of what you call 1937
2	A. As far as I know.
3	Q. And isn't that the reason we're here now: to
4	reexamine that issues?
5	A. You guys are, I'm not really not (chuckling).
6	MR. BERDE: Thank you.
7	THE COURT: Anything else from the proponents?
8	(No response.)
9	THE COURT: Mr. Yale, do you have Redirect at
10	all?
11	MR. YALE: Yes, I do. Thank you.
12	THE COURT: Oh, and I also want to give the
13	let me give Ms. Deskins and Mr. Rower a chance first, I
14	guess. I'm sorry. Go ahead, Mr. Rower.
15	MR. ROWER: Jack Rower.
16	<u>CROSS-EXAMINATION</u>
17	BY MR. ROWER:
18	O. Mr. Brandsma, on Page 7 of your testimony, you
19	introduced a term, "captive plant."
20	A. Yes.
21	Q. Could you expand on what you mean by "captive
22	plant."
23	A. A captive plant would be someone like Safeway or
24	Fred Meyer, which Fred Meyer is I don't know if they're
25	nationwide or not, but they're by in our neck of the

1 woods, but they would be plants that have sales to their own 2 stores, they bottle the milk and are able to send it to their own stores, thus eliminating a middleman, I quess you 3 would say. So they kind of have a captive source for their 4 5 milk. Q. To your knowledge, do captive plants have other 6 customers beyond the <u>retail customers at the groceries?</u> 7 A. Yes. Safeway, for instance, has a large 8 9 distributor in the Seattle area, and they also have the 10 Starbucks accounts, which they distribute to a warehouse, and for -- when we lost the Starbucks accounts, it was 11 probably, just in Seattle, nine trailers a week, so I'm sure 12 13 it's far and above that, so -- and the other account I know takes -- well, I've been told -- takes six or seven trailers 14 a week, from Safeway, and -- and from being around and with 15 16 the competition and milk prices being fairly shared, there's 17 very few people that can compete with Safeway because of 18 what they have. Q. Well, as you've said, only some portion of the 19 20 retail sales, what you call the captive sales --21 A. Yes. 2.2 Q. -- are part of that operation, is that what 23 you're --24 A. Yes. Yes. MR. ROWER: Mr. Tosi has some questions for you. 25

1

25

stores.

CROSS-EXAMINATION

2	BY MR. TOSI:
3	Q. Thanks for appearing today, Mr. Brandsma. A few
4	questions, just to build a little bit off of what Jack here
5	was just asking.
6	MR. TOSI: I'm sorry. My name is Gino, G-i-n-o,
7	Tosi, T-o-s-i. I'm with USDA Dairy Programs in Washington,
8	D.C.
9	Q. (By Mr. Tosi) I heard some Cross-Examination a
10	little bit here on and I'm not sure that I understood
11	everything that you were saying, but I'd like to ask a
12	question or two about the relationship between the price to
13	a consumer, when a consumer comes to a store and buys milk,
14	and what you sell milk for to retail outlets. Could you
15	please go over a little bit about things that you observe or
16	what you think you know about that relationship.
17	A. For what we would sell to retail stores for and
18	what they would sell milk for and things like that, a lot of
19	the things I observe there is a lot of the c-stores and
20	there's a pretty fierce competition between c-stores, and
21	what I see a lot of them do is A-frame signs and so many of
22	them take milk and use milk as a draw to get people in the
23	store, and I think what I see a lot of is: at-cost, less-
24	than-cost, just-above-cost pricing in a lot of those c-

1	Q. Thinking in your capacity as a businessperson,
2	maybe this is asking you to think more in terms of in
3	your capacity acting as a handler no, I'll strike that
4	question.
5	In your testimony here you talk a little bit
6	about orderly marketing, you make reference to that.
7	A. Yes.
8	Q. Would you please start off by saying based on
9	how you understand milk orders to work and what some of
10	their objectives are.
11	A. Based on what I think?
12	Q. What you think orderly marketing is.
13	A. Well, I think orderly marketing means that you
14	have competition in the marketplace, and when you have
15	competition in the marketplace, you have basically consumers
16	that benefit by competition, and if we have orderliness in
17	the marketplace, I think you see good competition between
18	all members involved in that marketplace, and if yeah.
19	Q. Let me I'll ask it a little bit differently.
20	A. Okay.
21	Q. If you were a producer
22	A. Yes.
23	Q you're a dairy farmer
24	A. Okay.
25	O and you're in an area where your milk can be

1	priced under an order, from a producer's point of view, what
2	would you think orderly marketing would mean to you?
3	A. From a producer's point of view, orderly market.
4	So if I was just a regular farmer, say shipping to the
5	<u>co-op?</u>
6	Q. Sure.
7	A. Orderly market, if I was a producer, would mean
8	that we see milk at the same price levels between all the
9	players in the marketplace.
LO	Q. You mean that the price you're receiving would be
11	similar, like for example, to your neighbor's?
12	A. Uh-huh, yes.
13	Q. And then in your thinking as a handler, what
14	would that mean, what would orderly marketing mean to you?
15	How would you describe that?
16	A. As a handler. Orderly market as a handler would
17	mean that just a fair competition, I guess, in the
18	marketplace, between all the handlers in the marketplace.
19	Q. Would that mean that you're paying a similar
20	price with all other handlers? Similar price for milk,
21	excuse me.
22	A. Well, that's a hard one for me to answer. I'm
23	not familiar enough with just being a handler. I really
24	can't answer that, I'm just not familiar enough.
25	O. If you were a producer, what would be an example

```
of something that would be disorderly from your point of
1
2
     view as a producer?
       A. As a producer?
 3
       4
 5
        A. Something that would be disorderly, as a
6
     producer.
 7
     (Pause.)
         I haven't thought about that before. Something
8
9
     that would be disorderly as a producer.
10
     (Pause.)
            I quess, you know, disorderly would probably be:
11
     your neighbor getting $2.00 a hundredweight more or $3.00 a
12
13
     hundredweight more for their milk.
       O. What's disorderly about that, in your opinion?
14
      A. What's disorderly about that?
15
      O. <u>Yes.</u>
16
17
      A. Well --
        O. I mean that you wouldn't like it is obvious.
18
      A. Well, you wouldn't like it, but I mean -- yeah.
19
20
     I mean, that's nothing really disorderly about it, I mean -
     - the neighbor got a good deal, you know.
21
2.2
     (Pause.)
23
        I haven't -- I have no answer, I'm sorry, on
24
     that.
25
             MR. TOSI: That's all I have.
```

1	THE WITNESS: Okay.
2	MR. TOSI: Thank you, I appreciate your
3	testimony.
4	THE WITNESS: Sorry.
5	THE COURT: Counsel, over here, Mr. Cherry,
6	Ms. Deskins, any other questions?
7	(No response.)
8	THE COURT: Go ahead, Mr. Beshore.
9	MR. BESHORE: One other question.
10	FURTHER CROSS-EXAMINATION
11	BY MR. BESHORE:
12	Q. You testified, I think, that the price of milk
13	out of convenience stores in Whatcom County is 2.19 or 2.29
14	a gallon. Is that at the present time?
15	A. From most of the accounts we deliver to.
16	Q. Okay. And are you delivering to them are
17	those profitable sales for you presently?
18	A. I would say so, yes.
19	Q. So are they selling your milk as a loss leader or
20	is there some margin between your price to the stores and
21	their out-of-store price?
22	A. I'm not going to comment on that's
23	confidential.
24	Q. In any event, your sales to them are profitable
25	at the present time.

1	A. Yes.
2	MR. BESHORE: Thank you.
3	THE COURT: Okay, Mr. Yale, you have questions?
4	MR. YALE: Sure. Ben Yale, on behalf of Smith
5	Brothers Farms, Edaleen Dairy, and Mallorie's Dairy.
6	<u>CROSS-EXAMINATION</u>
7	BY MR. YALE:
8	Q. You made a comment there was a question here
9	about the captive plants.
10	A. Yes.
11	Q. All right. Are you aware of whether Kroger is
12	selling milk to anybody other than to its own stores?
13	A. I'm not aware that they are.
14	O. You testified that Safeway is selling to somebody
15	other than Safeway; right?
16	A. Yes; they are.
17	Q. And there's kind of an integration between the
18	Safeway plant and its stores?
19	A. Yes.
20	Q. Do Safeway Stores buy milk from any other plants,
21	to your knowledge?
22	A. I saw just a little bit of like Darigold in our
23	local store, at Safeway, but it's like a shelf or something,
24	not very much.
25	O. But you made a comment that said that based on

1	the prices you saw with Safeway, that they're selling to
2	these other companies that aren't that their prices are,
3	what, better, worse? What's the situation that you're
4	seeing?
5	A. From what I'm seeing, they're definitely below
6	the pricing that we currently supply to our customers.
7	O. And are you asking the Secretary to limit
8	Safeway's ability to be integrated as stores and also sell
9	to other customers?
10	A. No.
11	Q. Now, there was a question, I think by Mr. Berde,
12	that talked about the risk that West Farms was like a
13	producer-handler. I think you remember the gist of that.
14	Right?
15	A. Yes.
16	Q. If you have a loss of production at your farm,
17	tell me what the impact would be, I mean a significant loss
18	of production, maybe feed was bad or bad weather or, you
19	know, all these other variables that hit, tell me what the
20	ramifications
21	A. A loss of production either is going to mean a
22	loss of sales, that you're going to lose a customer because
23	they can't you can no longer supply them, or it's going
24	to mean that you, in order to supply them, join the pool.
25	O. But your whole enterprise takes the risk of that

1	loss; right?
2	A. Yes.
3	Q. Now, you've got neighbors, I understand, that are
4	members of like West Farms or DF NDA?
5	A. NDA.
6	Q. NDA. And do those members from time to time go
7	bankrupt and out of business?
8	A. Yes, they do.
9	Q. And do the other farmers have to pay for the
10	losses that occurred as a result of those farmers' I mean
11	do they have to pay for those other cows or the creditors or
12	anybody else that of that farm that went bankrupt?
13	A. No, they don't.
14	O. But in your case, if something happens in your
15	production, you have that full risk; right?
16	A. Yes.
17	Q. Now, you mentioned, I think, on this issue of
18	this disorderly marketing that if a producer you thought
19	maybe if they got \$2.00 more than their neighbor or
20	something, that it could change things; right?
21	A. Yes.
22	Q. The point is, is that if there's an economic
23	value to make a business decision to join a cooperative or
24	to sell to a distributing plant or to be a PD, that
25	producers will make that if there's an economic advantage to

1	them; right?
2	A. Yes, they would.
3	Q. All right. And if there was an economic
4	advantage to them, as they saw it, to be a PD, they could
5	make the same decision their dad did and you did; right?
6	A. Yes, they could.
7	O. And isn't the fact or first of all let me ask
8	you this. In Whatcom County, let's just limit it there,
9	have you seen any producers decide to become PDs?
10	A. No.
11	MR. YALE: I don't have any other questions.
12	(Pause.)
13	THE COURT: Okay, you may step down,
14	Mr. Brandsma.
15	(Witness excused.)
16	THE COURT: Who's the next witness, Mr. Yale? I
17	thought Mr. Ricciardi
18	MR. YALE: We're done with ours. I think that
19	the next one they were going to bring, I think, was Mr
20	THE COURT: was Mr. Hettinga, brought by
21	Mr. Ricciardi. I don't see either one of them here.
22	MR. YALE: I mean, I can go get them, they may
23	not be aware they may have thought that we wouldn't be
24	done at this time. I'll go get them.
25	THE COURT: If they're right outside, bring them

1	in, otherwise we can take a short break. I wasn't planning
2	on breaking this early, though.
3	(Pause.)
4	THE COURT: Off the record.
5	(Off the record and reconvened.)
6	THE COURT: On the record. Okay, Mr. Ricciardi,
7	I'll let you call your next witness, please.
8	MR. RICCIARDI: Your Honor, Al Ricciardi, for
9	Sarah Farms. The next witness would be Hein Hettinga, and
10	Your Honor, I have provided to everyone in the room,
11	including you and the Court Reporter, four documents: a
12	statement of Mr. Hettinga; an article from Dairy Foods
13	entitled "'A Decade of Change' Dairy Foods 100"; there's
14	also a document from the Progressive Dairymen, Southwest
15	Division, for November of 2003; and then, finally, an
16	article regarding Shamrock Foods, with Mr. Kroger's picture
17	painted on it right there.
18	THE COURT: Do you want all four of these
19	documents marked at this time?
20	MR. RICCIARDI: I would, Your Honor, and I would
21	suggest that we mark them I believe that we're up to 53.
22	THE COURT: 53.
23	MR. RICCIARDI: The statement would be 53; the
24	"Dairy Top 100" article 54, the Progressive Dairymen 55; and
25	the Shamrock Article 56.

1	THE COURT: Okay, that's how I've marked them.
2	(Exhibits Nos. 53 through 56 were marked.)
3	MR. RICCIARDI: Appreciate it, Judge.
4	THE COURT: And I'm going to swear Mr. Hettinga.
5	Would you please raise your right hand.
6	HEIN HETTINGA, OPPONENTS' WITNESS, SWORN
7	THE COURT: Please state your name and then
8	THE WITNESS: Hein Hettinga.
9	THE COURT: Spell it for me too, please.
10	THE WITNESS: Hein, H-e-i-n, Hettinga,
11	<u>H-e-t-t-i-n-g-a.</u>
12	THE COURT: Okay. Go ahead, Mr. Ricciardi.
13	MR. RICCIARDI: Your Honor, I'm going to make a
14	somewhat unusual request, but hopefully it will be
15	accommodated.
16	Mr. Hettinga, although never formally diagnosed
17	as dyslexic, has a reading difficulty in the nature of
18	dyslexia. He has a difficult time in reading. The
19	statement that he is to give today will be his statement,
20	but my request is that to the extent it needs to be read
21	into the record, that the Court allow me to red that
22	statement into the record and then Mr. Hettinga would be
23	available for cross-examination or examination by the
24	proponents' counsel. I would request, however, that to the
25	extent that anyone's going to ask him to look at a document

1	or review a document, that we be given sufficient time to do
2	that.
3	THE COURT: That sounds okay to me. I mean, I
4	assume that these folks are just getting the statement now,
5	they haven't had them overnight, so they can't we can't
6	like just go right to cross-examination, the statement
7	hasn't they haven't had a chance to read the statement;
8	is that correct?
9	MR. RICCIARDI: That is correct, Your Honor.
10	THE COURT: In that case I think the statement
11	might as well be read. It's going to take people 15 or 20
12	minutes to read it, and you speak at a reasonably good pace,
13	and unless someone objects, I'm going to let Mr. Ricciardi
14	read the statement of Mr. Hettinga. Anyone have a problem
15	with that?
16	UNIDENTIFIED FEMALE: Maybe at the end, once he
17	finishes, if he could confirm that that
18	THE COURT: I would think we'd do something like
19	that, but
20	MR. RICCIARDI: And I intend to do that, Judge.
21	THE COURT: Okay. Go ahead.
22	MR. RICCIARDI: As indicated, Judge, this is the
23	testimony of Hein Hettinga.
24	DIRECT TESTIMONY
25	BY THE WITNESS (as read by Mr. Ricciardi):

1	<u>"My name is Hein Hettinga, and I am the founder</u>
2	and co-owner with my wife of Sarah Farms. Sarah Farms is
3	named after my daughter and is a family company which was
4	founded about ten years ago. I have been dairying about 30
5	years. Along with my two sons, I run the operation, and my
6	daughter, Sara, serves as the comptroller.
7	"Sarah Farms believes that the real purpose of
8	this hearing is to eliminate Sarah Farms from the
9	marketplace. The imposition of a cap would restrict the
10	future growth of Sarah Farms, whatever that may be.
11	Meanwhile other farmers, other cooperatives, and other
12	handlers would retain the ability to expand, without any
13	such restriction.
14	
15	what marketing conditions might be in the future is
16	unjustified and speculative. The imposition of the proposed
17	3-million-pound-per-month cap, which is lower than the
18	current monthly production of Sarah Farms, would force Sarah
19	Farms to examine whether to continue as a producer, whether
20	to continue as a handler, or whether it would be feasible to
21	continue operations at all.
22	"These proposals would dramatically injure or
23	terminate our business. This is true even though there is
24	no real evidence that Sarah Farms holds an unfair advantage
25	as a producer or a procedure. In fact, the evidence

1	establishes that in exchange for regulation as a producer-
2	handler, Sarah Farms bears costs that are not usually borne
3	by other market participants.
4	"I have been in a number of agricultural
5	businesses throughout my life. I owned a hoof-trimming
6	business and a cattle-trading operation before I began
7	dairying some 30 years ago.
8	<u>"About 8 years ago a new state-of-the-art</u>
9	processing plant was built in Yuma, Arizona. The original
10	intent of the plant was to process milk and the sell the
11	milk into New Mexico. In reality, the primary sales of
12	Sarah Farms occur within the borders of the state of Arizona
13	and the New Mexico market represents a small percentage of
14	the company's business.
15	The customers of Sarah Farms include Bashas,
16	specifically its Food City stores, as well as Sam's Club,
17	Costco, and some smaller independent retailers. Within the
18	first year or so of the operation of the integrated dairy
19	and milk-processing operations Sarah Farms welcomed
20	Food City as the first major customer. When Bashas
21	purchased the Food City stores and began to expand its
22	operations, the sales of Sarah Farms began to grow.
23	"Sarah Farms currently produces in excess of
24	3 million pounds of milk per month, and the business would
25	suffer substantially if any of the current proposals or

1	revised proposals were to be adopted.
2	"Since 1995 Sarah Farms has operated as a
3	producer-handler in Order 131 without creating disruptive or
4	'disorderly' marketing conditions, and there is no evidence
5	that any disruptive marketing conditions, however defined,
6	are now occurring. Instead, Sarah Farms has consistently
7	operated its business under the guidelines that the
8	United States Department of Agriculture, the 'Department,'
9	has left virtually unchanged and that Congress has
10	consistently protected for decades.
11	"Sarah Farms has been able to successfully
12	operate by controlling the source of its milk and by
13	providing a quality product and good service to its
14	customers. For example, although more expensive to produce,
15	Sarah Farms uses a tamper-proof cap, with a foil seal, which
16	prevents leaks and air contamination, as well as increasing
17	consumer safety. Sarah Farms delivers milk from its cows to
18	the customer's store within 24 hours, which provides for a
19	17-day shelf life on delivery, as opposed to the 10-day
20	shelf life offered by others.
21	"In addition, as part of the services provided to
22	several of its major customers, Sarah Farms ships its gallon
23	milk containers in cardboard boxes. As far as I know, no
24	other distributors in the marketing area have been willing
25	to provide this service to their customers. The use of the

1	cardboard boxes insulates the milk from light and also keeps
2	the milk cooler. These examples of quality issues exemplify
3	the type of services provided by Sarah Farms to its
4	customers.
5	<u>"As noted above, Sarah Farms operates as a</u>
6	producer-handler within the current federal regulations, has
7	made a substantial and continuing financial investment, and
8	has also built its operations to ensure continued compliance
9	with the current rules and regulations.
10	"Over the years, Sarah Farms has been presented
11	with numerous challenges to its status as a producer-
12	handler. For example, the Department received comments from
13	the industry during the course of federal order reform that
14	suggested the curtailment or elimination of the producer-
15	handler exemption. The Secretary properly concluded that:
16	"'It has been a long-standing policy to exempt
17	from full regulation many of those entities that operate as
18	both the producer and a hander A primary basis for
19	exempting producer-handlers from the pricing and pooling
20	provisions of a milk order is that these entities are
21	customarily small businesses that operate in a self-
22	sufficient manner. Also, during the history of producer-
23	handler exemption from full regulation, there has been no
24	demonstration that such entities have an advantage as either
25	producers or handlers so long as they are responsible for

balancing their fluid milk needs and cannot transfer

2	balancing costs, including the costs of disposing of reserve
3	milk supplies to other market participants. 64 Fed.Reg.
4	16135 (April 2,1999).'
5	The Secretary also discussed the small changes
6	that were made to producer-handler regulations for the sole
7	purpose of standardizing the consolidated orders.
8	Importantly, the Secretary noted that, quote, 'no changes
9	have been made that would intentionally regulate a producer-
10	handler that is currently exempt from regulation under
11	current operating procedures.' The Secretary also took note
12	of Congress's unwavering support of the producer-handler
13	exemption.
14	From the inception of its operation as a
15	producer-handler, Sarah Farms has faced a number of

"From the inception of its operation as a producer-handler, Sarah Farms has faced a number of challenges from some of the proponents of the current proposals, including the United Dairymen of Arizona, UDA, and Shamrock Foods Company, Shamrock. From the time that Sarah Farms was established as a producer-handler in the 131 market, both UDA and Shamrock have continuously attempted to have the Department disqualify Sarah Farms as a producer-handler. Both UDA and Shamrock filed litigation in the United States District Court, for the District of Arizona, in an attempt to contest a decision by the Department that Sarah Farms qualified for the producer-handler exemption.

