

Sodium Propionate

Crops

Executive Summary

Sodium propionate is a synthetic substance petitioned for use as a preservative for a seed coating. The reviewers were unable to fully evaluate the petition since the specific polymer was not identified, the target pests and mode of action were not specified, and the petition justification for use of the product in organic production was incomplete.

The reviewers unanimously found the substance to be synthetic and unanimously found no evidence to support adding sodium propionate to the National List for the petitioned application or use. All noted that natural analogs exist, and may be used without being added to the National List. One reviewer supported possibly adding the substance to the National List as a preservative for certain specific biological soil amendments, pending a look at the alternatives to these other uses. However, all reviewers explicitly considered the petitioned use to be incompatible with organic farming systems.

Summary of TAP Reviewer's Analyses¹

<i>Synthetic/ Nonsynthetic</i>	<i>Allow without restrictions?</i>	<i>Allow only with restrictions?</i>
Synthetic (3) Nonsynthetic (0)	Yes (0) No (3)	Yes (0) No (3)

Identification

Chemical Name: sodium propionate 22
CAS Number: 137-40-6 23
Other Names: Propionic acid, sodium salt. 24
Other Codes: INS 281, IFN 8-04-289 25
Trade Names: Mycoban, Niace. 21

Characterization

Composition: CH₃CH₂COONa

Properties:

It is transparent crystals, granular, deliquescent in moist air, neutral to slightly alkaline in reaction to litmus. One gram dissolves in ~1ml of water; in ~24 ml of alcohol. It is most active at an acid pH (Budavari, 1996).

How Made:

Sodium propionate is made from the reaction of sodium hydroxide with propionic acid. Propionic acid can be prepared by a number of different methods. Propionic acid occurs naturally as the result of metabolic processes, and can be obtained through fermentation of *Propionibacterium* (Wayman, 1962).

Synthetic propionic acid is manufactured either as a byproduct of acetic acid through the oxidation of n-butane (Hoechst Celanese), or from ethylene and carbon monoxide (Union Carbide & Eastman) (Chemexpo, 2002). 280 millions pounds of propionic acid were sold in 2001, 17% of which went to make sodium or calcium propionate salts (Chemexpo, 2002).

Propionic acid can also be synthesized from the interaction of methanol and carbon monoxide in the presence of various boric fluoride catalysts (Loder, 1938a; Loder, 1938b) and subsequent oxygenation (Loder, 1938c). Propionic acid can also

¹ This Technical Advisory Panel (TAP) review is based on the information available as of the date of this review. This review addresses the requirements of the Organic Foods Production Act to the best of the investigator's ability, and has been reviewed by experts on the TAP. The substance is evaluated against the criteria found in section 2119(m) of the OFPA [7 USC 6517(m)]. The information and advice presented to the NOSB is based on the technical evaluation against that criteria, and does not incorporate commercial availability, socio-economic impact, or other factors that the NOSB and the USDA may want to consider in making decisions.

45 be produced by the oxidation of propionaldehyde (Hasche, 1942), and from the reaction of ethylene, carbon monoxide,
46 and steam (Larson, 1945). Other industrial processes currently reported as used to produce commercial quantities of
47 propionic acid include the liquid phase oxidation of heavy naphtha as a co-product with acetone, methyl ethyl ketone
48 (MEK), formic acid, and acetic acid, and from *n*-butane as a co-product with methanol, ethanol, acetone, MEK, formic
49 acid, acetic acid, *n*-butyric acid, and methyl formate (Ashford, 1994).

50
51 Propionic acid can also be produced by fermentation of starch or sugar by *Propionibacterium acidipropionici* (Carrondo et al.,
52 1988; Blanc & Goma, 1989). However, there has been a revival of interest in production from fermentation (Raeker et al.,
53 1992). Fermented propionic acid is used for fragrances and flavor agents (Samel et al., 1993).

54 **Specific Uses:**

55 Sodium propionate is used as a fungicide and for mold prevention. Most uses of sodium propionate are as a food additive,
56 in particular for use in baked goods, confections, and gelatin (Winter, 1989). It is also used in cosmetics. It is used as a
57 topical antifungal agent in livestock, and also as a preservative for hay and silage. These post-harvest and processing
58 applications are not included in the petition and are not considered to any great detail in the TAP Review. Propionic acid
59 is also used as an inert ingredient in various biorational pesticides and is used as a preservative in various fertilizer
60 products.

