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WHOLE WHEAT SPECIFICATIONS ARE INDICATED UNDER SECTION 9, OTHER REQUIREMENTS. SECTION  
F.

VENDOR IS RESPONSIBLE FOR OBTAINING A CONTAINER FOR BAGGED FLOUR TRUCKLOADS  
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## **AAFES FLOUR PRODUCTS**

Acquisition Method: Invitation for Bid  
Description: AG-DBFD-S-16-0138  
Number: 2000004205  
Issued date: July 21, 2016, 13:00 Central time  
Offers due: August 2 2016, 0900 Central time  
Award Notification August 4, 2016, 1500 Central Time  
Public Release of Award: August 5, 2016, 1300 Central time

### **1. Solicitation Information Contact:**

Monday through Friday, except Federal Holidays, 8:00 a.m. to 4:00 p.m. CST.

United States Department of Agriculture (USDA)  
Agricultural Marketing Service (AMS)  
Commodity Procurement Staff – Kansas City (CPS-KC)  
Mail Stop 8718  
PO Box 419205  
Kansas City, MO 64141-6205

Jenny N. Watson, Contracting Officers Representative  
Telephone: 816 823 1145  
Email: [Jenny.Watson@ams.usda.gov](mailto:Jenny.Watson@ams.usda.gov)

Alternate Contacts:  
Ray Boyd, Contracting Officer  
Telephone: 816 926 2612  
Email: [Roy.Boyd@ams.usda.gov](mailto:Roy.Boyd@ams.usda.gov)

Mara Whitaker, Contracting Officer's Representative  
Telephone: 816 926 6063  
Email: [Mara.Whitaker@ams.usda.gov](mailto:Mara.Whitaker@ams.usda.gov)

**2. Commodity Operations Internet Address:** <http://www.ams.usda.gov/selling-food>

**3. This Acquisition is:**  
/x/ Unrestricted.

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// Set-Aside for:

// Small Business Set-Aside in accordance with FAR 19.502-2. Any concern proposing to furnish a product that it did not itself manufacture must furnish the product of a small business manufacturer (-0-pounds).

// 8(a) Program (-0- pounds) noncompetitive letter RFP only

// Service-Disabled Veteran-Owned Small Business SDVOSB (-0- pounds) noncompetitive, letter RFP only

Offers will be evaluated in the following order of precedence:

1. Bids. 2. Proposals.

### NOTICE OF SMALL BUSINESS SET-ASIDE

If specified in the solicitation, certain quantities are set aside exclusively for small business firms under the Small Business Act (15 U.S.C. 631, et seq.).

Bids received for these set-aside quantities from firms who are not small business concerns will not be considered. In the event the Government is unsuccessful in contracting with an eligible small business concern(s) for the set-aside quantities, the Government may award the quantities to other than small business concerns.

### NOTICE OF 8(a) ACQUISITION

If specified in the solicitation, the Government may reserve up to five (5) percent of the solicitation quantity for 8(a) firms certified by the Small Business Administration in accordance with the Federal Acquisition Regulation (FAR), Part 19. The Government may increase the reserve to adjust quantities in the event of multiple awards to eligible 8(a) firms. In no event shall the Government offer for award a quantity in excess of an eligible 8(a) firm maximum quantity, if so established by the Government. If the 8(a) small business firm is a nonmanufacturer, it shall meet the definition and requirements outlined in FAR Part 19. In the event the Government is unsuccessful in contracting with an eligible 8(a) firm for the reserved quantity, the Government may award the quantities to other than 8(a) firms.

### HUBZONE PROGRAM

The Government will award contracts to eligible HUBZone bidders as provided in Part 2, Section A.4 of the Master Solicitation for Commodity Procurements (MSCP) at: [http://www.ams.usda.gov/sites/default/files/media/Group\\_B\\_Master\\_Solicitation\\_-\\_Dairy\\_and\\_Other\\_Products%5B1%5D.pdf](http://www.ams.usda.gov/sites/default/files/media/Group_B_Master_Solicitation_-_Dairy_and_Other_Products%5B1%5D.pdf) waive the preference, it shall so indicate in its bid.