1	<u>"As I understand it, the United States District</u>
2	Court dismissed the action for lack of subject matter
3	jurisdiction and the 9th Circuit Court of Appeals held that
4	the dismissal for lack of subject matter jurisdiction was
5	correct, referencing United Dairymen of Arizona, Shamrock
6	Farms, v. Veneman matter, 279 F.3d 1160 (9th Circuit 2002).
7	"Sarah Farms is now faced with yet another
8	challenge to its continued existence from UDA, Shamrock, and
9	some of the major cooperatives and publicly-traded companies
10	in the dairy industries. Large grocery chains and dairy
11	retailers, including Dean Foods and Kroger, are supporting
12	the proposed changes to the Department milk marketing orders
13	that regulate Class I fluid milk and are seeking to impose
14	regulatory restrictions on independent producer dairy farms
15	to require those producer-handlers, including Sarah Farms,
16	to set minimum prices for fluid milk.
17	"Despite no significant change in marketing
18	conditions since order reform and without any substantial
19	substantive evidence of disorderly marketing, the proponents
20	seek to effectively shut our doors. The proposals, if
21	adopted, would force Sarah Farms to change the way it
22	operates, and Sarah Farms would incur increased costs.
23	Depending on market conditions, if the proposals were
24	adopted, the ability of Sarah Farms to continue its
25	operations will need to be examined.

1	The impact of the various proposals would force
2	Sarah Farms to incur additional costs in the form of Class I
3	settlement fund contributions, from which it is now
4	exempted. However, the proponents' own testimony
5	establishes no basis for this dramatic change in policy.
6	"Instead, the reality is that being a producer-
7	handler involves a substantial amount of risk that the
8	typical dairy farmer does not bear, and the 'unfair
9	advantage' claimed by the proponents is a fallacy. If being
10	a producer-handler was the fast-track to wealth that the
11	proponents claim, then why aren't there more of them in this
12	market and in the other parts of the United States? The
13	number of producer-handlers in the Class 131 marketing area
14	has declined six in 1980 to just two in the year 2002.
15	Moreover, it appears that in the Class 131 marketing order
16	has the least number of producer-handlers in the entire
17	country.
18	
19	support of the last decision on this topic, the Department
20	should not adopt these proposals. The regulation of
21	producer-handlers contradicts not only Congress's stated
22	intent that the producer-handler exemption be preserved but
23	would also constitute a change in the long-standing policy
24	of the Department.
25	"The proponents seek to close our business

despite the fact that Safah Fallis bears all of its balancing
costs, is entirely self-sufficient, and is a small business
under the provisions of the Regulatory Flexibility Act as a
dairy products manufacturer that employs less than 500
employees. Moreover, the growth of our production in recent
years has been due to increased efficiencies and the growth
of our customers.
"As noted above, the growth of Sarah Farms is
reflected in the growth of its main customers. In this
regard, over the last five years there has been a
significant shift in the retail industry from small
operations to larger warehouse stores and/or larger
supermarkets.
"As previously mentioned, some of the major
customers of Sarah Farms are Bashas/Food City, Costco, and
Sam's Club. Each of these customers has grown in the last
five years. With regard to Food City, Sarah Farms has gone
from serving a small number of stores to serving a
substantially larger number.
"Moreover, discount retail outlets such as Costco
are challenging traditional milk processors and grocery

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chains. The large national cooperatives, dairy processors,

and food retailers are attempting through these proposals to

limit competition, which would ultimately impact the

consumer both in the quality of the milk that will be

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1	available in the market and in the increased price of the
2	milk.
3	"Sarah Farms relies principally on the sale of
4	fluid milk in gallons, half-gallons, and quarters. Indeed
5	most of Sarah Farms' sales are from the sale of fluid milk
6	in these size containers. Sarah Farms also has a limited
7	number of sales in sour cream.
8	"Sarah Farms has chosen to integrate both its
9	dairy and milk-processing operation and to concentrate on
10	the sale of fluid milk. Sarah Farms expended significant
11	capital in reliance upon the exemption from regulation as a
12	producer-handler.
13	"Sarah Farms expended substantial capital and
14	took the risk of building a fresh modern processing plant
15	with the latest equipment and technology. Based upon the
16	technology and equipment that is available today, Sarah
17	Farms is able to utilize these efficiencies to process milk
18	in a more efficient manner and, I believe, less than
19	expensive than our competition.
20	"Moreover, since Sarah Farms focuses on just one
21	product, fluid milk, rather than having to run a plant
22	producing certain items at certain times and others at other
23	times, Sarah Farms can run its plant consistently and
24	without any significant down time. These savings in
25	processing costs can be passed on to Sarah Farms' customers

1	and ultimately to the consumer.
2	The proponents suggest that our operation
3	threatens their ability to market milk in the 131 Order area
4	and that Sarah Farms is somehow a threat to their business.
5	These claims are made despite the fact that those testifying
6	in support of the regulations are all significantly larger
7	than our operation. Indeed, Sarah Farms does not have a
8	price advantage.
9	"As noted in the compilation of statistical
10	material for Federal Milk Marketing Order Number 131, the
11	Arizona-Las Vegas marketing area, prepared by the
12	United States Department of Agriculture, Agricultural
13	Marketing Service Dairy Program, there are four handlers
14	operating pool plants within the marketing area: Kroger
15	Company, Safeway Stores, Inc., and Shamrock Foods Company
16	operate distributing plants; United Dairymen of Arizona has
17	a co-op pool manufacturing plant.
18	"In addition, handlers operating partially-
19	regulated distributing plants in the area of this federal
20	order include Dean Foods of California, Inc., Morningstar
21	Foods, Inc., General Mills, and Alta Dena Certified Dairy.
22	I believe that Sarah Farms is smaller than each of the
23	non-exempt plans in the state of Arizona.
24	"The August 2003 edition of Dairy Foods, in an
25	article entitled, 'A Decade of Changeand a Year of

1	Challenges,' which has been marked as Exhibit '54, lists the
2	100 companies with the largest fiscal year sales in the
3	dairy industry, on a list entitled the 'Annual Dairy 100.'
4	The Kroger Company Dairy operation is listed as number 7 on
5	the Top 100, Safeway Dairy Division is number 23 on the
6	list, and Shamrock Farms is listed as number 58.
7	"While UDA is not listed in the Top 100, 18
8	cooperatives are among the top 100 companies with the
9	largest amount of fiscal year sales in the dairy industry.
10	There is not one producer-handler in the Top 100 list.
11	"What this list exemplifies is that the companies
12	that are challenging Sarah Farms and making these proposals
13	are in a much better financial position than Sarah Farms.
14	Therefore, this is really an effort by the larger companies
15	to eliminate competition in Order 131, which, in my opinion,
16	would have the effect of increasing the cost of milk for
17	consumers in the marketing area.
18	There has been a seismic shift in the last
19	several years in the marketing of milk. Warehouse stores
20	have decided to market milk at a smaller mark-up or profit
21	margin. This is direct competition at both the retail and
22	wholesale level for companies such as Dean's, Safeway,
23	Kroger, and, locally, Shamrock. This is a war at the street
24	level to limit competition, which the proponents have now
25	brought into this hearing.

1	"Indeed, there has also been heightened concern
2	among consumer advocacy groups, federal lawmakers, and state
3	attorney general that large national cooperatives, dairy
4	processors, and food retailers are attempting to take
5	advantage of declines in raw milk prices but not passing
6	these cost savings on to the consumers. This is the reality
7	and the factual backdrop for the proposed changes in the
8	regulations made by these proponents.
9	"The proponents also testified that Sarah Farms
10	possesses an advantage as a producer-handler that gives us a
11	competitive edge not available to other market participants.
12	First, that advantage simply is not there. Second, even if
13	it were a reality, there are no barriers that prevent a
14	handler from buying a dairy herd or that prevent a dairy
15	farmer from opening a bottling facility.
16	
17	the Progressive Dairyman in November of 2003, a copy of
18	which has been marked as Exhibit 55, Shamrock Farms Dairy
19	has recently built a 10,000-cow milking facility near
20	Stanfield, Arizona. Based upon my experience, the financial
21	investment in this dairy is in the millions of dollars.
22	This amount has increased because I believe that Shamrock
23	has recently purchased cows and began its operations at this
24	dairy.
25	"Given this investment in a dairy production

1	Tacility, Shamrock Farms could make a business decision to
2	construct a processing plant near that dairy and to then
3	operate as a producer-handler under the terms of the current
4	regulations, if it chose to do so. While I am not privy to
5	the financial information for Shamrock Farms, since it is
6	confidential and privileged, it is apparent that Shamrock
7	has decided that it is in its best economic interest to
8	operate as a regulated handler rather than a producer-
9	handler, even though it has now spent substantial amounts of
10	money to construct a state-of-the-art dairy.
11	One of the proponents to the changes to the
12	regulations is Shamrock Foods Company. As noted in an
13	article titled 'Shamrock Foods: A Family Company with
14	Foresight, a copy of which has been marked as Exhibit 56,
15	Shamrock Foods has the largest dairy in the Southwest and
16	among the largest five privately-held Arizona companies.
17	The article indicates that Shamrock has a herd
18	of approximately 7500 cows. However, that was before
19	Shamrock completed its new dairy near Stanfield and added at
20	<u>least 3,000 additional cows. In total, Shamrock processes</u>
21	70,000 gallons of milk annually.
22	"In June 2001, Shamrock opened an extended shelf
23	life (ESL) plant facility, which gives Shamrock the ability
24	to put 82 days of code life on its products, which in turn
25	allows it to serve a larger geographic area with its

1	products. Shamrock produces 12-, 20-, and 32-ounce plastic
2	bottles of white milk and flavored milk in its ESL facility.
3	Sarah Farms cannot complete with Shamrock on a head-to-head
4	basis given the competitive advantage that Shamrock has in
5	the sale of, among others, ESL products.
6	"Shamrock also has the size and financial
7	wherewithal to sell its products in Arizona, Colorado, New
8	Mexico, Utah, Nevada, and Texas. Sarah Farms is not here
9	complaining that Shamrock has an unfair competitive
10	advantage, although Shamrock may have a competitive
11	advantage in many areas, including in Arizona.
12	
13	that it continues to follow. Sarah Farms cannot directly
14	compete in the ESL market and has chosen not to do so.
15	Based upon the arguments made by the proponents, Shamrock
16	has an obvious 'unfair advantage' over Sarah Farms because
17	of its ESL plant.
18	"Nevertheless, Sarah Farms attributes this
19	advantage to the time, effort, and substantial monetary
20	contribution made by Shamrock in order to grow its business
21	throughout the Western states. Likewise, Sarah Farms has
22	made a substantial monetary contribution and time
23	contribution to become a producer-handler. Sarah Farms and
24	the other producer-handlers should not be forced to bear the
25	risk of a change in the rules in the middle of the game.

"Moreover, the claims of unfair competition ring
hollow because producer-handler status places limits on the
types of customers that Sarah Farms can effectively serve.
First, Sarah Farms can only serve those customers who
require less milk than it can produce. Unlike a pool
handler, Sarah Farms cannot purchase more milk to fill the
large or growing needs of a customer. Sarah Farms cannot
serve customers whose demand for milk is irregular. Indeed,
the profitability of Sarah Farms depends on our ability to
effectively control our surpluses and its disposition. When
a customer has needs that exceed our farm capacity or would
upset our ability to balance, we are faced with the choice
of losing our producer-handler status or our customer.
"The proponents have suggested that payments from
producer-handlers into the producer settlement fund are
necessary because Sarah Farms, and other like-situated
producer-handlers, enjoy an unfair advantage because we can
acquire our Class I milk for the blend price. This is not
accurate. Sarah Farms does not, as is suggested, enjoy an
advantage equal to the difference between the Class I price
and the blend price. This simplistic calculation does not
take into account our cost of production, for instance,
which exceeds the blend price.
"Repeated allegations have been made about the
pricing of our products, which the proponents 'determined'

1 by analyzing retail prices of our products at the store. 2 The specifics of our pricing scheme is proprietary information, but I will state that Sarah Farms does not sell 3 its milk for less than the Class I price, plus the cost of 4 5 processing, packaging, and transportation. We do not undercut the market by selling our product for less than the 6 7 Class I price. "In fact, I was recently asked to price milk for 8 9 Costco, to be delivered to a market outside of Order 131. 10 The estimate I gave was based on the same formula Sarah Farms uses to supply other customers. Sarah Farms did not 11 get the new order. I was told that our price was not 12 13 competitive -- not even close. "At the hearing, the testimony of Carl Herbien, 14 that was used to suggest that our prices were unattainable 15 16 by a regulated handler, were based on plants whose product 17 mixes were not disclosed but were almost certainly more diverse than that of Sarah Farms'. My experience has shown 18 19 that the cost of processing, packaging, and labeling is 20 about the same regardless of the size package that is run. 21 "A plant running straight white milk gallons will 2.2 have a lower overall cost per gallon than will have a plant 23 running a product mix of multiple sizes and SKUs. The 24 composite cost information provided to the Secretary is

meaningless as a basis for comparison. Sarah Farms' cost

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1	per white gallon should be no more than the cost of
2	Shamrock. In fact, it should be less.
3	"Mr. Herbien's study looks only at 2 percent
4	white gallons. Without knowing what the same store was
5	charging for whole milk or skim milk, it is possible to know
6	whether or not the stated price for 2 percent represented a
7	markup over the actual cost from the plant or a markup over
8	some blended milk cost to the plant.
9	"Also, the stated period of time is stated to
10	represent January through June 2003, there is nothing stated
11	to indicate the days of the month or the dates of the month
12	these costs were surveyed. This is relevant because the
13	store may be pricing milk based on prior months' costs or
14	anticipation of the following month.
15	
16	A gallon of whole milk costs more than a gallon of reduced-
17	fat milk, which costs more than a gallon of skim milk.
18	Sarah Farms prices its products based on the butterfat
19	content. I have noticed that the stores price milk rather
20	uniformly.
21	"To the consumer, there isn't much difference
22	between the cost of a gallon of skim milk and a gallon of
23	whole milk, even though the whole milk costs the store more.
24	Also, the figures cited by Mr. Herbien for transportation
25	are highly overstated, based on my experience. Finally,

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pallet costs do not correlate to those for Sarah Farms

because we offer a pallet exchange program. The whole

purpose is to keep the cost of my product low -- and it

works.

"The balancing costs incurred by producerhandlers are also significant. In addition to the cost of <u>balancing</u>, <u>producer-handlers have expe</u>nses in transportation that other producers do not bear. Producer-handlers bear huge amounts of risk in the event that there are problems at their processing facility. A stoppage in production can mean the loss of raw milk that cannot be replaced by a purchase from another farm. Likewise, problems on the farm, such as illness, are not only a loss to the producer but can mean the loss of milk to the plant, that cannot be replaced. The result can be lost customers. Managing the timing of deliveries to the plant is also critical, or we must incur additional cleaning costs and difficult scheduling. "These demands, in addition to increasing our operating costs, effectively regulate the size of producerhandlers. At the farm level, we are required to carefully

maintain the level of our herd. Herd fluctuations pose the risk of causing large pool plant purchases, which would require us to lose our status or, alternatively, large surpluses, which must be disposed of, often at a substantial loss.

1	"With regard to the other portions of the
2	proposals, Sarah Farms firmly believes that limiting milk
3	distribution to cooperatives and milk processors only works
4	to deny wholesale customers meaningful choice. Due to the
5	state of the dairy industry today, there needs to be a third
6	participant in the market in order to foster competition and
7	prevent monopolistic tendencies.
8	
9	consider the following:
10	
11	by the Justice Department for numerous antitrust violations.
12	"Dean Foods controls more than 20 percent of the
13	national market and has driven up the prices of milk for
14	consumers in Southern California by buying up competition.
15	"Most processors began as producer-handlers and
16	grew out of their role as a milk producer.
17	"Cooperative associations, formerly a method of
18	protecting dairy farmers in the marketplace, are now less
19	focused.
20	The exemption of Clark County, Nevada, from the
21	federal order system has enabled Dean Foods to establish a
22	plant which will be far more disruptive to the federal order
23	system than any single producer-handler or producer-handlers
24	in the aggregate.
25	"Furthermore, the Dean Foods plant is not limited

1	by the requirement placed on producer-handlers to produce
2	and market all of their own milk. Under the UDA/Shamrock
3	proposal, a smaller independent dairyman will be regulated
4	and competing with a large, national company that is not
5	required to be regulated. How is that fair?
6	moreover, as stated before, every producer can,
7	under the law, become a producer-handler. Also, ever
8	handler can integrate with a producer. The fact that Sarah
9	Farms is the only producer who has chosen to do so in the
10	131 Order does not mean that our practices are unfair or
11	that the playing field is not the same for all participants.
12	Instead, it reflects that operating as a producer-handler
13	includes inherent risk that others have been unwilling to
14	accept.
15	"In short, the proponents expect Sarah Farms to
16	pay millions of dollars to other producers who have not
17	incurred our investment costs nor have borne any of our
18	risk. By definition, Sarah Farms must be able to produce
19	all the milk it utilizes.
20	The upper floor on the size of any producer-
21	handler's operation is the point at which it can no longer
22	produce enough milk internally to meet the demand for its
23	products. When that point is reached, only then should
24	there be a forced decision as to whether to maintain current
25	levels of sales or abandon the status of a producer-handler.

"As technologies are developed and economies
change, such that producers are able to increase the number
of cows that can be milked, producer-handlers are permitted
to take advantage of these advancements, as all other
producers might. The proposals advanced by UDA, Shamrock,
and other large cooperatives and national companies deny
producer-handlers the benefits of those advancements.
"It is my understanding from Mr. Albright's
testimony that the AMAA was intended to protect dairy
farmers from brutal competition that resulted when milk
plants could play farm against farm to drive down prices
below a sustainable level. Because a producer-handler
cannot compete with other producers for the sale of raw
milk, it made little sense to regulate producer-handlers.
Indeed, if the proposals were to be accepted, this would
work to insulate the entire market area from any further
competition and require producer settlement fund payments
for any milk produced by a handler on his own farm.
"Finally, UDA/Shamrock and the other proponents
have argued that Sarah Farms has somehow caused disorderly
marketing conditions in the Arizona-Las Vegas Order. As
stated above, this is not true in fact, nor do any of the
statistics cited by any of the proponents hold water when
viewed in the context of the producer-handler's historical
market presence.