61 **Action:**

62
63 Propionic acid and its salts, including sodium propionate, is toxic to molds and certain bacteria based on the inability of
64 the affected organisms to metabolize the three-carbon chain (Lindsay, 1996). It is most effective at an acid pH (Budavari,
65 1996).

66 **Combinations:**

67
68 It was petitioned to be used as a seed treatment along with potassium sorbate and various unspecified polymers used to
69 coat seed (Patil, 2001). It is used in baking as an antimycotic along with a variety of other ingredients (Ponte and Payne,
70 1992). It is used with sodium benzoate, sodium nitrite, and hexamine as silage preservatives (Lingvall and Lättemäe, 1999).

71 **Status**

72 **Historic Use:**

73
74 Propionic acid occurs naturally in various traditional cheeses, such as Swiss cheese. As such, it appears to be functional in
75 inhibiting the growth of molds (Lindsay, 1996). The main historic uses in organic production appear to be as a
76 preservative in biorational pesticides and various other biological fertilizers, such as fish and kelp meal.

77 **OFPA, USDA Final Rule:**

78
79 Not listed in the NOP Final Rule. Use as a seed treatment, biological soil amendment stabilizer, or hay and silage
80 treatment could be considered a seed treatment or production aid under 7 USC 6518(c)(1)(B)(i).

81 **Regulatory: EPA/NIEHS/Other Sources**

82
83 As inert ingredients in pesticides, EPA List 4. Listed as FDA GRAS.

84 **Status Among U.S. Certifiers**

85
86 Not listed in the standards of: California Certified Organic Farmers (CCOF), Maine Organic Farmers and Gardeners
87 Association (MOFGA), Northeast Organic Farming Association of New Jersey (NOFA-NJ), Northeast Organic Farming
88 Association of New York (NOFA-NY), Northeast Organic Farming Association of Vermont (NOFA-VT), Oregon Tilth
89 Certified Organic (OTCO), and Organic Crop Improvement Association International (OCIA), Quality Assurance
90 International (QAI), Texas Department of Agriculture (TDA), and Washington State Department of Agriculture (WSDA).

91 **International**

92
93 *CODEX* – not listed

94 *EU 2092/91* – Listed in Annex 2 D 1.5 Feed additives as “propionic acid only for silage.”

95
96 *IFOAM* – Not listed. However, a derogation to section 5.6.8 states that ‘synthetic chemical fodder preservatives may be
97 allowed in special weather conditions.’ While sodium propionate is not specifically mentioned as an example, propionic
98 acid is (IFOAM, 2000).

99 *Canada* – not listed

100 *Japan* – not listed

101 **Section 2119 OFPA U.S.C. 6518(m)(1-7) Criteria**

102
103 1. *The potential of the substance for detrimental chemical interactions with other materials used in organic farming systems.*

104 As an antimicrobial, sodium propionate has the potential to have detrimental interactions with beneficial soil
105 organisms. However, *Propionobacter* and other organisms, including humans, produce propionic acid and its salts as
106 part of normal metabolic processes.
107

108 2. *The toxicity and mode of action of the substance and of its breakdown products or any contaminants, and their persistence and areas of*
109 *concentration in the environment.*

110 The molar toxicity of sodium propionate is about twice that of sodium chloride or table salt (Gosselin et al., 1984).
111 Propionic acid reported an oral LD₅₀ of 2 g/kg (US EPA, 1991). The 'safe' level of sodium propionate in the diet of a
112 model insect, *Agria affinis* was determined to be 400 ppm (Singh and House, 1970). It is a skin and eye irritant and
113 decomposes into an irritant. Because it is corrosive and readily absorbed, sodium propionate is more toxic through
114 the skin than when ingested. The dermal LD₅₀ on rabbits is 0.5 g/kg.
115

116 Sodium propionate is not considered a carcinogen (Niacet, 2001). Tests for the teratogenicity and reproductive
117 toxicity for calcium propionate and sodium propionate are negative (US EPA, 1991). There is some evidence that
118 propionic acid is a mutagen (FASEB, 1979). One study reported that rats exposed to sodium propionate showed
119 insignificant levels of cell injury (Sugihara, Shimomichi, and Furuno, 1997).
120