### NOTICE OF SERVICE-DISABLED VETERAN-OWNED SMALL BUSINESS ACQUISITION

Service-Disabled Veteran-owned Small Business (SDVOSB) set-aside procedures are specified in the Federal Acquisition Regulation (FAR) Clause 19.1405. If specified in the solicitation, the Government may reserve up to three (3) percent of the solicitation quantity for SDVOSB concerns as specified in FAR Clause 52.219.27 (Nov 2011). In the event the Government is unsuccessful in contracting with an eligible SDVOSB concern for the reserve quantity, the Government may award the quantities to other than SDVOSB concerns. If the SDVOSB

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concern is a nonmanufacturer, it shall meet the definition and requirements outlined in FAR Part 19.

#### **4. NAICS Codes/Size Standards: See Master Solicitation for Commodity**

Procurements at:

[http://www.ams.usda.gov/sites/default/files/media/Group\\_B\\_Master\\_Solicitation - Dairy and Other Products%5B1%5D.pdf](http://www.ams.usda.gov/sites/default/files/media/Group_B_Master_Solicitation_-_Dairy_and_Other_Products%5B1%5D.pdf)

#### **5. Delivery Type: F.O.B. Destination**

#### **6. Submission of offers:**

A. Offers, modifications, and withdrawals shall be submitted electronically via the Web Based Supply Chain Management Computer System (WBSCM). Submission of the aforementioned by any means other than WBSCM will be deemed nonresponsive. WBSCM is available online at: <https://portal.wbscm.usda.gov/>.

B. Prerequisites for creating and submitting a domestic bid response:

-Computer minimum requirements and settings:

<http://www.ams.usda.gov/sites/default/files/media/System%20-%20Recommended%20Configuration.pdf>

-WBSCM Vendor Registration – If you are unsure if your company is properly registered, contact the WBSCM help desk, as provided in Section C below. If your company is not registered in WBSCM, fill out and submit the vendor registration form at the following URL: <http://www.ams.usda.gov/sites/default/files/media/Vendor%20Registration%20Form.pdf>

Vendors will be notified via email when vendor registration is complete.

- WBSCM Corporate Administrator Registration - Vendors shall authorize a corporate administrator by submitting a signed copy of the SCM2 form. A person with proper legal authority for the company shall authorize individuals who will serve as:

- 1) Primary Corporate Administrator
- 2) Secondary Corporate Administrator

The corporate administrator(s) shall follow all the instructions in the WBSCM-generated email.

-The corporate administrator will be responsible to

- 1) Register plants
- 2) Create users - with appropriate roles e.g. Commodity Offer
- 3) Assign Users to a plant

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4) Update user roles, assignments, and plant registration as appropriate, e.g. delete user as they leave the company.

For directions on this process see instructions provided at:

<http://www.ams.usda.gov/selling-food/wbscm>

### C. WBSCM Help Desk Information

To obtain assistance using WBSCM, please contact the WBSCM Level 1 Help desk at any of the following:

-telephone: 877-WBSCM-4U or 877-927-2648

-email: [WBSCMhelp@ams.usda.gov](mailto:WBSCMhelp@ams.usda.gov)

-Web form link on WBSCM Portal: (<https://srai.service-now.com>)

You need to have the following information available when contacting the WBSCM Level 1 Help Desk:

-Company's Business Partner (BP) number: (if available)

-Company Name:

-Contact Name:

-Phone Number:

-E-mail Address:

-Identify that you are a Domestic Vendor

-Identify that you do business with AMS.

-Identify the deadline; date and time, for the Solicitation you need assistance with from the help desk.

Level 1 Help desk hours are Monday through Friday from 7:00 a.m. to 5:00 p.m. central time.

The WBSCM system is off-line Sunday evenings from 4:00 PM to Midnight central time. Unplanned outages will be communicated through the WBSCM system.

### D. WBSCM Offer Information

Pre-Award Processes: Submitting Offers may be found at: <http://www.ams.usda.gov/selling-food/wbscm>

Prospective contractors are responsible for starting the applicable processes early in the offering period and completing the applicable processes soon enough to ensure that their offer, modification, or withdrawal is received by the exact time specified herein for receipt of offers. Offer submission may include processes, such as: register vendor, authorize user access and roles, create eAuthentication account, accept WBSCM rules of behavior, register plants, assign users to plants, save plant responses and submit vendor response (offer).

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Quantities will be awarded in increments of USDA standard truckload quantities, subject also to the offer's quantity constraints. Quantity constraints shall be entered in pounds.

An offer requires timely submission of all plant responses AND a vendor response.