1	"In sum, there was no disruption in the
2	marketplace found during order reform. There have been no
3	changes in the marketing conditions in the marketing area
4	since order reform. There are no facts supporting a finding
5	of disruptive marketing now. Therefore, the proposals
6	should be denied."
7	<u>DIRECT EXAMINATION</u>
8	BY MR. RICCIARDI:
9	Q. Mr. Hettinga, I have read your testimony. Is
10	that your testimony that you adopt at this hearing?
11	A. Yes, it is.
12	MR. RICCIARDI: Your Honor, I would move then
13	into admission the statement and the three exhibits, which
14	I believe are 53, 54, 55, and 56, respectively.
15	THE COURT: Any objection? Mr. Beshore?
16	MR. BESHORE: I object to the newspaper articles
17	on the same basis.
18	THE COURT: Okay. I'm going to allow it in on
19	the same basis, I'm going to admit Exhibits 53 through 56.
20	(Exhibit Nos. 53 through 56 were received.)
21	THE COURT: Do you have any further questions of
22	the witness, Mr. Ricciardi, at this time or is he ready for
23	cross-examination?
24	MR. RICCIARDI: Your Honor, at this time I don't
25	have any further questions for Mr. Hettinga. Obviously I

ahead, Mr. Berde. CROSS-EXAMINATION BY MR. BERDE: O. Mr. Hettinga, good afternoon. A. Good afternoon. Q. My name is Sydney Berde. I represent United Dairymen of Arizona. I'd like to ask you a few questic about your testimony. First, I'd like to know something about your background, how you got into the dairy business, how low you've been in the dairy business, and where it started. A. I milked cows for two years as when I got of high school; and then I hoof-trimmed cows, which is physical work, for about seven Q. Uh-huh. A and then I traded cows for two or three, when I was trading cows I spent a day buying, a day set a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy, I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I got a dairy I do a week collecting the money; so when I g	1	reserve the right to ask questions on redirect and
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BY MR. BERDE: O. Mr. Hettinga, good afternoon. A. Good afternoon. Q. My name is Sydney Berde. I represent United Dairymen of Arizona. I'd like to ask you a few question about your testimony. First, I'd like to know something about your background, how you got into the dairy business, how less you've been in the dairy business, and where it started A. I milked cows for two years as when I got of high school; and then I hoof-trimmed cows, which is physical work, for about seven Q. Uh-huh. A and then I traded cows for two or three, when I was trading cows I spent a day buying, a day set a week collecting the money; so when I got a dairy, I dave to spend that time, I just bought my own cows and milked them.	4	ahead, Mr. Berde.
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of high school; and then I hoof-trimmed cows, which is physical work, for about seven 0. Uh-huh. A and then I traded cows for two or three, when I was trading cows I spent a day buying, a day sex a week collecting the money; so when I got a dairy, I compared to spend that time, I just bought my own cows and milked them.	14	you've been in the dairy business, and where it started.
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O. Uh-huh. A and then I traded cows for two or three, when I was trading cows I spent a day buying, a day sel a week collecting the money; so when I got a dairy, I collected have to spend that time, I just bought my own cows and milked them.	16	of high school; and then I hoof-trimmed cows, which is
A and then I traded cows for two or three, when I was trading cows I spent a day buying, a day se a week collecting the money; so when I got a dairy, I collected the spend that time, I just bought my own cows and milked them.	17	physical work, for about seven
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21 a week collecting the money; so when I got a dairy, I on the last to spend that time, I just bought my own cows and milked them.	19	A and then I traded cows for two or three, and
have to spend that time, I just bought my own cows and milked them.	20	when I was trading cows I spent a day buying, a day selling,
23 milked them.	21	a week collecting the money; so when I got a dairy, I didn't
	22	have to spend that time, I just bought my own cows and
Q. Where did you go to high school?	23	milked them.
II	24	Q. Where did you go to high school?
A. I went to Artesia High School.	25	A. I went to Artesia High School.
25 A I went to Artegia Wigh School	24	Q. Where did you go to high school?

1	Q. In California?
2	A. Yes.
3	Q. And any education after high school?
4	A. No.
5	Q. And the first dairy that you established was
6	where?
7	A. In Artes Chino. Chino.
8	Q. How long ago was that?
9	A. I'm going to say thirty-four, -five years ago.
10	Q. I see.
11	A. Time goes by.
12	Q. Would you agree, Mr. Hettinga, that the words
13	which appear in Exhibit 53 are not in fact your words?
14	A. I did not write the article, yeah.
15	Q. Who wrote it?
16	A. My attorney.
17	Q. I want to ask you something about how you
18	established your original dairy and the additional dairies
19	that you established afterwards, starting, I think you
20	indicated, about 35 years ago?
21	A. Uh-huh.
22	Q. The first one was Artesia?
23	A. No. Chino.
24	Q. Where?
25	A. Chino.

```
1
         Q. And then you bought or established additional
2
     dairies, did you not?
         A. After several years.
 3
       Q. And now you operate a number of dairies in
 4
 5
     California, do you not?
      A. Yes.
6
       O. And in Arizona.
8
       A. Yes.
9
       Q. One of your dairies is AH Dairy?
      A. Andy Hettinga, my son, runs it.
10
       Q. Andy Hettinga --
11
      A. Yeah.
12
13
       0. <u>-- your son?</u>
        A. It's not -- they call it El Mirage Road Dairy
14
15
     [phonetic].
16
       O. Yeah. But the legal name is AH Dairy?
17
      A. No. It's Hein and Ellen [phonetic] Hettinga. It
     has to have a name because otherwise they'd all be running
18
19
     the wrong place.
      Q. Is that the dairy that's owned by -- well, first
20
     of all, where does that milk go?
21
2.2
       A. To Sarah Farms.
23
      Q. To Sarah Farms?
24
     A. Uh-huh.
       O. The AH Dairy -- milk produced on AH Dairy goes to
25
```

1	Sarah Farms.
2	A. Correct.
3	Q. That, AH Dairy, is in fact a general partnership,
4	isn't it?
5	A. No, it is not.
6	Q. It consists
7	A. It's a sole proprietor by my wife and I.
8	Q. Isn't that the one that's owned by Andrew, Ellen,
9	Jill Gerben [phonetic]?
10	A. It is not. It is owned by my wife and me.
11	Q. I see. You're familiar with the Farm Credit
12	Services of Southern California?
13	A. Correct.
14	O. And you have filed a financing statement, did you
15	not, a UCC statement?
16	A. I don't know. I don't take care of the
17	paperwork.
18	O. Well, the one of the the entity named as
19	the borrower, 3H Dairy, a California partnership?
20	A. Yes. That's not A & H.
21	Q. That's not A & H.
22	A. That's not A & H.
23	Q. Okay. And you have an A & H there, don't you?
24	A. Not it's called that. It's called that. It's
25	called that and El Mirage, one of the two.

1	Q. Bear with me for a minute.
2	A. Surely.
3	Q. I'm looking at a document, "Capital Services,
4	Inc., UCC Search Report"
5	A. Okay.
6	Q which lists AH Dairy, a California general
7	partnership, debtor; second debtor is Andrew Hettinga.
8	You're familiar with that?
9	A. Andrew's my son.
10	Q. And another debtor
11	MR. RICCIARDI: Let me object to the entire line
12	of questioning.
13	UNIDENTIFIED FEMALE: Say who you are.
14	MR. RICCIARDI: I apologize. Al Ricciardi, on
15	behalf of Sarah Farms.
16	Your Honor, the specific business issues or
17	business interests, whether Mr. Hettinga owns them, whether
18	a general partnership, or whatever they may be, are not at
19	issue in this case. What
20	MR. BERDE: Oh, yes, they are.
21	MR. RICCIARDI: Can I finish?
22	MR. BERDE: Yeah.
23	MR. RICCIARDI: Whether or not they're entitled
24	to the exemption or not entitled to the exemption is not at
25	issue. The only issue here is whether or not the

1	proponents' change in regulations should be made.
2	Therefore, to the extent that this goes to the
3	question of audits that may have been done by the Department
4	and confirmed by the Department and issues concerning
5	whether or not this particular dairy is owned or not owned,
6	if it isn't an issue in this case we shouldn't spend time on
7	it, Judge, and I'm going to tell my client that to the
8	extent it gets into proprietary information like this, not
9	to answer the question.
10	MR. BERDE: Well
11	THE COURT: Go ahead, Mr. Berde. Tell him where
12	you are going with this, please.
13	MR. BERDE: I beg your pardon?
14	THE COURT: Where are you going with this?
15	MR. BERDE: I'm going with it as to the source of
16	milk for the Sarah Farms Dairy and the ownership of that
17	milk, the ownership of the source of that milk, which is
18	relevant, critically relevant, to these proceedings.
19	THE COURT: Mr. English, you have something to
20	say?
21	MR. ENGLISH: Yes. Charles English, for
22	Shamrock.
23	Just as an example, just leafing through the
24	document very quickly, prepared by Mr. Ricciardi, and read
25	by Mr. Ricciardi, on Page 12, there were two statements made

1	that I think are tested by this kind of information.
2	One is "A stoppage in production can mean the
3	loss of raw milk, that cannot be replaced by a purchase from
4	another farm." That can only be tested by knowing how many
5	farms, where they are, and whether or not the milk is
6	available for this producer-handler. In this case, we
7	believe that this statement, that has been made repeatedly
8	in this proceeding, simply isn't true.
9	The second statement on Page 12, "Producer-
10	handlers have expenses in transportation that other
11	producers do not bear." Well, we need to test that out, and
12	one way to test it out is to find out where the farms are
13	and who owns them and whether or not they can ship the milk
14	to this processing plant.
15	And finally, Your Honor, as to the instruction
16	not to answer: if these documents and materials are in the
17	public record, I believe that instruction is inappropriate.
18	MR. BERDE: They are public record documents
19	obtained from the Secretary of State of Arizona and
20	<u>California.</u>
21	THE COURT: I guess they could be submitted if
22	they need be, but go ahead, Mr. Ricciardi.
23	MR. RICCIARDI: They can be submitted, Judge. My
24	argument is still the same. What they're really trying to
25	do is they're going to try to go behind the Department audit

1	that was done and determined that they met producer-handler
2	status a long time ago. That's not an issue in this case,
3	and I'm just going to tell my client not to answer any
4	questions in this area
5	THE COURT: I can't tell, as well as you say you
6	can in terms of where they're going with it, in terms of
7	that point, so given that there's been a few statements,
8	they're entitled to challenge, and I'm going to allow this
9	line of questioning and hope it doesn't go on past the point
10	of relevance.
11	MR. RICCIARDI: And I will tell my client not to
12	answer at some points where I think appropriate, Judge.
13	MR. ENGLISH: And for the record, we will then
14	take that instruction as evidence that we are unable to test
15	those statements on Page 12 and we will ask to strike them,
16	Your Honor.
17	MR. RICCIARDI: And, Your Honor, then I'll do the
18	same, that we've had throughout the course
19	THE COURT: Okay, okay
20	MR. RICCIARDI: with Shamrock Farms. I mean,
21	you want to go back, we'll go back.
22	MR. ENGLISH: The difference, Your Honor, is this
23	is material on the public record, that is available for
24	examination, not confidential.
25	THE COURT: Okay. Well, let's

1	MR. ENGLISH: It is not confidential.
2	THE COURT: see how far we go with this before
3	<u>we</u>
4	MR. RICCIARDI: It is, and I'll take the position
5	<u>I need to take.</u>
6	THE COURT: Okay. Mr. Berde, you can pursue this
7	questioning for a while.
8	THE WITNESS: Could you please repeat the
9	question or the location so I know what we're talking about.
10	Q. (By Mr. Berde) I'm asking you about whether the
11	debtor, listed on the UCC document identified as AH Dairy,
12	is in fact a California partnership, the partners of which
13	<u>listed as debtors</u>
14	A. Could you
15	Q are
16	A. Could you list the partners to me and I could
17	tell you.
18	<u> </u>
19	Hettinga, Jill Hettinga. Those are the partners of AH
20	Dairy, as indicated on the UCC filing that you made.
21	A. I believe and I'm not sure, okay?
22	Q. Yeah.
23	A. I have a partnership with a dairy in Modesto area
24	with my son Andrew, but not El Mirage. El Mirage is owned
25	by my wife and I.

```
1
          Q. I'm not -- I didn't indicate El Mirage or
 2
     describe El Mirage.
       A. But --
 3
         Q. I'm talking about AH Dairy, which you indicated
 4
 5
     is a milk source of Sarah Farms.
      A. It also -- I'm not sure which location -- have
 6
 7
     you got an address?
         O. The P. O. box is Chino for debtor AH Dairy;
 8
 9
     Andrew at Corona, California; Ellen at Corona, California;
10
     Hein at Yuma, Arizona; Hein at Corona, California; and Jill
     in Corona, California. That's the address listed by the UCC
11
12
     filling.
13
      A. I believe that's 3H Dairy.
       O. Well --
14
      A. That is the only partnership I have with my son,
15
16
     Andrew, that has -- El Mirage Dairy is totally owned by my
17
     wife and I.
         Q. I didn't ask you about El Mirage; I asked you
18
19
     about --
20
       A. El Mirage or AH.
21
          O. -- AH Dairy, which is a partnership in -- a
     general partnership in California.
2.2
23
      A. No.
24
      Q. Yeah. No what?
25
       A. A & H is not a partnership.
```

1	MR. BERDE: Your Honor, I think I'm going to have
2	to mark this document as an exhibit and I'll provide
3	additional copies at the appropriate time.
4	THE COURT: Okay. Well, we'll mark this as
5	Exhibit 57.
6	(Exhibit No. 57 was marked.)
7	UNIDENTIFIED MALE: What's the title?
8	MR. BERDE: The title is "Capital Services, Inc.,
9	UCC Search Report."
10	Q. (By Mr. Berde) Now I want to ask you about
11	3H Dairy.
12	A. Okay.
13	Q. The milk from 3H Dairy, where is that marketed?
14	A. Northern California, I don't know who.
15	Q. Does that milk also go to Sham to Sarah
16	Farms?
17	A. No, it does not.
18	O. And that is a California partnership, is it not?
19	MR. RICCIARDI: Objection now, Your Honor, he
20	said to the extent that there's any relevancy, and there
21	still isn't any. And this is Al Ricciardi, I apologize, on
22	behalf of Sarah Farms. He'd already said it doesn't go to
23	Sarah Farms, it has nothing to do with it, it's a separate
24	business, why is it anything to do with this particular
25	hearing, why are we talking about?

1	THE COURT: Well, he was only like one-half he
2	was only a half a question beyond that answer. I usually
3	give people a little more I've been giving everyone a
4	little more leeway, including you and Mr. Yale. So I mean -
5	- if another question indicates that that that with
6	respect to that property it's going nowhere, then we'll move
7	I'm sure Mr. Berde will move on.
8	Q. (By Mr. Berde) Would you agree that 3H Dairy, a
9	California partnership, is a partnership consisting of Hein
10	Hettinga, Ellen Hettinga, Jill Hettinga, Pete Hettinga, and
11	Melody Hettinga?
12	A. I think that's incorrect. It's Ellen Hettinga;
13	Andrew Hettinga; Pete Hettinga, my brother; and myself.
14	<u>It's a four-way cut.</u>
15	MR. BERDE: Your Honor, may I refresh the
16	recollection of the witness by showing him the document?
17	THE COURT: Okay, I think did you need to
18	assist on this?
19	MR. RICCIARDI: I don't, Judge. I think it's
20	again, it's irrelevant to any issue in this case and
21	THE COURT: You may be right, but I'm just giving
22	him a little leeway to develop it. You know, it's been
23	three weeks in this hearing, we'll if there's a couple of
24	wrong turns, then the Secretary will sort things out.
25	MR. RICCIARDI: Well, let me assist with regard

1	to that.
2	Q. (By Mr. Berde) Would you agree now
3	A. Jill is not
4	Q. Can you understand the document that
5	A. I can see the four signatures on the bottom.
6	Somewhere but Jill is not an owner.
7	MR. BERDE: I think I'm going to have to have
8	this marked also, Your Honor.
9	THE COURT: That would be Exhibit 58. I hope
10	you're keeping track of which document is which because I
11	don't have copies of them to mark, so you can mark that as
12	<u>58.</u>
13	(Exhibit No. 58 was marked.)
14	UNIDENTIFIED VOICE: Could we have the title of
15	that, please.
16	BERDE: This is a financing statement, the
17	lender is Farm Credit Services of Southern California. It
18	bears the numbers 0035460528, filed in Sacramento,
19	California, December 11, 2000, with the California Secretary
20	of State.
21	MR. RICCIARDI: And Judge again, Al Ricciardi,
22	I apologize again, now we get to this issue of: first, it's
23	not relevant to anything; and secondly, this witness has
24	said the information in there is wrong. Now, by the way,
25	what a shock, the UCC filed is incorrect. He can give the

1	testimony that it is and now are we going to go down into
2	this area where I have to call another witness to say the
3	UCC is incorrect and the information provided by
4	Mr. Hettinga is correct? This is why, Judge, it's a waste
5	of time.
6	THE COURT: Well, at this point, you know, I
7	don't know if we're going to get useful information out of
8	this line of inquiry or not, but go ahead, Mr. Beshore.
9	MR. BESHORE: Just another point in terms of the
10	relevancy. The proposals do speak to the ownership of
11	production facilities, anywhere by the producer-
12	handler/owner. It's part of the you know, it's one of
13	the provisions in the proposals; it's certainly pertinent to
14	that.
15	THE COURT: I'm frankly having some trouble
16	seeing how it's pertinent to the issue that's before the
17	Secretary, in terms of whether to do away with the
18	exemption, but I'm willing to allow this line of inquiry to
19	<u>a reasonable degree, but</u>
20	MR. ENGLISH: Charles English. Your Honor, I
21	understand that maybe we get lost in the forest and trees
22	here very easily, but I think what Mr. Beshore was saying is
23	that proposals are much more than what has been talked about
24	mostly, which is a volume limitation.
25	The proposals look at ownership more

```
specifically, as to both plant and farms, and it is highly
 1
 2
     relevant for USDA AMS to understand why that proposal was
     submitted in that fashion, and the only way to get at that
 3
     is to discuss an entity that has multiple farms, and this is
 4
 5
     highly relevant to that proposal.
        THE COURT: Okay. I'm still not -- I'm allowing
 6
     it at this point, but I'm not convinced of how highly
 7
     relevant it is, and I've got --
 8
 9
             MR. BERDE: Judge, do I need to speak again on
10
     the issue?
               THE COURT: I get the point. Maybe if we can get
11
12
     some questions and answers we can get through this so fast
13
     that we won't even have to wonder why we're spending all
     this time arguing about it.
14
15
          MR. BERDE: I'm sure, Judge. Thanks.
16
        O. (By Mr. Berde) You're familiar with GH Dairy?
17
       A. Yes.
18
         O. That's a partnership of Hein, Ellen, and Gerben,
19
     is it not?
20
       A. Correct.
21
       Q. And that milk goes to Sarah Farms.
2.2
         A. No, it does not.
23
       Q. Where does it go?
24
      A. It goes --
              MR. RICCIARDI: Objection, Your Honor, at this
25
```

1	point. It doesn't go to Sarah Farms, it has to do with
2	proprietary information. It's a business answer. He's not
3	going to give that
4	THE COURT: Well, let him answer or let him say
5	<u>it's proprietary, I mean</u>
6	MR. RICCIARDI: It's proprietary, Judge.
7	MR. BERDE: Well, wait a minute. Proprietary?
8	It's highly relevant to this proceeding to know how many
9	farms he owns, whether in fact
10	THE COURT: No, he just said we're talking
11	about the milk that he said the milk from this farm does
12	not go to Sarah Farms.
13	MR. BERDE: All right, that's an answer.
14	THE COURT: Yeah, but he already
15	MR. BERDE: He answered. But that doesn't mean
16	that the rest of the information with respect to that farm
17	is irrelevant to this proceeding.
18	THE COURT: I don't know what the question was
19	going to be because I don't know what the answer was
20	going to be.
21	Q. (By Mr. Berde) Where does that milk go?
22	MR. RICCIARDI: Proprietary, Judge.
23	THE COURT: I can't make him answer. I mean, he
24	says proprietary
25	MR. BERDE: He didn't say that.