121 Sodium propionate readily breaks down into sodium and propionic acid. Under anaerobic conditions, propionic acid
122 serves as a carbon source to various microorganisms that metabolize it into acetic acid, methane, carbon dioxide, and
123 water (US EPA, 1991).
124

125 3. *The probability of environmental contamination during manufacture, use, misuse, or disposal of the substance.*

126 The production of propionic acid has the greatest probability of environmental contamination, and that probability
127 depends on whether it is produced by fermentation or from petroleum or other fossil fuels. The fermentation process
128 involves the use of sulfuric acid and various solvents to strip the propionic acid from the bacteria. The amount of
129 toxic by-products resulting from this process is still relatively small compared with the potential for contamination
130 resulting from the extraction and refining of petroleum. An assessment of the environmental impact of petroleum
131 production is beyond the scope of this TAP Review.
132

133 Propionic acid and its salts are considered only slightly toxic to birds, fish, aquatic invertebrates, and mammals (US
134 EPA, 1991).
135

136 4. *The effects of the substance on human health.*

137 Propionic acid is considered Generally Recognized As Safe for food (21 CFR 184.1784). Propionic acid is used as a textbook
138 example of how a substance can test positively as a carcinogenic on laboratory animals but not be considered a human
139 carcinogen (Klaasen, 2001). The greatest risk of exposure and adverse human health effects is considered occupational, given
140 the eye and skin hazards. Dietary exposure from pesticidal use is considered very low (US EPA, 1991).
141

142 5. *The effects of the substance on biological and chemical interactions in the agroecosystem, including the physiological effects of the substance on*
143 *soil organisms (including the salt index and solubility of the soil), crops and livestock.*

144 Sodium propionate has a highly variable effect on various microorganisms. It is effective at inhibiting certain molds and
145 fungi, but is selective. Sodium propionate actually stimulates the growth of the nitrogen-fixing actinomycete, *Frankia*, under
146 laboratory conditions (Ringø et al., 1995).
147

148 Propionic acid should inhibit the growth of soil bacteria and fungi. It would also inhibit the growth of yeast that
149 contaminated stored seed coated with a protein/carbohydrate polymer. Sodium propionate is being petitioned to be
150 used as a shelf-life extender for a seed coating. The microbial growth inhibition comes at a cost, however. Exposure
151 of microbes to weak acids and bases can turn on resistance genes and "train" the organisms to resist other
152 environmental stresses (Russell, 1991; Piper et al., 2001). Mild acid treatment of *Vibro parahaemolyticus* (HCl at pH 5)
153 has been shown to increase the bacteria's resistance to lower pH and give cross protection against heat stress (Wong,
154 1998). Leyer & Johnson (1993) reported similar findings on *Salmonella typhimurium*. Taormina and Beuchat (2001) also
155 show that exposing *Listeria monocytogenes* to mild alkali or chlorine induces resistance to strong disinfectants agents and
156 heat.
157

158 Short chain fatty acid preservatives like propionic acid have been specifically shown to induct resistance to
159 environmental stresses in *Salmonella typhimurium* and yeasts in the genus *Sacharomyces* (Piper et al., 2001; Stratford &
160 Anslow, 1996; and Kwon & Ricke, 1998). Kwon & Ricke (1998) show that exposure of *Salmonella typhimurium* to
161 propionic acid can induce acid resistance in as little as 30 minutes. Weak acid resistance is becoming a problem in the
162 food industry where acids such as sorbic and propionic are widely used to preserve food against yeast and fungi
163 spoilage (Piper et al., 2001). Propionic acid is currently being phased into the meat packing industry as an antibacterial
164 spray for beef carcasses (Hardin et al., 1995). Weak organic acid antimicrobials are important to the food industry, and

165 manufacturers should use them wisely. Indiscriminate use can lead to widespread acid tolerance in microbial
166 populations (Levy, 2001).

167
168 Salt index: Sodium propionate is 23.93% sodium (Budavari, 1996).