Plant response consists of:

- 1) PRICE for applicable items shown herein on the schedule of supplies in the Bid Invitation Item Details Section, see below and
- 2) CERTIFICATION ANSWERS in the Questions section of the RFX Information tab.

Important: Submission of the plant response just saves the data entered – the vendor response must also be submitted.

Vendor response consists of:

- 1) Marking that NO CONSTRAINTS apply if vendor can supply the cumulative item quantity offered OR entering quantity CONSTRAINTS to limit the offer to a quantity to less than the cumulative item quantity offered, and
- 2) Plant responses – submission of vendor response before the Offer Due Date and Time also physically submits all previously submitted/saved plant responses. Failure to timely submit the vendor response will result in no offer for the applicable solicitation.

It is imperative that the offeror verify the accuracy of their offer/quote. The offer/quote may be printed from the WBSCM portal path Supplier>Bid Management>Vendor Response Log.

E. Bid invitation Item details section:

Hierarchy of Item Numbers (Item) is indicated by progressive indentation:

- Level 1 Material Group,
- Level 2 Material type and pack size,
- Level 3 Destination single or multiple stops,
- Level 4 Details; Material type and pack size, date range product required by, postal zip code, quantity, and unit of measure. Railroad information is not available unless shown. Item Offered price is entered at level 4 only. Items will be awarded in increments of truckload sizes.

Multiple stop Items:

- 1) Are identified by LOT: number, city state/city state in the Tendering text at level 3 of an applicable Item;
- 2) Have up to three stop-offs and a final destination.

F. Only one bid price may be submitted for an item number.

G. Kosher Requirement.

The kosher only commodity requirements have changed (see the Schedule of Supplies for web link) and offerors for kosher will be required to certify capability to meet requirements.

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### H. Plant Location Requirement.

Offers shall accurately represent the plant location(s). Plant location is defined as the place where an end product is assembled from components, packaged, or otherwise made or processed from raw materials into the finished product that is to be provided to the Government. Upon acceptance of an offer, the combination of plant location and item becomes a contract term.

Offerors are directed to submit offers from only plant locations. Offers for locations representing non-plant locations, such as, company headquarters or Shippers Option may be deemed non-responsive.

Prospective contractors need to verify, early in the offering period that the appropriate plant locations for the company are shown in the WBSCM Offer Form Page dropdown box. Plant locations that are not included on the list cannot have an offer submitted in association with that plant. Therefore, any plant locations not included on the list, which offeror intends to use in performance of the contract, should be added.

Plant location and the Place of Performance in Federal Acquisition Regulations provisions **52.214-14 (Apr 1985)** and **52.215-6 (Oct 1997)** shall match. Representations and Certifications are available online at the System for Award Management at website [www.SAM.gov](http://www.SAM.gov).

### I. Supplier Agreement Requirement.

If the offer is for product the offeror will not itself manufacture, offeror shall, by the offer due date/time, submit the corresponding supplier agreement to, Attention: Contracting Officer at the solicitation information contact address shown in this solicitation. The supplier agreement shall be in effect between the offeror and the product manufacturer for the period of contract performance; certify compliance with the applicable solicitation requirements, contain the DUNS number for the product manufacturer, be on the product manufacturer's company letterhead, and be signed by both parties.

A prospective contractor may be required to provide written evidence of a proposed subcontractor's responsibility. The Contracting Officer may directly determine a prospective subcontractor's responsibility.

### J. Business Size/Type Designation for Subcontracting.

An offer from a small business to supply manufactured products of small and large businesses shall be divided and submitted separately using separate WBSCM logon IDs. An offer from a farmer-owned cooperative large business to supply manufactured products of both a small business and other than small (i.e., farmer-owned cooperative large business or large business) shall be divided and submitted separately using separate WBSCM logon IDs. See information below.

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### Examples:

If offeror business size is small business and the manufactured product is subcontracted to a small business then the WBSCM size designation is small business.

If offeror business size is small business and manufactured product is subcontracted to a Farmer-owned Cooperative large business or a large business then the WBSCM size designation is large business.

If offeror business size is large business and manufactured product is subcontracted to a small or a large business then the WBSCM size designation is large business

### **7. Invoices:**

The contractor shall use the invoicing function in WBSCM. All invoice documents shall reference the WBSCM Purchase Order (PO) Number and PO Item Number, the Sales Order (SO) Number and SO Item Number or Purchase Requisition (PR) and PR Item Number. The System for Award Management at the website [www.SAM.gov](http://www.SAM.gov) is used for payment purposes. The contractor is responsible for controlling the accuracy of its business information.