1	THE COURT: Well, his lawyer said I mean
2	MR. BERDE: Well, he read the statement, but he's
3	not testifying
4	THE COURT: Okay, do you want to answer the
5	question, what do you want to
6	THE WITNESS: I'd rather keep that to myself.
7	(Laughter.)
8	MR. BERDE: The question, Your Honor, is
9	THE COURT: I can't make him answer it. I mean,
10	no one has shown me any authority in the rules and
11	regulations that say I can order someone to answer a
12	question or put them in the big house [phonetic], I mean
13	this is my authority is you know, I rule; if he elects
14	not to answer, for whatever reason, I can't force an answer.
15	The Secretary can take whatever inference she wants to take
16	from his not answering that question. Do you know of any
17	authority I have to order someone other than that?
18	UNIDENTIFIED MALE: It doesn't go to Sarah Farms,
19	it doesn't go to my PD plant.
20	MS. DESKINS: Well, there's no authority to make
21	him answer, but I would point out, I don't know that
22	ownership would be that relevant for the question here about
23	the proposals, so
24	THE COURT: Well, I still have a little trouble
25	with that myself, although Mr. English tried to convince me

```
that it was highly relevant, but I'm still working on that.
1
 2
      Q. (By Mr. Berde) Can you tell me where the GH Farm
     is located.
 3
        A. One is in -- on Chino Avenue --
 4
 5
       Q. Where?
      A. On Chino Avenue, in Chino. -- and the other is
6
     in Doane Valley, Arizona.
 7
       Q. And it produces raw milk, grade A raw milk?
8
9
       A. It makes grade A milk.
      Q. Is that milk marketed in Arizona?
10
       A. I'd rather not say.
11
       Q. Is it marketed to fluid handlers in California?
12
13
       A. I would rather not say.
14
        O. Does it have a market?
       A. I<u>t has a market.</u>
15
16
       Q. And you have another dairy, called Aztec Dairy?
17
       A. Correct.
        Q. And where is that located?
18
19
       A. On Aztec Road, in Hoffay [phonetic].
       O. In Arizona?
20
21
       A. In Arizona.
        O. And where is that milk marketed?
2.2
23
       A. Sarah Farms.
24
      Q. And who owns that dairy?
       A. My wife and I.
25
```

```
1
         Q. I see. And Painted Rock Dairy.
 2
       A. Also on Painted Rock Road, in Arizona, and it's
     owned by my wife and I.
3
        Q. And where does that milk go?
 4
 5
         A. Sarah Farms.
       Q. And you have a dairy in Kingman, Arizona?
6
 7
       A. Correct.
             And who owns that farm?
8
         Ο.
9
        A. Ellen and I.
10
       O. And where does that milk go?
11
         A. Sarah Farms.
        Q. And you have another dairy, called Doane Valley?
12
13
        A. No, I do not.
14
        O. In Welton?
15
       A. I do not.
16
        Q. Have you had one there?
17
        A. No, I do not. GH has one, GH.
18
        O. GH has one.
19
         A. I gave that to you earlier.
20
         Q. I see. And where is that milk marketed?
         A. Same place -- no, not -- pardon me. The same
21
     answer, it does -- not to Sarah Farms.
2.2
23
       Q. I see. Is there an entity called GH Processing?
24
       A. There is.
       O. And what is GH Processing?
25
```

1	A. It has nothing to do with Sarah Farms.
2	Q. Is it a plant?
3	A. Yes.
4	Q. Is that the new plant located in Yuma?
5	MR. RICCIARDI: Objection, Your Honor, it has
6	nothing to do with Sarah Farms, it has no relevance to this
7	case
8	THE COURT: Well, that's what his answer is.
9	Just ask him where it's located. I mean, how could that
10	how objectionable can that be? I mean
11	MR. RICCIARDI: Well, Your Honor, it's
12	objectionable because it has nothing to do with the
13	producer-handler in this case and it has nothing to do with
14	any issues that we're talking about. I want to put then
15	what I want to do is let's have UDA and let's have Shamrock
16	up here so I can ask them proprietary questions about where
17	their milk goes, what they do with it, how much they
18	produce, et cetera.
19	MR. BERDE: We're willing to answer every
20	question relating to what you just posed, yes.
21	MR. RICCIARDI: You weren't when they were up
22	there.
23	THE COURT: They said proprietary a lot, and your
24	client can do the same thing.
25	MR. RICCIARDI: And that's exactly what I'm

1	saying, Judge.
2	THE COURT: Okay. So if he wants to say it's
3	proprietary, rather you know, it's less objectionable
4	than it is possibly proprietary.
5	MR. RICCIARDI: I understand.
6	THE COURT: And he's objecting to it. If he
7	wants to say it's proprietary, that's fine.
8	MR. RICCIARDI: Fair enough.
9	UNIDENTIFIED MALE: Proprietary.
10	Q. (By Mr. Berde) Is GH Processing the owner of
11	your new plant in Yuma?
12	A. Yes.
13	Q. And does milk move from GH Dairy to your new
14	plant?
15	A. It's not my plant.
16	Q. To GH Dairy plant.
17	A. I'm sorry, you'll have to could you please
18	repeat the question.
19	Q. Does the milk produced at GH Dairy move to the
20	new GH Dairy plant in Yuma?
21	A. It has it has nothing to do with my PD status.
22	Q. I understand that.
23	A. So it's proprietary.
24	Q. Okay. Does milk move from your PD, producer-
25	handler, operation to your new plant?

```
1
         A. My PD milk, wherever I can get the most money is
2
     where I bring it.
        O. Including the new plant?
 3
         A. Wherever I can get the most money for it.
 4
 5
        O. Well, would that be including that --
       A. Wherever I can get the most money for it.
6
       O. I see. You also own a plant, or a dairy rather,
 7
     in Hopeville, California.
8
        A. <u>Hopeville.</u> No. No.
9
       Q. How about Mountain Dairy Number 1, is that a
10
     dairy farm of yours?
11
12
       A. I think it's gone.
13
       Q. You think it's gone?
14
        A. I think it's gone.
      Q. How about Mountain Dairy Number 2?
15
16
       A. My boy says yes. It's gone, he says it's gone.
17
      Q. Okay. And you own a dairy called Citrus Dairy?
18
        A. Citrus Valley, yes.
19
       Q. And where is that located?
20
       A. Citrus Street, or Avenue, in Arizona.
       O. And where is that milk marketed?
21
2.2
        A. Sarah Farms.
23
       Q. And Paloma Ranch Dairy.
24
      A. There is no Paloma Ranch Dairy.
       O. Is there a Paloma Dairy?
25
```

1	A. These locations, the Citrus and the Painted Rock
2	Dairies, are on Paloma Ranch, so you're double-counting.
3	Q. I see.
4	A. They're they're in those areas.
5	Q. Okay. Now, have I exhausted the dairies that you
6	or your wife or you and your family own?
7	A. No.
8	Q. You own other dairies?
9	A. Yes.
10	Q. And could you list those.
11	A. That
12	(Pause.)
13	MR. RICCIARDI: Again, Judge, I raise my question
14	about proprietary and also relevancy.
15	MR. BERDE: It has to do with the size of this
16	THE COURT: We don't know until we know what the
17	answer is, so, you know
18	O. (By Mr. Berde) Are you stating the dairies that
19	ship to Sarah Farms? All the dairies that you own,
20	anywhere, and wherever they ship? Additional?
21	MR. RICCIARDI: Proprietary, Judge.
22	A. Proprietary.
23	Q. (By Mr. Berde) You want to explain for the
24	record what's proprietary about your ownership of a dairy?
25	A. Well, I can tell you a little story. The last

```
1
     meeting we were in, when I was shipping milk back into
 2
     California, Kroger got with my co-op, Security, and
     basically said if they buy any milk from me, meaning me,
 3
     excess milk, that Kroger was going to cut my co-op off, and
 4
 5
     since then my co-op has disinherited me and will not work
     with me. So everything that comes here comes back and bites
 6
     me. And today my co-op will -- the co-op that I was dealing
 7
     with will not take milk from me because Kroger said if he
 8
 9
     buys milk from me they will not do business with them.
10
      O. I take it that your milk that you own, or milk of
     a dairy farm that you own, was marketed through a co-op.
11
12
     Was that Security?
13
       A. Yes.
         O. And that milk had a market to a fluid outlet in
14
15
     California --
16
        A. Correct.
17
        Q. -- is that it?
18
         A. Correct.
19
       Q. And you have other dairy farms in California,
20
     that you fear if they have -- a market and a fluid outlet
     might be cut off, is that it?
21
2.2
         A. The co-op cut me off, cut me off. It cost me --
23
     the co-ops have the right to do things that other businesses
24
     would be sued for.
```

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25

O. We'll get to the co-op relationship with you in a

1	moment.
2	A. Okay.
3	Q. Bear with me a little bit.
4	A. Okay.
5	Q. I take it that your fear is that the milk
6	production from all of the farms we've talked about, that
7	are not marketed to Sarah Farms, might lose a fluid outlet
8	in California, is that it?
9	MR. RICCIARDI: Objection, Your Honor. It's the
10	backdoor way of trying to get to the proprietary information
11	that he declined to give.
12	THE COURT: I think he's just asking why he
13	doesn't want to answer those questions
14	THE WITNESS: You're correct.
15	Q. (By Mr. Berde) Is that correct?
16	A. You're correct. Anything I give you can hurt me.
17	Q. Okay. So
18	A. It already has.
19	Q. Now, some of the milk had been marketed through
20	Security; isn't that correct?
21	A. Correct.
22	Q. And you were a member of Security.
23	A. Correct.
24	Q. And I take it you're now indicating that you are
25	no longer a member?

1	A. I was an associated member is what they called
2	me.
3	Q. Which of your arms were members of Security?
4	A. That's proprietary. You'll be able to read a
5	court case on it pretty soon.
6	Q. Well, it's going to be published; you may as well
7	<u>let us know now.</u>
8	A. We'll wait.
9	Q. Those were California farms that were members of
10	Security?
11	A. That's proprietary.
12	Q. I see. You also are involved in the operation of
13	a dairy with Amos Decrute [phonetic], are you not?
14	A. Correct.
15	Q. I see. You also are involved in the operation of
16	a dairy with Amos Decrute?
17	A. Correct.
18	O. Is that Parumph, at Parumph, Nevada?
19	A. Correct.
20	MR. BERDE: That's P-a-r-u-m-p-h, in case the
21	recording machine didn't get it.
22	Q. (By Mr. Berde) Where does that milk go?
23	MR. RICCIARDI: Objection, Your Honor.
24	Q. (By Mr. Berde) Isn't that part of public
25	information in a lawsuit?

1	A. It hasn't got there yet.
2	THE COURT: The objection well
3	MR. RICCIARDI: Two
4	THE COURT: It's outside the market, it's not
5	material to
6	MR. RICCIARDI: Exactly, Judge. It's outside the
7	marketing area, it's not relevant to anything, it has
8	nothing to do with the producer-handler
9	THE COURT: How is something outside the
10	marketing area relevant to this case? You tell me.
11	MR. BERDE: Your Honor, it has to do with the
12	ability of Sarah Farms milk or the milk that is controlled
13	by this witness to be marketed in a variety of outlets,
14	which totally eliminates any claim of carrying the burden of
15	a surplus. If we don't that by this part of the hearing, we
16	never will.
17	MR. RICCIARDI: And Your Honor, it's outside the
18	marketing area, he just said it's a general partnership,
19	therefore he doesn't control the milk, the milk itself is
20	not part of the disposition, therefore it has nothing to do
21	with this case, it has nothing to do with the producer-
22	handler, it also contains proprietary information.
23	THE COURT: Well, I'll let him answer the
24	question. If it's proprietary he can just say so.
25	O. (By Mr. Berde) Parumph is in Clark County,

1	Nevada, isn't it?
2	A. I'm not sure which county it's in.
3	Q. Clark County, Nevada
4	A. I'm not
5	Q is in the marketing area.
6	A. I'm not sure. I don't believe it's in that
7	county, though.
8	Q. It was part of the litigation involving the
9	controversy between the state of California and Parumph
10	Dairy, was it not?
11	A. Correct.
12	Q. That's all public information, isn't it?
13	A. I don't know.
14	O. It went up to the United States Supreme Court, as
15	a matter of fact.
16	MR. ENGLISH: I'm not your lawyer
17	[indiscernible].
18	(Laughter.)
19	UNIDENTIFIED MALE: I think Mr. Berde should ask
20	Mr. English about that.
21	THE WITNESS: I don't know what county it's in.
22	Q. (By Mr. Berde) Okay. Now, on some you were
23	you were at the hearing when Jim Boyle testified, were
24	you not, and he referred to an article in "Successful
25	Farming, a 1995 article, in which you were ranked as the

```
second largest dairyman in the United States. Do you recall
1
2
     that?
      A. I know the article.
 3
       Q. And the number then given, in 1995, was thirteen
 4
 5
     thousand -- herd, combined herds of 13,000 cows.
      A. That's what the article said.
6
       O. And you would not disagree with that article,
 7
     would you?
8
9
       A. Yes, I would.
10
      O. It was less than what you actually --
      A. No, it was incorrect.
11
12
       O. Incorrect?
13
         A. Incorrect. The numbers were incorrect at that
     time. They estimated. Nice estimate, but it was --
14
15
      Q. But the second rank was correct, was it not?
16
         A. It'd probably've been third.
17
       Q. All right. Now, you indicated that you are a
18
     member of Security Milk Producers.
19
     A. No, I was an associated member and they threw me
20
     out.
      O. What do you mean by "an associated member"?
21
2.2
       A. We did business together.
23
      Q. Well, in order to be a member of a co-op, you
24
     have to commit your milk for marketing to the co-op, don't
```

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25

you?

1	A. Only if you're a captive in UDA.
2	(Laughter.)
3	Q. Do you know what a cooperative is?
4	A. It's a marketing association.
5	Q. You had a marketing agreement, did you not, with
6	Security, which your son, as a matter of fact, incorporated
7	<u>back in 1983?</u>
8	A. Could be, at that time it was put together, yes.
9	Q. Yeah. And he was secretary at the time of the
LO	incorporation.
11	A. I believe that's correct.
12	Q. And to be a secretary of a cooperative, you're
13	aware that you must be a member of the board of directors.
14	MR. YALE: Your Honor, I'm going to object. That
15	is an he's making a statement, and that is legally
16	incorrect.
17	THE COURT: Well, he can say that.
18	MR. YALE: Yeah. I mean
19	THE COURT: Of course, he probably I think you
20	sort of fed him the answer, but, you know, he can answer the
21	question or say he doesn't know or whatever.
22	A. Could you repeat the question, please.
23	Q. (By Mr. Berde) Which question?
24	A. I don't know. I lost it.
25	(Laughter.)

1	Q. Well, you agreed that your son was one of the
2	incorporators of Security Milk Producers.
3	A. He was one of the Board members at Security.
4	Q. Okay. And so he was a member of Security in
5	terms of the marketing of milk for Security Milk Producers,
6	was he not?
7	MR. RICCIARDI: Al Ricciardi, for Sarah Farms
8	First of all, Judge, what does it have to do with anything;
9	second of all, how does he know.
10	THE COURT: Well, I guess we'll
11	MR. BERDE: I find it odd
12	THE COURT: I'll let him answer the question.
13	MR. BERDE: coming from this witness or
14	this interrogator, to object to what is clearly relevant
15	evidence.
16	MR. RICCIARDI: Well, you know, you and I can
17	debate about it, Mr. Berde. Ask your question, I'll object
18	if I think it's necessary.
19	MR. BERDE: All right.
20	Q. (By Mr. Berde) What milk was committed for
21	marketing through Security?
22	A. I don't remember at that time.
23	Q. I see. Is Irvin [phonetic] still a member of
24	security?
25	A. No, he is not.

1	Q. Did you have a did you sign a membership
2	agreement with Security?
3	A. Some.
4	Q. You balanced some of your production, ordinarily
5	going to Sarah Farms, through Security, did you not?
6	A. I started out in California and I had contracts
7	in California, and as time went by we some of the
8	contracts were deleted.
9	Q. Were what?
10	A. Deleted, you know, were run out. We're not a
11	lifetime member, I mean we have the right to leave.
12	Q. As a member of Security I'm talking now about
13	you, not Irvin.
14	A. Okay.
15	Q. As a member of Security.
16	A. I am not a member of Security at this time.
17	Q. When you were a member of Security, my question
18	is, what milk production was marketed through Security?
19	A. I don't remember.
20	Q. Or from what dairy farms were marketed through
21	Security?
22	(Pause.)
23	A. I don't you know, what dairies, I don't know.
24	Q. You're familiar with Rockview Dairy?
25	A. Yes.

1	Q. And did you market milk from your dairy farms to
2	Rockview Dairy?
3	A. Not directly.
4	Q. Through Security?
5	A. Correct.
6	Q. And what dairy farms?
7	A. Not all of them, but some of them. I don't know.
8	Q. A number of them?
9	A. Yes.
10	Q. Did you seek out any other fluid outlets in
11	California on your own, other than through Security?
12	A. Yes.
13	Q. And about how many?
14	A. That's proprietary.
15	Q. That's proprietary?
16	A. Yeah.
17	MR. YALE: Your Honor
18	O. (By Mr. Berde) But the fact is that you did seek
19	out other fluid milk outlets in California.
20	MR. YALE: Your Honor
21	A. I do not work through a co-op, if I possibly can.
22	I would go like to go direct, if I possibly can.
23	Q. (By Mr. Berde) And you were successful in
24	finding those outlets
25	MR. YALE: Your Honor, can I enter I just have

1	it's more of an inquiry. Benjamin F. Yale, on behalf of
2	Mallorie, Smith Farms, and Edaleen.
3	My question is: What's the time frame here? One
4	time we were talking 1983. Are we still talking 1983?
5	THE COURT: If he doesn't know he can ask for
6	clarification.
7	MR. YALE: Well, I'm just
8	THE COURT: I mean, I understand that
9	MR. YALE: For the record purposes. If I can use
10	it, I'm just trying to figure out whether it's going on now
11	or whether it was
12	THE COURT: That's a legitimate point.
13	MR. YALE: That's all I'm asking. I'm not
14	objecting to the question.
15	THE COURT: Okay. You know, it's five minutes of
16	four right now. Here's what I'd like to do. I'd like to
17	take what I would hope would be our final break of the day,
18	about a 10- or 15-minute break, then I would like to go till
19	either 6 o'clock or until we're done with this witness,
20	whichever comes first.
21	Does that sound like an unreasonable approach?
22	Or 6 o'clock should we say 7 o'clock I mean 6 o'clock
23	or till he's done. Okay?
24	MR. YALE: Is that an incentive?
25	THE COURT: What?