169
170 Sodium propionate is GRAS for use in animal feed with no limitations or restrictions other than following good
171 manufacturing and feeding practice (21 CFR 582.3784). Propionates are often regarded as beneficial to animal health because
172 they control *Aspergillus flavus*, the organism responsible for the production of aflatoxins (Raeker et al., 1992). Sodium
173 propionate used with other preservatives significantly improves the hygienic quality and storage stability of silage made from
174 unchopped and wilted grass (Lingvall and Lättemäe, 1999). However, sodium propionate showed higher incidents of
175 abnormalities in developing chick embryos exposed to 10 mg/egg via air cell (FASEB, 1979).

176
177 **6. *The alternatives to using the substance in terms of practices or other available materials.***

178 The petitioned use, and only crop application supported in the literature, is as a seed treatment. This is tied to the practice of
179 coating the seed, as the coating materials are susceptible to mold and pathogen development. One obvious alternative is to
180 not coat the seed. Admixtures are documented to decrease the storage life of seeds, particularly those that absorb moisture
181 and serve as a substrate for plant pathogens (Agarwal and Sinclair, 1996). By not coating the seed with such substances, one
182 could effectively increase the storage life. If coating the seed is desirable, then timing the treatment to within two weeks of
183 planting should be sufficient to avoid infection, based on the information provided in the petition (Patil, 2001). This would
184 preclude saving coated seed for more than a season.

185
186 Proper seed storage begins at planting. Some varieties are more prone to seed-borne diseases than others (Agrawal and
187 Sinclair, 1996). By sowing disease-free seed, one is more likely to reap disease-free seed. Techniques are available to exclude,
188 quarantine, and reduce inoculum (Maude, 1996). Selecting a field that has not grown a host crop for a suitable period reduces
189 the chance of soil-borne infection (Agrawal and Sinclair, 1996). Preventing infection in the field is an important step to
190 maintaining disease-free seed.

191
192 Harvest is a critical stage for preventing seed-borne diseases. Timing must be right. Delayed harvest favors seed infection
193 (Agrawal and Sinclair, 1996). Yet seed should not be harvested too soon either. Seeds should be harvested when the
194 moisture levels are low enough to prevent the growth of mold. Care should be taken in harvesting to not damage the seeds
195 in a way that permits opportunistic infection by mold or bacteria. Test methods are available to help predict and ensure
196 storability (Neergaard, 1977). Once harvested, seeds need to be maintained in cool, dry conditions (Copeland and
197 McDonald, 1995). Insect damage can also create opportunities for infection (Neergaard, 1977; Agrawal and Sinclair, 1996).
198 Construction and maintenance of appropriate storage containers and facilities can also regulate conditions so that they favor
199 long-term seed storage (Neergaard, 1977).

200
201 A number of biological control agents are commercially available to protect seeds from microbial pathogens, including
202 *Bacillus subtilis*, *Trichoderma spp.*, and *Gliocladium spp.* (Campbell, 1989; OMRI, 2001). Biological control methods are
203 compatible and are particularly well suited for use with coating technology (Campbell, 1989). Copper sulfate [7 CFR
204 205.601(i)(2)] and elemental sulfur [7 CFR 205.601(i)(8)] both appear on the National List and are both effective as seed
205 treatments (Maude, 1996). Various natural edible plant extracts show efficacy as antimicrobial agents, including Chinese
206 chive, cinnamon, and Corni fructus (Mau, Chen, and Hsieh, 2001).

207
208 **7. *Its compatibility with a system of sustainable agriculture.***

209 Synthetic biocides are not considered compatible with a system of sustainable agriculture, with few exceptions. However,
210 compared with other synthetic fungicides that have long been used to treat seed planted by organic producers, propionic acid
211 is considerably less toxic to both humans and soil organisms. Because propionic acid can be derived from bacteria, it would
212 be possible to obtain that substance from a natural, renewable source by either fermentation or inoculation. Therefore, the
213 nonsynthetic analog is clearly sustainable, but the synthetic form is not.

214
215
216
217
218 **TAP Reviewer Discussion**

219 ***Reviewer 1 [research chemist who serves on an organic certification committee, East Coast]***

220 Sodium propionate is the salt of propionic acid. Propionic acid is an aliphatic monocarboxylic fatty acid. Propionic acid is
221 a corrosive liquid with a strong odor (Chichester & Tanner, 1972). It has antifungal properties, but the odor makes it
222 undesirable as a food additive and the calcium or sodium salts are used instead. Sodium propionate has a pleasant cheese-
223 like flavor and can be used in food products (Chichester & Tanner, 1972). It is used as a preservative in baked goods and

224 cheese products. With propionic acid, the salts are also used to preserve animal feed and corn (Samel et al., 1993).
225 Propionic acid producing the bacteria *Propionibacterium acidipropionici* are sold as liquid cultures to inoculate silage.