The inspection results entered into WBSCM must match the Lab Analysis report details.

### **8. Shipment/Delivery Schedule:**

October 1, 2016 – December 31, 2016

See Schedule of Supplies for period of performance. A WBSCM Purchase Order will be available at least seven (7) calendar days prior to the first day of each period of performance scheduled in the contract. The Contractor shall comply with the instructions in the WBSCM Purchase Order. If a WBSCM Purchase Order is available less than seven (7) calendar days prior to the first day of the contracted period of performance, the performance period shall be extended by the number of days the WBSCM Purchase Order was not available. The Contractor shall not be entitled to any extension of the performance period unless it furnishes evidence satisfactory to the Government that it was prepared to perform during the contracted period of performance.

### **9. Other Requirements:**

A. Bidders shall meet the Qualification Requirements for Prospective Contractors Selling Commodities to USDA provision at Part 2, Section A.1 (b) in the Master Solicitation for Commodity Procurements (MSCP).

B. Contractor Past Performance Evaluation applicable for contracts exceeding the simplified acquisition threshold of \$150,000.

The Government will prepare a past performance evaluation at the time the work under the contract or delivery order is completed. Evaluation will rate performance areas such as, quality of product or service, cost control, timeliness of performance, business relations, and when

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applicable, performance against, and efforts to achieve the goals identified in the small business subcontracting plan. The evaluation will be entered into the Contractor Performance Assessment Reporting System (CPARS). The Contractor will have an opportunity to comment on the Government evaluation. Details on access and use of CPARS will be provided to the Contractor at a future date. The past performance evaluation may be used by the Government to support future award decisions.

C. Advance Shipping Notice (ASN): The Contractor shall provide an ASN to the Goods Recipient identified on the WBSCM Purchase Order Item on the day of shipment for each conveyance. Contractors may upload multiple ASNs to the WBSCM system using an Excel template in a comma separated CSV format. Contractor must submit one invoice for each ASN. Each ASN must have a unique Bill of Lading number.

D. Required Information for Bill of Lading:

1. Shipper Name and Shipment Origin Address.
2. USDA Contractor Name, if different than shipper.
3. WBSCM Purchase Order (PO) Number and PO Item Number.
4. Sales Order (SO) Number and SO Item Number or Purchase Requisition (PR) and PR Item number.
5. Consignee: WBSCM Purchase Order Item's Goods Recipient Name.  
c/o WBSCM Purchase Order Item's Ship-to Name and Address.
6. Number and Type of Units, Net Weight, and Material Description.
7. Statement: "For USDA FOOD DISTRIBUTION PROGRAMS."
8. Manufacturer's Lot Code/Lot Identification Number.
9. Serial Number of Barrier-Type Seals Applied.
10. Carrier's Signature and Date.
11. Recipient's Signature and Date.
12. Date of Shipment.

Note: When multiple WBSCM Purchase Order Items are shipped in one conveyance, show the applicable information for each WBSCM Purchase Order (PO) to include the WBSCM PO Number, PO Item Number and the applicable Sales Order (SO) Number and SO Item Number or Purchase Requisition (PR) Number and PR Item Number. Also, load and brace the conveyance for accurate and economical unloading, e.g. load and brace truck trailers in reverse order of delivery.

TRUCK UNLOAD APPOINTMENT – At least 24-hours in advance of delivery, contact a responsible representative at the applicable WBSCM Purchase Order Item's Ship-to-Address for an unload appointment. Reference the WBSCM Purchase Order (PO) Number, PO Item Number, and the applicable Sales Order (SO) Number and SO Item Number or Purchase Requisition (PR) and PR Item Number for which the appointment is being scheduled.