1	MR. YALE: That's an incentive.
2	THE COURT: It's an incentive that yeah, good
3	<u>luck on that one, Mr. Yale.</u>
4	(Laughter.)
5	THE COURT: So let's take a 10-minute break, and
6	then we're going to do that. Off the record.
7	(Off the record and reconvened.)
8	THE COURT: On the record. Mr. Berde, you can
9	resume your questioning.
10	MR. BERDE: Yes.
11	Q. (By Mr. Berde) Now, Mr. Hettinga, at some time
12	while you were a member of Security did milk marketed by
13	Security get delivered to Sarah Farms?
14	A. If it went to Sarah Farms, it would not have went
15	through Security.
16	Q. If it went to say that again.
17	A. If it went to Sarah Farms, it went directly from
18	my dairy to my to my deal [phonetic].
19	Q. Well, I think I'm going to have marked as the
20	next exhibit
21	THE COURT: 59.
22	Q. (By Mr. Berde) 59 a single-page document,
23	which looks like it's a copy of two documents put together,
24	"Hettinga Dairy" at the top, and "Select Milk Producers
25	Association, Farm PU ticket."

1	(Exhibit No. 59 was marked.)
2	That's a pickup ticket; isn't it?
3	A. Correct.
4	Q. Bulk grade A raw milk, showing this on a farm
5	pickup ticket of Select Milk Producers, "Producer 130," name
6	"Hettinga," "delivered to Sarah Farms, Yuma, Arizona." You
7	see that?
8	A. Correct.
9	Q. Can you explain what that how that happened.
10	A. Yes. The truck driver had Security tickets and
11	used it.
12	Q. He what?
13	A. The truck driver had a Security milk ticket and
14	used it.
15	Q. And used it?
16	A. Yes. Because the truck driver also hauled to
17	Security, and that was the only paperwork he had.
18	O. I see. And who is Producer 130?
19	A. I believe I am.
20	Q. And was 130 also a dairy farm that was a member
21	of Security?
22	A. An associate member.
23	Q. An associate member of Security.
24	A. We did business with them.
25	O. And that's your explanation of how that so-called

1	Security milk got moved into Sarah Farms, is that it?
2	A. It's not Security's milk; it's my milk.
3	Q. Well, it's your milk, which, however, was
4	committed for marketing through Security.
5	A. No, it was not.
6	Q. Isn't that what you just testified to?
7	A. No.
8	Q. No?
9	THE COURT: He's doing a fine job of answering
10	the question, Mr. Ricciardi.
11	(Laughter.)
12	MR. RICCIARDI: He is doing a fine job, Judge.
13	We're now talking about this document, he's explained, from
14	<u>1997.</u>
15	THE COURT: And obviously Mr. Berde didn't quite
16	understand his explanation and he's going to explain it
17	again.
18	Please explain it again.
19	THE WITNESS: You want me to explain it again?
20	THE COURT: Yes.
21	THE WITNESS: I believe the paperwork was a truck
22	driver using a Security ticket to pick it up.
23	Q. (By Mr. Berde) How do you know that?
24	A. Because it would go directly from my dairy to my
25	plant.

```
O. And the same truck driver, you say, also hauled
 1
 2
     Security's?
        A. Yes.
 3
         O. How many dairies supplied milk to Sarah Farms?
 4
 5
        A. Give me the day and the time.
      Q. Well, let's take today.
 6
       A. All the three dairies that you spoke of in Nevada
     -- in Arizona: Aztec, Painted Rock, and Citrus Valley. And
 8
     in California, <u>I think 131 is Corona</u>. And then we have two
 9
     or three more, and I don't know what their numbers are.
10
      Q. What's 139?
11
      A. I don't know.
12
13
      0. 124.
        A. I don't know.
14
      Q. One -- how many in total, delivered milk, let us
15
16
     say in the last two, three years to Sarah Farms?
17
       A. We're closing some of our dairies down in
     California and moving them to Arizona, so it's -- it's kind
18
19
     of a musical chair thing.
20
      Q. Well, let me show you a production sheet for '97,
     and I'd like to have it marked the next number.
21
             THE COURT: This would be 60.
2.2
          MR. BERDE: 60.
23
24
     (Exhibit No. 60 was marked.)
             MR. YALE: Your Honor, I really promised myself I
25
```

1	wasn't going to object, but I am a little concerned. We're
2	talking about 1997, and there's got to be some relevancy
3	here. I mean, this is
4	THE COURT: Well, perhaps the connection will be
5	made, but I'm going to let him go with it for a while.
6	MR. YALE: I mean, the order's been reformed
7	since then.
8	(Pause.)
9	THE COURT: If you want to ask your question on
10	Exhibit 60.
11	MR. BERDE: Okay.
12	Q. (By Mr. Berde) Which one of those dairies is AH?
13	A. I have no idea. I know them by name, I don't
14	know them by number. I don't know them by number.
15	Q. How about can you which one is 3H?
16	A. 3H would not be on here.
17	Q. Do you know which one is 124, for example?
18	A. No, I do not.
19	Q. But you'll agree that a number of dairies
20	controlled by Hein Hettinga delivered milk to Sarah Farms.
21	A. It has to be controlled by Hein Hettinga, to be
22	shipped to Sarah Farms.
23	Q. Irrespective of who the actual owners of the
24	farms are, is that
25	A. They have to be owned by me and my wife and we

1	have to have the same entity, and they are.
2	Q. Yeah, uh-huh. Irrespective of what the UCC
3	documents show.
4	A. I believe, and I'm not sure, but my boy's
5	going through a divorce, so I don't know how her name got on
6	there, and I don't even know how his name got on there.
7	MR. RICCIARDI: Your Honor, Al Ricciardi again.
8	We've got documents from '97, the Department has gone
9	through and done a formal audit and a more extensive audit
10	than with anybody else and made that determination.
11	They're trying to relitigate those issues, Judge.
12	It has nothing to do with what we're here for.
13	THE COURT: At this point, I mean, I've heard the
14	testimony is that you know, that only what I wrote down
15	as HH milk was going to Sarah Farms, and you're arguing with
16	him about what certain pieces mean and he doesn't know what
17	these numbers are exactly, and I'm not sure what point we
18	can what can be accomplished by going any further,
19	especially looking at things that are getting to be seven
20	years old.
21	Q. (By Mr. Berde) When you first started, or later
22	on, after 1994, were you bringing loads of California milk
23	to Yuma and then turning them around and shipping them back
24	to California?
25	A. I have done that.

1	Q. And what was the purpose of that?
2	A. To standardize it.
3	Q. To standardize the milk?
4	A. Uh-huh.
5	Q. Was that as much as nine, ten loads a day?
6	MR. RICCIARDI: What time frame, Judge, and
7	what's the relevance?
8	THE COURT: I think he had a time frame in the
9	question. Didn't you?
10	THE WITNESS: Yes, he did. What year was it,
11	though, again?
12	Q. (By Mr. Berde) At the time you started and
13	shortly after 1984, continuing over a period of time, I
14	asked you whether you brought loads in and you said you did,
15	and you indicated you did it to standardize. Did you also
16	do it for the purpose of subjecting that milk to interstate
17	commerce?
18	A. Correct.
19	Q. Correct?
20	A. Correct.
21	Q. So the milk then could go back into California
22	and you would it would be unpriced milk and you would get
23	the utilization of that milk from a fluid plant?
24	A. I could sell it to a customer that I couldn't
25	sell it to if I didn't do it.

1	Q.	Over how many years did you continue to do that?
2	A.	It was a short time.
3	<u> </u>	Do you recall at the time of the last hearing, in
4	<u>Arizona, i</u>	nvolving producer-handler, the Heartland
5	[phonetic]	Dairy hearing
6	A.	Correct.
7	0.	you had someone working for you named Clyde
8	Edgar?	
9	A.	Yes.
10	<u> </u>	And who is Clyde Edgar?
11	A.	Clyde Edgar.
12	Q.	I mean describe him.
13	(Laughter.	<u>)</u>
14		Simple answer to a complicated question, of
15	course, yo	ou know. Clyde Edgar was your manager?
16	A.	He was Clyde Edgar.
17		THE COURT: Did he work for you?
18		THE WITNESS: He did work for me, yes.
19	Q.	(By Mr. Berde) He worked for you.
20	A.	Yes.
21	Q.	Was he your manager? was my question.
22	A.	Manager for what?
23	Q.	Well, did he have authority to write letters to
24	the admini	strator concerning your objections to the proposed
25	amendment	of the order?

1	MR. RICCIARDI: Could we have a time frame,
2	Judge.
3	THE COURT: He said at the he was talking
4	about the time of the previous rule-making hearing that was
5	in Phoenix, not ours but the not this. What year was
6	that?
7	MR. 1994.
8	THE COURT: 1994.
9	MR. BERDE: Yes.
10	Q. (By Mr. Berde) He wrote a letter to the hearing
11	clerk, did he not, over under Sarah Farms letterhead?
12	A. He may have. I don't know.
13	Q. Did he have your authority to do so?
14	A. I don't remember.
15	Q. Do you remember at the time he represented that
16	there were three producer-handlers, with a total Class I
17	utilization of 2.1 2,140,000 Class I in the order?
18	A. I don't know.
19	MR. BERDE: I'd like to mark next, as
20	THE COURT: This will be Exhibit 61.
21	(Exhibit No. 61 was marked.)
22	THE COURT: Now, you're going to ask questions
23	that's going to somehow make a nine-year-old document
24	relevant to today's hearing, Mr. Berde?
25	MR. BERDE: Absolutely, because it will establish

1	the rate of growth from that period.
2	MR. RICCIARDI: Your Honor, if you don't mind, I
3	am standing next to Mr. Hettinga, since he's got the
4	document, and
5	THE COURT: I understand. You said that before.
6	<u>It's no</u>
7	MR. RICCIARDI: It's fairly lengthy.
8	MR. YALE: While we're this, Your Honor
9	maybe the Department, they can make their decision, but the
10	Order 131, as we stand today and are amending [phonetic],
11	took effect on January 1st, 2000.
12	THE COURT: And we have this 1994 letter here.
13	MR. YALE: We have a 1994 letter, and the
14	marketing conditions that existed in 1994, even if today is
15	different than 1994, aren't relevant. If they're different
16	<u>than 2000</u>
17	THE COURT: I'll let him ask it, but I'm getting
18	to the edge of the amount of leeway that I was giving him.
19	I was trying to be the same to both sides, but I do believe
20	you're pushing the envelope here in terms of
21	Q. (By Mr. Berde) You'll agree that at that time,
22	<u>in 1984, there was about</u>
23	THE COURT: '94.
24	Q. (By Mr. Berde) 1994, there was about 2 point
25	2,140,000 of total Class I sales from producer-handlers?

```
1
         A. I have no idea.
 2
       Q. Isn't that --
          A. I don't know. I didn't --
 3
        Q. Well, the document's here.
 4
 5
         A. Yeah.
          MR. RICCIARDI: Well, the document's here. The
 6
     document's here, and what he's said is he doesn't know.
 7
               THE COURT: He doesn't remember what was in a
 8
 9
     document nine years ago that he didn't write, basically, the
10
     testimony.
          Q. (By Mr. Berde) Will you look at Page 2.
11
12
        A. I have Page 2 there.
13
          THE COURT: Do you have a specific part of Page 2
     you want him to look at?
14
15
      Q. (By Mr. Berde) Well, look at about the fifth
16
     line, it says, It evidences the remaining -- it's speaking
17
     of the federal order data for October 1994, shows the three
     producer-handlers produced 2,140,140 pounds of Class I route
18
19
     disposition while total Class I route disposition:
20
     95,978,000 pounds. Did I read that correctly?
      A. I believe so, if you said so.
21
2.2
              THE COURT: Yes, he read it correctly.
23
        A. You read it correctly, okay.
24
       Q. (By Mr. Berde) And can you tell us what your
25
     rate of expansion was since then.
```

1	A. I grew because
2	(Pause.)
3	MR. RICCIARDI: And I just want to know, are you
4	finished with this document, because I want to sit down
5	and
6	MR. BERDE: Yeah.
7	MR. RICCIARDI: Okay.
8	THE WITNESS: Am I not supposed to grow, is that
9	something illegal?
10	Q. (By Mr. Berde) And you've grown, have you not?
11	A. Yes.
12	Q. Substantially.
13	A. Only 'cause UDA and Shamrock are the only two
14	guys on the block and they're the people that like to trade
15	with me.
16	Q. And then already in evidence is Exhibit 17, of a
17	letter by Clyde Edgar, dated July 15, 1994, which indicated
18	that over a 90-day period 15 million average production by -
19	- served by Hein Hettinga, or Sarah Farms
20	MR. RICCIARDI: I'm sorry, could you please I
21	couldn't quite
22	THE COURT: What's the source on that? You said
23	it's one of the exhibits that's already in evidence?
24	MR. BERDE: 17.
25	MR. RICCIARDI: And what does it say?

1	MR. BERDE: Well, let me read it, a short
2	document.
3	Q. (By Mr. Berde) He said, "Sarah Farms' raw milk
4	production for the last 90 days was 15,835,086 pounds.
5	Sarah Farms' milk plant bottled and sold 4,290,627 pounds of
6	Class I for the same 90-day period." That would indicate
7	that your average for the month of production was 5 and a
8	quarter million, would it not?
9	A. That sounds like a correct figure.
10	Q. And that your average was 1.4 million of Class I
11	sales. Is that correct?
12	A. I don't know.
13	Q. Isn't that what it says
14	A. I yeah
15	Q if you take an average of the if you take a
16	3-month a single-month average of the 4.290627 pounds,
17	would come out to about 1.43 million for that period of
18	time. You agree?
19	A. For that period of time.
20	Q. Yeah.
21	A. If that's what the paperwork says, it's probably
22	correct.
23	Q. And that would also indicate a rather dramatic
24	growth in your operations since that time?
25	MR. RICCIARDI: Objection, Your Honor.

1	THE COURT: Well, I mean I mean, is anyone
2	no one's denied that his his company has grown fairly
3	significantly over the years. It may not be relevant to the
4	issues the Secretary has to decide, but
5	MR. RICCIARDI: And it may or may not be
6	proprietary since it's obviously something that's
7	confidential based on the fact that there are less than
8	three producer-handlers in the market [inaudible].
9	Q. (By Mr. Berde) Do you own California quota?
10	A. No, I do not.
11	Q. Did you?
12	A. Yes, I have.
13	Q. And you shipped for how long a period under
14	California quota?
15	A. I don't recall.
16	O. Could you explain what the significance of the
17	fact is that you had California quota and were able to ship
18	under that quota.
19	MR. YALE: Clarification, when, Your Honor.
20	THE COURT: Yes, when. When are you asking him,
21	do you have a time period?
22	MR. BERDE: Well, he I don't know, and he
23	THE WITNESS: I don't either.
24	THE COURT: This could be a tough one to get a
25	good answer, I think, if you don't know and he doesn't know,

1	then the question
2	Q. (By Mr. Berde) Do you sell packaged products to
3	Southwest stores, or did you?
4	A. I have.
5	Q. And stores in Tucson?
6	A. I have.
7	O. And El Paso?
8	A. I believe so.
9	Q. And 52 Food City stores?
10	A. I believe that figure's incorrect.
11	Q. 53?
12	A. 54.
13	Q. 54.
14	(Laughter.)
15	And also to Costco and Sam's Club in Arizona?
16	A. Correct.
17	Q. You receive from the market administrator of
18	Order 131 each month a breakdown showing the costs per
19	gallon, under the federal order, do you not?
20	A. I don't know. My plant might get it, but I
21	wouldn't get it.
22	Q. What's that?
23	A. My plant might get it, but I wouldn't look at it.
24	Q. You wouldn't look at it. Do you understand the
25	document I'm referring to?

1	A. I think I've seen it from time to time, yes.
2	Q. Do you know why proponent receives it?
3	THE COURT: Are you wanting this marked, is that
4	why you're walking over here with it?
5	MR. BERDE: Yes.
6	THE COURT: Okay, we'll call it Exhibit 62,
7	marked.
8	(Exhibit No. 62 was marked.)
9	A. No, I don't know why.
10	Q. (By Mr. Berde) Well, is it used in the pricing
11	of your gallons of fluid milk to your customers?
12	A. What's the number?
13	Q. 62.
14	A. I wouldn't want to sell any milk cheaper than
15	anybody else, so I guess I would probably look at it.
16	Q. Well, in fact don't you send out price
17	announcements to your customers when the federal market
18	order Class I price changes?
19	A. I don't.
20	Q. Does your does Sarah Farms?
21	A. Someone does, but I don't.
22	Q. Well, does Sarah Farms do it
23	A. Yes. Yes.
24	Q. And why do you do that?
25	A. The customer needs to know what he's going to

1	have to pay for milk next month.
2	Q. Is that how you establish the selling price of
3	your milk, based on the Class I price?
4	A. It is part of the formula, yes.
5	MR. BERDE: I'm going to ask the next be marked,
6	a single-page document dated December 24th.
7	THE COURT: Okay, you want this marked, I'm going
8	to have it marked as Exhibit 63.
9	(Exhibit No. 63 was marked.)
L O	Q. (By Mr. Berde) Can you recognize that document,
11	that's been marked
L2	A. I recognize the name, Diadley [phonetic]. Isn't
13	that right?
14	O. What's that?
15	A. It looks like a pricing letter.
16	Q. A pricing letter?
17	A. Yeah, it looks like it.
18	O. Jim Gardner is your general manager, isn't he?
19	A. He's my general manager today.
20	Q. And this letter is addressed to Veterans Market;
21	right?
22	A. Yes.
23	Q. And it advises Veterans Market that because of
24	the increase in the Class I price you're changing your
25	selling price; is that correct?

```
1
         A. I believe so.
 2
       Q. And is that your practice, to follow the ups and
     downs of the Class I price?
 3
        A. It is basically the market.
 4
 5
         Q. It is what?
       A. It's basically the market.
 6
       O. The market.
 7
 8
       A. Yeah.
 9
        Q. What kind of a margin do you apply to the
     announced federal order Class I price to establish a selling
10
11
     price per gallon?
          A. I basically take the Class I price, put all my
12
13
     costs in, and try to put a dime profit, and go on.
      O. Do you use the -- have you used the term "10, 10,
14
     <u>10, and </u>10"?
15
16
       A. Yes.
17
       Q. "Four 10s"?
18
        A. Yes.
19
         O. What do the Four 10s relate to?
20
       A. I'd like to be able -- now, these are goals, they
21
     aren't figures.
2.2
       Q. Uh-huh.
23
      A. I'd like to be able to run it through the plant
24
     for a dime, I'd like to buy the products for a dime, and I'd
25
     like to deliver for a dime and I'd like to make a dime.
```

1	Q. And you're aware that your competitors in the
2	market actually pay that Class I price to the market
3	administrator on their own milk.
4	A. I believe they do.
5	Q. Which you do not.
6	A. I don't account for it. I mean, I price to my
7	customers
8	Q. Uh-huh.
9	A but it's all one big pot as far as the money
10	goes.
11	Q. And has that been a part of your phenomenal
12	success in increasing your distribution?
13	A. No, I don't think so. I think I was very lucky
14	when Shamrock when pardon me Carnation or
15	Sun Street, or what have you, went out of business. Gosh, I
16	don't remember the year, but about four years after I
17	started, there was there was more business on the street
18	than Shamrock could take care of and there was nobody else
19	to do it, and there was a tremendous I mean people
20	Albertson's called us and said, "We got 180,000 gallons a
21	week, can you handle it," and we said no, we cannot handle
22	it, we don't have the ability. We picked up the crumbs
23	because we could digest them, and that is how we got big, is
24	because Shamrock and Sun Street, or whatever their
25	Carnation, fought, and one of them went broke, and there was

1	there was too much business on the street and I picked up
2	all I could. I wish it would happen again, somebody else.
3	(Laughter.)
4	Q. In view of the fact that you have access to all
5	these outlets, California, down to Nogales, into Mexico,
6	El Paso, you really do not have a problem with what has been
7	described in this hearing as surplus disposal, do you?
8	A. At Christmas we went to Idaho with some milk, and
9	that is not cheap.
10	Q. That happens at Christmas, huh?
11	A. Yeah. Christmas only comes once a year, doesn't
12	it. The holidays stay around, it's a very difficult time to
13	get rid of milk.
14	O. In terms of the rest of the year, you really do
15	not have a problem because you have this number of outlets
16	to which you can dispose of your surplus.
17	A. Are you saying customers?
18	<u> </u>
19	A. Customers dictate to me, I don't dictate to them.
20	Q. Well, that wasn't really my question. My
21	question is: You do not have a problem disposing of what
22	has previously been described in this hearing as surplus
23	because you have all of these other outlets, including Class
24	I outlets, including sales into Mexico, including sales
25	wherever, and including all of the customers in the Arizona

1	market. You're running at capacity, are you not?
2	MR. YALE: Which question, Judge? because
3	there was a series of them.
4	THE COURT: I think one was just a slight
5	expansion of the other. He can answer.
6	A. I have to work at balancing, I have to work at
7	it, myself and a couple of other people, have to work very
8	diligent at it. It is not an automatic. I cannot call you
9	up, UDA, meaning and "bring me five loads today, eight
10	loads tomorrow," we have a very difficult time on Thursday,
11	stores take their milk they want to take most of their
12	inventory on Thursday and Friday for the weekend, Monday and
13	Sunday we have to "get a glass and try to drink it."
14	O. (By Mr. Berde) And when the plants do not take
15	milk, at Sarah Farms, where do you dispose of that milk?
16	A. At the best price I can get.
17	Q. And those best-price outlets, do they also
18	include fluid outlets?
19	A. I'm sorry?
20	Q. The best-price outlets that you keep referring
21	to, do they include fluid outlets?
22	A. Wherever I can get the best money for my product,
23	however I can do it.
24	Q. And are you successful in doing it?
25	A. I'm here, going against billion-dollar companies.