226
227 Propionates have antimicrobial activity against mold. They have little activity against yeast or bacteria, except for the
228 bacteria that cause rope (Chichester & Tanner, 1972).

229
230 Propionic acid is a weak acid (HA). The dissociation of the acid to H⁺ and A⁻ is governed by the pH of the solution, with
231 low pH favoring the undissociated acid (Cherrington et al., 1991). Fatty acid preservatives generally inhibit microbe
232 growth, causing cell stasis or lag phases in growth, rather than killing microbe cells (Stratford & Anslow, 1996). The main
233 antimicrobial effect of fatty acids like propionic is attributed to the undissociated acid penetrating the microbial cell wall
234 and then disassociating in the higher pH cytoplasm. The H⁺ released is believed to inhibit glycolysis and growth (Stratford
235 & Anslow, 1996; Piper et al., 2001). The antimicrobial activity is therefore very dependent on the pH of the material being
236 preserved. The propionates work best at low pHs (< 5). They can be used at lower effectiveness at pHs up to 6.0
237 (Chichester & Tanner, 1972).

238

239 1) Interactions

240 Sodium propionate and propionic acid are stable compounds. They are incompatible with strong bases, and with both
241 strong oxidizing and reducing agents (MSDS). The compounds are antimicrobial to many soil fungi, but would be
242 metabolized by other fungi and bacteria. Microorganisms can metabolize propionates to acetic acid via malonic
243 semialdehyde, or to succinate via several pathways (Wegener et al., 1968). Exposure to weak acids like propionic can
244 induce resistance in bacteria and yeast to other environmental stresses (see section 5).

245

246 2) Toxicity

247 As stated above, the compound inhibits growth of fungi and some bacteria. However, as other carboxylic acids it is
248 metabolized by microbes. Fish and rat toxicity is low (Samel et al., 1993). Neither propionic acid nor the sodium salt
249 shows any apparent genotoxicity or teratogenicity (Samel et al., 1993; Chichester & Tanner, 1972).

250

251 3) Environmental Contamination

252 There are no unusual problems with manufacturing propionic acid. Dust from powdered propionates can be eye and skin
253 irritants, but can be controlled by normal industrial powder handling procedures.

254

255 4) Human Health

256 Propionic acid is easily metabolized by mammals in the same way as other fatty acids. It occurs naturally in Swiss cheese at
257 concentrations up to 1 wt. % and is a normal metabolite of rumen flora (Chichester & Tanner, 1972).

258

259 Propionic acid is corrosive and can irritate eyes and mucus membranes (MSDS). Weak solutions, however, have been used
260 as a treatment for eye infections without significant irritation (Samel et al., 1993).

261

262 5) Effects in agroecosystem

263 [See paragraphs two and three in #5 above.]

264

265 6) Alternatives

266 The weak acid preservatives in the petition would be used for protection of a polymer seed coating. There are two
267 questions regarding the need to place the preservative on the National List of Allowed Synthetics: (1) Are there
268 alternatives to the seed coating, and (2) Are there alternatives to the synthetic weak acid preservative?

269

270 Neither the seed coating nor its purpose is described in the petition. It is difficult to evaluate the alternatives to the
271 petitioned preservatives without some knowledge of the material that they are meant to preserve. If the seed coat is the
272 OMRI Listed material produced by the petitioning company, and assuming that the material uses a similar technology to a
273 related non-Organic product by the same company, we will attempt to address question 1.

274

275 The purpose of the seed coating is to slow hydration of sown seed. Inhibiting hydration allows cold susceptible seeds to
276 be sown earlier in the planting season than normally possible (Ni, 2001). A normal planting time or proper choice of plant
277 variety for local conditions would eliminate the need to coat.

278

279 The polymer to be protected by the sodium propionate appears to be very susceptible to attack by mold. Carbohydrate
280 polymers based on alginic acid, ethyl cellulose, or maltodextrins exist that can be formulated to be less susceptible to mold.