E. Shipping Instructions



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1. **Container and Liners- FOR BULK LOADS ONLY.** Orders are for Army, Air Force Exchange Service (AAFES) and shall be shipped in either Maersk/Sealand Service Lines, 20-foot standard, export bulk containers. Contractor shall coordinate with AAFES which container service to order. A 20-foot bulk container with a Food and Drug Administration (FDA) approved liner no less than 7 mil plastic thickness shall be used. Contractor is responsible for obtaining the container liners and all costs associated with them. The quantity of flour for each container is 37,500 pounds. Please direct AAFES inquiries to:

**Connie Samaniego, AAFES, 214-312-3448, [samaniegoco@aafes.com](mailto:samaniegoco@aafes.com)**

2. Contractor is responsible for ordering, obtaining, and paying all costs associated with getting the empty containers to their plant and the product delivered in the containers to the destination port. Contractor shall contact AAFES at least three (3) weeks in advance to coordinate delivery of the containers to the port. AAFES assigns booking numbers needed to get containers released from the container companies. The port currently loads three (3) containers a week. Please direct shipping and transportation inquiries to:

**Kennita Anderson, AAFES Logistics, 214-312-2213, [andersonkenni@aafes.com](mailto:andersonkenni@aafes.com)**

3. Contractor shall contact the following for empty containers for both bulk and bagged flour:

Maersk/Sealand Service Lines, Phone: 800-321-8807, [www.maersksealand.dk/](http://www.maersksealand.dk/)

Hapag-Lloyd, Toll Free: 1-800-834-6314, Direct Tel: 1-813-276-4613,  
<http://www.hapag-lloyd.com>

4. Available liner companies:

Insta-bulk, Inc. Phone: 713-673-6100, ext. 22 or Powertex, Inc. Phone: 518-297-4000, ext 103

5. Terms and Conditions

A. A copy can be located on the AAFES website with the following link:

<http://www.shopmyexchange.com/DoingBusiness/nonretail.htm>

## F. Whole Wheat Flour Specification

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Ingredient Statement: Whole wheat flour

Product Description: Product milled from cleaned wheat of sound quality. This product shall be food grade and in compliance with the Federal Food, Drug and Cosmetic Act of 1938 as amended and applicable regulations thereunder. This is not a ready-to-eat product. Due to the nature of our products, we do not include microbial parameters as part of our Product Specification. As described in our Continuing Guaranty, we adhere to the U.S. Federal Food, Drug and Cosmetic Act, as amended.

Extraneous Matter: This product is in compliance with current regulatory requirements and does not exceed the defect action levels established by the US FDA.

Analytical Specifications:        Sifting Specifications:

	Target	Min	Max		Min	Max
ASH	1.60	1.40	1.80	WIRE-18	0.0	0.2
MOISTURE	0.0	0.0	13.5	WIRE-30	0.0	2.5
PROTEIN@ 12%MOISTURE		14.00		WIRE-40	3.0	8.0
PROTEIN@ 14%MOISTURE		13.8		WIRE-70	17.0	34.0
				WIRE-100	17.0	34.0
				WIRE-PAN	38.0	55.0

Optimum Storage Conditions: Product should be kept in a clean, dry place that is well ventilated. Product should be used within six months and kept at 70 degrees F or less at low humidity.

**10. FAR and Agriculture Acquisition Regulation (AGAR) Provisions and Clauses:**

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In the event of a conflict between WBSCM and Federal Acquisition Regulation (FAR) terminology, FAR terminology shall take precedence.

A. This solicitation shall be subject to the terms and conditions of the Master Solicitation for Commodity Procurements (MSCP) in effect as of the date of this solicitation. See attached MSCP. The FAR and AGAR provisions and clauses applicable to this solicitation are contained in the MSCP and this solicitation.

C. Additional AGAR Clauses:

**4K52.204-1 Contract Closeout and Past Performance Evaluation**

**Closeout Reporting**

Contractors shall fully complete and return all documents relating to contract completion and contract closeout. Completion and return of the aforementioned documents may be reported as part of vendor past performance evaluation.

**Past Performance Evaluation**

The Government will prepare a past performance evaluation at the time the work under this contract and/or delivery order is completed. Evaluations will rate performance several areas (e.g. quality of product or service, cost control, timeliness of performance, business relations, and, when applicable, performance against, and efforts to achieve the goals identified in the small business subcontracting plan). Contractors will have an opportunity to comment on the Government evaluation. The past performance evaluation may be used by the Government to support a future award decision. Details on use of contractor performance assessment reporting system will be provided at a future date.

(End of clause)

D. // Applicable if checked. **FAR Clause 52.232-18, Availability of Funds (Apr 1984)**. Funds are not presently available for this contract. The Government obligation under this contract is contingent upon the availability of appropriated funds from which payment for contract purposes can be made. No legal liability on the part of the Government for any payment may arise until funds are made available to the contracting officer for this contract and until the contractor receives notice of such availability, to be confirmed in writing by the contracting officer.

Ray Boyd  
Contracting Officer  
July 21, 2016