1	MR. BERDE: Thank you.
2	THE COURT: Thank you, Mr. Berde. Is there any
3	other cross-examination of this witness? Mr. English.
4	THE WITNESS: Can I take a break? I'm just
5	kidding.
6	(Laughter.)
7	THE WITNESS: I might do it a little later.
8	THE COURT: If you need a break, you just let me
9	know.
10	THE WITNESS: Okay. I keep drinking water
11	because I'm nervous.
12	THE COURT: If you need a break, let me know,
13	sir.
14	THE WITNESS: Thank you.
15	MR. ENGLISH: It's dry air.
16	<u>CROSS-EXAMINATION</u>
17	BY MR. ENGLISH:
18	O. Charles English, for Shamrock Foods. Let me just
19	start off, a couple questions, where you left off. Are you
20	aware that from time to time your customers go to Shamrock
21	Foods to purchase product that you're unable to provide
22	them?
23	A. No, I'm not.
24	Q. The Exhibit 63, in which you stated that the
25	federal market Class I price for January 2004 will be 14.40,

that's the Phoenix price, correct, that you listed at 14.40? 1 2 A. I don't know. O. Do you know that if a price were applicable at 3 Yuma it would be less than the price of Phoenix? 4 5 A. I -- I don't know. Q. And you don't disclose to the customers that the 6 7 price, if it is less at Yuma, would be less at Yuma by, say, 10 cents? 8 A. Are you accusing me of selling milk too cheap, 9 10 now you're accusing me of selling it too high? O. No, I'm just asking you what you tell your 11 12 customers. 13 A. "This is the price." O. Now, in your testimony -- and I'll try as much as 14 possible simply to state it, but if necessary we can look at 15 16 it and look at pages, but you've referenced sales of milk to 17 Mexico --18 A. Pardon? 19 O. You've referenced sales of milk to Mexico? 20 A. Yes. Q. <u>In package form?</u> 21 2.2 A. Yes. 23 Q. And those sales from Sarah Farms are fluid milk? 24 A. No. O. They are not fluid milk. 25

1	A. No.
2	Q. You did not say that you didn't answer
3	questions from Mr. Berde that you're selling milk to Mexico
4	in package form?
5	A. I'm selling to Mexico, package form.
6	Q. Are those gallons?
7	A. I would say so.
8	Q. Do they include half-gallons?
9	A. I don't know.
10	Q. But at least they include gallons.
11	A. Yes.
12	Q. And you've referenced issues regarding butterfat.
13	Would it be fair to say that the milk you sell to Mexico on
14	average is of higher butterfat content than the milk you
15	sell in other markets?
16	A. The milk that I sell to Mexico is the same as the
17	<u>federal standards.</u>
18	Q. I understand that. But is it true that the mix
19	of products that you would sell to Mexico would on average
20	contain higher butterfat?
21	A. As far as the mix? What are you saying?
22	Q. Whole milk, skim milk, 1 percent, 2 percent.
23	A. Mexican people do not drink skim milk or
24	2 percent, because in Mexico they have a unique way of
25	making it, they add water, so they don't want to buy nothing

1	<u>but whole milk.</u>
2	Q. So that's another way of answering the question
3	that I asked, which is that: yes, your mix of milk that you
4	sell to Mexico is different from the mix that you would sell
5	in the United States in that on average you'd have higher-
6	butterfat-content sales?
7	A. No. It would be depending on the customer, it
8	would be depending on if you're dealing in a Costco or a
9	a Costco or a Sam's Club would be 50 2 percent and 25 on
10	the other two sides; an Hispanic store will be 80 to 90
11	percent whole milk.
12	O. That's what I'm asking, sir.
13	A. If it's Mexico, it will be 80 or 90 percent whole
14	milk.
15	Q. And also you mentioned Hispanic. Would that
16	include the Bashas stores, would those also be sales of say
17	80 percent whole milk?
18	A. Which Bashas stores?
19	Q. Food city.
20	A. No.
21	MR. RICCIARDI: Let me object to that,
22	Your Honor. He's asking for proprietary information. I
23	asked that same kind of information regarding Shamrock; they
24	refused to disclose that.
25	THE COURT: He can do the same or answer it. I

1	allowed them to ask the questions and if you know, if he
2	pleads proprietary and wants to so answer, that's his
3	privilege.
4	MR. RICCIARDI: It is, and he's not going to
5	answer that.
6	Q. (By Mr. English) So you're not going to answer
7	any further questions about butterfat-content
8	A. I think it it makes a tremendous difference on
9	what store, what location, what general people are around
10	the area. When you talk in general, it is incorrect. I
11	mean, it
12	Q. But at stores
13	A. Every store, depending on the people that are
14	around that store, has a different mix.
15	Q. Would you agree that the stores closer this is
16	as general question that stores closer to the Mexican
17	border, in southern Arizona, would on would be more
18	Hispanic and would on average take higher butterfat?
19	A. I believe that's so.
20	Q. Thank you, sir. Now, you referenced the sale of
21	products with tamper-proof caps with a foil seal, that
22	prevent leaks and air contamination. I take it that you
23	view that as an advantage in your sales.
24	A. An advantage?
25	O. Advantage to you, in order to be able to offer

1	that to your customers.
2	A. I'm sorry, I don't understand what you're saying.
3	Q. You offer that you've said that it's a more
4	expensive product to produce; correct?
5	A. Correct.
6	Q. But you nonetheless produce it; correct?
7	A. Correct.
8	Q. So you have made a determination in your mind
9	that that is a to your marketing advantage, to be able to
10	offer that opportunity to your customers; correct?
11	A. The advantage part I don't understand, I'm sorry.
12	Q. Do you believe that your customers want that
13	<u>feature?</u>
14	A. Some do.
15	Q. And for those customers who want that feature,
16	that is therefore something you are offering them, that you
17	believe provides you with an edge over your competition;
18	correct?
19	A. All they have to do is buy the there is no
20	advantage, anybody who wants to do it can buy the cap and -
21	- it's not a secret.
22	Q. Given the fact that it costs more money to
23	produce, you're doing it with an expectation that you're
24	going to sell more product, aren't you?
25	A. I believe it's a better product.

1	Q. I just want to ask literally one question about
2	GH Processing, the plant, and it is, I believe, public
3	information: that that plant, located, as I believe you
4	stated in answer to a question from Mr. Berde, in Yuma, is
5	not subject to either federal or state regulation of milk
6	pricing; is that correct?
7	A. I believe that's privileged.
8	Q. Okay. Thank you. You also stated, and I'm
9	certainly happy to show it to you, but I'm going to read it
10	verbatim: "Sarah"
11	MR. ENGLISH: This is on Page 6, counsel.
12	Q. (By Mr. English) "Sarah Farms is able to
13	utilize these efficiencies to process milk in a more
14	efficient manner and, I believe, less expensive than our
15	competition."
16	A. I believe so.
17	Q. Is that an advantage for you competitively?
18	A. I believe I don't "put up all the," an expression
19	in the industry is, "dogs and cats" that Shamrock does, and
20	I don't make the profits, but by not changing products, it's
21	cheaper to make a gallon.
22	Q. And you find that "cheaper to making a gallon" is
23	an advantage for you in your
24	A. No more advantage than let's say Shamrock making
25	12 ounces of they've got that those small sizes and

```
1
     ultra-pasteurs, they make about 25 cents a unit, they do
 2
     about 200 units a minute, which relates back to about $3,000
     an hour, and they run 20 hours a day, which is $60,000 a day
 3
     profit on their smaller, ultra-pasteurized products, that I
 4
 5
     can't compete against, so I have to go to gallons because I
     can't compete on that market. But I'd like to make the
 6
     $60,000 a day, don't misunderstand me.
 7
         O. And you've seen Shamrock's books and therefore
 8
 9
     you know what Shamrock makes on that product.
10
       A. I've taken the product apart. In other words, I
     know how much milk's in it, I know how much -- how much the
11
12
     plastic cost, I've got the pricing; I can take it apart.
13
     They do a very, very nice job. I'm envious.
14
          O. And you're saying you do market research and in
     that market research you determine what Shamrock has charged
15
16
     for that product?
17
         A. I -- just like you've got billing here, we get
18
     billing too, we break it backwards. It's not a big trick.
        Q. So that's not unusual, is it, sir.
19
20
        A. No.
          O. But going back to the question I asked, since you
21
2.2
     said that that was an advantage for Shamrock, do you agree
23
     that your specializing in gallons in such a way as to make
24
     yourselves less expensive than the competition is an
25
     advantage?
```

1	A. No more than a football player going against a
2	basketball player'd have an advantage if he's playing
3	<u>football.</u>
4	Q. Yes or no, sir: it is an advantage.
5	A. I don't think I have any advantages. I just
6	decided to do it differently.
7	O. Now, when you stated and I'm not going to get
8	in specifics, but when you stated in your testimony and
9	this was at the bottom of Page 10 the following:
10	"Simplistic calculation does not take into account our cost
11	of production, for instance, which exceeds the blend price."
12	A. I'm sorry, you I heard it but I didn't. Could
13	you please repeat it, please.
14	O. Sure. "The simplistic calculation does not take
15	into account our cost of production, for instance, which
16	exceeds the blend price." That's at the bottom
17	MR. ENGLISH: For everybody else: it's at the
18	bottom of Page 10.
19	Q. (By Mr. English) Do you recall that statement,
20	that you have affirmed being your statement?
21	A. It's my statement, I remember it. Could you
22	repeat it again, though, because I'm having a hard time
23	understanding it or what you're asking for.
24	Q. Well, I understand you didn't write it, but:
25	"This simplistic calculation does not take into account our

1	cost of production, for instance, which exceeds the blend
2	price." So far I'm just asking, you know that's the
3	statement I'm asking you to recall, that your counselor read
4	that statement.
5	A. Yes, he did.
6	Q. Now, in making that calculation, that your costs
7	of production exceeds the blend price, do you calculate your
8	costs of production in the way that the Economic Research
9	does for USDA?
10	A. I don't know. I don't know how they calculate
11	their prices. I basically do all my calculations. If it's
12	feeding a cow, I know how much she eats and what it costs to
13	feed her, per cow, per day, and when I make a bottle of
14	milk, I take the Class I price, bottle, cap, label, my
15	labor, and I try to put 10 cents on top. That's how I
16	calculate my price.
17	Q. I apologize, sir, but and maybe if you want to
18	have the document in front of you and counsel, that's fine,
19	but when I this is a reference to your farm side. That's
20	why the reference to the blend price, your costs of
21	production. I had understood the statement to be that your
22	costs of production on the farm side exceeded the blend
23	price.
24	And so I'm speaking to the question of
25	calculation of your cost of production as stated in this

1	statement, regarding the farm side.
2	Q. Are you saying everybody knows the milk
3	pricing that has gone by, the dairies have actually been a
4	disadvantage to have. I'd have been better off to have a
5	processing plant and no dairies for a certain part of the
6	last two years because the milk price was too cheap.
7	O. Now, I and I haven't actually gotten there
8	<u>yet</u>
9	(Laughter.)
10	(Pause.)
11	MR. YALE: Your Honor, I object to the fun next
12	door.
13	(Laughter.)
14	MR. ENGLISH: I'm afraid they're not cheering us.
15	(Laughter.)
16	Q. (By Mr. English) All right, I'm going to try
17	this a different way. I mean you did adopt it, it
18	ultimately is your statement, but
19	You have a statement that your counselor wrote,
20	your counselor read, and you've adopted, that says, in
21	essence: our cost of production exceeds the blend price.
22	And that's a frame of reference.
23	A. Okay.
24	Q. I'm merely trying to get at: When you make that
25	statement, your calculation of cost of production, and for

1	that purpose, do you include in cost of production the value
2	of the sale of cull cows?
3	A. Let me state it differently. I don't know
4	exactly how all the numbers are put together, but I'd have
5	been better off last year not to have dairies, just a
6	processing plant. So how they came with the figures and how
7	they accounted for it, I really don't know, but it was not
8	positive to have a dairy. It was a positive to have a
9	processing plant but not a dairy.
10	Q. Let me try to get to the bottom line, then. You
11	don't know how your costs of production were calculated for
12	the purposes of this statement; correct?
13	A. I know what it costs to produce a gallon of milk.
14	O. Do you know whether in the cost of production on
15	the farm side you include the value of cull cows?
16	A. I think it's offset with heifer replacements, and
17	I'm not sure about that, but I think heifer replacements are
18	at cost, and then I believe the beef cows are going into the
19	cost of the but basically the dairy business didn't work
20	<u>last year.</u>
21	Q. But you can't tell us that you know for
22	A. The year before, really bad.
23	Q. Other than the fact you come to the conclusion,
24	you can't tell us how you know that that is calculated.
25	A. How?

1	Q. The methodology that you use to reach the
2	conclusion that cost of production exceeds the blend price.
3	A. You take your cost and you take your milk
4	through the if it's a negative it's a negative.
5	THE COURT: Well, he's asking you specifically
6	whether you included certain factors in making that
7	calculation, and I guess he's not getting the exact answer
8	that he was hoping for.
9	MR. ENGLISH: I'm not getting any answer.
10	Q. (By Mr. English) Do you wish to add or clarify
11	in any way to that?
12	A. I know they added and subtracted, come up with
13	the bottom number, and it was read.
14	O. You made the following statement, bottom of Page
15	12, top of 13, again, I'll read it in its entirety: "At the
16	farm level, we are required to carefully maintain the level
17	of our herd. Herd fluctuations pose the risk of causing
18	large pool plant purchases, which would require us to lose
19	our status or, alternatively, large surpluses which must be
20	disposed of, often at a substantial loss."
21	A. Correct.
22	Q. For the purposes of calculating "a substantial
23	loss": compared to what, the sales of Class I?
24	A. I try to milk price my milk or pardon
25	me. I try to market my milk to get the most money, and if

```
it -- the most money is: putting it in a bottle.
 1
 2
      O. Whether that's in sales to Mexico or sales to
     California or sales in your Arizona operations; correct?
 3
         A. Sarah Farms does not sell any milk in California,
 4
 5
     bottled --
      Q. But GH Processing does; correct?
 6
        A. Privileged.
         O. You're going to say it's privileged when we've
 8
 9
     all been trooping up to Capitol Hill for a year, talking
     about the sales of GH Processing to stores in southern
10
     California, you're going to say that's privileged?
11
12
          A. I believe that that's none of this hearing's
13
     business, if we're talking about PD status.
         O. It is none of this hearing's business, sir, how
14
     you actually dispose of your surplus from your --
15
16
       A. No, because you'll plug the hole.
17
       Q. It's our hole, sir.
18
         A. This isn't the communist party yet.
      Q. You referenced -- you told us about it, so we'll
19
20
     see what you'll tell us about it, that you were recently
     asked to price milk for Costco, to be delivered to a market
21
2.2
     outside of Order 131.
23
      A. Yes.
24
      Q. Can you just tell us which market?
25
     (Pause.)
```

1	A. I don't think I should. Costco might be mad.
2	(Pause.)
3	Q. When Parumph Dairy sells milk to California,
4	isn't it true that the money paid for that milk is equal to
5	the credit provided under CDFA rules, which is "the lower of
6	end plant" [phonetic] "usage or modified quota not less than
7	modified overbase" [phonetic].
8	MR. RICCIARDI: Your Honor, it's Al Ricciardi.
9	Let me object, for a variety of reasons. One, I don't think
10	it's relevant to anything in this hearing; two, I'm
11	concerned that Mr. English may be using confidential
12	information that he may have obtained during the course of
13	representation.
14	Now, whether he represents Mr. Hettinga or
15	represents someone else or is simply part of a joint
16	representation, I just think that's I don't it's fair to
17	bring it into this hearing.
18	MR. ENGLISH: Your Honor, maybe a little
19	classification. I am indeed counsel in the case styled
20	Hillside Dairy versus whoever it's against now, because they
21	switched, Caracura [phonetic], and I do not represent
22	Parumph Dairy, another counsel represents Parumph Dairy.
23	In the course of that, in public documents filed
24	in the United States District Court in 1997, filed in the
25	9th Circuit Court of Appeals in 1999, and, yes indeed,

1	before the United States Supreme Court in 2000, 2001, 2002,
2	and 2003.
3	It has been stated that all the plaintiffs in
4	that case, including Parumph Dairy it has been stated,
5	exactly what price they receive for their milk. It is
6	public information. It is now back in the District Court in
7	Sacramento, it has now been filed yet again in summary
8	judgment documents. It is not confidential information in
9	the slightest.
10	THE COURT: Okay. I'll let him answer the
11	question, if he can answer the question, if he wants to
12	answer the question.
13	MR. RICCIARDI: Judge, let me finish. I mean,
14	it's not just a question of confidential and proprietary,
15	what we've got is Mr. English saying that he in fact
16	represents as co-counsel in the same litigation and he
17	says he doesn't represent Parumph but he represents someone
18	else, joint representation, this case. Now, I'm concerned,
19	I will tell you, that we have some potential conflict here,
20	and say there was a direct conflict, but there may be one
21	regarding confidential information, I'm not saying this is
22	particularly confidential
23	THE COURT: He can claim he's already asked
24	what he's asked. I mean, if the answer if he feels the
25	answer's privileged