281

282 Naturally derived fatty acids such as lauric, palmitic, or linoleic acid also have antimicrobial activity and could be
283 substituted for sorbic or propionic acid (Kabara et al., 1972). Natural extracts of cinnamon, Chinese chive, or Welsh
284 onions also have been shown to be useful antimicrobials (Mau et al., 2001; Fan and Chen, 1999). Welsh Onion extract is

285 more active against yeast than either sorbates or propionates at neutral pH (Fan and Chen, 1999). Essential plant oils such
286 as oregano or lemongrass show activity against both bacteria and fungi (Hammer et al., 1999). They can penetrate fungal
287 cell walls, opening holes from which cell contents leak out (Piper et al., 2001). [P]ropionic acid [is] widely used in the food
288 industry due to its mild taste and lack of odor. Taste or odor are not an issue with seed coatings, and the use of
289 preservatives better suited for food products seems unnecessary, especially in light of resistance issues.

290
291 If the seed coating uses the Fantesk technology developed by USDA scientists, essential oil preservatives would fit into the
292 polymer very well. In the Fantesk technology, a starch and oil are turned into a gel through steam processing. The oil
293 droplets remain suspended in the starch, and will not un-mix during further processing. Essential oil preservatives could
294 be incorporated into the main vegetable oil (probably soy), and would present a large contact surface to invading
295 microbes.

296
297 Propionic acid extracted from *Propionibacterium acidipropionici* should be considered a natural product (like fermentation
298 based citric acid). Sodium propionate derived from this propionic acid would still be synthetic. Propionic acid, however, is
299 completely miscible with water and most organic solvents (Samel et al., 1993). It should be possible to incorporate the
300 natural acid into the polymer seed coating.

301 302 7) Compatibility

303 Sodium propionate is an antimicrobial of low toxicity. It inhibits microbial growth rather than kill organisms. It is not
304 listed for organic food processing or as an organic feed additive. Weak acid preservatives have a long history in food
305 storage, starting with acetic acid (vinegar). Widespread use is now creating a problem with acid resistant bacteria and fungi.
306 Better management of these antimicrobials in the food industry is needed. Non-food uses of sodium propionate should be
307 limited. Besides natural fermentation derived natural sodium propionate, alternatives unsuitable for use in food products
308 (strong taste and odor) can be substituted for sodium propionate in non-food applications.

309
310 The use of sodium propionate to extend the shelf life of a polymer seed coating is not compatible in a system of
311 sustainable agriculture, which extends from the soil to the table. Proper planting would eliminate the need for a seed coat
312 that limits moisture uptake. It has not been demonstrated in the literature packet accompanying this TAP Review that the
313 particular polymer chosen for this product is the best chemical for seed coatings.

314 315 Reviewer 1 Conclusion

316 Synthetic sodium propionate is a weak acid antimicrobial. It is most active at low pH. It has been shown to “train”
317 bacteria and fungi to become more resistant to environmental stresses. Since it is an important antimicrobial in the food
318 industry, use for a non-food seed coat is not advisable. Natural antimicrobials would be more suitable for crop use.

319
320 Synthetic sodium propionate should not be added to the National List of Synthetic Materials for use in organic crop
321 production.

322 323 Reviewer 2 [M.S. Plant Breeding with experience in the seed trade and as an organic farmer, West Coast]

324 Sodium propionate should be considered as a preservative in fish and kelp meals. Since it is on EPA List 4 and is therefore
325 allowed in approved biorational pesticide formulations as an inert ingredient, it should be granted the same status in soil
326 amendments. Based on the TAP Review presented (with perhaps some further discussion of alternatives for those specific
327 purposes), I would vote to add it to the National List for those uses.

328 329 Alternatives

330 It is very difficult to assess alternatives because the petition lacked the basic information of what seed species it is used for
331 and against what “molds”. There is also no indication of what the coating polymer is that is used in conjunction with
332 it. . . . The petitioner has stated that the material is needed to prevent mold formation and to extend the shelf life of his
333 product, but not why his product is necessary for organic production. The TAP Review also gives no indication of why
334 the coating is necessary. Therefore, the alternatives all are very general, but have to be looked at as what is historically
335 supported in organic farming practice.

336
337 Biological control agents, copper sulfate, elemental sulfur, and some plant extracts are all mentioned as alternative seed
338 treatments, but the viability of these cannot be assessed without knowing if they target the same “molds” and without
339 knowing if there has been any commercial product development in the latter three materials.

340
341 . . . There is . . . no indication of what coating polymer is used other than a brand name product. The question about what
342 the storage life of uncoated and preservative free seeds was not answered . . . [One] can only assume that the coating
343 polymer is natural . . . If a product is on the market without these preservatives, then it is unclear why the preservatives are
344 necessary. It is also troubling that the petitioner only conducted experiments with both materials together instead of a
345 controlled experiment with each material individually as well as the two combined. No additional information was

346 provided as to why the seeds would be coated with a polymer at all. Does it help germination in cold soil? Help prevent
347 damping off? Keep moisture in the seed?
348

349 Without a basic understanding of why seeds benefit from this treatment, it can only be concluded by this reviewer that the
350 alternatives presented, particularly not treating the seeds in the first place, are superior choices. The materials mentioned as
351 coating agents in the alternative section are also very intriguing but without any information presented on whether they
352 have been actually used rather than just experimented with, it would come back to the untreated seed being best.
353

354 Compatibility

355 Neither the petition nor the TAP review is compelling as to why the material should be considered compatible with
356 organic production.... That being said, this reviewer sees that there may be situations where this material may play a role
357 in organic agriculture. . . .
358

359 As mentioned *[in]* the TAP review . . . “The main historic use in organic production appears to be as an inert ingredient
360 with biorational pesticides and as a preservative for various microbial inoculants and other biological soil amendments.”
361 These uses may encompass a seed treatment if there were more complete information in a petition, but use as a seed
362 treatment should not be looked at by itself, without the other uses as preservatives in inoculants and biological
363 amendments also considered. In these historic uses, the small amount used . . . the benefits in each situation of use, as well
364 as the fate in the soil may result in a determination that this material is indeed compatible with sustainable agriculture for
365 several uses. This reviewer would welcome the opportunity for a full review of uses of this material.
366

367 . . . If a new section of the TAP Review is prepared covering the alternatives to these materials for all uses in crop
368 production such as preservatives in fish, kelp, microbial products and soil amendments, . . . these materials *[might]* have a
369 compatible place in organic agriculture for several uses that may include seed treatments. As it stands, however, the
370 petition is so incomplete as to make *[it impossible to determine that this use is compatible with a system of sustainable agriculture]*.
371

372 Reviewer 2 Conclusion

373 This material as presented should not be allowed for this particular use in organic systems. This is primarily because not
374 enough reason to allow it was provided in the petition. Based on the TAP Review presented (with perhaps some further
375 discussion of alternatives for those specific purposes), I would probably vote to add the material to the National List for
376 use as a preservative in biological and microbial soil amendments.
377

378 ***Reviewer 3 [Ph.D. food science and nutrition, minor in biochemistry. Organic processing consultant, organic inspector, 379 nutrition researcher. Western US]***

380 . . . [P]ropionates are functionally fungistatic agents. At proper concentrations of 0.02-0.05%, they inhibit the growth of
381 mold, yeast, and some aerobic bacteria in foods (Aurand, Wood, and Wells, 1989). *[They]* also can be applied and are used
382 on wrappers for food products such as cheese and can be added to the dough or batter of baked products to sharply
383 inhibit mold growth . . . *[and are]* widely used in the food industry (Meyer, 1978).
384

385 *[Sodium propionate appears to be used at concentrations of]* 50 to 150 milligrams per 100 pounds of seeds. . . In other words, the
386 concentration of anti-microbial is sufficient to inhibit microbial growth or vegetation of bacterial spores. In the soil . . .
387 the concentration of anti-microbial *[hypothetically]* becomes further diluted especially in the presence of irrigation water thereby
388 diluting the anti-microbial concentration rendering it much less effective in anti-microbial activity. . .
389

390 In the soil, . . . propionates at their diluted levels become assimilated by soil microorganisms as a carbon source, with
391 eventual metabolism by microorganisms to CO₂ under anaerobic soil conditions. One could also explain these hypotheses
392 on the following: “The solution to the pollution is the dilution.”
393