1	MR. ENGLISH: Your Honor, I do need to speak to
2	that, because that's challenging my ethics.
3	MR. RICCIARDI: (Inaudible) challenge your
4	ethics.
5	MR. ENGLISH: The fact of the matter is that
6	issue was raised by Mr. Ricciardi to me in November in
7	Seattle and it was fully and faithfully resolved, and I
8	said, "If you have any further questions, you can get back
9	to me." It is not even a close call, and I resent the fact
10	that it's being brought up on this public record when I have
11	actually addressed it.
12	MR. RICCIARDI: Well
13	MR. ENGLISH: I am not counsel for this witness.
14	The fact of the matter is it's public information.
15	THE COURT: Okay, let's not repeat the other
16	<u>Seattle problem we had.</u>
17	MR. RICCIARDI: We're not going to do that,
18	Judge. And I'm not trying to challenge his ethics at all,
19	and we did have a discussion about it, but I didn't realize
20	that he was going to be bringing up these issues on cross-
21	examination of the witness, and so I raise it simply because
22	I want to protect this witness in the record, that's all,
23	and, you know, Chip [phonetic] can address it, but I'm
24	concerned.
25	THE COURT: Okay, you can answer the question and

1	say it's privileged or you don't know or whatever, whatever
2	you want to do.
3	A. "Privileged" is nice.
4	Q. (By Mr. English) So information in the
5	United States Supreme Court is privileged.
6	MR. RICCIARDI: Now it's argumentative, Judge.
7	THE COURT: You don't need to do that, it's okay,
8	<u>he's</u>
9	Q. (By Mr. English) In addition to the products
10	you've listed, does Sarah Farms also sell heavy cream?
11	A. Yes.
12	Q. Near the end of your testimony you state that "In
13	short"
14	MR. ENGLISH: This is the top of Page 14,
15	counselor.
16	Q. (By Mr. English) "In short, the proponents
17	expect Sarah Farms to pay millions to other producers, who
18	have not incurred our investment costs nor have borne any of
19	our risk."
20	A. That's absolutely correct.
21	Q. That's the same millions of dollars that are
22	presently not being paid to the pool, that you have as an
23	advantage vis-a-vis regulated handlers; correct, sir?
24	A. I have no advantage.
25	O. And it's the same millions of dollars that are

1	not being paid to pool producers; correct?
2	A. They didn't build a plant. Any of them can build
3	a plant.
4	MR. ENGLISH: I have no further questions.
5	THE COURT: Mr. Beshore, you have some questions?
6	MR. BESHORE: Marvin Beshore, for Dairy Farmers
7	of America.
8	<u>CROSS-EXAMINATION</u>
9	BY MR. BESHORE:
10	Q. Good afternoon, Mr. Hettinga. You made some
11	comments that last year you'd have been better off owning a
12	plant and not being in the dairy business. Is that
13	A. That's correct.
14	<u> </u>
15	A. (Nods head.)
16	Q. Okay. So I take it, then, that what you're
17	saying is that for all the other producers that are under
18	131, who did not have plant profits to offset losses at
19	their farm, they had the losses.
20	A. It was probably pretty bloody.
21	Q. Now, if you took the difference between the blend
22	price and the Class I price in Order 131 last year out of
23	your operating statement at the plant level
24	A. I'm sorry, I got distracted. Could you start all
25	over again, please.

1	Q. Sure. Last year: are you talking about 2002 or
2	<u>2003?</u>
3	A. I think this this is 2004. 2002 was bad, and
4	the first 60 days of Two Thousand or the first six months
5	of 2003 were bad, and, you know, I don't know where I'm
6	going to end up the end of this year, but we're hoping to
7	not do too bad, but I haven't finished.
8	Q. Well, let's talk about the period of 2002, and
9	the first half of 2003, when we can agree it was bad at the
10	farm level. Right?
11	A. Absolutely.
12	Q. Okay. Now and it was bloody, to use your own
13	words, for the rest of the dairy farmers in Order 131 who
14	are just had their dairy farm enterprise as their
15	business; correct?
16	A. The dairies and I am a dairyman first, I mean,
17	I was a dairyman before I ever became a procedure
18	O. Okay.
19	A and I relate to dairymen. I don't relate to
20	co-ops very well, but I do relate to dairymen.
21	Q. Now, my question is but you said during that
22	period of time your plant was profitable but the dairy was
23	not; correct?
24	A. Yes.
25	Q. Okay. Now, if you took the profit & loss

1	statement of your plant and you took out of it, you removed
2	from it, the difference the pool equalization payments
3	that you don't have to pay because you're producer-handlers
4	handler, the difference between the blend price and the
5	Class I price, \$1.70, \$1.50 per hundredweight. Okay?
6	A. You also have additional costs
7	O. Well, let's just
8	A. Okay. Go ahead.
9	Q take it a step at a time.
LO	A. Go ahead. All right.
11	Q. If you took that value out of your plant, profit
12	& loss, would your plant still have been profitable?
13	MR. RICCIARDI: Your Honor, I believe that's
14	proprietary information.
15	MR. BESHORE: Your Honor, he's been instructing
16	the witness persistently that way, and, you know,
17	Mr. Hettinga offered up
18	THE COURT: It's inescap I mean it's you
19	know, I mean, if he objects on that basis or makes a
20	statement I mean yes, he is in effect doing that, I
21	agree, but he's entitled to it I think is what I'm
22	MR. RICCIARDI: Your Honor, and let me clarify
23	the record here.
24	THE COURT: There you are. Go ahead, talk.
25	MR. RICCIARDI: Al Ricciardi. I'm here

1	representing Mr. Hettinga. I am going to represent his
2	interests. To the extent they're asking information that
3	I believe is confidential or proprietary I'm going to make
4	the objection and I continue to make it.
5	MR. BESHORE: It's selective, you know,
6	revelation. He you know, of proprietary information. I
7	mean, whether he had a profit or a loss could be considered
8	proprietary. He offered that he'd had a profit at the
9	plant. Okay? I'm just asking him further about that. Now
10	Mr. Ricciardi wants to draw the line.
11	THE COURT: Okay. But I still can't I agree
12	with you that, you know, the door would have been opened,
13	but I by his own statements, but on the other hand, I
14	can't make him answer a question. You can ask him
15	MR. BESHORE: I understand that. My objection is
16	to Mr. Ricciardi instructing him when he should and should
17	not
18	THE COURT: He's not instructing him; he's
19	objecting I mean it's a close question, but he's
20	instructing him, as his attorney, that he believes that it's
21	proprietary or confidential information he's being asked
22	for. He's entitled to do that, I think, you know, and, you
23	know, I think my authority is limited.
24	MR. BESHORE: I think that the witness is
25	entitled to refuse to answer a question that asks for

1	proprietary information.
2	THE COURT: Right.
3	MR. BESHORE: I am not aware that counsel in
4	these proceedings is entitled to tell the witness with
5	respect to each question whether or not he should choose to
6	reveal the proprietary information or not.
7	THE COURT: I don't think a witness knows, you
8	know, whether something's legally proprietary or not and
9	that's what you hire lawyers for. I mean, you know, that's
10	but in any event
11	MR. BESHORE: Do I understand Mr. Ricciardi to be
12	contending that that's legally proprietary?
13	THE COURT: He appears to be doing that, yes.
14	That's what he stated. Basically, he objected to the
15	question because it was asking for proprietary information,
16	is the way I interpreted it. Did I interpret something
17	wrong, Mr. Ricciardi, or is that what you're doing?
18	MR. RICCIARDI: You did not, Judge. What they're
19	asking him to do is to lay bare his profit & loss statement
20	for everybody in this hearing. If the proponents included
21	want to give all of their confidential proprietary
22	information, that's fine, but every time I've asked that on
23	cross-examination I've been blunted by that whole issue. So
24	if it's proprietary on one side, it's proprietary on the
25	other.

1	MR. BESHORE: I think Mr. Holland's testimony
2	stands, you know, on the record in terms of information that
3	he was quite open about with respect to their operations.
4	THE COURT: If he was, it wasn't uniform, I heard
5	the word "proprietary" uttered many times in Phoenix and in
6	the first few days in Seattle as well, so I wasn't keeping
7	score. I guess maybe I should have.
8	We can probably you know, because it's on the
9	internet, we can probably see how many times the word
10	"proprietary" was used, but it was a lot on both sides.
11	MR. BESHORE: May I ask the witness if he's
12	prepared to respond to the question?
13	THE COURT: You can ask the witness, and, you
14	know, he doesn't have to listen to his attorney's if it's
15	advice like that, I mean, but he made his objection, it's
16	not for me to sustain on, I can't order him to answer a
17	question.
18	O. (By Mr. Beshore) Do you remember where we left
19	off?
20	A. Yes. It's proprietary.
21	Q. You've made a statement you made some
22	contentions in your testimony about Exhibit 54, the article
23	from Dairy Foods. Do you recall that?
24	A. Which one's that about? I'm sorry.
25	O. This is the "A Decade of Change and a Year of

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1
     Challenges, the 10th Annual Dairy 100."
 2
      A. Okay, that's the one where they rate the dairies
     for size?
 3
       O. Right.
 4
 5
        A. Okay.
      Q. Okay?
6
       A. (Nods head.)
 7
        Q. Did you read the article?
8
9
       A. No.
      Q. Do you know anything about the article?
10
      A. I had somebody read part of it to me, yes, and
11
     basically the sizing of the dairies.
12
13
       O. You made a statement, "There is not one producer
     in the Top 100 list." Did you verify that in any way before
14
     you made that statement?
15
16
       A. It's what I was led to believe or that's what
17
     I've heard.
        Q. And how were you led to believe that?
18
      A. I think we went down the list a little bit and
19
20
     they said there isn't any PDs, any -- is there a PD in
21
     there?
2.2
        O. Well, you made the statement under oath,
23
     Mr. Hettinga, not me.
24
      A. I believe there was no PDs.
        O. Okay. Do you recall Brauns testifying in this
25
```

```
1
     hearing?
2
         A. Yes, I do.
       O. They're a PD; right?
 3
 4
       A. Yes.
5
         Q. Would you go to Exhibit 54, please.
       A. Tell me they're in there if I'm wrong.
6
        Q. Check number 85.
 7
8
        A. Need glasses too.
9
     (Pause.)
10
              Is that F & A Dairy --
11
              85.
       Ο.
        A. 85, I'm sorry. Okay, I missed it.
12
13
       Q. So <u>85 is Braun's Ice Cream Company?</u>
14
            I guess. They're bigger than I thought.
15
       Q. They're bigger than you thought?
16
         A. Uh-huh. I didn't know they were here.
17
       Q. Did you listen to their representatives'
     testimony in this hearing? You were there when he testified
18
19
     ___
20
      A. Yes.
       0. -- in Phoenix; right?
21
2.2
         A. Yes.
23
        Q. Did you pay attention to it?
24
       A. I thought they did a nice job.
         O. Do you remember how big he said they were?
25
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1
         A. No, I didn't recall that.
 2
       Q. You don't remember how many cows he said they
     had?
 3
       A. Yes.
 4
 5
        Q. You do.
       A. Yes.
 6
 7
        Q. How many was that?
       A. I think 12,000.
 8
 9
       Q. Less than you; right?
         MR. RICCIARDI: Objection, Your Honor,
10
     proprietary information.
11
          A. I don't see how they're there, let's put it that
12
13
     way, they must buy cream or something.
14
        O. (By Mr. Beshore) Well -- okay. How about my
     question? Less than you, right, number of cows?
15
16
        A. Proprietary.
17
        Q. Did you compare where -- did you look at the
     reported sales totals on the exhibit and compare where you
18
19
     would stand? I'm talking now I guess -- let's just limit it
20
     to Sarah Farms.
      A. I thought they were all billion-dollar companies.
21
2.2
     I don't get nowhere near a billion.
23
        Q. You read the article and thought they were all
24
     billion-dollar companies?
25
       A. Uh-huh.
```

```
1
         O. Well --
 2
          A. At least Shamrock and what have you was --
        O. Oh, you were --
 3
          A. I probably went down to Shamrock and -- I don't
 4
 5
     know, don't remember, but I --
      Q. Well, you really didn't read the list at all, did
 6
 7
     you?
              We went over them, yeah, I think my boy and I.
 8
       Α.
 9
       Q. In part?
10
      A. Probably.
        O. Do you have the exhibit in front of you?
11
12
       A. No.
13
         O. The copy that I have, the photocopy that's passed
     out, it's difficult to read, but I take it that the two
14
     right columns are sales figures of some magnitude, perhaps.
15
16
     Can you see the numbers in the two right columns?
17
        A. It looks like a hundred. I don't know if it's a
     hundred -- no, I cannot, I mean -- I'm sorry, but my eyes
18
19
     aren't too good either.
20
         Q. Can you tell what those numbers represent,
21
     hundreds of dollars?
2.2
         A. Oh, okay, okay, plus or minus a hundred percent
23
     of prior years I think is what that meant -- means, I mean,
24
     growth. Isn't it? On the right?
        O. I can't tell.
25
```

```
A. Okay. Neither can I. I think it's a growth
1
2
     factor. They were the percentage of the sales. I know
     Shamrock had an increase. Must have an unfair advantage.
 3
       Q. Well, assume that the second column from the
 4
 5
     right is a gross sales figure. Can you tell us what it was
     for Braun's there.
6
       A. I'm sorry, I changed the page. I was going back
8
     to Shamrock.
       Q. Well, I know you want to talk about Shamrock; I'd
9
10
     rather talk about Braun's for a minute.
         A. Okay. Braun's Ice Cream Company. Okay, what,
11
12
     what do you want to know?
13
       O. What sales figure were they estimated to have? I
     think it's the second column from the right.
14
      A. A hundred is what I got, what I see.
15
16
      Q. A hundred million?
17
      A. I don't know.
         Q. Okay. What's the sales figure for the bottom
18
19
     dairy there, Southwest Dairy? By the way, are --
20
       A. I can't see it on this copy at all.
      O. Are you familiar with Southwest Dairy in Tyler,
21
2.2
     Texas?
23
      A. No, I am not. I think 75 or 72.
24
     Q. Now --
     A. 75 what?
25
```

1	Q. Million dollars perhaps?
2	A. Okay
3	Q. What did you understand it to be when you
4	compared it to yourself?
5	A. I didn't compare it to myself.
6	Q. Let's consider another statement you made in your
7	sworn testimony, Mr. Hettinga. Page 13
8	A. Page 13 of this article?
9	Q. No. I'm sorry. Page 13 of your statement,
10	Exhibit 53.
11	A. Okay. Would you read it to me?
12	Q. Yeah, I'll be glad to.
13	A. Thank you.
14	O. The statement that you've made is that that I
15	want to call your attention to: "Dairy Farmers of America
16	is being investigated by the Justice Department for numerous
17	antitrust violations." And my question is: What basis do
18	you have for that assertion?
19	A. I have heard, in articles that have been given to
20	me since I'm in this legislation, that you guys are being
21	scrutinized very, very hard for trying to not trying to:
22	I personally think personally think, and I guess it's
23	"personally think," I don't know if I'll get in legal deals
24	personally think that DFA is basically trying to control
25	the milk market and I think DFA and Dean's are working

1	together to kill all competition.
2	This hearing should never ever be here. We
3	represent three-quarters of one percent of the milk, and the
4	other side represents, I'm going to say, 80 percent, I'm
5	just throwing figures on that, I don't know, I don't have it
6	right but I honestly feel that we are just a pebble in
7	the shoe, and myself, I probably deserve it, these other
8	good family people are are like salt of the earth, good
9	family people, and there shouldn't be hearing on this,
10	they're doing good business, they're doing the business the
11	American people should, should be, free enterprise, do your
12	own thing, and I think that this milk legislation is
13	protecting the big guys and protecting the big co-ops.
14	Q. Okay
15	A. That's what I think.
16	Q. Three-quarters of one percent. What
17	A. Someone somewhere in a hearing I heard that
18	figure, that three-quarters of one percent represents all of
19	the Class I milk that all the PDs represent. Now, there
20	might be a little more in Arizona, but somewhere in this
21	room, three-quarters of one percent today is all and
22	we've got enough paper pushers here, somebody can give me
23	correct me, it's fine
24	Q. Who made that statement
25	A. I don't remember. I can remember the statement,

1	I thought, "What are they talking about." Three-quarters of
2	one percent is all the PD milk in the United States.
3	Q. You don't remember who made that statement?
4	A. No. You know, I'm not good sometimes things
5	stick in my head and they're there, and that's what I heard,
6	like I heard today, I think Joe Albright said that when he
7	first started, 50 percent of all the milk belonged to PDs.
8	Q. Is it of interest to you what market he was
9	talking about?
10	A. Sure.
11	Q. That would be pertinent?
12	A. It would be I mean it's just a figure that I
13	heard today, I said.
14	O. Well, you took it to be significant, I take it.
15	A. Yeah.
16	Q. Okay. Would it be significant what the terms of
17	the PD regulations were at that time?
18	A. I'm sorry?
19	Q. Would it be significant to you if that 50 percent
20	it's an important figure what the rules were for the
21	PDs at that time?
22	A. That was the figure I heard from Joel Albright.
23	Q. Do you think it's an important figure?
24	A. I think there's less and less PDs continuously.
25	I mean, basically we've got the co-ops have gotten

```
1
     bigger, they have the right -- you know. One of the reasons
 2
     -- we're very, very, very crucial about what we say here,
     because whatever leaves this room, you'll go to it and
 3
     basically tell us, "Hey, if you're going to trade with Hein
 4
 5
     or you're going to trade with a PD, you are not going to
     trade with us" --
 6
       A. -- and the reason them guys all went to Alaska to
 8
 9
     sell their milk: because the local guys won't sell it. You
     wouldn't help me out if I needed a load of milk or wanted to
10
     get rid of a load of milk.
11
        Q. You being me?
12
13
          A. Sarah Farms. Well, DFA. DFA would -- I would
     have to feed it to my calves before you guys would ever help
14
15
     us, ever.
16
       O. Do you -- are you testifying, Mr. Hettinga, that
17
     in this record -- for instance, the Pacific Northwest, that
18
     -- are you aware that the record shows that Wilcox, for
19
     instance -- well, Mr. Holland testified that the 50 percent-
20
     owned [phonetic] dairy up there purchases milk from PDs for
     the lower of Class III or IV. Are you aware of that?
21
2.2
         A. I believe I heard some of that. But I also --
23
         Q. Better deal than they get from West Farms up
24
     there, isn't it, Mr. Hettinga?
25
          A. I don't know who West Farms is.
```

1	Q. Do you know who Darigold is?
2	A. That's another co-op, isn't it?
3	Q. How about Northwest Dairymen, does that ring a
4	bell?
5	A. Is that another co-op?
6	Q. I'm asking you.
7	A. I don't know. I don't know.
8	Q. You're the one who's making the accusations about
9	these co-ops trying to put people out of business.
10	THE COURT: We're getting a little bit
11	argumentative. Let's just calm down a little bit and ask
12	your questions.
13	Q. (By Mr. Beshore) You're making the contentions,
14	are you not, Mr. Hettinga, that the co-ops are attempting to
15	put people such as yourselves and producer-distributors in
16	the Pacific Northwest out of business?
17	A. Absolutely.
18	O. By buying their surplus milk at Class prices?
19	MR. YALE: Now we're getting argumentative,
20	Judge.
21	THE COURT: I know, but he's
22	MR. YALE: Let him make the argument in a brief,
23	<u>Judge.</u>
24	MR. BESHORE: No, no. He can make those
25	assertions and I can ask if he's going to make them, I

```
1
     can ask him a couple of questions about them.
 2
               THE COURT: I think you asked him and I think you
     got your answer. I mean --
 3
              MR. BESHORE: No, that question was not asked.
 4
         Q. (By Mr. Beshore) Is buying surplus milk at Class
 5
     prices a tactic to put people out of business?
 6
 7
        A. No, that is not.
         O. Now, I think you said you were careful about what
 8
 9
     you say in these hearings because it's on the public record.
     You may have said "crucial." I think you meant "careful,"
10
11
     didn't you?
          A. I don't want to tell you exactly what I'm doing,
12
13
     as far as with Sarah Farms, which is my business, which --
       O. I'm not -- this question is not directed to Sarah
14
     Farms; it's directed to your statements and your veracity,
15
16
     Mr. Hettinga.
17
        A. "Veracity."
18
        Q. Yes.
19
        A. What's the word "veracity" --
       O. Truthfulness.
20
       A. Truthfulness. Okay.
21
         O. Okay. Credibility.
2.2
23
        A. Okay.
24
       Q. Does that mean anything to you?
25
       A. Yes.
```

1	<u> </u>
2	referring to when you say "Dairy Farmers of America is being
3	investigated by the Justice Department for numerous
4	antitrust violations," can you cite me one?
5	A. I can't there's been documents
6	Q. Is the answer no, you can't cite me one?
7	A. I've seen paperwork where you were DFA was
8	and I can't remember what the name was or what have you, I'm
9	not good at that.
10	Q. Are you opposed, Mr. Hettinga, to proposal 4 in
11	this proceeding?
12	A. Which is?
13	Q. The proposed ban on double dipping. You know
14	what double dipping is, don't you?
15	A. Yes, I know what double dipping is. I also know
16	what by not being able to cross state lines and deal in
17	both states, the co-ops will have me under their thumbs, so
18	yes, I'm opposed.
19	Q. So could I ask: Since, as a producer-handler,
20	you're not part of the pool, you don't claim or want any
21	part of the pool, or the blend price, why you would be
22	opposed to there being a prohibition on a producer being
23	pooled with the same milk in two pools at the same time?
24	A. As as I understand it, it would you know,
25	if they ever regulate me, I would not be able to buy milk

1	out of California and blend it in the total picture and draw
2	from the pool instead of putting into the pool, is how I
3	understand it. Now, I may have misunderstood it. But yes,
4	I'm opposed. It's more trade restrictions, more and we
5	don't need more trade restrictions, we need more free trade.
6	Q. Is it your position, Mr. Hettinga, that if you
7	were to become pooled, under Order 131, that you should be
8	able to draw the blend price from the Order 31 pool and from
9	the California state order pool on the same milk?
10	A. Not on the same milk.
11	Q. If proposal 4 prohibits that, why are you against
12	it, against the proposal to prohibit that?
13	A. Because I know you're putting it in there to hurt
14	me. I haven't figured out exactly how, but
15	(Pause.)
16	Q. Your price list, which is Exhibit 63, that
17	Mr. Berde introduced, does
18	THE COURT: Hasn't been introduced, just for the
19	record, they've only been marked. Exhibits 57 through 63
20	have only been marked and have never been introduced.
21	MR. BESHORE: I'm sorry.
22	Q. (By Mr. Beshore) which have been identified,
23	do those represent does that represent the full variety
24	of the fluid milk products you offer at Sarah Farms?
25	MR. RICCIARDI: Objection, Your Honor

1	THE WITNESS: I don't know. What's there?
2	MR. RICCIARDI: Objection, Your Honor. That
3	would be proprietary to the extent that there are other
4	products, not on that particular document, which I don't
5	know how these people got it, but they did, obviously.
6	THE COURT: It happens. It's happened a lot in
7	this hearing.
8	UNIDENTIFIED MALE: Yes, it does.
9	(Laughter.)
10	THE COURT: Do you want to look at it and see if
11	you want to answer his question or not? I think it was the
12	<u>last one</u>
13	(Pause.)
14	A. I think that's another product. I think. I'm
15	not sure.
16	Q. (By Mr. Beshore) I'm sorry: you think it does?
17	A. No, I think there's one missing.
18	O. And what's that?
19	A. I think schoalies [phonetic] and heavy whipping
20	cream, I don't see that on here, but these people don't buy
21	<u>it.</u>
22	Q. Okay. What was besides heavy whipping cream,
23	the other product was?
24	A. They call it schoalie. It's a bag of milk, for
25	restaurants and so forth.

1	Q. Okay. On Page 10 of Exhibit 53, I want to read a
2	statement made there and see if you can answer some
3	questions about it. You say this is the second sentence
4	in the first full paragraph, first, Sarah Farms can only
5	serve those customers who require less milk than it can
6	produce.
7	A. That means I can't go after like Wal-Mart because
8	they use they use 200,000 gallons a week. That means I
9	can't go after Albertson's because I don't have that volume
10	of excess milk. It means I can't price it, because if they
11	said yes, I wouldn't be able to serve them. That is how I
12	meant that.
13	Q. So you could only serve customers that you can
14	serve.
15	A. Yes.
16	Q. Do you mean the entirety of their requirements
17	there?
18	A. Oh, I'd hate to go into Wal-Mart and say, "I'd
19	like to have two stores," they'd just kind of say, "Well,
20	when you can serve them all, why don't you come back."
21	Q. You also in the same paragraph you say you
22	"cannot serve customers whose demand" "Sarah Farms cannot
23	serve customers whose demand for milk is irregular." What
24	do you mean by irregular?
25	A. A one-shot deal, you know, somebody calls up,

```
says -- irregular is irregular, pretty simple. We try to
 1
 2
     deal with people for a long, ongoing, steady business, and
     irregular would be -- I would say school business would be
 3
     irregular.
 4
 5
        Q. Because it's not level year-round.
          A. Correct. It's very, very profitable, very, very
 6
 7
     profitable, but it's not what I want to do.
        Q. Because you want level year-round sales.
 8
 9
        A. I like working seven days a week. The cows do.
10
       O. So the pool's got to take those sales that are
     irregular and balance them, correct, the other producers in
11
12
     the market?
13
         A. If there was a young man here that wanted to
     become a processor, I would tell him to go buy a half-pint
14
     machine and put them up, because there's a hole there,
15
16
     there's a vacuum there, no one's serving it, it can be very,
17
     very profitable. They haul half-pints out of New Mexico, I
18
     think, to serve Arizona because the price was too high.
19
      Q. Well, you've got a lot of capital, and obviously
20
     the interest and ability in using it. Why aren't you doing
21
     that?
2.2
              You know, I work seven days a week, half a day,
        Α.
23
     12 hours, that's enough.
24
       Q. That's for next year?
```

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A. No, it's -- no. No. If I was going to do

25

1	something I'd never mind.
2	MR. BESHORE: Okay. Thank you.
3	THE COURT: Thanks.
4	MR. BERDE: I want to inquire, was 62 and 63
5	received?
6	THE COURT: No. Right now I have Exhibits 57
7	through 63 have been marked for identification, none of them
8	have been offered for admission. I'm willing to listen if
9	somebody wants to offer them
10	MR. BERDE: Then we offer them.
11	THE COURT: You do offer them?
12	MR. BERDE: Yes.
13	THE COURT: Okay. Any objection?
14	(No response.)
15	THE COURT: They're admitted into evidence,
16	Exhibits 57 through 63 are admitted into evidence.
17	(Exhibits Nos. 57 through 63 were received.)
18	THE COURT: You have more questions, Mr. English?
19	MR. ENGLISH: Yes. Not very many, I hope.
20	FURTHER CROSS-EXAMINATION
21	BY MR. ENGLISH:
22	Q. Sir, when you I'm going to try this a
23	different way and see if I can get to it without being
24	proprietary.
25	When the statement about the Costco opportunity
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1	on a market order outside of Order 131, you said, "I was
2	recently asked to price milk for Costco, to be delivered to
3	a market outside of Order 131," was that "I" Sarah Farms?
4	A. Yes.
5	Q. And since you said that Sarah Farms doesn't sell
6	into California, may we assume that wasn't a California
7	opportunity?
8	A. Correct.
9	MR. RICCIARDI: Objection, Your Honor.
10	THE COURT: He answered it before you could
11	MR. RICCIARDI: I understand he answered it,
12	Judge, but, you know, to try and trap the witness, it's a
13	proprietary question
14	THE COURT: Okay, fine. It's already asked
15	MR. ENGLISH: I think I could have made the
16	argument on brief about it, so I don't think it's unfair.
17	<u>He said it.</u>
18	THE COURT: It's asked and answered and let's
19	move on.
20	MR. RICCIARDI: I understand.
21	THE COURT: I'm not going to strike it.
22	Mr. English, are you
23	MR. ENGLISH: No. I'm sorry.
24	Q. (By Mr. English) With reference to
25	MR. ENGLISH: For counsel's purposes and the

1	parties' purposes, Page 3.
2	A. (By Mr. English) two other statements you
3	made, one was that you
4	THE COURT: You're talking Exhibit 53 now again?
5	MR. ENGLISH: Yes, Exhibit 53. This is the
6	statement read by Mr. Ricciardi.
7	O. (By Mr. English) you reference that you're
8	able to put a 17-day shelf life on delivery, as opposed to
9	the 10-shelf life offered by others. You remember that
10	statement?
11	A. Yeah. That was yes.
12	Q. Are you aware that Shamrock puts 16 to 18 days on
13	their non-ESL products?
14	A. I think it was 21.
15	Q. You agree it's longer than 10 days
16	A. Oh, yes.
17	Q that Shamrock puts on
18	A. Oh, yes.
19	THE COURT: He said "non-ESL products." I don't
20	know if you heard the question.
21	THE WITNESS: Yes.
22	THE COURT: Oh, you did hear it, okay.
23	THE WITNESS: Yes.
24	THE COURT: Sorry.
25	O. (By Mr. English) So your reference to 10-day

1	shelf life offered by others was not a reference to
2	Shamrock.
3	A. Correct.
4	Q. Then you two sentences down, in the statement
5	that you've adopted, it says "Sarah Farms ships its gallon
6	milk containers in cardboard boxes. As far as I know, no
7	other distributors in the marketing area have been willing
8	to provide this service to their customers." Are you aware
9	that Shamrock provides milk in cardboard boxes?
10	A. I have not seen I say are you talking
11	gallons?
12	Q. Yes, gallons.
13	A. I was not aware of it.
14	MR. ENGLISH: I have no further questions.
15	THE COURT: Anyone else?
16	(No response.)
17	THE COURT: Are you going to have redirect,
18	Mr I was going to say, it's 20 minutes of 6, and
19	Ms. Deskins has some questions, and I don't know if you
20	questions, I'm just trying to decide whether
21	MR. RICCIARDI: Depending on how much is asked by
22	the front row, Your Honor, I likely don't have any redirect.
23	THE COURT: Go for it, Ms. Deskins, you're on.
24	<u>CROSS-EXAMINATION</u>
25	BY MS. DESKINS:

1	Q. Sir, I think you might have answered this, but
2	let me just make sure. For proposal 4, have you had a
3	chance to look at that proposal?
4	A. What they're trying to do?
5	Q. Well, it's referred to as the double-dipping one.
6	Have you had a chance to look at that proposal?
7	A. Yes.
8	Q. Have you considered what impact it would have on
9	your business?
10	A. It couldn't help me.
11	Q. Okay, could you explain to us how it couldn't
12	help you.
13	A. I'm I don't know how it could help me, I don't
14	anytime we the more restrictions we have in the milk
15	industry, and everybody, I would personally what is the
16	purpose of it, what they're putting it in, I think it's
17	just to hurt me.
18	O. Okay, so your understanding is the more
19	regulations there are, the more it would restrict your
20	business?
21	A. Yes.
22	Q. Okay. And then also in your testimony there was
23	a sentence that read, "Indeed Sarah Farms does not have a
24	price advantage over regulated handlers and these proposals,
25	if adopted, will place it at a distinct price disadvantage."

2.2

Can you explain to us how the adoption of the proposals

would put you at a price disadvantage.

A. Basically, I will receive -- I will have to take

my milk from my cows, go to UDA, UDA -- and I'm just using

UDA as a deal, as a -- and then when it comes back, it will

charge my plant a price and keep money, and it's my milk

from my cows, going to my plant, to my producers, and they

want to put a tax on it.

That's basically -- UDA wants to share in what I put together, and it's my milk, all my milk, I produced it and made it, and they want to be in the middle and pull the cream off the milk and give me back, I don't need them in the middle of it. Basically it's a socialistic system.

And everybody -- and I say that, everybody has an advantage, the -- I have an advantage - and I say that, advantage, I made it, I put my plant together, I put my plant together, and they want to share in some of the profits.

Now, I'd love to share in some of Shamrock's

problem -- profits, I would love to share in some of

Kroger's profits, but here they're picking on my profits,

and I don't want to share with them. I mean, I put it

together, I -- the first four years of that plant I sweated

blood trying to make it go, and I finally got over the hump,

and I'm doing well, and now they want me to share my money,

	and I - someone - an economist said it was a tax, and
2	that's just exactly what it is, it's an unfair tax on my
3	earnings and my sweat and my putting it together.
4	Q. Let me ask you a follow-up on that. So you're
5	saying, under the proposal, if there's a limit on how many
6	pounds per month you can produce, you would have to join a
7	co-op to stay in business?
8	A. It would be advantage then it would become an
9	advantage to me, I would have to join a co-op, then I
10	wouldn't have to balance, I wouldn't have to worry about my
11	milk, I would just tell them.
12	That's why Shamrock has a plant 10,000-cow
13	dairy, and they when they built a brand-new dairy, they
14	could have went right next to it and built a brand-new
15	jugger [phonetic] for another 5 million, they spent probably
16	30, so another 5 million wouldn't have been nothing, and
17	they could have put a bottling plant in, and they said, No,
18	we're not going to put a bottling plant there, we're going
19	to run it through our plant, we're not going to double our
20	overhead, have two plants. Because they had the choice.
21	It's not an advantage. It's only an advantage if you do it
22	and win, and I won, and now they want to take it away.
23	Q. Also, just to clarify your testimony, you
24	referred to the type of customers that Sarah Farms has been

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able to develop over the years.

25

1	A. Okay.
2	Q. Can you explain to me how the
3	MS. DESKINS: Let me strike that question. I
4	don't have any further questions.
5	THE COURT: Mr. Berde?
6	<u>CROSS-EXAMINATION</u>
7	BY MR. BERDE:
8	Q. I'd like to follow up on Ms. Deskins' question
9	and your testimony that if you became regulated you would
10	have to become a member of UDA? Is that your understanding?
11	A. Not a member or I'd have to form a co-op to
12	get the advantages and to be able to milk the system like
13	UDA does.
14	O. What makes you would you explain that to me.
15	What would change if you were to become regulated, except
16	for the fact
17	A that I would give you money.
18	O that you would
19	THE COURT: Let him answer the question.
20	Q. (By Mr. Berde) that you would share your
21	Class I utilization or your utilization with the market as a
22	whole, such as Shamrock does right now?
23	A. What would change?
24	Q. Uh-huh.
25	A. All the money that I spent on building this dairy

1	and putting it together, UDA would get some of the money,
2	and I they did not do any of the work.
3	Q. You are a producer in the market, are you not?
4	A. Correct.
5	Q. You are also a handler in the market, are you
6	not?
7	A. Correct.
8	Q. And have you ever regard the Agricultural
9	Marketing Agreement Act?
10	A. No.
11	Q. Are you unaware that the purpose operation of
12	the Act contemplates, intends, that in fact all producers in
13	the market share the utilization of the market?
14	A. All they gotta do is build a
15	MR. RICCIARDI: Let me object, Your Honor.
16	That's an argument for the brief. It's asking for a legal
17	conclusion of this witness that he doesn't understand.
18	THE COURT: I don't know if he had a did you
19	answer that? I'm sorry, there were too many voices at the
20	same time.
21	THE WITNESS: I don't know if I did either but
22	A. Basically, UDA did not share when I was sweating
23	bullets, trying to make the thing work, so I don't think
24	they should share in the money now.
25	O. (By Mr. Berde) What kind of sharing did you ask

1	for and got refused from UDA, if any?
2	A. Sharing. UDA wants to share my money, I don't
3	want I don't want none of UDA's business.
4	Q. That's the reason for my previous question. Are
5	you unaware that sharing is the essence of a federal market
6	order?
7	A. Or a social party.
8	Q. Well, what you're really saying is you don't like
9	the whole regulatory system, isn't that what you're
10	A. I'm sorry?
11	Q. What you're really saying is you are opposed to
12	the whole regulatory system.
13	A. No, I'm not. I'm opposed to the changes. I've
14	learned how to live with the system, when I put the rules in
15	and spent the money and sat down with people and said,
16	"These are the rules," and I spent my money and spent my
17	sweat and now you want to change the rules; that's what I'm
18	upset about.
19	Am I correct, are you wanting to change the
20	rules?
21	Q. Absolutely; that's why we're here.
22	A. Okay. Well, absolutely, I don't want to.
23	Q. And my question is since the question started
24	with respect to your statement about sharing and your
25	objection, are you unaware that that is the purpose of the

1	regulatory system?
2	MR. RICCIARDI: Your Honor, it's been asked about
3	15 different times
4	THE COURT: I don't think he's going to agree
5	with you on that, you know, I just have a hunch, but
6	THE WITNESS: They didn't share in the work or
7	the money when I had to hock my cows to build a plant. They
8	didn't share. They're not entitled to any of the money,
9	none.
10	THE COURT: Okay, the witness may step down.
11	THE WITNESS: Thank you.
12	(Witness excused.)
13	THE COURT: Before I well, what I'm going to
14	do is in about one minute I'm going to adjourn for today,
15	but then I want you all to sit tight for two minutes so we
16	can talk about tomorrow, okay? Right now I'm going to
17	adjourn until 8:30 tomorrow morning. Off the record.
18	(Whereupon, at 5:50 p.m., the hearing was recessed, to
19	reconvene at 8:30 a.m. on January 21, 2004, in the same
20	place.)
21	* * * *

1	CERTIFICATE
2 3 4 5 6 7	In Re: PACIFIC NORTHWEST AND ARIZONA-LAS VEGAS MARKETING AREAS Docket Nos.: AO-368-832, AO-271-837, DA-03-04 Place: ALEXANDRIA, VIRGINIA Date Held: JANUARY 20, 2004 Time Held: 8:30 A.M.
8 9 10 11 12 13 14 15 16 17	We, the undersigneds, do hereby certify that the foregoing pages, number 2438 through 2746, inclusive, is the true, accurate and complete transcript prepared from the reporting by BOB ADDINGTON in attendance at the above-identified hearings, in accordance with applicable provisions of the current USDA contract, and the below-signed persons have verified the accuracy of the transcript by (1) comparing the typewritten transcript against the reporting or recording accomplished at the hearings and (2) comparing the final proofed typewritten transcript against the reporting or recording accomplished at the hearing.
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