394 Interactions

395 Both propionic and sorbic acid either in their salt form or in disassociated form are weak acids. At the usage level for
396 sodium propionate of 50 to 150 milligrams per 100 pounds of seeds, I think the risk of creating detrimental interactions
397 with beneficial soil microorganisms is very, very low. This is predicated on the ionization potential and low amounts used
398 according to Part 4 Item B of the petition by Seedbiotics.
399

400 Toxicity

401 Sodium propionate partially disassociates in an aqueous environment into propionic acid. EPA studies have shown
402 (September, 1991) that rats fed sodium propionate at the large dose of 4000 mg. Kg/day showed no adverse effects, no
403 evidence of teratogenicity, and were found to have no mutagenic effects in further studies. Its metabolism as a normal
404 intermediary metabolite in the body as propionic acid can be metabolized to glucose, amino acids, and lipids. This
405 evidence suggests very little risk of toxicological and/or deleterious environmental effects or consequences.
406

407 Environmental Contamination

408 The justification is based on non-GMO manufacturing inputs with an approved material caustic soda-sodium hydroxide,
409 which is on the National List *[for processing]*. I highly suggest that additional information be obtained that answers my
410 questions on specific manufacturing operations. This additional information will either confirm my analysis of the
411 chemistry of the manufacturing operation and therefore support my suggestion or contribute to its justification as a
412 prohibited synthetic.

413
414 In order to assess the environmental impact of the production process proposed by the Niacet Corporation, sodium
415 hydroxide is used. Sodium hydroxide is approved *[for processing]* by the USDA per 205.605 in 7CFR 205. The flow diagram
416 provided in the petition shows a source of propionic acid entering a reaction with caustic soda (sodium hydroxide). A
417 more detailed explanation is required as to the role of extraction, purification, and source of propionic acid. For example,
418 if propionic acid is produced by fermentation with non-GMO organisms and caustic soda is used to lyse the bacterial cells
419 to release the propionic acid as the sodium salt, then the process may have significant merit in its compatibility with
420 organic systems.

421
422 . . . [T]he process *[presented poses]* minimal affects from an environmental aspect. My recommendation would be to request
423 further information on the production process chemistry and operations. Furthermore, propionic acid acts as a carbon
424 source by many microbes and is metabolized to CO₂ and water under anaerobic environmental conditions. Therefore, the
425 risk of propionic acid during its use as an environmental contaminate or through its misuse should be negligible according
426 to . . . EPA (1991).

427 428 Human Health

429 There has not been consistent scientific evidence from the literature that shows that at the recommended usage levels there is any
430 evidence of adverse affects on human health. Propionic acid is a short chain fatty acid and is metabolized in the human body as
431 any free fatty acid.

432 433 Interactions with Agroecosystems

434 Recent studies (Lingvall and Lättemäe, 1999) suggest that sodium propionate when added as one of several other inhibitors was
435 successful in inhibiting the growth of undesired fungi in silage.

436 437 Compatibility

438 Additional information needs to be obtained as to how the sodium propionate is manufactured. If it can be demonstrated
439 that the source of propionic acid is microorganisms from non-GMO sources and substrates with the use of caustic soda
440 (NaOH) to create the sodium salt of propionic acid, then its compatibility with sustainable agriculture may be argued.
441 However, in either case it must be considered a synthetic biocide because of the use of sodium hydroxide, which indeed
442 does cause a chemical modification of the propionic acid to sodium propionate or the sodium salt of propionic acid.

443 444 Reviewer 3 Conclusion

445 In summary, sodium propionate is clearly synthetic [when produced as described in the petition]. However if it were
446 *[naturally]* produced from fermentation with non-GMO microorganisms and substrates, I would suggest *[that it be allowed*
447 *only]* when manufactured from non-GMO microorganisms and substrates. . . [P]ropionic acid is found as a naturally
448 occurring weak acid in many foods which means the only difference from a chemical point of view is the creation of the
449 sodium salt of propionic acid. *[To be allowed in organic crop production, propionic acid]* must be produced as a function of
450 fermentation of non-GMO microorganisms and substrates.

451
452 [End of TAP Reviewer Comments]

453 454 Conclusion

455 Sodium propionate is synthetic. Given the questions remaining about the justifications for use, the broad-spectrum effects
456 that it has on soil organisms, and the availability of alternative methods and materials, the reviewers unanimously agreed
457 that the substance should not be added to the National List for the petitioned use or application.

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616
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